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DRAFT 2026 COLUMBIA RIVER BASIN
FISH AND WILDLIFE PROGRAM

TRANSCRIPT OF DRAFT 2026 COLUMBIA RIVER BASIN
FISH AND WILDLIFE PROGRAM

MEETING

HELD ON

TUESDAY, FEBRUARY 24, 2026

3:30 P.M.

NORTHWEST POWER AND CONSERVATION COUNCIL
851 SOUTHWEST SIXTH AVENUE, SUITE 1100
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Mike Milburn, Chair, Council Member of Montana
Thomas Purce, Vice-Chair Council Member of
Washington
KC Golden, Council Member of Washington
Charles Sams, Council Member of Oregon
Ed Schriever, Council Member of Idaho
Douglas Grob, Council Member of Montana
Margaret Hoffmann, Council Member of Oregon
Kym Buzdygon, Public Affairs Division Director
Chad Madron, NWPCC Senior Division Coordinator
Kris Homel, NWPCC Biologist for Program Performance
Kate Self, NWPCC Fish and Wildlife Program Scientist
Patty O'Toole, NWPCC Fish and Wildlife Division
Director
John Shurts, NWPCC General Counsel

1 TRANSCRIPT OF DRAFT 2026 COLUMBIA RIVER BASIN
2 FISH AND WILDLIFE PROGRAM
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4 HELD ON
5 TUESDAY, FEBRUARY 24, 2026
6 3:30 P.M.
7

8 CHAIR MILBURN: Welcome you all today that
9 are online here listening and also those that are --
10 are presenting or testifying before us. Appreciate
11 that a lot.

12 If I didn't, I'll call the meeting to
13 order. And this is the public hearing for the --
14 our Council's Draft 2026 Columbia River Basin Fish
15 and Wildlife Program. And a very important part of
16 -- of -- of our -- of our program is this part of
17 it, the public input. So we really appreciate you
18 being here, listening in, or testifying.

19 Anyone wishing to provide public comment
20 should have signed in online. If you decide during
21 the hearing that you would like to give comment, do
22 so in this meeting organizer at
23 northwestcouncil.org. When the time comes to hear
24 your comments, I will call your name to testify in
25 the order in which you signed up.

1 And we will have a list on the -- on your
2 screen of everybody that signed up, and we'll do
3 that in order. I'll give everyone three minutes.
4 There will be a timer, so you can time -- help
5 monitor that yourself. And if it gets a little
6 close to three minutes, we'll give you a reminder
7 that your time is -- is winding down.

8 So first order of business is that I do
9 have a statement that I have to read.

10 Under the Northwest Power Act, the
11 Northwest Power and Conservation Council adopts and
12 periodically amends a program to protect, mitigate,
13 and enhance fish and wildlife facilities on the
14 Columbia River Tributary.

15 Hold on. It says my battery's getting
16 low. That's not good. And it's plugged in. Be
17 prepared. We will get this -- change cords here.
18 All right. See where I'm at.

19 Council's in the process of amending this
20 Fish and Wildlife Program in a formal amendment
21 process under the act. We recently released a draft
22 of the 2026 Fish and Wildlife Program. The
23 Council's now at the stage of the amendment process
24 where we are receiving public comment on that Draft
25 Fish and Wildlife Program. The formal comment

1 period extends until March 2nd, 2026. The Council
2 is conducting public hearings like this one to
3 receive oral comments on the draft.

4 We have a court reporter in attendance to
5 record your comments. The transcript of this
6 hearing will be circulated to all council members
7 and staff and will be included in the administrative
8 record for this program amendment process.

9 The Council is also accepting written
10 comments on the Draft Fish and Wildlife Program
11 until March 2nd, 2026. Instructions for how to
12 comment in writing are on the Council's website.
13 The Council will consider all the oral and written
14 comments on the Draft Program when making a final
15 decision on the 2026 Fish and Wildlife Program. The
16 Council is expecting to make a decision on the final
17 program in May of this year.

18 We will run the meeting, I think it's
19 until 6 o'clock, that specific time. And make sure
20 you sign-in, if you haven't, you'd like to say
21 something and Kym is going to give us --

22 CHAD MADRON: Kym, I think Member Milburn
23 may have been kicked off the -- he might need to
24 reconnect his computer. I do have the presentation
25 ready for you though.

1 KYM BUZDYGON: Fantastic. Well, I will do
2 that and we will work on getting turn over and back
3 online. I also just want to take one quick second
4 and doublecheck.

5 Brittany, if you're the court reporter, do
6 you mind just coming up for a second, letting us
7 know you're here and ready.

8 THE REPORTER: I'm present. Thank you.
9 I'm present. Thank you.

10 KYM BUZDYGON: Great. Thank you so much.
11 All right. Well, good afternoon,
12 everyone. Welcome to this public hearing on the
13 Northwest Power and Conservation Council's Draft
14 2026 Columbia River Basin Fish and Wildlife Program.

15 My name is Kym Buzdygon. I'm the
16 Council's director of public affairs, and I'm going
17 to give a short presentation on the Council and the
18 Fish and Wildlife Program and then we will open it
19 up for public comment.

20 Next slide please.

21 So who we are. The Council was created by
22 Congress under the Northwest Power Act of 1980 to
23 give the Pacific Northwest a greater voice in power
24 planning and protecting fish and wildlife. The
25 Council is an interstate compact agency representing

1 the basin states of Idaho, Montana, Oregon, and
2 Washington. The governor of each state appoints two
3 members.

4 The Northwest Power Act requires the
5 Council to develop, with public participation, a
6 regional power plan and a Fish and Wildlife Program.
7 Federal agencies, including Bonneville Power
8 Administration, the Bureau of Reclamation, the Army
9 Corps of Engineers, and the Federal Energy
10 Regulatory Commission all have legal
11 responsibilities under the act.

12 Next slide, please. So first, I'll
13 briefly touch on our role in power planning.

14 The Council must develop a 20-year
15 regional power plan to ensure an adequate,
16 efficient, economical, and reliable power supply for
17 the Pacific Northwest. The Council considers how
18 much energy the region will need and what resources
19 are available to meet that need, beginning with
20 energy efficiency.

21 The Council's power plan -- Council's
22 power plan guides Bonneville Power Administration's
23 acquisition of cost-effective resources. It also
24 serves as an important technical resource for the
25 region. The power plan is reviewed and revised

1 every five years. The draft of the next power plan,
2 called the Ninth Power Plan, is expected mid-2026.

3 As with the Fish and Wildlife Program,
4 there will be multiple opportunities for public
5 comment on the power plan, and we hope to hear from
6 you.

7 Next slide, please.

8 So the Council's Fish and Wildlife Program
9 is updated about every five years, based primarily
10 on the recommendations from state and federal fish
11 and wildlife agencies and tribes, along with other
12 partners, as directed by the Northwest Power Act.

13 The Fish and Wildlife Program is intended
14 to protect, mitigate, and enhance all fish and
15 wildlife impacted by the hydropower system. It
16 includes on-site mitigation measures at the dams,
17 like changes to flow and passage, and off-site
18 mitigation measures like habitat restoration and
19 artificial production.

20 Next slide, please.

21 The Council's Fish and Wildlife Program
22 has been in place for over 40 years. It is one of
23 the largest mitigation efforts in the world,
24 covering an area roughly the size of France. It has
25 grown and evolved over time, based on the best

1 available science, and while progress is evident,
2 the Council recognizes that more work remains to be
3 done.

4 Next slide please.

5 Over the 40-year life of the program,
6 there have been significant accomplishments.
7 Changes to how the hydro system operates, as well as
8 improved passage at the dams, has benefited both
9 adult and juvenile migration. Habitat work has
10 protected, restored, or improved hundreds of
11 thousands of acres of land across the region.

12 The Columbia Basin Water Transaction
13 Program has collaborated with willing landowners and
14 irrigation districts to keep water in streams when
15 fish need it most. Artificial production programs
16 support both conservation and harvest objectives.
17 Over 1,800 fish screens have been installed and
18 maintained to keep fish out of irrigation systems,
19 and that's just to name a few accomplishments.

20 Next slide, please. So next I'll talk
21 about how the Fish and Wildlife Program gets
22 updated.

23 So there are many steps that we have to
24 take to amend the Fish and Wildlife Program,
25 beginning with the call for recommendations that

1 went out to the region in January 2025 and the
2 subsequent public comment period. We released the
3 Draft Program in December of 2025, and we are now
4 accepting comments on that draft until March 2nd.
5 The Council's goal is to release a final Fish and
6 Wildlife Program in May of 2026.

7 We received hundreds of recommendations
8 and thousands of comments during this amendment
9 process, and the Council has considered them
10 carefully over the last six months. Over the course
11 of this review, some topics seem to be of particular
12 urgency or importance to the region.

13 Priorities identified for the Draft
14 Program include making sure that assets and projects
15 have the funding they need to continue to function
16 and benefit fish, having consistent and stable hydro
17 operations over a longer period of time that keeps
18 water moving, increases velocities, and minimizes
19 fluctuations, assessing and managing predation in
20 the areas most likely to increase salmon and
21 steelhead survival, and continuing the crucial
22 habitat work that is the cornerstone of the
23 Council's Fish and Wildlife Program.

24 The Council is also placing particular
25 emphasis at this time on coordinating with other

1 relevant agencies to identify sources of non-repair
2 funding.

3 Next slide, please. Now to get to a
4 little housekeeping.

5 So as the chair mentioned, the list of
6 people who signed up to comment will be displayed on
7 the screen. Chair Milburn will call your name, and
8 you'll be able to unmute and make your comment at
9 that time. You will not be able to turn on your
10 camera.

11 Each person is getting three minutes for
12 comment. A timer will be displayed in the corner of
13 the screen, and you'll also hear someone chime in at
14 30 seconds, letting you know when it's almost time
15 to wrap up.

16 Please be courteous to council members,
17 staff, and others. Please note that your comments
18 will become part of the official record. And please
19 note that you can also submit comments online. So
20 you can go to nwcouncil.org/amend, and that'll guide
21 you through the online process.

22 All right. Last slide, please.

23 So now we want to hear from you. One
24 quick reminder, just to clearly state your name and
25 organization if you're affiliated with one before

1 you start your comments. That just helps our court
2 reporter with her transcript.

3 And that is all I have for now. So I
4 think if we can pop up that list of folks, then we
5 can get started.

6 CHAIR MILBURN: Hi, Kym.

7 KYM BUZDYGON: So back to you, Chair
8 Milburn. Thank you.

9 CHAIR MILBURN: Okay. Thank you.

10 I'm back with you, at least until the next
11 blackout. I'm going to start first with introducing
12 our council members that are online.

13 And, Member Hoffmann, let's start with
14 you.

15 MARGARET HOFFMANN: Thank you, Mr. Chair.
16 My name is Margi Hoffmann. I am a council member
17 from the great state of Oregon. Happy to be here.
18 Thank you.

19 CHAIR MILBURN: All right. I don't see
20 who else is on. Just go down the line here for
21 other council members on.

22 KC GOLDEN: Hi, this is --

23 CHAIR MILBURN: Go ahead, KC.

24 KC GOLDEN: -- KC Golden from Washington.
25 Washington Council Member. Thanks for coming out

1 and giving us your guidance.

2 CHARLES SAMS: Hey, everyone. Chuck Sams,
3 Oregon's Council Member partnered with Margi. Thank
4 you for being here today.

5 THOMAS PURCE: Hi, I'm Les Purce. I'm a
6 Washington Council Member. It's nice to be here to
7 hear your comments this afternoon.

8 ED SCHRIEVER: Good afternoon, Ed
9 Schriever, Council Member from Idaho. Pleasure to
10 have you all commenting today.

11 CHAIR MILBURN: All right. Anyone else?
12 I think that's it. Thank you, Council Members, for
13 being here too. We're going to start right off --

14 DOUGLAS GROB: Doug Grob from Montana,
15 Council Member.

16 CHAIR MILBURN: Oh, Doug, you're on.
17 Yeah.

18 DOUGLAS GROB: Yes. I got blocked off
19 when I started there, but I'm here. Doug Grob,
20 Montana. Thank you.

21 CHAIR MILBURN: Thank you.

22 All right. Thank you, all. Let's get
23 rolling here.

24 And, Rob Cole, you're the first one up.
25 Thank you for joining us.

1 ROB COLE: Hi, thank you for having me.
2 I'm Rob Cole from Valley Ford, Washington.
3 Raised in Willamette Valley and spent most of my
4 life in Eastern Washington.

5 First, thank you for all that you're
6 doing. I appreciate all the work, reviewing the
7 studies and the projections. And I wish I could
8 project that 20 years. And I do appreciate that
9 you're taking the task on.

10 Probably my biggest concern is growing up,
11 now hitting retirement age, and just keeping an eye
12 on affordability for my own little universe here and
13 my bills, seeing that the -- you know, the prices
14 seem to be rising faster than the national rate, and
15 I noticed where Washington used to rank at some of
16 the lowest energy costs.

17 So that would be one of my major concerns.
18 And plus, you know, we've got -- we're going to have
19 some huge demand with data centers. That's a
20 concern to me, where I would hope that they are
21 heavily accountable in making up their share of
22 prices and costs, rather, of energy. Other than
23 that, predator management, I think it needs to be
24 handled a little more aggressive with the --
25 preserving the salmon.

1 And I thank you. That's what I have.
2 Appreciate it.

3 CHAIR MILBURN: And, Rob, thank you.

4 Next, we have Glen Spain. Thanks, Glen.

5 GLEN SPAIN: Afternoon, Members of the
6 Council and Staff. My name is Glen Spain. I'm the
7 Northwest Regional Director for the Pacific Coast
8 Federation of Fishermen's Associations.

9 We are commercial fishing families up and
10 down the coast. And the middle of that coast, of
11 course, is the Columbia River, which was once the
12 largest salmon-producing river system in North
13 America, and perhaps in the world. And it has
14 fallen into disuse, unfortunately, through a variety
15 of things.

16 I -- I urge you to continue to invest in
17 meeting the goal, the five million returning spawn
18 goal is -- is -- is only a fraction of what we could
19 produce, but it's certainly a good goal. You don't
20 have to reinvent the wheel. There is already a -- a
21 100-year salmon restoration program out there, the
22 Columbia Basin Partnership.

23 We were a member of that. Some 78
24 different entities, including states, tribes, and
25 federal agencies, many stakeholders, have come up

1 with this plan. And it is a very workable plan.
2 It's been well-tested. That should be adopted as
3 part of the plan of -- of restoration that the
4 Council is pushing for. That would make it
5 consistent.

6 Otherwise, we tend to pull in different
7 directions at different times. It's very important
8 to invest in our salmon resource. It is one of the
9 most fundamental values that we have in the Pacific
10 Northwest, not only for a multibillion-dollar
11 fishery, and remember that 58 or so percent of all
12 the salmon caught in Southeast Alaska originate in
13 the Columbia.

14 Much of the fish and all the way down to
15 Central California come from -- or impacted by
16 Columbia River abundances. All of that is an
17 investment, and making that investment returns jobs
18 on a sustainable basis, provides food for America's
19 tables. It also helps the entire ecosystem. As you
20 know, there are multiple ecosystem values of salmon.

21 It is the only known mechanism where ocean
22 nutrients that are lost through erosion come back to
23 the land. It is the heartland, the base of a lot of
24 our forest ecosystems. Some 126 other species
25 depend on salmon for all or part of their lifecycle.

1 So all of these things are very important.

2 KRIS HOMEL: Thirty seconds remaining.

3 GLEN SPAIN: And I just thank you for all
4 of your effort. The -- we support the salmon goal
5 of five million, and we really would like to see you
6 integrate the Columbia Basin Partnership Plan into
7 the efforts that you're undertaking today. Thank
8 you.

9 CHAIR MILBURN: Yes, and Glen, thank you.
10 Appreciate it.

11 All right. Chelsea, you're up.

12 CHAD MADRON: Mr. Chairman --

13 CHAIR MILBURN: Yes.

14 CHAD MADRON: -- I don't see Chelsea as
15 connected right now, so we should probably move on
16 to the next person for now.

17 CHAIR MILBURN: Okay.

18 Kelly, you're up.

19 CHAD MADRON: Just a moment, Kelly. I'm
20 unmuting you right now.

21 CHAIR MILBURN: All right. Thank you.

22 CHAD MADRON: All right, Kelly. You have
23 mute, unmute control.

24 KELLY SCHWINT: Okay. Am I on?

25 CHAIR MILBURN: You bet. We -- loud and

1 clear. Thanks, Kelly.

2 KELLY SCHWINT: All right. I'm Kelly
3 Schwint. I'm a business rep for Local 77. I
4 represent utility workers in the northwest, around
5 9,000 of them.

6 A little background on me. I started in
7 fisheries at Grant PUD in 2009. I became a -- a
8 hydro power plant operator through an
9 apprenticeship. I was a senior power plant
10 operator, and then I became a senior system
11 operator, which includes dispatching spill
12 generation and maintaining compliance with fish
13 constraints on the Columbia.

14 My concern mainly today is the increased
15 spill far into August. Spill gases the river and
16 can cause GBT and juvenile salmon, not to mention,
17 you know, spilling too far into August. What are
18 the actual numbers of juvenile salmonids left in the
19 Snake River during August? I mean, there's really
20 not substantial evidence that we're even having a
21 migration period into that time period.

22 I think it's important that spill over
23 time is reduced, and we allow the investments such
24 as these juvenile bypasses, spillway weirs,
25 trucking, and barging to really shine. We've

1 reduced spill on the Columbia at certain projects by
2 up to 80 percent with some of these technologies,
3 but the Snake is still handcuffed by some of this
4 stuff, and we haven't really truly let some of that
5 technology shine.

6 Juvenile salmon swim in the top 40 feet of
7 water, and most spillway gates are a lot deeper than
8 that. So when fish swim, they have to be sucked
9 down and out through those gates, and the pressure
10 drop disorients the fish, and you end up having more
11 predation through the -- through a project than what
12 you would normally.

13 I'd also like to point out, you know,
14 people talk about the mortality rate of projects,
15 and typically you see mortality --

16 KRIS HOMEL: Few seconds remaining.

17 KELLY SCHWINT: -- in the 98 percent, and
18 only 7 of those go through the turbine, that's 0.14
19 percent. Investment in the fish survival comes from
20 dams, and salmon and dams can coexist, and the
21 Columbia is evidence of that, specifically the
22 Okanagan red run.

23 CHAIR MILBURN: All right. Kelly, thank
24 you. Time's up, and we appreciate your comments.

25 Okay. Let's see. Is Chelsea in? What

1 was the status of Chelsea?

2 CHAD MADRON: I don't see that name
3 connected. I've -- I've been scrolling up and down,
4 down to the queues as well, and I don't see that
5 person yet.

6 CHAIR MILBURN: Okay. Well, we'll just --
7 we'll just put her at the bottom then, unless --

8 CHAD MADRON: Okay.

9 CHAIR MILBURN: -- unless you say
10 otherwise.

11 All right. After Kelly, we have Marjorie.

12 MARJORIE MILLNER: Okay.

13 CHAIR MILBURN: Marjorie Millner.

14 MARJORIE MILLNER: You can hear me okay?

15 CHAIR MILBURN: You bet.

16 MARJORIE MILLNER: Okay.

17 CHAIR MILBURN: Thank you for joining.

18 MARJORIE MILLNER: Okay. Thank you.

19 My name is Marjorie Millner, M-A-R-J-O-R-
20 I-E, M-I-L-L-N-E-R.

21 Thank you, Council Members and Staff, for
22 all your hard work and for holding these hearings.
23 I testified virtually at the first hearing, and I
24 have some additional comments on my impression of
25 the entire plan, which I finished reading this past

1 week.

2 And on tribal treaty rights and climate
3 change, two factors that I feel haven't been
4 emphasized enough in the hearings. The proposed
5 plan overall describes a failing river ecosystem and
6 multiple specific attempts to get a better result
7 from the Bonneville Power Administration and other
8 agencies after what can only be called an utterly
9 inadequate performance so far.

10 Any other contractor would be flat-out
11 fired if, after being given 40 years to increase
12 fish runs from 2.5 million to a very modest five
13 million, they ended up at their 2025 deadline with
14 no increase at all. And wild fish returns are
15 likely only 10 percent or less of current returns,
16 and this is after over \$26 billion spent on
17 mitigation. What BPA has done is prove that eight
18 dams really are four dams too many.

19 The scientific consensus is that the four
20 lower Snake River dams must be breached if the wild
21 fish runs are to have any chance of recovery. These
22 four dams constitute only 2.6 percent of the
23 northwest power grid at this point. This, in trade
24 for the devastation of the Columbia Snake River
25 ecosystem, we cannot let this happen on our watch.

1 Regarding tribal treaty rights, those who
2 have testified against breaching the four lower
3 Snake River dams always make it about the money.
4 Now, as a rate-payer, I'd be willing to pay more to
5 honor the treaties and save the fish and orcas, but
6 by some calculations, rates would not have to
7 increase. But we are all living on the millions of
8 acres of land ceded by the tribes in treaties that
9 guarantee them fishing rights.

10 If we are a nation of laws, we must
11 fulfill our treaty obligations. The tribes have
12 been saying for decades that the four lower Snake
13 River dams must be breached for their fishing rights
14 to exist. Regardless of cost, it is time to breach
15 the dams. We should just thank our lucky stars that
16 today we do have good alternatives in conservation,
17 solar power, and wind power that we didn't have 50
18 years ago.

19 Regarding climate change, we are now in a
20 different ecological world than the one that existed
21 when the Council was created. Recent summers have
22 seen increasing incidences of lethally high water
23 temperatures and toxic algae in the slack water
24 behind the four lower Snake River dams.

25 KRIS HOMEL: Few seconds remaining.

1 MARJORIE MILLNER: It doesn't -- I'll make
2 it.

3 It does not matter if hatchery production
4 might be tripled. If the fish have to return to
5 water so hot that they die, it's for nothing. The
6 increased incidence of unhealthy or lethally high
7 water temperatures in the slack water behind the
8 four lower Snake River dams as a result of climate
9 change must be recognized as the new existential
10 threat to salmon recovery that it is.

11 Thank you very much for all your work,
12 again, and for taking my additional comments.

13 CHAIR MILBURN: Marjorie, and thank you.

14 And next we have Abbie.

15 Abbie. Are you on, Abbie?

16 CHAD MADRON: Abbie, you have mute, unmute
17 control. You can speak when you're ready.

18 ABBIE ABRAMOVICH: Thank you so much. Can
19 you hear me?

20 CHAIR MILBURN: You bet. Thank you,
21 Abbie.

22 ABBIE ABRAMOVICH: Good afternoon. My
23 name is Abbie Abramovich, and I'm the Salmon Program
24 Senior Associate for the Idaho Conservation League.

25 My childhood was spent exploring the

1 landscapes of Idaho, including rafting trips on the
2 Salmon River and what my family called Idaho
3 snorkeling on the red -- on Redfish Lake. It's not
4 lost on me that despite spending so much time in
5 these places that were named for Idaho's fish, my
6 childhood was based in scarcity.

7 Instead of witnessing wild salmon and
8 steelhead in these special places, I knew the story
9 of Lonesome Larry and knew the chance of me seeing a
10 wild salmon during these family vacations was slim
11 to none. Decades later, nothing has changed.
12 Despite the Power Council's role of protecting,
13 mitigating, and enhancing fish in the Columbian
14 Snake River Basin's wild salmon and steelhead remain
15 on the brink of extinction.

16 It was 1987 when the Council first
17 established the goal of five million adult fish
18 returning to the basin. This nearly 40-year-old
19 goal was based on a comprehensive review that found
20 hydropower caused the vast majority of salmon
21 losses, between 5 and 11 million fish. This five
22 million fish goal isn't arbitrary. It's the number
23 needed to begin turning the tide of extinction and
24 restoring balance to the ecosystem.

25 And yet, despite four decades of work,

1 current adult returns are less than half that goal.
2 My Idaho childhood was so clearly defined by the
3 lack of salmon in our region, it inspired me to --

4 THE REPORTER: Last sentence please.

5 ABBIE ABRAMOVICH: -- personally to
6 protect and enhance this -- this --

7 CHAD MADRON: Abbie, we're having some
8 trouble with your audio, and so the court reporter
9 was asking you to repeat your last sentence.

10 ABBIE ABRAMOVICH: Oh, I see. Thank you.
11 Let's see where I was at. I'll just skip ahead.

12 I'll skip ahead to if I had failed over
13 and over to reach a 40-year-old goal, you can rest
14 assured that I would do everything in my power to
15 change that. So to hear that this Council has not
16 adopted all the recommendations from the fish
17 managers in the region is incredibly disappointing.

18 I know you've heard that this will result
19 in rising costs, but significant rate increases
20 cannot be attributed to salmon measures. Energy
21 rates in our region are going up due to a general
22 demand increase, including data centers. In the
23 coming years, we will need to double the amount of
24 energy generation in the Pacific Northwest.

25 Compared to this, incorporating

1 recommended operations for fish -- fish passage like
2 summer spill is a minuscule ask. The Council's own
3 -- and it would not affect the region's ability to
4 --

5 KRIS HOMEL: Thirty seconds remaining.

6 ABBIE ABRAMOVICH: -- projected future
7 demands. I know you've also heard that increased
8 spill would put hardworking people at the dams at
9 risk, but salmon operations are always suspended if
10 there's a concern for human or -- health or human
11 safety.

12 It's my goal to work myself out of a job.
13 I hope that there never has to be another person in
14 my position because I'm hopeful we'll see a day
15 where Idaho kids actually get to witness healthy and
16 abundant salmon runs. We live in a world where
17 affordable, clean energy, and healthy salmon
18 populations can coexist.

19 Please adopt all the fish managers'
20 recommendation to make this future a reality. Thank
21 you.

22 CHAIR MILBURN: Thank you, Abbie.

23 Next is Owen.

24 CHAD MADRON: Hi, Owen. I'm giving you
25 mute, unmute control on the Zoom software. You

1 should be able to unmute and speak.

2 CHAIR MILBURN: Hello. Owen, are you
3 there?

4 CHAD MADRON: Look for the microphone
5 control button in the bottom left hand of the Zoom
6 software to unmute yourself and let us know what you
7 have to say.

8 CHAIR MILBURN: All right. Let's go --

9 OWEN BEGLEY-COLLIER: Oh, can you hear me
10 now?

11 CHAIR MILBURN: Oh, yeah. There you are,
12 Owen. Thank you.

13 OWEN BEGLEY-COLLIER: Sorry about that.
14 I'm on my phone and it didn't show up.

15 CHAIR MILBURN: No, that's okay. Thank
16 you. Yeah, thanks for joining.

17 OWEN BEGLEY-COLLIER: Yes, thank you so
18 much for your time.

19 My name is Owen Begley-Collier and I'm a
20 student at Western Washington University.

21 A lifelong love of the southern resident
22 orcas has been a gateway into salmon advocacy.
23 Snake River salmon are a keystone species, feeding
24 the entire ecosystem from orcas to bears to trees.
25 These salmon are also -- are also crucial for tribes

1 all around the region, both spiritually, culturally,
2 and economically.

3 Salmon are also crucial for fisheries all
4 over the region. Salmon on the Snake River are
5 teetering on the edge of extinction. According to a
6 2021 report done by the Nez Perce Tribe, around 42
7 percent of spring and summer Chinook on the Snake
8 River are already at the threshold for quasi-
9 extinction.

10 A 2022 report done by the National Oceanic
11 and Atmospheric Administration concluded that
12 breaching the Snake River dams is "essential and a
13 centerpiece action" for recovering salmon on the
14 Snake River. Immediate action must be taken to
15 recover Snake River salmon and to breach the lower
16 Snake River dams as soon as possible.

17 For those reasons, I'm asking that the
18 Council adopt a proposal that includes elevated
19 levels of spill through August 31st, detailed and
20 explicit accountability measures, especially linked
21 to Bonneville Power Administration's responsibility
22 to achieve program goals.

23 And I'm also asking that the Council
24 acknowledge lower Snake River dam breaching as a
25 necessary measure in the final 2026 Fish and

1 Wildlife Program and include an analysis of a -- of
2 a dam breach scenario in the Ninth Power Plan.

3 Thank you so much for your time.

4 CHAIR MILBURN: You bet, Owen, and thank
5 you.

6 Next is Michelle.

7 MICHELLE HENNINGS: Hi, can everyone hear
8 -- hear me?

9 CHAIR MILBURN: We can, Michelle.

10 MICHELLE HENNINGS: Okay.

11 CHAIR MILBURN: Thank you for joining.

12 MICHELLE HENNINGS: Thank you.

13 Good afternoon. Thank you for the
14 opportunity to speak today. My name is Michelle
15 Hennings and I'm the Executive Director of the
16 Washington Association of Wheat Growers.

17 I'm speaking on behalf of Washington Wheat
18 Growers and personally as a wheat farmer from
19 Eastern Washington. WAG represents over 4,000
20 producers across the state who rely on the Columbia
21 Snake River system and particularly the lower Snake
22 River dams for our livelihoods.

23 The Columbia Snake River is the nation's
24 top wheat export gateway with more than 55 percent
25 of all US wheat exports moving through the Pacific

1 Northwest. Specifically, roughly 10 percent of US
2 wheat exports pass through the four locks and dams
3 along the lower Snake River.

4 This is especially important for our
5 state, as Washington is the fourth largest wheat
6 producer in the nation and exports about 90 percent
7 of the wheat we produce. We appreciate the
8 Northwest Power and Conservation Council's work on
9 the Draft Columbia River Basin Fish and Wildlife
10 Program, including support for the Phase 2
11 Implementation Plan and increased focus on managing
12 predation of salmon and steelhead.

13 WAG strongly believes that dams and salmon
14 -- salmon can and do coexist. Average adult salmon
15 and steelhead returns are nearly three times higher
16 than the first counts at Bonneville Dam,
17 demonstrating that coordinated investments and
18 improved operations can produce real gains for fish
19 populations.

20 Reliable, low-cost hydropower from the
21 Columbia River system provides a substantial benefit
22 to wheat farmers. Hydropower supplies large-scale,
23 flexible generation and helps keep local electricity
24 prices lower and stabilizes the grid during peak
25 seasonal demands, which is a critical -- which is

1 critical during seeding and harvest.

2 Lower and more predictable energy costs
3 reduce expenses for irrigation pumping, grain
4 drying, aeration, and storage systems, preserving
5 already thin farm margins and helping maintain
6 competitiveness in global markets. Hydropower's
7 dispatchability also supports irrigation
8 infrastructure and grain handling facilities when
9 farmers need them most, reducing the need for costly
10 on-farm backup generation.

11 At the same time, maintaining and
12 improving hydropower operations must go hand in hand
13 with strong measures to protect and restore salmon,
14 such as fish passage improvements, flow management
15 operations when appropriate, habitat restoration,
16 and monitoring predation management.

17 Continued investment in modernized dam
18 operations and habitat will help sustain both energy
19 reliability and healthy fish populations. When
20 balanced effectively, these efforts sustain regional
21 energy affordability and reliability by protecting
22 fisheries, tribal resources, and the economic
23 resilience of --

24 KRIS HOMEL: Few seconds remaining.

25 MICHELLE HENNINGS: -- Washington wheat

1 farmers in rural communities. The Pacific Northwest
2 is quickly losing its energy affordability
3 advantage. Rising energy costs and declining
4 reliability are squeezing wheat farmers during an
5 already difficult period by increasing operating
6 expenses and disrupting time-sensitive activities.

7 Again, thank you for the opportunity to
8 testify on behalf of Washington Wheat Farmers.

9 CHAIR MILBURN: Thank you, Michelle.
10 Appreciate it.

11 Patricia, you're up.

12 CHAD MADRON: Member Milburn -- excuse me,
13 Chair Milburn --

14 CHAIR MILBURN: Yes.

15 CHAD MADRON: -- Patricia, and then also
16 the next speaker, Andrew, do not appear to be
17 connected at this time. And so I would suggest we
18 move on to Jane Fritz.

19 CHAIR MILBURN: All right. Let's do that.
20 You let me know if they show up.

21 So Jane, you're up. Jane Fritz.

22 JANE FRITZ: Can you hear me?

23 CHAIR MILBURN: I can. Thank you for
24 joining.

25 JANE FRITZ: Thank you for listening.

1 CHAIR MILBURN: You bet.

2 JANE FRITZ: And I'm Jane Fritz of the
3 Idaho Mythweaver. I'm the media director, a radio
4 producer, and a podcaster who has been working on
5 salmon issues since 1992, when I happened to be at
6 the Sawtooth Hatchery when Lonesome Larry was caught
7 in the weir on Redfish Creek.

8 So I go way back on stories about salmon,
9 but these last five years I had worked on a major
10 documentary and radio production called People of
11 the Salmon that looked at the Nez Perce Tribe's work
12 in the Wallowa Mountains in the Wallowa Valley of
13 Oregon and their efforts to enhance, restore, and
14 reintroduce fish such as Coho salmon and -- and with
15 hopes to bring sockeye salmon back to Wallowa Lake.

16 It was an incredible eye-opening
17 experience. I was able to spend the summer in the
18 Wallowas in 2021. I've learned so much in those
19 years. Our one-hour program came out in April of
20 2025. It's run in Spokane on public radio. It's
21 run in Boise. I would love to have it in Oregon, in
22 Washington, other places, but it's also available.
23 If anyone on the Council wants to hear it, you can
24 go to our website, mythweaver.org.

25 We are a non-profit, or it's on Spotify

1 and Apple Podcasts under Voices of the Wild Earth,
2 and it's called People of the Salmon. All I can
3 tell you is having listened and learned and talked
4 to dozens of people, tribal people, biologists, it
5 is very clear to me that the Snake River Dams must
6 be breached if salmon in the Wallowa Valley and
7 county are to survive.

8 Those wild fish, like Lonesome Larry, are
9 -- are something to behold, and it's so essential to
10 save. And so I'm -- I'm not a scientist. I listen
11 to scientists. I listen to tribal elders. Our
12 documentary has elders who remember fishing at
13 Celilo Falls. We have lost so much, and in 40
14 years, not a lot has been gained --

15 KRIS HOMEL: Seconds remaining.

16 JANE FRITZ: -- that has been pointed out.
17 So my hopes are that we can protect salmon and steel
18 from -- steelhead from extinction, and -- and we
19 need to do it now. And the loss of the Columbia
20 Basin Agreement was a tremendous loss after all that
21 work with the tribes.

22 Thank you very much for listening, and I
23 hope you'll listen to the documentary. It says a
24 lot.

25 CHAIR MILBURN: And thank you, Jane.

1 Appreciate it.

2 Bear Prairie, welcome.

3 BEAR PRAIRIE: Thank you. Glad to be
4 here.

5 Glad to -- well, I now recently moved over
6 and worked for Lower Valley Energy as the CEO. We
7 represent and provide electric service to about
8 32,000 members here in Idaho and Wyoming.

9 And as a longtime born and raised Idaho
10 resident, I can, you know, definitely speak to the
11 Redfish Lake. I grew up in Jerome. And, you know,
12 that was our background and our backyard of where we
13 spent a lot of time. And I remember the, you know,
14 '80s and not having many fish around. I also can't
15 do a lot of time camping up there over the last, you
16 know, 15 years.

17 And I also know that over the last four or
18 five years, I've been up there in the summer when
19 salmon have been running, and people are catching
20 salmon like crazy. And I've seen kids sitting in
21 the creek that comes -- or the Redfish Creek that
22 comes into Redfish Lake. And I've watched kids snag
23 salmon with treble hooks, which was a little bit
24 alarming. If they're that extinct, why are we
25 having kids snagging them and stuff?

1 So I think the narratives don't always fit
2 the reality on the ground. I've also lived through
3 the '80s where there was no salmon fishing. I've
4 also, in the 2000s, spent a lot of time salmon
5 fishing in Riggins and along the salmon, and have
6 caught a lot of wild salmon and hatchery salmon and
7 steelhead.

8 So you know, it is definitely a success
9 story, and I attribute that success story to the
10 hard work that you folks have been doing by
11 following the science. And, you know, I think what
12 the science is telling us is that, you know, salmon
13 and dams can coexist. This is also an issue I've
14 been working on for a lot of years.

15 This is a, you know, after working on, you
16 know, what was formerly known as the Simpson
17 Proposal, this is now a \$65 billion problem of
18 removing those four lower Snake dams. And the
19 science is not clear because it's on that delayed
20 mortality figure that we have truly not studied
21 enough. So we think it might have an impact, but
22 we're not sure.

23 So I think we need to continue to follow
24 the science and continue to do what we can to
25 maintain affordable, reliable, carbon-free

1 generation. And I applaud, you know, the Council
2 for, you know, having a balanced approach and
3 looking at the science and understanding the true
4 differences between the delayed mortality figures
5 and the nuance detail.

6 And I know it's a red meat issue for a lot
7 of groups and individuals, but the only --

8 KRIS HOMEL: Seconds remaining.

9 BEAR PRAIRIE: -- the only way that we're
10 going to solve this is to continue working together
11 and acknowledging that we are on the right path, we
12 are doing the right things, and, you know, we need
13 to keep -- you know, keep the course.

14 So thank you for all your guys' work.

15 CHAIR MILBURN: And thank you, Bear, for
16 those comments.

17 Next will be John Osborn.

18 JOHN OSBORN: Thank you, Chairman Milburn,
19 for this opportunity to comment. My name is John
20 Osborn.

21 I live on Vashon Island, which is located
22 between Seattle and Tacoma, an unceded ancestral
23 land of the s...babš or the Swift Water People.
24 And I'm testifying as an individual in support of
25 salmon and orca.

1 In way of background, I'm a physician.
2 I'm in my 41st year of providing medical care for
3 veterans. I actually started with World War I vets.
4 My patients are mostly veterans from three states,
5 Idaho, Montana, and Washington.

6 I've also served as physician advisor for
7 Camp Chaparral, jointly hosted by the Department of
8 Veteran Affairs and the Yakima Nation, which is
9 centered on Indian combat vets with PTSD, and that
10 work also has informed my ethics work on the
11 Columbia River.

12 I came of age in Idaho's sawtooth country
13 and know the power of salmon charging up the Salmon
14 River to spawning headwaters. They are below Galena
15 Summit. My mother is Marie Osborn. She's Idaho's
16 first nurse practitioner and the nation's first
17 licensed nurse practitioner.

18 My mother covered 6,000 square miles of
19 Central Idaho through the Stanley Clinic and Stanley
20 Ambulance and the volunteer EMTs. So I know that
21 well -- that world well and I knew -- and -- and I
22 know what it's like to see salmon coming up river.

23 Like many people in this region, I -- I
24 care about salmon. I am a rate payer and I want to
25 see BPA and my utility, Puget Sound Energy, be part

1 of the solution for salmon, for fish and wildlife,
2 and for orca. My work in ethics includes helping to
3 coordinate the One River Ethics Matter or ORM
4 conference series.

5 ORM supports involvement from Indigenous
6 sovereigns, faith leaders, and academic institutions
7 to undertake what has been a multi-year ethics
8 consultation for our severely impaired river. Our
9 12th ORM will be virtual and held on November 12th
10 and 13th and focused on fisheries and salmon
11 restoration of the Upper Columbia above Grand Coulee
12 and Chief Joe.

13 And here's the key point for Council --
14 for Council Members. Decisions about the Columbia
15 River, they may be economic, they may be cultural,
16 but they are definitely ethical. Decisions about
17 Columbia River salmon should uphold --

18 KRIS HOMEL: Seconds remaining.

19 JOHN OSBORN: Decisions about Columbia
20 River salmon should uphold ethical principles,
21 notably beneficence, autonomy, and justice.

22 Thank you.

23 CHAIR MILBURN: And thank you. Appreciate
24 it.

25 All right. Looks like Bridget is next.

1 BRIDGET ALBERS: Hi.

2 CHAIR MILBURN: Hi, Bridget.

3 BRIDGET ALBERS: Thank you for the
4 opportunity to share comments today.

5 My name is Bridget Albers and I'm an
6 Avista Utilities rate payer. I was raised in
7 Portland, Oregon. I'm currently studying at Gonzaga
8 University in Spokane, studying sociology and health
9 equity. I am also a part of Save Our Wild Salmon's
10 NextGen Salmon Collective.

11 Through these organizations, I've learned
12 how valuable it is that we take care of our natural
13 resources in order to promote the health of not only
14 our salmon, but all living things. Salmon are a
15 keystone species, meaning that promoting the health
16 of our salmon is crucial for the health of our
17 ecosystems.

18 While I understand the importance of
19 affordable energy, it should not have to come at the
20 cost of our salmon populations. In order to achieve
21 the Northwest Power and Conservation Council's goal
22 of five million annual fish return, we must listen
23 to all recommendations from tribal and state fishery
24 managers.

25 I have three main asks of the Council.

1 The first is for elevated spill levels through
2 August 31st as a priority hydropower operations
3 measure.

4 The second is for detailed and explicit
5 accountability measures to be put in place to ensure
6 that BPA is responsible for achieving the goals of
7 their program.

8 The third is that this program
9 acknowledges that the Lower Snake River dam removal
10 is a necessary measure in order to restore salmon
11 populations to full abundance and that an analysis
12 of the dam breach scenario should be included in the
13 power plan.

14 I am deeply concerned about the crisis
15 that salmon and steelhead populations are facing
16 across the Columbia River Basin. We have the
17 opportunity now to alter this trajectory. Let's
18 please listen to the lands and experts in order to
19 protect our environment now and for future
20 generations.

21 Thank you so much for your time and your
22 work on this project.

23 CHAIR MILBURN: And thank you, Bridget.

24 Next will be Lauri. Lauri Dayton.

25 CHAD MADRON: Lauri, we show you as

1 unmuted. You may be blocked in another way. From
2 our side, it looks like you can speak okay.

3 CHAIR MILBURN: All right. How are we
4 doing?

5 CHAD MADRON: She still shows as unmuted
6 on our side. We can circle back if you'd like, Mr.
7 Chairman.

8 CHAIR MILBURN: All right. Okay. Let's
9 see. Yeah, let's -- let's go with Katie and then
10 we'll come back to Lauri and see if she's up.
11 Thanks.

12 CHAD MADRON: All right. Let me see --

13 CHAIR MILBURN: Katie, are you on?

14 CHAD MADRON: -- let me see if Kaia is
15 connected. Just a moment. She wasn't a moment ago.

16 CHAIR MILBURN: Okay.

17 CHAD MADRON: I do not see Kaia connected,
18 but I do see Mark Leed as connected.

19 CHAIR MILBURN: Mark, good.

20 Mark, let's go with you. Thank you.

21 MARK LEED: Thank you. Yeah.

22 My name is Mark Leed. I'm a resident of
23 Vancouver, Washington.

24 I'm another fan of Redfish Lake. I've
25 been camping up there probably eight different

1 times. I am a rate payer of Clark Public Utilities,
2 which obtains, I think, the majority of their power
3 from the hydroelectric dams in the Columbia and
4 Snake River system.

5 For your 2026 Fish and Wildlife Plan, I
6 encourage you to incorporate the recommendations of
7 all the state and tribal fisheries managers in the
8 region. I would also like you to extend elevated
9 spill over the dams through the end of August in
10 order to optimize conditions for out-migrating
11 juvenile salmon and steelhead.

12 And the plan also needs to acknowledge
13 that breaching of -- of the lower Snake River dams
14 is a necessary measure for restoring salmon and
15 steelhead populations. That is the consensus of the
16 fisheries biologists who have studied the issue.

17 And I think that the services provided by
18 the dams can be transitioned to other sources and
19 phased out over the next few years. They only
20 provide, as -- as somebody mentioned earlier, a very
21 small portion of the power. And upgrading the
22 hydroelectric plants at those four dams is going to
23 cost hundreds of millions of dollars. They're --
24 they're aging at this point.

25 And in terms of the wheat transportation,

1 that is an issue, but a lot of the transportation of
2 wheat through Southeastern Washington has already
3 been transitioned to trucking over the last 25
4 years. And so I think it is feasible that barging
5 could be phased out, and that's not a necessity in
6 the long term.

7 And I think that finishes my comments.
8 Thank you very much for your time.

9 CHAIR MILBURN: Yeah, you bet, Mark.
10 Thank you.

11 MARK LEED: Mm-hmm.

12 CHAIR MILBURN: Okay. It looks like we're
13 going to go to Parker -- Parker Meade.

14 PARKER MEADE: Thank you very much for
15 getting me on the list, and thanks for -- thanks for
16 your time.

17 CHAIR MILBURN: Thank you, Parker.

18 PARKER MEADE: So my name is Parker Meade,
19 and I live in Seattle, Washington. I was born in
20 Idaho, and I've grown up in Washington. I've lived
21 here my whole life. I'm a ratepayer and utility
22 customer of Seattle City Light, and I'm here to
23 share why salmon recovery and a strong Fish and
24 Wildlife Program matter to me.

25 As a ratepayer, I care about affordable,

1 reliable power, but more importantly, I care about
2 living in a region defined by healthy, abundant
3 salmon and steelhead. Salmon are a keystone species
4 in the Columbia and the Snake River ecosystems, and
5 they feed forests, wildlife, and entire food web
6 systems. Their decline signals ecosystem failure.

7 We've known for decades that dams harm
8 salmon. The impacts of federal hydropower systems,
9 blocked habitat, turbine mortality, altered flows,
10 and warming reservoirs are all well-documented.
11 Continuing incremental mitigation while wild stocks
12 decline amounts to managed extinction. We cannot
13 accept that outcome.

14 To achieve the Council's five million fish
15 goal, I urge you all to adopt all of the
16 recommendations from state and tribal fishery
17 managers as required under the Northwest Power Act,
18 including three priorities. Elevated spill through
19 August, wild juvenile salmon that migrate in August
20 make up the -- a disproportionate large --
21 disproportionately large amount of the returning
22 adults.

23 An increased spill protects genetic
24 diversity and supports their long-term population
25 growth. Second, clear and enforceable

1 accountability measures tied to Bonneville Power
2 Administration's responsibility to achieve program
3 goals using a whole -- whole of government approach
4 in the Ninth Power Plan.

5 BPA manages and markets this power system
6 and must be accountable for meeting measures --
7 measurable fish recovery benchmarks. Third,
8 acknowledge lower Snake dam removal as a necessary
9 measure in the final 2026 Fish and Wildlife Program
10 and include a full breach scenario analysis in the
11 Ninth Power -- Power Plan.

12 The science shows that removing the four
13 lower Snake dams would have the highest -- or the
14 single largest impact on salmon recovery and is
15 necessary to reach the five million goal.

16 Significant rate increases cannot be attributed to
17 salmon measures. Energy rates are rising primarily
18 because of growing demand and our region will
19 continue to grow in the coming years.

20 The purpose of a strong Fish and Wildlife
21 Program is to set clear biological goals first. The
22 power plan can then determine how to maintain low
23 costs while meeting those obligations. Please do
24 not weaken the program before conducting the full
25 energy analysis --

1 KRIS HOMEL: Thirty seconds remaining.

2 PARKER MEADE: -- needed to show that we
3 can have both affordable power and abundant fish.
4 We also need to be honest about shifting baselines.
5 Each generation grows up thinking that salmon
6 numbers they see are normal.

7 When we see small temporary improvements
8 it's easy to call that success, but today's returns
9 are a fraction of historic abundance. What looks
10 like recovery is often just a slight uptick from
11 crisis levels. We cannot redefine success downwards
12 simply because we've grown used to scarcity.

13 We have the science. We have the
14 responsibility. I urge you to adopt the program
15 that moves us beyond managed decline toward real
16 recovery.

17 Thank you very much for your time.

18 CHAIR MILBURN: Thank you, Parker.

19 All right. Next Jennifer.

20 JENNIFER JOLY: Good evening, Chair
21 Milburn and Members of the Council.

22 My name is Jennifer Joly. I'm with the
23 Oregon Municipal Electric Utilities Association
24 which is made up of 11 municipally-owned and
25 operated electric utilities.

1 We appreciate the Council's work and our
2 customers' significant investments to protect,
3 mitigate, and enhance fish and wildlife in our
4 region while ensuring adequate, efficient,
5 economical, and reliable power supply.

6 We are supportive of priorities to address
7 predation, invest in critical maintenance and
8 infrastructure for salmon and steelhead, and the
9 reintroduction above Grand Coulee and Chief Joseph.
10 As full requirements customers of BPA, our utilities
11 depend on the Federal Columbia River Power System
12 and we recently signed new 16-year contracts with
13 BPA.

14 Increases in system costs or risk to
15 reliability have disproportionate impacts in our
16 communities. Two quick examples. McMinnville Water
17 and Light supports industrial and agricultural
18 workers in Oregon's wine growing region. Cascade
19 Steel is the city's largest employer providing
20 family wage jobs.

21 Cascade, one of the few remaining steel
22 plants on the West Coast, would not be sited in
23 McMinnville without access to reliable, low-cost
24 power. In the city of Forest Grove in the Portland
25 Metro area, utility customers are highly impacted by

1 the housing crisis and face economic hardship. One-
2 third of renters spend over 50 percent of their
3 income on rent.

4 At the school district, 60 percent of
5 students receive free and reduced lunch. We must
6 have the Council clearly identify data, assumptions,
7 and any uncertainties underlying your
8 recommendations. Prioritize cost-effective actions
9 with demonstrated biological benefit.

10 OMEU is concerned that the proposed
11 mainstem hydro operations are likely to negatively
12 impact affordability and reliability. We urge the
13 Council to meaningfully coordinate this program with
14 BPA and other federal agencies who have
15 responsibility for operating the system. As you
16 know, operational changes to the hydro system are
17 currently subject to ongoing federal litigation.

18 It is important that the Council's program
19 not prejudice outcomes or constrain future
20 operational flexibility before those processes are
21 complete.

22 KRIS HOMEL: Thirty seconds remaining.

23 JENNIFER JOLY: Recent extreme weather
24 events have made clear how essential hydro
25 flexibility is for maintaining reliable service and

1 literally saving lives. We think it makes sense for
2 the Council to delay or extend your public process
3 given the -- the litigation.

4 In closing, OMEU cannot accept the hydro
5 system operations as proposed. The flow objectives
6 and minimum operating pool requirements are too
7 extreme. We urge the Council to take a more
8 balanced approach.

9 Thank you.

10 CHAIR MILBURN: Thank you, Jennifer.

11 All right, Joel -- Joel Fletcher.

12 CHAD MADRON: Joel, I show you as
13 connected three different ways, so I'm going to try
14 and unmute all three of them and hope that one of
15 them is the right way to get you connected there.
16 All right. Go ahead, Joel.

17 CHAIR MILBURN: Hello, Joel.

18 CHAD MADRON: Joel, all three instances
19 with your name are unmuted, so if you want to go
20 ahead and give it a shot at one of your devices
21 there.

22 JOEL FLETCHER: Hi, can you hear me?

23 CHAIR MILBURN: There you go, Joel. Yeah.

24 JOEL FLETCHER: Joel Fletcher, University
25 of Washington, Earth and Space Sciences.

1 CHAIR MILBURN: Thanks for joining, Joel.
2 Go ahead.

3 JOEL FLETCHER: Thanks.

4 I want to address the structural concern
5 in this draft. The Northwest Power Act assigns the
6 Council the responsibility to protect, mitigate, and
7 enhance fish and wildlife affected by the hydropower
8 system. The responsibility rests -- rests with you
9 guys.

10 I'd just like to say what's -- what's
11 absent here is a clear finding. Secondary logistics
12 do not relieve the Council of its statutory
13 responsibility, and quite frankly, if they are being
14 used to defer structural determinations, that
15 position must be expressly adopted and substantiated
16 in the record.

17 The act requires equitable treatment of
18 fish and wildlife alongside power production.
19 Postponement does not satisfy the statutory duty.
20 This Council has operated under the Pacific
21 Northwest Electric Power Planning and Conservation
22 Act since 1980.

23 And while your service is acknowledged,
24 frankly, after five years or five decades -- almost
25 five decades, 45 years now, with salmon numbers

1 crashing throughout their range, this Council's
2 efforts have been ineffective, and after 44 years of
3 taking taxpayer dollars, it's my recommendation that
4 this Council be dissolved.

5 Thank you.

6 CHAIR MILBURN: Joel.

7 Okay. We've got London.

8 CHAD MADRON: All right. Just a moment,
9 please.

10 All right. London, you have mute, unmute
11 control.

12 LONDON FLETCHER: Hello?

13 CHAIR MILBURN: Hi, London. Thanks for
14 joining us.

15 LONDON FLETCHER: My name is London
16 Fletcher. I'm a research assistant with the Orca
17 Research Trust in New Zealand and within the
18 University of Washington's Department of Biology in
19 Seattle.

20 I reviewed the draft amendments to the
21 Fish and Wildlife Program. I'm alarmed not only by
22 what it contains but by what it omits. This draft
23 reduces abundance ambition relative to documented
24 historical production. It maintains minimum Smolt-
25 to-Adult Return thresholds as low as 2 percent.

1 It contains no structural escalation
2 mechanism if those targets fail. It relies on,
3 "Contribute to verbiage rather than enforceable
4 outcomes," and it defers the comprehensive system-
5 wide power modeling necessary to evaluate structural
6 alternatives. Federal law mandates that this
7 Council must protect, mitigate, and enhance fish and
8 wildlife affected by hydropower while assuring
9 reliable supply.

10 It is established that this program must
11 be based upon the best available scientific
12 knowledge. When the best available scientific
13 knowledge establishes cumulative system-wide
14 mortality drivers, a program that lowers ambition,
15 omits structural accountability triggers, and defers
16 comparative modeling must explain how it remains
17 consistent with its statutory mandate.

18 That explanation is not present in this
19 draft. This program sets biological targets but
20 does not determine or does not require publication
21 of comparative modeling before dismissing structural
22 alternatives. If reliability is the reason to
23 retain the current configuration, then publish the
24 full grid simulations.

25 Publish summer peak demand scenarios.

1 Publish winter extreme event modeling. Publish cost
2 impacts to rate payers. Publish carbon
3 implications. If the dams are absolutely
4 indispensable, demonstrate it.

5 If they are replaceable within reliability
6 standards, then refusing to evaluate structural
7 alternatives while biological targets continue to
8 underperform is inconsistent with the statutory
9 obligation to protect fish affected by the
10 hydropower system.

11 Twenty-five years from now, the record
12 will show exactly what this Council knew. It will
13 show that peer-reviewed science had already
14 demonstrated how freshwater and marine conditions
15 jointly determine Chinook survival. It will show
16 that replacement power modeling frameworks already
17 existed and had quantified the megawatts,
18 portfolios, and costs required to replace the lower
19 Snake River dams while meeting reliability
20 standards.

21 It will show that the Northwest Power Act
22 required protection of fish and wildlife using the
23 best available scientific knowledge while assuring
24 reliable power. It will show that survival targets
25 were set as low as 2 percent, which is grossly

1 unambitious. It will show that comparative modeling
2 was available but not required in this amendment,
3 and it will show the vote.

4 History will not remember process
5 language. History will not credit good intentions.
6 History can only measure --

7 KRIS HOMEL: Thirty seconds remaining.

8 LONDON FLETCHER: -- the adult returns
9 will have rebounded towards historic production
10 capacity or they will not have. Twenty-five years
11 from now, no one will ask whether this was
12 politically difficult. They will ask whether it was
13 scientifically defensible, whether it was legally
14 consistent.

15 They will ask whether leaders acted when
16 the data was clear. We are the generation
17 inheriting that answer. Make sure it withstands the
18 record.

19 CHAIR MILBURN: All right. Thanks,
20 London.

21 Let's see who we have. Nancy's next.
22 Nancy Johnson.

23 NANCY JOHNSON: Thank you.

24 My name is Nancy Johnson. I appreciate --

25 LONDON FLETCHER: Can I leave the meeting?

1 NANCY JOHNSON: -- I appreciate this time
2 and -- and your work. I grew up in -- I'm currently
3 living in Edmonds, Washington, and a rate payer with
4 Snohomish County PUD.

5 I grew up in South Central Washington in a
6 family that farmed, fished, and hiked. I'm
7 testifying today in honor of my dad, Forrest
8 Johnson, a good farmer, a passionate fisherman, and
9 a strong conservationist. When I was five, dad took
10 me to Celilo Falls.

11 This was about a year before the
12 completion of the Dalles Dam, which wiped out the
13 falls and surrounding community. A traditional -- a
14 traditional fishing ground where several tribes
15 gathered to fish during salmon runs. Later, he
16 explained to me that we took that trip because of
17 his concern that the dam would be the end of an era
18 for that rich tribal fishery and the Village of
19 Celilo.

20 He knew the dam and the fish population
21 could not coexist. He was a realist, but he would
22 be shocked today at how few salmon remain. We need
23 to restore at least five million salmon. Please
24 adopt the recommendations from state and tribal
25 fisheries managers. They know what they're talking

1 about.

2 Salmon must have enough water to migrate
3 through the month of August in order to maximize
4 genetic diversity. Salmon first, when it comes to
5 water. And you and we cannot let the BPA off the
6 hook. They must meet their obligations to protect
7 fisheries and honor treaties with tribal nations.

8 Finally, the -- the topic of breaching the
9 four Lower Snake River Dams must be included in the
10 plan. Upstream from the Lower Snake River Dams lies
11 the best remaining salmon and steelhead habitat in
12 the continental US. Removing those four dams and
13 replacing their hydropower with clean, renewable
14 energy will have the single largest impact for
15 rebuilding salmon runs.

16 Thank you again for this opportunity to
17 comment.

18 CHAIR MILBURN: Thank you, Nancy.

19 All right. Kirsten Kane is next.

20 CHAD MADRON: Kirsten, I've given you mute
21 and unmute control.

22 KIRSTEN KANE: All right. Can you hear me
23 now?

24 CHAD MADRON: Yes, we can.

25 CHAIR MILBURN: There you are. Yeah.

1 KIRSTEN KANE: Okay. Great.

2 CHAIR MILBURN: Yeah. Hi, Kirsten.
3 Thanks.

4 KIRSTEN KANE: Awesome.

5 Well, hello, members of the Northwest
6 Power and Conservation Council. My name is Kirsten
7 Kane.

8 I have a PhD in ocean ecology and
9 biogeochemistry. And I'm here today on behalf of
10 Friends of the San Juans, urging you to include some
11 important points in the five-year update to the Fish
12 and Wildlife Program.

13 With the Trump administration's withdrawal
14 from the Resilient Columbia Basin Agreement and its
15 failure to carry out a national effort to recover
16 native fish populations throughout the Columbia
17 River Basin, this Draft Fish and Wildlife Program is
18 the best way to mitigate harm to threatened salmon
19 and steelhead from Columbia and Snake River Dam
20 operations.

21 These salmon populations are critical to
22 the health and prosperity of endangered southern
23 resident killer whales. I'm here to advocate for
24 increased prey availability to support the southern
25 residents' recovery. Many of the Chinook salmon

1 populations that southern residents feed on come
2 directly from the Columbia River Basin and are
3 listed as threatened or endangered.

4 The goal of this plan must be to restore
5 five million salmon in the Columbia River Basin.
6 State and tribal fishery managers have agreed and
7 have recommended ways to achieve this goal. First,
8 the plan should include elevated levels of spill
9 through the end of August. So August 31st is a
10 priority hydropower operations measure.

11 Salmon and steelhead need extra water
12 spilled over dams to help them migrate. This is
13 especially important for juveniles that migrate in
14 late August as they are important for genetic
15 diversity.

16 My second point is that the plan should
17 increase funding and strengthen support for the Fish
18 Passage Center, including the Comparative Survival
19 Study and Smolt Monitoring Program.

20 Third, the plan should ensure a path
21 forward -- a path forward towards affordable,
22 reliable, and new clean energy development that also
23 protects and restores harvestable and abundant
24 salmon.

25 Fourth, the Bonneville Power

1 Administration, or BPA, must be held accountable for
2 reaching the goals set in the plan, meeting their
3 obligations to protect fisheries and honor treaties
4 with tribal nations. We recommend adopting a 2035
5 timeline to keep BPA accountable in achieving the
6 five million salmon goal.

7 And finally, the plan should include
8 breaching the four lower Snake River dams as an
9 action for fish that must be considered and analyzed
10 in the next power plan. Removing these four dams
11 and replacing their hydropower --

12 KRIS HOMEL: Few seconds remaining.

13 KIRSTEN KANE: -- replacing their
14 hydropower with clean, renewable energy will have
15 the single largest impact for rebuilding the salmon
16 runs.

17 Thank you for the opportunity to provide
18 comments.

19 CHAD MADRON: All right, Mr. Chairman.
20 Looking through the names online, Lauri Dayton, is
21 still connected.

22 Lauri, if you'd like to go ahead and try
23 and speak now, we could do that.

24 And the other folks are currently not
25 connected.

1 Lauri Dayton, if you would unmute, we can
2 try again.

3 Okay. She doesn't seem -- oh, wait. She
4 just unmuted. So let's see.

5 Lauri? Lauri, again, you show unmuted on
6 our side. So there might be something with your
7 local equipment that's meeting you, maybe a -- a
8 hard setting on your microphone or something like
9 that.

10 CHAIR MILBURN: Well, what do you think?
11 No Lauri? And is anybody else connected?

12 CHAD MADRON: None of the other names that
13 were on the list have connected at this time.

14 CHAIR MILBURN: Okay.

15 CHAD MADRON: And Lauri seems to be having
16 a technical issue on her end.

17 CHAIR MILBURN: All right. Well, I guess
18 we could take a break. Should we do that? Check
19 back in in a few?

20 PATTY O'TOOLE: Hi, Mr. Chair. This is
21 Patty. Yeah, I think we do need to continue to
22 maintain the line until about 6:00. As more people
23 will sign up, I think Chad will add names to the
24 list, and then we'll certainly notify people. But a
25 break seems to make sense.

1 Just letting Brittany know we may take a
2 break. And then if people show up, we'll gavel back
3 in and continue forward. But we'll make sure you're
4 ready.

5 CHAIR MILBURN: So let's do that. Well,
6 how about if we took a break at 10 to? Would that
7 work? And then check back in? Patty, does that
8 sound good?

9 PATTY O'TOOLE: Yeah.

10 CHAIR MILBURN: Okay.

11 PATTY O'TOOLE: That sounds -- sounds
12 great. Thank you.

13 CHAD MADRON: Okay.

14 CHAIR MILBURN: Okay. Yeah, let's just do
15 that. And camera's off then, everyone, for a bit.
16 We'll see you at 10 minutes to the hour. Thanks.

17 CHAD MADRON: All panelists, please mute
18 your mics and turn off your cameras.

19 Those attending, you can see on the screen
20 and on our website, their email
21 meetingorganizer@nwcouncil.org to sign up to give
22 comment today. And I'll add you to the list that we
23 show on the screen. Thank you.

24 (WHEREUPON, a recess was taken.)

25 PATTY O'TOOLE: -- connect with you on

1 when he is ready. He's probably still adding names.
2 All right.

3 CHAD MADRON: Hello, Mr. Chairman. Yes,
4 I've processed all the email that I have up to this
5 moment. And the list is updated on the screen. So
6 let me go ahead and find our next speaker.

7 If you want to go ahead to Mr. Gevock, we
8 can go there.

9 CHAIR MILBURN: That sounds good.

10 Nick, you're next.

11 NICK GEVOCK: Thank you, Council Members
12 and Chair. I'm -- I'm glad you got me on here.
13 Thanks for this opportunity.

14 My name is Nick Gevock. I'm actually a
15 Montana sportsman, and just speaking for myself
16 today.

17 And I certainly spent a lot of time
18 recreating in the Columbia Basin and -- and as an
19 angler. You know, a lot of what I wanted to say has
20 been said, but I do just want to express support for
21 a strong, robust salmon recovery. Many of the
22 points that have been made elevating the spill over
23 the dams, incorporate those recommendations from
24 your tribal and state fish managers.

25 And -- and really get serious about

1 achieving this five million fish goal. And I can't
2 stress enough that, you know, what's -- what's
3 happening is not working. It's time to get serious
4 about salmon recovery. So certainly this Council
5 needs to include breaching of the lower Snake River
6 dams in the -- in the plan or at least looking at it
7 and taking a serious look at what it would do.

8 So anyway, I just wanted to express my
9 strong support for those measures. And thank you
10 for the opportunity to speak.

11 CHAIR MILBURN: You bet, Nick. And thank
12 you.

13 All right. Dave, you're up.

14 DAVE TEGELER: Hello. Can anybody hear
15 me?

16 CHAIR MILBURN: You bet we can. Thank
17 you.

18 DAVE TEGELER: Okay. I thank you for this
19 forum.

20 I've -- I've just been kind of looking
21 from the outside-in at this whole effort over the
22 last couple of years. And my comments are going to
23 be contrary to most of the people who have spoken
24 here.

25 I'm a licensed professional engineer in

1 the state of Washington. And one of the comments
2 that got my attention here a few minutes ago was
3 somebody was saying, "We can breach the dams and
4 replace the power with clean, reliable, renewable
5 energy." Well, let me make a comment about that.
6 Except for hydropower, there is no clean and
7 reliable energy.

8 Windmills and solar panels are about as
9 dirty and expensive as you can get. If you think of
10 -- of the mining that has to go on to produce the
11 solar panels or the horrible blight of the landscape
12 the windmills create, it's not an even trade at all.
13 And I'm a supporter of keeping the dams wherever
14 they are, even raising them if we can, but solve the
15 problem with fish ladders, if you have to.

16 But I do want to make a comment. The --
17 the current cost in -- in terms of electrical bills
18 for everybody, when you equate it to a pound of
19 salmon you buy at the grocery store, which costs
20 about 10 to 12 bucks depending on the market, the
21 cost right now today of the regulation associated
22 with preserving the salmon we have, is anywhere from
23 \$15 to \$25 a pound.

24 And I -- I did a -- a search, and Grok AI
25 actually did quite an extensive report on it. If

1 you have an inclination, you ought to -- you ought
2 to search it yourself. What is -- what is the
3 energy cost subsidy for a pound of salmon you buy at
4 the grocery store? It's about twice what you're
5 paying for at the grocery store.

6 So any -- any fish ladders or anything of
7 that nature have to take into the account that you
8 are increasing a regulatory subsidy on the
9 production of salmon.

10 KRIS HOMEL: Thirty seconds remaining.

11 DAVE TEGELER: I think at least people in
12 my camp would say, "Well, how much is enough?" But
13 I think we absolutely have to keep those reservoirs
14 as giant batteries on the power system and keep
15 those dams alive.

16 Thank you very much.

17 CHAIR MILBURN: Thank you, Dave.

18 Elizabeth, you're up.

19 ELIZABETH KERWIN: Hi, my name is
20 Elizabeth Kerwin and I'm here to share why salmon
21 recovery and a strong Fish and Wildlife Program
22 matter to me.

23 I live in Whatcom County and I'm a rate
24 payer and utility customer of PSE. I and many other
25 rate payers in our community want BPA and our

1 utility companies to prioritize fish-friendly power
2 generation and sustainable, abundant salmon and
3 steelhead populations. And, you know, I'm not that
4 technically adept at speaking, but I'm working hard
5 to understand all of this.

6 And one thing that's really clear to me is
7 that we have made some devastating choices related
8 to the environment. And I have looked quite a bit
9 at information about the Lower Snake River Dam and
10 really believe that it needs to be removed as a
11 necessary measure in the final 2026 Fish and
12 Wildlife Program.

13 And, you know, I heard someone -- an
14 impassioned younger speaker earlier in this call,
15 and I really appreciated what she spoke about how we
16 would look back 25 years from now at this moment in
17 time and what needs to happen in order to have an
18 environment that is livable for people who are much
19 younger than ourselves right now.

20 And I -- I really don't trust that the
21 desire for profit isn't winning out. And, yeah, I
22 think that's a devastating reality, especially in
23 terms of the current administration and the
24 environmental protections that are being stripped
25 away. And so my work actually as a forest protector

1 up in Whatcom County is really focused on what can
2 we do more locally. And the Northwest is my region.

3 And I really deeply hope that we can
4 consider what is going to be best for future
5 generations. And the other part of this for me is
6 what's happened to the indigenous populations of
7 this country and of the state of Washington. And
8 what do we owe in terms of the cultural implications
9 for -- I live near the -- the Nooksack people. And
10 I think that that's such a huge consideration --

11 KRIS HOMEL: Thirty seconds remaining.

12 ELIZABETH KERWIN: -- that has been
13 underplayed. And so, you know, my position is
14 clear.

15 And I thank you so much for being willing
16 to listen to individual citizens.

17 CHAIR MILBURN: You bet, Elizabeth, and
18 thank you.

19 All right, next, Chris Wilke.

20 CHRIS WILKE: Can everybody hear me?

21 CHAIR MILBURN: You bet. Thanks, Chris.

22 CHRIS WILKE: Okay. Great. Thanks for
23 making space for this testimony. It took me a while
24 to figure out how to get on the list. I appreciate
25 it.

1 CHAIR MILBURN: Yeah.

2 CHRIS WILKE: My name -- my name is Chris
3 Wilkie.

4 I'm the Executive Director at Center for
5 Environmental Law and Policy. I'm also a rate
6 payer, a conservationist, a salmon and steelhead
7 fisherman. I travel to the Columbia River Basin and
8 spend money in the communities there.

9 Salmon are not optional to our region.
10 They're a keystone species that connects our forest
11 to our resident orcas offshore. They've been the
12 lifeblood of our rivers. And for the Pacific
13 Northwest tribes since time immemorial. These
14 rivers are now in life support.

15 While we may speak at times of momentary
16 abundance, we still see deadly high temperatures,
17 fish kills, predation problems associated with dams,
18 poor water quality. The science shows that we have
19 some runs on the brink of extinction and others have
20 been lost entirely. We truck fish around dams. We
21 shoot them through water cannons on TV.

22 And when these stories come out, people
23 think we're solving the problem. But are we?
24 Climate change is getting worse for our region. And
25 we can expect drought conditions increasing in

1 frequency and intensity. We can expect lower
2 snowpack. And we can expect more demand from power
3 from data centers and a growing population.

4 We can also expect more habitat losses and
5 less marine survival for the salmon, which will mean
6 fewer fish returning. And most of all, we can
7 expect warmer waters and less of it. We have a
8 chance now to build resilience to restore salmon
9 runs to five million fish because they will get
10 knock -- knocked back again from climate change.

11 But if we strengthen this plan, we can
12 help give them a fighting chance. And for this
13 reason, I'm urging the commission to include
14 elevated spill over the dams through August 31st to
15 protect the juvenile out-migrating salmon and
16 maintain biodiversity, to incorporate the
17 recommendations of tribal and state fisheries
18 managers, to adopt that 20-35 time frame for
19 achieving the five million fish goal, and to include
20 breaching the lower Snake River dams.

21 And here I'd like to take a moment to
22 address a comment that was made earlier about
23 windmills being dirty energy. This is really a
24 false narrative that's put out as disinformation.
25 There's plenty of mining and extraction going on

1 with fossil fuels. The legacy --

2 KRIS HOMEL: Thirty seconds remaining.

3 CHRIS WILKE: -- legacy of dams is -- is
4 dirty also. There's methane emissions coming from
5 the dams, 1.8 million megawatt -- metric tons of CO2
6 equivalent coming just from the lower Snake River
7 dams every year. You can look up the estimated of
8 greenhouse gas emissions from lower Snake River dams
9 and reservoirs using the All-Res tool for that
10 information.

11 So for this reason, I urge you to -- to
12 connect your plan with specific actions and
13 performance standards to ensure the recovery of
14 salmon. Thank you.

15 CHAD MADRON: All right, Chair Milburn.

16 CHAIR MILBURN: Yes.

17 CHAD MADRON: Hey, so I see that --

18 CHAIR MILBURN: I'm muted.

19 Chelsea, you're up.

20 Thank you, Chris. Thank you.

21 Chelsea, you're up.

22 CHAD MADRON: I see Chelsea is still not
23 connected.

24 CHAIR MILBURN: All right. Let's -- let's

25 --

1 CHAD MADRON: I was going to say Kaia
2 Olson has connected now.

3 CHAIR MILBURN: Okay.

4 CHAD MADRON: So we can jump down to her.

5 CHAIR MILBURN: Kaia -- Kaia. Let's go to
6 Kaia.

7 KAIA OLSON: Hello. Thank you.

8 CHAIR MILBURN: Kaia, thank you.

9 KAIA OLSON: Yes, thank you for being here
10 and hosting this public comment.

11 My name is Kaia Olson. I am a student up
12 in Bellingham and a rate payer of Puget Sound
13 Energy. And as a rate payer, I want reliable energy
14 year-round that also supports strong and sustainable
15 salmon populations.

16 I'd like to see BPA and local utilities
17 prioritize clean energy that reduces our region's
18 dependence on hydropower. I'm deeply alarmed about
19 the crisis salmon and steelhead are facing across
20 the Columbia Basin, and I urge you to adopt a final
21 2026 Fish and Wildlife Program that helps achieve
22 the Council's legal obligations for the next 5 to 10
23 years and make actionable progress for salmon and
24 steelhead recovery.

25 To achieve the Council's five million fish

1 goal, I urge you to adopt all of the recommendations
2 by state and tribal fish managers throughout the
3 region to whom the Council must pay deference as
4 required by the Northwest Power Act. Specifically,
5 the following three priorities.

6 The first being elevated spills of --
7 levels of spill through August 31st as a priority
8 hydropower operations measure. Detailed and
9 explicit accountability measures, especially linked
10 to BPA's responsibility to achieve program goals.

11 And acknowledgement that lower Snake dam
12 removal is a necessary measure in the final 2026
13 Fish and Wildlife Program, and that would include an
14 analysis of dam breach scenario in the Ninth Power
15 Plan. I just -- I really want to highlight that
16 salmon are the lifeblood of the Pacific Northwest,
17 and I cannot imagine a future without them.

18 I'm a young environmental science student,
19 and I -- you know, I cannot -- I can't imagine a
20 future without this keystone species that means so
21 much to our region economically and ecologically and
22 culturally. So I urge you to adopt a plan that
23 ensures reliable energy without compromising salmon
24 and steelhead and all that they mean to us.

25 Thank you for your time.

1 CHAIR MILBURN: Kaia, thank you.

2 All right. Let's see. Who do we want?

3 Who's on? Who's connected?

4 CHAD MADRON: Well, I see that Lauri

5 Dayton reconnected, so let me try --

6 CHAIR MILBURN: All right.

7 CHAD MADRON: -- again allowing her to
8 talk, and perhaps she's fixed her equipment issue.

9 LAURI DAYTON: Hello?

10 CHAD MADRON: Hello.

11 LAURI DAYTON: Hello. Can you hear me?

12 CHAD MADRON: Yes, we can.

13 LAURI DAYTON: Oh, finally.

14 CHAIR MILBURN: There we go. Thank you.

15 LAURI DAYTON: Sorry about all that.

16 My name is Lauri Dayton, and I'm a
17 resident of Eastern Washington here, by profession
18 electrical engineering, have -- having worked at one
19 of them, Priest Rapids Dam. Also an old Port of
20 Mattawa commissioner and an avid fisherman, and my
21 family -- extended family farms wheat in Colfax.

22 So I'm pretty interested in the lower
23 Snake River dams, but I want to look at a real
24 narrow topic of the temperature of the water in the
25 Snake River. First-hand experience, I was fortunate

1 enough to have a trip up Hells Canyon to Pittsburgh
2 Landing right during the heat dome event, August
3 11th. And surprisingly the fish finder said the
4 water was 74 degrees.

5 So I jumped in and sure enough, it didn't
6 freeze. And so, I'm good to think, "Now, wait a
7 minute. Salmon are supposedly biologically impacted
8 somewhere north of 68 degrees. So if the inflow is
9 that warm, how can the Snake River dams be
10 responsible for heating the water up that much?"

11 Enter Dworshak Dam with the activity of
12 releasing cold water low from the reservoir in the
13 summer to compensate for temperatures, and you find
14 that the water coming in at Lewiston, or the water
15 in the system at Lewiston is somewhere around 66
16 degrees.

17 Now, my 74 degree temperature thing was
18 corroborated by the gauging station at Anatone,
19 which I have the data on, and I was able to graph
20 over that. Yes, it's 24 degrees Celsius, whatever
21 that is. And when it leaves Ice Harbor, it's on the
22 order of 22 degrees -- 21 to 22 degrees. So that's
23 about five or six degrees.

24 Anyhow, which causes me to question the
25 foundation of the argument that the Snake River

1 dams, and Dworshak as a system, cause fish mortality
2 by raising the temperature too high. And so, that
3 does reduce the arguments on --

4 KRIS HOMEL: Thirty seconds remaining.

5 LAURI DAYTON: -- that does reduce the
6 arguments on that axis for removing the Snake River
7 dams, and I think what we need is some more
8 concentrated study because there's a lot of data out
9 there.

10 Anyhow, thanks for your time. Take care.

11 CHAIR MILBURN: Yeah, you bet, and thank
12 you. Yeah, thanks for your input. Appreciate it.

13 Okay. We have three remaining. Any of
14 them connected? Chelsea, Yuan, Patricia, Andrew?

15 CHAD MADRON: I do have one phone line
16 that just connected. Let me make sure.

17 If this is the phone line that connected,
18 are you Chelsea, Patricia, or Andrew? I'm going to
19 take that as a no. And so, the other three names
20 have not connected yet. No, sir.

21 CHAIR MILBURN: All right.

22 Well, we are on the hook until 6:00 your
23 time, 7:00 my time. So we can take another -- take
24 another break until 20 after, I suppose. Do you
25 want to do that?

1 Patty, what do you think?

2 PATTY O'TOOLE: Yeah, that sounds pretty
3 good. I think a good 15 minutes. And, Mr. Chair,
4 then if we need to, we can extend it again. And I'm
5 sure Chad will keep watching email.

6 CHAIR MILBURN: All right. I'll do that.
7 I'll check the --

8 CHAD MADRON: I did have someone just sign
9 up just now. They are connected if you want to take
10 that caller.

11 CHAIR MILBURN: Okay. Yeah, go ahead.
12 Let's just do that right now.

13 CHAD MADRON: It's Mr. Garrett Hylton or
14 Hilton.

15 CHAIR MILBURN: Okay. Go ahead.

16 GARRETT HYLTON: Yeah, hello. My name is
17 Garrett Hilton. I work for Wells Rural Electric
18 Company in Northeastern Nevada. We're a BPA all
19 requirements customer.

20 I just want to provide a little bit of
21 context for a -- a comment made about, you know,
22 methane gas releases at -- at dams. The study that
23 that references most -- most frequently is a study
24 that takes a look at dams -- all dams worldwide.

25 In the United States, for example, less

1 than 3 percent of all dams are equipped with
2 hydroelectric capabilities. Dams exist for all
3 kinds of reasons. Also, there are a lot of
4 disparities in gas releases near the equator versus
5 gas releases as you get higher up into the Northern
6 Hemisphere.

7 And so, some of those numbers that we're
8 talking about are -- are fairly minimal when we're
9 talking about the Northwest dams and their impact on
10 -- on carbon release. I do want to acknowledge this
11 is an incredibly difficult, complicated issue, and
12 multiple things can be true at once. Certainly, we
13 -- we want healthy, abundant salmon runs.

14 We want to be honoring treaties with --
15 with Native American groups. We also want to make
16 sure that our power grid is reliable in providing
17 energy to all of the -- the customers that we serve.
18 And, you know, the -- the bottom line here is, while
19 I certainly I'm sympathetic to the desire for
20 investing in green, reliable energy, the fact
21 remains that wind is not a dispatchable form of
22 generation.

23 Solar power is not a dispatchable form of
24 generation. So your alternatives to a baseload
25 resource like hydro are -- are fairly limited. And

1 so, this is certainly not an easy, straightforward,
2 simple solution to adhere and -- and solve all of
3 these problems.

4 Thank you for your commitment to trying to
5 solve all of these problems and taking these things
6 into account, and for your time today.

7 CHAIR MILBURN: And, Garrett, thank you
8 for your -- for your words. Appreciate it.

9 All right. Anyone else connected since
10 that, the last one? All right.

11 CHAD MADRON: No.

12 CHAIR MILBURN: Okay. Let's just -- let's
13 just come back --

14 PATTY O'TOOLE: May I suggest, yeah, maybe
15 till 5:30, and then we'll see if anyone else has
16 come back.

17 CHAIR MILBURN: 6:30? Okay.

18 PATTY O'TOOLE: Or yeah -- or sorry, 5:30.
19 Yeah, 6:30 your time.

20 CHAIR MILBURN: You mean 5:30. Yeah, 6:30
21 my time. 5:30? Okay.

22 PATTY O'TOOLE: Okay. Okay.

23 CHAIR MILBURN: Let's just do that. Check
24 back in then. Thanks.

25 Camera's off. Audio off.

1 (WHEREUPON, a recess was taken.)

2 CHAIR MILBURN: There's Patty, there's
3 Brittany, there's Les, there's Chad. Let's go ahead
4 and get going again. If anyone has figured out how
5 to connect, I guess.

6 CHAD MADRON: Hi, everyone. Yeah, the
7 three names that had signed up ahead of the meeting
8 still have not connected.

9 CHAIR MILBURN: Okay.

10 CHAD MADRON: And we've had no new sign-
11 ups.

12 CHAIR MILBURN: Right.

13 CHAD MADRON: So there's nothing to report
14 at this time.

15 CHAIR MILBURN: Okay. Well, I guess what
16 do we do?

17 PATTY O'TOOLE: So, Mr. Chair, at this
18 point, I think it's -- we're sort of obligated to
19 make sure someone remains available and --

20 CHAIR MILBURN: Yeah.

21 PATTY O'TOOLE: -- the court reporter
22 remain available for the full time, Mr. Chair. But
23 if -- if you want to assign staff or a -- or just
24 yourself and release others, it's kind of up to you
25 at this point. It's possible that someone could pop

1 in before 6:00.

2 Another option is just to take another 15-
3 minute break, come back, check in, just do that one
4 or two more times. Or you can release -- release
5 folks and we'll just make sure someone does stay
6 around to be able to capture anything that might
7 come in. It's up to you, Mr. Chair.

8 CHAIR MILBURN: Let's -- let's -- I doubt
9 anybody's going to sign up. For any of the council
10 members or anyone except Brittany, I guess you,
11 Patty, and me, go ahead and go if you'd like, but
12 we're -- we're going to -- let's take another break
13 though. And at a quarter to, we'll check back in.
14 In the meantime, anybody wants to leave, go ahead
15 and go. So we'll --

16 PATTY O'TOOLE: Thank you.

17 CHAIR MILBURN: -- we'll handle it. So,
18 okay. So let's check back in at your 5:45 time,
19 Patty and Brittany, if we could, and anyone else
20 that wants to stick around, but let's do that. And
21 then we'll make a decision from there, whether to
22 just assign one or two people to stick around.

23 PATTY O'TOOLE: Okay. Thank you, Mr.
24 Chair.

25 ED SCHRIEVER: And I'm going to jump off.

1 CHAIR MILBURN: Okay. Good.

2 ED SCHRIEVER: It's Ed. Good night.

3 CHAIR MILBURN: See you, Ed. Thank you.

4 ED SCHRIEVER: Okay.

5 (WHEREUPON, a recess was taken.)

6 CHAIR MILBURN: Looks like only the same
7 three.

8 CHAD MADRON: Actually, Mr. Chairman,
9 we've added three new names. So --

10 CHAIR MILBURN: Oh, we do. Oh, there we
11 are.

12 CHAD MADRON: Emme here. Yeah. The other
13 three still not connected, but we have three new
14 names. One is not quite connected yet, but I did
15 get an email from her. So I'm hoping she'll connect
16 shortly.

17 Oh, there she is. So yeah, the three
18 folks starting with Emmy (sic) and Jan and Bea have
19 all connected and we can work through those names
20 when you're ready.

21 CHAIR MILBURN: All right. Sounds good.
22 Emmy, let's go ahead with you. Thanks.

23 EMME ROUNTON: Hey there, how's it going?
24 It's Emme, but it's confusing to everyone.

25 CHAIR MILBURN: Emme?

1 EMME ROUTON: Yes.

2 CHAIR MILBURN: Emme. Okay.

3 EMME ROUTON: Yeah, I just want to thank
4 you guys for taking the time out of your days to --
5 to do this.

6 Just want to say, yeah, salmon are the --
7 the ecological bedrock of -- of this place and this
8 land. And I think need to be prioritized in -- in
9 all decisions because we can figure out solutions to
10 power generation, but it's pretty hard to bring back
11 -- bring back the salmon.

12 Yeah, food chain collapse, everything,
13 forest collapse, all the things that come downstream
14 of losing salmon. They are -- they are integral to
15 the system. And so anything we can do to prioritize
16 their well-being, prioritizes the well-being of this
17 land and its peoples.

18 Yeah, so just want to say that. Really
19 appreciate you guys --

20 CHAIR MILBURN: Thank you.

21 EMME ROUTON: -- yeah, allowing --
22 allowing more spill through August would be great.

23 CHAIR MILBURN: Thank you, Emme.
24 Appreciate it.

25 EMME ROUTON: Yeah. All right. Take

1 care.

2 CHAIR MILBURN: All right. Yeah. Thanks.

3 CHAD MADRON: Thanks, Emme.

4 CHAIR MILBURN: All right, Jan.

5 Is Jan on -- Conitz?

6 JAN CONITZ: Yeah.

7 CHAIR MILBURN: Hi, Jan. Thanks.

8 CHAD MADRON: Jan, you have the ability --

9 there you go. I see you unmuted.

10 JAN CONITZ: Okay. Hello. Oh-oh. I've

11 got a bad echo.

12 CHAIR MILBURN: Oh, yeah.

13 JAN CONITZ: Let me make sure -- I'm

14 sorry. Are you getting an echo?

15 CHAIR MILBURN: Yeah, we are. We can come

16 back to you, if you would like. And we --

17 JAN CONITZ: Let me try moving to a

18 different location in the house.

19 CHAIR MILBURN: Okay.

20 JAN CONITZ: How about this?

21 CHAIR MILBURN: A little better maybe.

22 Try it again.

23 JAN CONITZ: How about now?

24 CHAIR MILBURN: It's a little better.

25 JAN CONITZ: Okay.

1 CHAIR MILBURN: I think -- I think it's
2 okay. Why don't you go ahead. Let's try it.

3 JAN CONITZ: Okay. Sorry about that.

4 Okay. My name is Jan Conitz. I grew up
5 and graduated from high school in Moscow, Idaho. I
6 attended the University of Washington with a biology
7 degree. And ever since I have lived in Alaska, I
8 got a master's degree from the University of Alaska
9 in fisheries.

10 I fish commercially for salmon in
11 Southeast Alaska. And I worked as a research
12 fisheries biologist with the Alaska Department of
13 Fish and Game and US Fish and Wildlife Service for
14 about 20 years in Southeast Alaska and in the --

15 THE REPORTER: The echo is throwing me
16 off. The last sentence, please.

17 JAN CONITZ: Pardon?

18 CHAIR MILBURN: Yeah. Would you -- would
19 you repeat your last sentence there? We'll try it a
20 little bit longer and see if we can do this. We're
21 still getting an echo. Repeat your last sentence.
22 We've got a recorder -- clerk recorder type here
23 taking notes.

24 JAN CONITZ: Okay. Let me just try
25 something. I think I might have a duplicate Zoom

1 session.

2 CHAD MADRON: You did seem to have a
3 duplicate Zoom session. Jan, do you want to try
4 again?

5 CHAIR MILBURN: Yeah, Jan, are you there?
6 Still showing on.

7 CHAD MADRON: Jan, I show you unmuted on
8 your side, but unfortunately, we can't hear you
9 anymore.

10 CHAIR MILBURN: You know what? Let's go
11 to the next one. Maybe she can figure it out --

12 CHAD MADRON: Okay.

13 CHAIR MILBURN: -- in the meantime.
14 Is that -- is it Bea, Bay?

15 BEA BAGLEY: It's Bea. Hi.

16 CHAIR MILBURN: Bea, hi. Hi, thanks for
17 --

18 BEA BAGLEY: Hi, thank you.

19 I'm a student. I live in Bellingham.

20 Thanks for staying in the meeting for this like
21 little last minute comment. I'll be quick.

22 I just wanted to remind you, the Council,
23 of your legal obligation to protect and enhance all
24 fisheries impacted by the hydropower system. And a
25 great way to do that would be elevated spill over

1 the dams to the end of August to protect the out
2 migrating juvenile salmon and steelhead.

3 And I just want to remind everyone again
4 that in the long-term, the only way to get to the
5 Council's proposed goal of five million fish is by
6 breaching the lower Snake River dams. This is
7 pretty important to me.

8 I'm from the Pacific Northwest. I want to
9 continue living here and the salmon are important
10 for our tribes and our ecological and economic
11 wellbeing. That's all I got.

12 Thank you.

13 CHAIR MILBURN: Yes, thank you.

14 Okay. Back to Jan. Any luck there? Jan,
15 can you hear us?

16 CHAD MADRON: Hi, Jan. I still show you
17 as connected twice actually. I've given both of
18 your lines ability to unmute if you want to try one.

19 CHAIR MILBURN: Jan, we're not getting you
20 here. If you don't have luck, Jan, you can always
21 email.

22 All right. Well, the other three looks
23 like probably aren't going to be joining us.

24 We can take another.

25 PATTY O'TOOLE: Mr. Chair, I think it's

1 okay. I mean, we've only got 10 minutes left. I
2 think if you want to adjourn, I think we can.

3 CHAIR MILBURN: Okay.

4 PATTY O'TOOLE: We would just offer that
5 if anybody, Jan or anyone else who wanted to, yeah,
6 you can go to our website and submit written
7 comment. It's quite easy. There's lots of
8 different ways. Chad's showing you right now.

9 There's just all kinds of information and
10 resources on our website that will help you do that.
11 So it's a great option if you did not or were not
12 able to participate in this hearing. That's a great
13 -- great way to do it.

14 So, Mr. Chair, I'll leave it up to you.
15 But I think at this point, we've got less than 10
16 minutes. I think it's okay.

17 CHAIR MILBURN: Let's -- let's do it.
18 I'll go ahead and adjourn the meeting. Thank you.

19 Anyone else that's out there listening,
20 thanks for your input. We appreciate it. And the
21 council members, thanks for joining in and
22 especially to the staff, Patty, Kym, Chad, everyone.

23 Thank you and good night.

24 PATTY O'TOOLE: Thanks, all.

25 CHAIR MILBURN: Yeah.

1 THE REPORTER: Have a good night. Thank
2 you.

3 (WHEREUPON, the 2026 COLUMBIA RIVER BASIN
4 FISH AND WILDLIFE PROGRAM MEETING concluded at 5:52
5 p.m.)

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CERTIFICATE

I, Brittany Douglas, do hereby certify that I reported all proceedings adduced in the foregoing matter and that the foregoing transcript pages constitutes a full, true and accurate record of said proceedings to the best of my ability.

I further certify that I am neither related to counsel or any party to the proceedings nor have any interest in the outcome of the proceedings.

IN WITNESS HEREOF, I have hereunto set my hand this 13th day of March, 2026.



Brittany Douglas, CER No. 4235

| | | | |
|------------------------|--------------------------|--------------------------|--------------------------|
| \$ | 2 | 32,000 35:8 | 7 |
| \$15 65:23 | 2 30:10 52:25 | 4 | 7 19:18 |
| \$25 65:23 | 54:25 | 4,000 29:19 | 74 75:4,17 |
| \$26 21:16 | 2.5 21:12 | 40 8:22 19:6 | 77 18:3 |
| \$65 36:17 | 2.6 21:22 | 21:11 34:13 | 78 15:23 |
| 0 | 20 14:8 76:24 | 40-year 9:5 | 7:00 76:23 |
| | 85:14 | 40-year-old 24:18 | 8 |
| 0.14 19:18 | 20-35 70:18 | 25:13 | |
| 1 | 20-year 7:14 | 41st 38:2 | 80 19:2 |
| | 2000s 36:4 | 42 28:6 | 80s 35:14 36:3 |
| 1,800 9:17 | 2009 18:7 | 44 52:2 | 9 |
| 1.8 71:5 | 2021 28:6 33:18 | 45 51:25 | |
| 10 21:15 30:1 | 2022 28:10 | 5 | 9,000 18:5 |
| 62:6,16 65:20 | 2025 10:1,3 21:13 | 5 24:21 72:22 | 90 30:6 |
| 72:22 88:1,15 | 33:20 | 50 22:17 49:2 | 98 19:17 |
| 100-year 15:21 | 2026 3:14 4:22 | 55 29:24 | A |
| 11 24:21 47:24 | 5:1,11,15 6:14 | 58 16:11 | Abbie 23:14,15, |
| 11th 75:3 | 10:6 28:25 43:5 | 5:30 79:15,18,20, | 16,18,21,22,23 |
| 12 65:20 | 46:9 67:11 72:21 | 21 | 25:5,7,10 26:6,22 |
| 126 16:24 | 73:12 | 5:45 81:18 | ability 26:3 84:8 |
| 12th 39:9 | 2035 60:4 | 6 | 87:18 |
| 13th 39:10 | 21 75:22 | 6 5:19 | Abramovich |
| 15 35:16 77:3 | 22 75:22 | 6,000 38:18 | 23:18,22,23 25:5, |
| 15- 81:2 | 24 75:20 | 60 49:4 | 10 26:6 |
| 16-year 48:12 | 25 44:3 67:16 | 66 75:15 | absent 51:11 |
| 1980 6:22 51:22 | 2nd 5:1,11 10:4 | 68 75:8 | absolutely 54:3 |
| 1987 24:16 | 3 | 6:00 61:22 76:22 | 66:13 |
| 1992 33:5 | 3 78:1 | 81:1 | abundance 41:11 |
| | 30 11:14 | 6:30 79:17,19,20 | 47:9 52:23 69:16 |
| | 31st 28:19 41:2 | | abundances |
| | 59:9 70:14 73:7 | | 16:16 |

| | | | |
|--|--|--|--|
| abundant 26:16 45:2 47:3 59:23 67:2 78:13 | act 4:10,21 6:22 7:4,11 8:12 45:17 51:5,17,22 54:21 73:4 | 70:18 72:20 73:1, 22 | aging 43:24 |
| academic 39:6 | acted 55:15 | adopted 16:2 25:16 51:15 | agreed 59:6 |
| accept 45:13 50:4 | action 28:13,14 60:9 | adopting 60:4 | Agreement 34:20 58:14 |
| accepting 5:9 10:4 | actionable 72:23 | adopts 4:11 | agricultural 48:17 |
| access 48:23 | actions 49:8 71:12 | adult 9:9 24:17 25:1 30:14 55:8 | ahead 12:23 25:11,12 50:16, 20 51:2 60:22 63:6,7 77:11,15 80:3,7 81:11,14 82:22 85:2 88:18 |
| accomplishments 9:6,19 | activities 32:6 | adults 45:22 | AI 65:24 |
| account 66:7 79:6 | activity 75:11 | advantage 32:3 | alarmed 52:21 72:18 |
| accountability 28:20 41:5 46:1 53:15 73:9 | actual 18:18 | advisor 38:6 | alarming 35:24 |
| accountable 14:21 46:6 60:1,5 | add 61:23 62:22 | advocacy 27:22 | Alaska 16:12 85:7,8,11,12,14 |
| achieve 28:22 40:20 45:14 46:2 59:7 72:21,25 73:10 | added 82:9 | advocate 58:23 | Albers 40:1,3,5 |
| achieving 41:6 60:5 64:1 70:19 | adding 63:1 | aeration 31:4 | algae 22:23 |
| acknowledge 28:24 43:12 46:8 78:10 | additional 20:24 23:12 | affairs 6:16 38:8 | alive 66:15 |
| acknowledged 51:23 | address 48:6 51:4 70:22 | affect 26:3 | All-res 71:9 |
| acknowledgement 73:11 | adept 67:4 | affected 51:7 53:8 54:9 | allowing 74:7 83:21,22 |
| acknowledges 41:9 | adequate 7:15 48:4 | affiliated 11:25 | alongside 51:18 |
| acknowledging 37:11 | adhere 79:2 | affordability 14:12 31:21 32:2 49:12 | alter 41:17 |
| acquisition 7:23 | adjourn 88:2,18 | affordable 26:17 36:25 40:19 44:25 47:3 59:21 | altered 45:9 |
| acres 9:11 22:8 | administration 7:8 21:7 28:11 60:1 67:23 | afternoon 6:11 13:7,8 15:5 23:22 29:13 | alternatives 22:16 53:6,22 54:7 78:24 |
| | administration's 7:22 28:21 46:2 58:13 | age 14:11 38:12 | ambition 52:23 53:14 |
| | administrative 5:7 | agencies 7:7 8:11 11:1 15:25 21:8 49:14 | Ambulance 38:20 |
| | adopt 26:19 28:18 45:15 47:14 56:24 | agency 6:25 | amend 9:24 |
| | | aggressive 14:24 | amending 4:19 |

| | | | |
|---|-----------------------------------|--|---|
| amendment 4:20, 23 5:8 10:8 55:2 | area 8:24 48:25 | audio 25:8 79:25 | barging 18:25 44:4 |
| amendments 52:20 | areas 10:20 | August 18:15,17, 19 28:19 41:2 43:9 45:19 57:3 59:9,14 70:14 73:7 75:2 83:22 87:1 | base 16:23 |
| amends 4:12 | argument 75:25 | | based 8:9,25 24:6,19 53:11 |
| America 15:13 | arguments 76:3,6 | | baselines 47:4 |
| America's 16:18 | Army 7:8 | autonomy 39:21 | baseload 78:24 |
| American 78:15 | artificial 8:19 9:15 | availability 58:24 | basin 3:14 6:14 7:1 9:12 15:22 17:6 24:18 30:9 34:20 41:16 58:14,17 59:2,5 63:18 69:7 72:20 |
| amount 25:23 45:21 | asks 40:25 | Average 30:14 | Basin's 24:14 |
| amounts 45:12 | assessing 10:19 | avid 74:20 | basis 16:18 |
| analysis 29:1 41:11 46:10,25 73:14 | assets 10:14 | Avista 40:6 | batteries 66:14 |
| analyzed 60:9 | assign 80:23 81:22 | Awesome 58:4 | battery's 4:15 |
| Anatone 75:18 | assigns 51:5 | axis 76:6 | |
| ancestral 37:22 | assistant 52:16 | <hr/> B <hr/> | Bay 86:14 |
| Andrew 32:16 76:14,18 | Associate 23:24 | | Bea 82:18 86:14, 15,16,18 |
| angler 63:19 | Association 29:16 47:23 | babš 37:23 | Bear 35:2,3 37:9, 15 |
| annual 40:22 | Associations 15:8 | back 6:2 12:7,10 16:22 33:8,15 42:6,10 61:19 62:2,7 67:16 70:10 79:13,16, 24 81:3,13,18 83:10,11 84:16 87:14 | bears 27:24 |
| anybody's 81:9 | assumptions 49:6 | background 18:6 35:12 38:1 | bedrock 83:7 |
| anymore 86:9 | assured 25:14 | backup 31:10 | begin 24:23 |
| applaud 37:1 | assuring 53:8 54:23 | backyard 35:12 | beginning 7:19 9:25 |
| Apple 34:1 | Atmospheric 28:11 | bad 84:11 | Begley-collier 27:9,13,17,19 |
| appoints 7:2 | attempts 21:6 | BAGLEY 86:15, 18 | behalf 29:17 32:8 58:9 |
| appreciated 67:15 | attendance 5:4 | balance 24:24 | behold 34:9 |
| apprenticeship 18:9 | attended 85:6 | balanced 31:20 37:2 50:8 | believes 30:13 |
| approach 37:2 46:3 50:8 | attending 62:19 | | Bellingham 72:12 86:19 |
| April 33:19 | attention 65:2 | | |
| arbitrary 24:22 | attribute 36:9 | | |
| | attributed 25:20 46:16 | | |

| | | | |
|--|--|---|---|
| benchmarks 46:7 | born 35:9 44:19 | 15 12:7 | catching 35:19 |
| beneficence 39:21 | bottom 20:7 27:5 78:18 | bypasses 18:24 | caught 16:12 33:6 36:6 |
| benefit 10:16 30:21 49:9 | BPA 21:17 38:25 41:6 46:5 48:10, 13 49:14 57:5 60:1,5 66:25 72:16 77:18 | C | caused 24:20 |
| benefited 9:8 | BPA's 73:10 | calculations 22:6 | ceded 22:8 |
| bet 17:25 20:15 23:20 29:4 33:1 44:9 64:11,16 68:17,21 76:11 | breach 22:14 28:15 29:2 41:12 46:10 65:3 73:14 | California 16:15 | Celilo 34:13 56:10,19 |
| biggest 14:10 | breached 21:20 22:13 34:6 | call 3:12,24 9:25 11:7 47:8 67:14 | Celsius 75:20 |
| billion 21:16 36:17 | breaching 22:2 28:12,24 43:13 57:8 60:8 64:5 70:20 87:6 | called 8:2 21:8 24:2 33:10 34:2 | Center 59:18 69:4 |
| bills 14:13 65:17 | break 61:18,25 62:2,6 76:24 81:3,12 | caller 77:10 | centered 38:9 |
| biodiversity 70:16 | Bridget 39:25 40:1,2,3,5 41:23 | camera 11:10 | centerpiece 28:13 |
| biogeochemistry 58:9 | briefly 7:13 | camera's 62:15 79:25 | centers 14:19 25:22 70:3 |
| biological 46:21 49:9 53:19 54:7 | bring 33:15 83:10,11 | cameras 62:18 | Central 16:15 38:19 56:5 |
| biologically 75:7 | brink 24:15 69:19 | camp 38:7 66:12 | CEO 35:6 |
| biologist 85:12 | Brittany 6:5 62:1 80:3 81:10,19 | camping 35:15 42:25 | Chad 5:22 17:12, 14,19,22 20:2,8 23:16 25:7 26:24 27:4 32:12,15 41:25 42:5,12,14, 17 50:12,18 52:8 57:20,24 60:19 61:12,15,23 62:13,17 63:3 71:15,17,22 72:1, 4 74:4,7,10,12 76:15 77:5,8,13 79:11 80:3,6,10, 13 82:8,12 84:3,8 86:2,7,12 87:16 88:22 |
| biologists 34:4 43:16 | bucks 65:20 | cannons 69:21 | Chad's 88:8 |
| biology 52:18 85:6 | build 70:8 | Canyon 75:1 | chain 83:12 |
| bit 35:23 62:15 67:8 77:20 85:20 | Bureau 7:8 | capabilities 78:2 | chair 3:8 11:5,7 12:6,7,9,15,19,23 13:11,16,21 15:3 |
| blackout 12:11 | business 4:8 18:3 | capacity 55:10 | |
| blight 65:11 | button 27:5 | capture 81:6 | |
| blocked 13:18 42:1 45:9 | buy 65:19 66:3 | carbon 54:2 78:10 | |
| Boise 33:21 | Buzdygon 6:1,10, | carbon-free 36:25 | |
| Bonneville 7:7,22 21:7 28:21 30:16 46:1 59:25 | | care 38:2,24 40:12 44:25 45:1 76:10 84:1 | |
| | | carefully 10:10 | |
| | | carry 58:15 | |
| | | Cascade 48:18, 21 | |

| | | | |
|---|---|---|---|
| 17:9,13,17,21,25 19:23 20:6,9,13, 15,17 23:13,20 26:22 27:2,8,11, 15 29:4,9,11 32:9,13,14,19,23 33:1 34:25 37:15 39:23 40:2 41:23 42:3,8,13,16,19 44:9,12,17 47:18, 20 50:10,17,23 51:1 52:6,13 55:19 57:18,25 58:2 61:10,14,17, 20 62:5,10,14 63:9,12 64:11,16 66:17 68:17,21 69:1 71:15,16,18, 24 72:3,5,8 74:1, 6,14 76:11,21 77:3,6,11,15 79:7,12,17,20,23 80:2,9,12,15,17, 20,22 81:7,8,17, 24 82:1,3,6,10, 21,25 83:2,20,23 84:2,4,7,12,15, 19,21,24 85:1,18 86:5,10,13,16 87:13,19,25 88:3, 14,17,25 Chairman 17:12 37:18 42:7 60:19 63:3 82:8 chance 21:21 24:9 70:8,12 change 4:17 21:3 22:19 23:9 25:15 69:24 70:10 changed 24:11 Chaparral 38:7 | charging 38:13 CHARLES 13:2 check 61:18 62:7 77:7 79:23 81:3, 13,18 Chelsea 17:11,14 19:25 20:1 71:19, 21,22 76:14,18 Chief 39:12 48:9 childhood 23:25 24:6 25:2 chime 11:13 Chinook 28:7 54:15 58:25 choices 67:7 Chris 68:19,20, 21,22 69:2 71:3, 20 Chuck 13:2 circle 42:6 circulated 5:6 citizens 68:16 city 44:22 48:24 city's 48:19 Clark 43:1 clean 26:17 57:13 59:22 60:14 65:4, 6 72:17 clear 18:1 34:5 36:19 45:25 46:21 49:24 51:11 55:16 67:6 68:14 clerk 85:22 climate 21:2 22:19 23:8 69:24 | 70:10 Clinic 38:19 close 4:6 closing 50:4 CO2 71:5 coast 15:7,10 48:22 coexist 19:20 26:18 30:14 36:13 56:21 Coho 33:14 cold 75:12 Cole 13:24 14:1,2 Colfax 74:21 collaborated 9:13 collapse 83:12,13 Collective 40:10 Columbia 3:14 4:14 6:14 9:12 15:11,22 16:13, 16 17:6 18:13 19:1,21 21:24 29:20,23 30:9,21 34:19 38:11 39:11,14,17,19 41:16 43:3 45:4 48:11 58:14,16, 19 59:2,5 63:18 69:7 72:20 Columbian 24:13 combat 38:9 comment 3:19,21 4:24,25 5:12 6:19 8:5 10:2 11:6,8, 12 37:19 57:17 62:22 65:5,16 70:22 72:10 | 77:21 86:21 88:7 commenting 13:10 comments 3:24 5:3,5,10,14 10:4, 8 11:17,19 12:1 13:7 19:24 20:24 23:12 37:16 40:4 44:7 60:18 64:22 65:1 commercial 15:9 commercially 85:10 commission 7:10 70:13 commissioner 74:20 commitment 79:4 communities 32:1 48:16 69:8 community 56:13 66:25 compact 6:25 companies 67:1 Company 77:18 comparative 53:16,21 55:1 59:18 Compared 25:25 compensate 75:13 competitiveness 31:6 complete 49:21 completion 56:12 compliance |
|---|---|---|---|

| | | | |
|---|--|--|---|
| 18:12 | 74:3 76:14,16,17, 20 77:9 79:9 80:8 82:13,14,19 87:17 | contrary 64:23 | 22:21 24:16 25:15 28:18,23 33:23 37:1 39:13, 14 40:25 47:21 49:6,13 50:2,7 51:6,12,20 52:4 53:7 54:12 58:6 63:11 64:4 73:3 81:9 86:22 88:21 |
| complicated 78:11 | connects 69:10 | Contribute 53:3 | Council's 3:14 4:19,23 5:12 6:13,16 7:21 8:8, 21 10:5,23 24:12 26:2 30:8 40:21 45:14 48:1 49:18 52:1 72:22,25 87:5 |
| comprehensive 24:19 53:4 | consensus 21:19 43:15 | control 17:23 23:17 26:25 27:5 52:11 57:21 | country 38:12 68:7 |
| compromising 73:23 | conservation 4:11 6:13 9:16 22:16 23:24 30:8 40:21 51:21 58:6 | coordinate 39:3 49:13 | counts 30:16 |
| computer 5:24 | conservationist 56:9 69:6 | coordinated 30:17 | county 34:7 56:4 66:23 68:1 |
| concentrated 76:8 | consideration 68:10 | coordinating 10:25 | couple 64:22 |
| concern 14:10,20 18:14 26:10 51:4 56:17 | considered 10:9 60:9 | corps 4:17 | court 5:4 6:5 12:1 25:8 80:21 |
| concerned 41:14 49:10 | considers 7:17 | corner 11:12 | courteous 11:16 |
| concerns 14:17 | consistent 10:16 16:5 53:17 55:14 | cornerstone 10:22 | covered 38:18 |
| concluded 28:11 | constitute 21:22 | Corps 7:9 | covering 8:24 |
| conditions 43:10 54:14 69:25 | constrain 49:19 | corroborated 75:18 | crashing 52:1 |
| conducting 5:2 46:24 | constraints 18:13 | cost 22:14 40:20 43:23 54:1 65:17, 21 66:3 | crazy 35:20 |
| conference 39:4 | consultation 39:8 | cost-effective 7:23 49:8 | create 65:12 |
| configuration 53:23 | context 77:21 | costly 31:9 | created 6:21 22:21 |
| confusing 82:24 | continental 57:12 | costs 14:16,22 25:19 31:2 32:3 46:23 48:14 54:18 65:19 | credit 55:5 |
| Congress 6:22 | continue 10:15 15:16 36:23,24 37:10 46:19 54:7 61:21 62:3 87:9 | Coulee 39:11 48:9 | creek 33:7 35:21 |
| Conitz 84:5,6,10, 13,17,20,23,25 85:3,4,17,24 | Continued 31:17 | council 4:11 5:1, 6,9,13,16 6:17, 21,25 7:5,14,17 9:2 10:9,24 11:16 12:12,16,21,25 13:3,6,9,12,15 15:6 16:4 20:21 | crisis 41:14 47:11 49:1 72:19 |
| connect 62:25 71:12 80:5 82:15 | continuing 10:21 45:11 | | |
| connected 17:15 20:3 32:17 42:15, 17,18 50:13,15 60:21,25 61:11, 13 71:23 72:2 | contractor 21:10 | | |
| | contracts 48:12 | | |

| | | | |
|---|--|--|--|
| critical 30:25 31:1 48:7 58:21 | 13 66:15 69:17, 20 70:14,20 71:3, 5,7,8 74:23 75:9 76:1,7 77:22,24 78:1,2,9 87:1,6 | defers 53:4,15 | devastating 67:7, 22 |
| crucial 10:21 27:25 28:3 40:16 | data 14:19 25:22 49:6 55:16 70:3 75:19 76:8 | defined 25:2 45:2 | devastation 21:24 |
| cultural 39:15 68:8 | Dave 64:13,14,18 66:11,17 | degree 75:17 85:7,8 | develop 7:5,14 |
| culturally 28:1 73:22 | day 26:14 | degrees 75:4,8, 16,20,22,23 | development 59:22 |
| cumulative 53:13 | days 83:4 | delay 50:2 | devices 50:20 |
| current 21:15 25:1 53:23 65:17 67:23 | Dayton 41:24 60:20 61:1 74:5, 9,11,13,15,16 76:5 | delayed 36:19 37:4 | die 23:5 |
| customer 44:22 66:24 77:19 | deadline 21:13 | demand 14:19 25:22 46:18 53:25 70:2 | differences 37:4 |
| customers 48:10, 25 78:17 | deadly 69:16 | demand 14:19 25:22 46:18 53:25 70:2 | difficult 32:5 55:12 78:11 |
| customers' 48:2 | decades 22:12 24:11,25 45:7 51:24,25 | demand 14:19 25:22 46:18 53:25 70:2 | directed 8:12 |
| D | December 10:3 | demand 14:19 25:22 46:18 53:25 70:2 | directions 16:7 |
| dad 56:7,9 | decide 3:20 | demand 14:19 25:22 46:18 53:25 70:2 | directly 59:2 |
| Dalles 56:12 | decision 5:15,16 81:21 | demand 14:19 25:22 46:18 53:25 70:2 | director 6:16 15:7 29:15 33:3 69:4 |
| dam 28:24 29:2 30:16 31:17 41:9, 12 46:8 56:12,17, 20 58:19 67:9 73:11,14 74:19 75:11 | decisions 39:14, 16,19 83:9 | demand 14:19 25:22 46:18 53:25 70:2 | dirty 65:9 70:23 71:4 |
| dams 8:16 9:8 19:20 21:18,20, 22 22:3,13,15,24 23:8 26:8 28:12, 16 29:22 30:2,13 34:5 36:13,18 43:3,9,13,18,22 45:7 46:13 54:3, 19 57:9,10,12 59:12 60:8,10 63:23 64:6 65:3, | decline 45:6,12 47:15 | demand 14:19 25:22 46:18 53:25 70:2 | disappointing 25:17 |
| | declining 32:3 | demand 14:19 25:22 46:18 53:25 70:2 | disinformation 70:24 |
| | deeper 19:7 | demand 14:19 25:22 46:18 53:25 70:2 | dismissing 53:21 |
| | deeply 41:14 68:3 72:18 | demand 14:19 25:22 46:18 53:25 70:2 | disorients 19:10 |
| | defensible 55:13 | demand 14:19 25:22 46:18 53:25 70:2 | disparities 78:4 |
| | defer 51:14 | demand 14:19 25:22 46:18 53:25 70:2 | dispatchability 31:7 |
| | deference 73:3 | demand 14:19 25:22 46:18 53:25 70:2 | dispatchable 78:21,23 |
| | | demand 14:19 25:22 46:18 53:25 70:2 | dispatching 18:11 |
| | | demand 14:19 25:22 46:18 53:25 70:2 | displayed 11:6,12 |
| | | demand 14:19 25:22 46:18 53:25 70:2 | disproportionate 45:20 48:15 |

| | | | |
|--|---|--|---|
| disproportionately 45:21 | due 25:21 | edge 28:5 | encourage 43:6 |
| disrupting 32:6 | duplicate 85:25 86:3 | Edmonds 56:3 | end 19:10 43:9 56:17 59:9 61:16 87:1 |
| dissolved 52:4 | duty 51:19 | effectively 31:20 | endangered 58:22 59:3 |
| district 49:4 | Dworshak 75:11 76:1 | efficiency 7:20 | ended 21:13 |
| districts 9:14 | | efficient 7:16 48:4 | energy 7:9,18,20 14:16,22 25:20, 24 26:17 31:2,18, 21 32:2,3 35:6 38:25 40:19 46:17,25 57:14 59:22 60:14 65:5, 7 66:3 70:23 72:13,17 73:23 78:17,20 |
| disuse 15:14 | <hr/> E <hr/> | effort 17:4 58:15 64:21 | enforceable 45:25 53:3 |
| diversity 45:24 57:4 59:15 | earlier 43:20 67:14 70:22 | efforts 8:23 17:7 31:20 33:13 52:2 | engineer 64:25 |
| documentary 33:10 34:12,23 | Earth 34:1 50:25 | elders 34:11,12 | engineering 74:18 |
| documented 52:23 | Eastern 14:4 29:19 74:17 | electric 35:7 47:23,25 51:21 77:17 | Engineers 7:9 |
| dollars 43:23 52:3 | easy 47:8 79:1 88:7 | electrical 65:17 74:18 | enhance 4:13 8:14 25:6 33:13 48:3 51:7 53:7 86:23 |
| dome 75:2 | echo 84:11,14 85:15,21 | electricity 30:23 | enhancing 24:13 |
| double 25:23 | ecological 22:20 83:7 87:10 | elevated 28:18 41:1 43:8 45:18 59:8 70:14 73:6 86:25 | ensure 7:15 41:5 59:20 71:13 |
| doublecheck 6:4 | ecologically 73:21 | elevating 63:22 | ensures 73:23 |
| doubt 81:8 | ecology 58:8 | Elizabeth 66:18, 19,20 68:12,17 | ensuring 48:4 |
| Doug 13:14,16,19 | economic 31:22 39:15 49:1 87:10 | email 62:20 63:4 77:5 82:15 87:21 | Enter 75:11 |
| DOUGLAS 13:14, 18 | economical 7:16 48:5 | emissions 71:4,8 | entire 16:19 20:25 27:24 45:5 |
| downstream 83:13 | economically 28:2 73:21 | Emme 82:12,23, 24,25 83:1,2,3, 21,23,25 84:3 | entities 15:24 |
| dozens 34:4 | ecosystem 16:19, 20 21:5,25 24:24 27:24 45:6 | Emmy 82:18,22 | |
| draft 3:14 4:21,24 5:3,10,14 6:13 8:1 10:3,4,13 30:9 51:5 52:20, 22 53:19 58:17 | ecosystems 16:24 40:17 45:4 | emphasis 10:25 | |
| drivers 53:14 | Ed 13:8 81:25 82:2,3,4 | emphasized 21:4 | |
| drop 19:10 | | employer 48:19 | |
| drought 69:25 | | EMTS 38:20 | |
| drying 31:4 | | | |

| | | | |
|--|--|--|---|
| <p>environment 41:19 67:8,18</p> <p>environmental 67:24 69:5 73:18</p> <p>equate 65:18</p> <p>equator 78:4</p> <p>equipment 61:7 74:8</p> <p>equipped 78:1</p> <p>equitable 51:17</p> <p>equity 40:9</p> <p>equivalent 71:6</p> <p>era 56:17</p> <p>erosion 16:22</p> <p>escalation 53:1</p> <p>essential 28:12 34:9 49:24</p> <p>established 24:17 53:10</p> <p>establishes 53:13</p> <p>estimated 71:7</p> <p>ethical 39:16,20</p> <p>ethics 38:10 39:2, 3,7</p> <p>evaluate 53:5 54:6</p> <p>evening 47:20</p> <p>event 54:1 75:2</p> <p>events 49:24</p> <p>evidence 18:20 19:21</p> <p>evident 9:1</p> <p>evolved 8:25</p> | <p>examples 48:16</p> <p>excuse 32:12</p> <p>Executive 29:15 69:4</p> <p>exist 22:14 78:2</p> <p>existed 22:20 54:17</p> <p>existential 23:9</p> <p>expect 69:25 70:1,2,4,7</p> <p>expected 8:2</p> <p>expecting 5:16</p> <p>expenses 31:3 32:6</p> <p>expensive 65:9</p> <p>experience 33:17 74:25</p> <p>experts 41:18</p> <p>explain 53:16</p> <p>explained 56:16</p> <p>explanation 53:18</p> <p>explicit 28:20 41:4 73:9</p> <p>exploring 23:25</p> <p>export 29:24</p> <p>exports 29:25 30:2,6</p> <p>express 63:20 64:8</p> <p>expressly 51:15</p> <p>extend 43:8 50:2 77:4</p> <p>extended 74:21</p> | <p>extends 5:1</p> <p>extensive 65:25</p> <p>extinct 35:24</p> <p>extinction 24:15, 23 28:5,9 34:18 45:12 69:19</p> <p>extra 59:11</p> <p>extraction 70:25</p> <p>extreme 49:23 50:7 54:1</p> <p>eye 14:11</p> <p>eye-opening 33:16</p> <hr/> <p style="text-align: center;">F</p> <hr/> <p>face 49:1</p> <p>facilities 4:13 31:8</p> <p>facing 41:15 72:19</p> <p>fact 78:20</p> <p>factors 21:3</p> <p>fail 53:2</p> <p>failed 25:12</p> <p>failing 21:5</p> <p>failure 45:6 58:15</p> <p>fairly 78:8,25</p> <p>faith 39:6</p> <p>fallen 15:14</p> <p>falls 34:13 56:10, 13</p> <p>false 70:24</p> <p>families 15:9</p> | <p>family 24:2,10 48:20 56:6 74:21</p> <p>fan 42:24</p> <p>Fantastic 6:1</p> <p>farm 31:5</p> <p>farmed 56:6</p> <p>farmer 29:18 56:8</p> <p>farmers 30:22 31:9 32:1,4,8</p> <p>farms 74:21</p> <p>faster 14:14</p> <p>feasible 44:4</p> <p>federal 7:7,9 8:10 15:25 45:8 48:11 49:14,17 53:6</p> <p>Federation 15:8</p> <p>feed 45:5 59:1</p> <p>feeding 27:23</p> <p>feel 21:3</p> <p>feet 19:6</p> <p>fewer 70:6</p> <p>fighting 70:12</p> <p>figure 36:20 68:24 83:9 86:11</p> <p>figured 80:4</p> <p>figures 37:4</p> <p>final 5:14,16 10:5 28:25 46:9 67:11 72:20 73:12</p> <p>finally 57:8 60:7 74:13</p> <p>find 63:6 75:13</p> <p>finder 75:3</p> |
|--|--|--|---|

| | | | |
|--|---|---|--|
| <p>finding 51:11</p> <p>finished 20:25</p> <p>finishes 44:7</p> <p>fired 21:11</p> <p>First-hand 74:25</p> <p>fish 3:14 4:13,20, 22,25 5:10,15 6:14,18,24 7:6 8:3,8,10,13,14,21 9:15,17,18,21,24 10:5,16,23 16:14 18:12 19:8,10,19 21:12,14,21 22:5 23:4 24:5,13,17, 21,22 25:16 26:1, 19 28:25 30:9,18 31:14,19 33:14 34:8 35:14 39:1 40:22 43:5 44:23 45:14 46:7,9,20 47:3 48:3 51:7,18 52:21 53:7 54:9, 22 56:15,20 58:11,16,17 59:17 60:9 63:24 64:1 65:15 66:6, 21 67:11 69:17, 20 70:6,9,19 72:21,25 73:2,13 75:3 76:1 85:10, 13 87:5</p> <p>fish-friendly 67:1</p> <p>fished 56:6</p> <p>fisheries 18:7 28:3 31:22 39:10 43:7,16 56:25 57:7 60:3 70:17 85:9,12 86:24</p> <p>fisherman 56:8 69:7 74:20</p> | <p>Fishermen's 15:8</p> <p>fishery 16:11 40:23 45:16 56:18 59:6</p> <p>fishing 15:9 22:9, 13 34:12 36:3,5 56:14</p> <p>fit 36:1</p> <p>five-year 58:11</p> <p>fixed 74:8</p> <p>flat-out 21:10</p> <p>Fletcher 50:11, 22,24 51:3 52:12, 15,16 55:8,25</p> <p>flexibility 49:20, 25</p> <p>flexible 30:23</p> <p>flow 8:17 31:14 50:5</p> <p>flows 45:9</p> <p>fluctuations 10:19</p> <p>focus 30:11</p> <p>focused 39:10 68:1</p> <p>folks 12:4 36:10 60:24 81:5 82:18</p> <p>follow 36:23</p> <p>food 16:18 45:5 83:12</p> <p>Ford 14:2</p> <p>forest 16:24 48:24 67:25 69:10 83:13</p> <p>forests 45:5</p> | <p>form 78:21,23</p> <p>formal 4:20,25</p> <p>Forrest 56:7</p> <p>fortunate 74:25</p> <p>forum 64:19</p> <p>forward 59:21 62:3</p> <p>fossil 71:1</p> <p>found 24:19</p> <p>foundation 75:25</p> <p>fourth 30:5 59:25</p> <p>fraction 15:18 47:9</p> <p>frame 70:18</p> <p>frameworks 54:16</p> <p>France 8:24</p> <p>frankly 51:13,24</p> <p>free 49:5</p> <p>freeze 75:6</p> <p>frequency 70:1</p> <p>frequently 77:23</p> <p>freshwater 54:14</p> <p>Friends 58:10</p> <p>Fritz 32:18,21,22, 25 33:2 34:16</p> <p>fuels 71:1</p> <p>fulfill 22:11</p> <p>full 41:11 46:10, 24 48:10 53:24 80:22</p> <p>function 10:15</p> <p>fundamental 16:9</p> | <p>funding 10:15 11:2 59:17</p> <p>future 26:6,20 41:19 49:19 68:4 73:17,20</p> <hr/> <p style="text-align: center;">G</p> <hr/> <p>gained 34:14</p> <p>gains 30:18</p> <p>Galena 38:14</p> <p>Game 85:13</p> <p>Garrett 77:13,16, 17 79:7</p> <p>gas 71:8 77:22 78:4,5</p> <p>gases 18:15</p> <p>gates 19:7,9</p> <p>gateway 27:22 29:24</p> <p>gathered 56:15</p> <p>gauging 75:18</p> <p>gavel 62:2</p> <p>GBT 18:16</p> <p>general 25:21</p> <p>generation 18:12 25:24 30:23 31:10 37:1 47:5 55:16 67:2 78:22, 24 83:10</p> <p>generations 41:20 68:5</p> <p>genetic 45:23 57:4 59:14</p> <p>Gevock 63:7,11, 14</p> |
|--|---|---|--|

| | | | |
|--|---|--|--|
| giant 66:14 | great 6:10 12:17 58:1 62:12 68:22 83:22 86:25 88:11,12,13 | guides 7:22 | health 26:10 40:8, 13,15,16 58:22 |
| give 3:21 4:3,6 5:21 6:17,23 50:20 62:21 70:12 | greater 6:23 | guys 51:9 83:4,19 | healthy 26:15,17 31:19 45:2 78:13 |
| giving 13:1 26:24 | green 78:20 | guys' 37:14 | hear 3:23 8:5 11:13,23 13:7 20:14 23:19 25:15 27:9 29:7,8 32:22 33:23 50:22 57:22 64:14 68:20 74:11 86:8 87:15 |
| glad 35:3,5 63:12 | greenhouse 71:8 | <hr/> H <hr/> | heard 25:18 26:7 67:13 |
| Glen 15:4,5,6 17:3,9 | grew 35:11 56:2,5 85:4 | habitat 8:18 9:9 10:22 31:15,18 45:9 57:11 70:4 | hearing 3:13,21 5:6 6:12 20:23 88:12 |
| global 31:6 | grid 21:23 30:24 53:24 78:16 | half 25:1 | hearings 5:2 20:22 21:4 |
| goal 10:5 15:17, 18,19 17:4 24:17, 19,22 25:1,13 26:12 40:21 45:15 46:15 59:4, 7 60:6 64:1 70:19 73:1 87:5 | Grob 13:14,18,19 | hand 27:5 31:12 | heartland 16:23 |
| goals 28:22 41:6 46:3,21 60:2 73:10 | grocery 65:19 66:4,5 | handcuffed 19:3 | heat 75:2 |
| Golden 12:22,24 | Grok 65:24 | handle 81:17 | heating 75:10 |
| Gonzaga 40:7 | grossly 54:25 | handled 14:24 | heavily 14:21 |
| good 4:16 6:11 13:8 15:19 22:16 23:22 29:13 42:19 47:20 55:5 56:8 62:8 63:9 75:6 77:3 82:1,2, 21 88:23 89:1 | ground 36:2 56:14 | handling 31:8 | held 39:9 60:1 |
| government 46:3 | groups 37:7 78:15 | happen 21:25 67:17 | Hells 75:1 |
| governor 7:2 | Grove 48:24 | happened 33:5 68:6 | helping 31:5 39:2 |
| graduated 85:5 | grow 46:19 | happening 64:3 | helps 12:1 16:19 30:23 72:21 |
| grain 31:3,8 | Growers 29:16,18 | Happy 12:17 | Hemisphere 78:6 |
| Grand 39:11 48:9 | growing 14:10 46:18 48:18 70:3 | Harbor 75:21 | Hennings 29:7, 10,12,15 31:25 |
| Grant 18:7 | grown 8:25 44:20 47:12 | hard 20:22 36:10 61:8 67:4 83:10 | Hey 13:2 71:17 82:23 |
| graph 75:19 | grows 47:5 | hardship 49:1 | high 22:22 23:6 69:16 76:2 85:5 |
| | growth 45:25 | hardworking 26:8 | higher 30:15 78:5 |
| | guarantee 22:9 | harm 45:7 58:18 | |
| | guess 61:17 80:5, 15 81:10 | harvest 9:16 31:1 | |
| | guidance 13:1 | harvestable 59:23 | |
| | guide 11:20 | hatchery 23:3 33:6 36:6 | |
| | | headwaters 38:14 | |

| | | | |
|--|--|---|--|
| highest 46:13 | hosting 72:10 | Idaho's 24:5 38:12,15 | inadequate 21:9 |
| highlight 73:15 | hot 23:5 | identified 10:13 | incidence 23:6 |
| highly 48:25 | hour 62:16 | identify 11:1 49:6 | incidences 22:22 |
| hiked 56:6 | house 84:18 | imagine 73:17,19 | inclination 66:1 |
| Hilton 77:14,17 | housekeeping 11:4 | immemorial 69:13 | include 10:14 29:1 46:10 58:10 59:8 60:7 64:5 70:13,19 73:13 |
| historic 47:9 55:9 | housing 49:1 | impact 36:21 46:14 49:12 57:14 60:15 78:9 | included 5:7 41:12 57:9 |
| historical 52:24 | how's 82:23 | impacted 8:15 16:15 48:25 75:7 86:24 | includes 8:16 18:11 28:18 39:2 |
| History 55:4,5,6 | huge 14:19 68:10 | impacts 45:8 48:15 54:2 | including 7:7 15:24 24:1 25:22 30:10 45:18 59:18 |
| hitting 14:11 | human 26:10 | impaired 39:8 | income 49:3 |
| Hoffmann 12:13, 15,16 | hundreds 9:10 10:7 43:23 | impassioned 67:14 | inconsistent 54:8 |
| Hold 4:15 | hydro 9:7 10:16 18:8 49:11,16,24 50:4 78:25 | Implementation 30:11 | incorporate 43:6 63:23 70:16 |
| holding 20:22 | hydroelectric 43:3,22 78:2 | implications 54:3 68:8 | incorporating 25:25 |
| HOMEL 17:2 19:16 22:25 26:5 31:24 34:15 37:8 39:18 47:1 49:22 55:7 60:12 66:10 68:11 71:2 76:4 | hydropower 8:15 24:20 30:20,22 31:12 41:2 45:8 51:7 53:8 54:10 57:13 59:10 60:11,14 65:6 72:18 73:8 86:24 | importance 10:12 40:18 | increase 10:20 21:11,14 22:7 25:22 59:17 |
| honest 47:4 | Hydropower's 31:6 | important 3:15 7:24 16:7 17:1 18:22 30:4 49:18 58:11 59:13,14 87:7,9 | increased 18:14 23:6 26:7 30:11 45:23 58:24 |
| honor 22:5 56:7 57:7 60:3 | Hylton 77:13,16 | importantly 45:1 | increases 10:18 25:19 46:16 48:14 |
| honoring 78:14 | I | impression 20:24 | increasing 22:22 32:5 66:8 69:25 |
| hook 57:6 76:22 | I-E 20:20 | improved 9:8,10 30:18 | incredible 33:16 |
| hooks 35:23 | Ice 75:21 | improvements 31:14 47:7 | incredibly 25:17 78:11 |
| hope 8:5 14:20 26:13 34:23 50:14 68:3 | Idaho 7:1 13:9 23:24 24:1,2 25:2 26:15 33:3 35:8,9 38:5,19 44:20 85:5 | improving 31:12 | |
| hopeful 26:14 | | | |
| hopes 33:15 34:17 | | | |
| hoping 82:15 | | | |
| horrible 65:11 | | | |
| hosted 38:7 | | | |

| | | | |
|---------------------------------------|---|---|---|
| incremental 45:11 | introducing 12:11 | Joel 50:11,12,16, 17,18,22,23,24 51:1,3 52:6 | Kelly 17:18,19,22, 24 18:1,2 19:17, 23 20:11 |
| Indian 38:9 | invest 15:16 16:8 48:7 | John 37:17,18,19 39:19 | Kerwin 66:19,20 68:12 |
| indigenous 39:5 68:6 | investing 78:20 | Johnson 55:22, 23,24 56:1,8 | key 39:13 |
| indispensable 54:4 | investment 16:17 19:19 31:17 | joining 13:25 20:17 27:16 29:11 32:24 51:1 52:14 87:23 88:21 | keystone 27:23 40:15 45:3 69:10 73:20 |
| individual 37:24 68:16 | investments 18:23 30:17 48:2 | jointly 38:7 54:15 | kicked 5:23 |
| individuals 37:7 | involvement 39:5 | Joly 47:20,22 49:23 | kids 26:15 35:20, 22,25 |
| industrial 48:17 | irrigation 9:14,18 31:3,7 | Joseph 48:9 | killer 58:23 |
| ineffective 52:2 | Island 37:21 | Juans 58:10 | kills 69:17 |
| inflow 75:8 | issue 36:13 37:6 43:16 44:1 61:16 74:8 78:11 | jump 72:4 81:25 | kind 64:20 80:24 |
| information 67:9 71:10 88:9 | issues 33:5 | jumped 75:5 | kinds 78:3 88:9 |
| informed 38:10 | J | justice 39:21 | Kirsten 57:19,20, 22 58:1,2,4,6 60:13 |
| infrastructure 31:8 48:8 | Jan 82:18 84:4,5, 6,7,8,10,13,17, 20,23,25 85:3,4, 17,24 86:3,5,7 87:14,16,19,20 88:5 | juvenile 9:9 18:16,18,24 19:6 43:11 45:19 70:15 87:2 | knew 24:8,9 38:21 54:12 56:20 |
| inheriting 55:17 | Jane 32:18,21,22, 25 33:2 34:16,25 | juveniles 59:13 | knock 70:10 |
| input 3:17 76:12 88:20 | January 10:1 | K | knocked 70:10 |
| inspired 25:3 | Jennifer 47:19, 20,22 49:23 50:10 | Kaia 42:14,17 72:1,5,6,7,8,9,11 74:1 | knowledge 53:12, 13 54:23 |
| installed 9:17 | Jerome 35:11 | Kane 57:19,22 58:1,4,7 60:13 | KRIS 17:2 19:16 22:25 26:5 31:24 34:15 37:8 39:18 47:1 49:22 55:7 60:12 66:10 68:11 71:2 76:4 |
| instances 50:18 | job 26:12 | Katie 42:9,13 | Kym 5:21,22 6:1, 10,15 12:6,7 88:22 |
| institutions 39:6 | jobs 16:17 48:20 | KC 12:22,23,24 | |
| Instructions 5:11 | Joe 39:12 | keeping 14:11 65:13 | |
| integral 83:14 | | | |
| integrate 17:6 | | | |
| intended 8:13 | | | |
| intensity 70:1 | | | |
| intentions 55:5 | | | |
| interested 74:22 | | | |
| interstate 6:25 | | | |

| | | | |
|--|---|---|---|
| <p>L</p> <p>lack 25:3</p> <p>ladders 65:15 66:6</p> <p>Lake 24:3 33:15 35:11,22 42:24</p> <p>land 9:11 16:23 22:8 37:23 83:8, 17</p> <p>Landing 75:2</p> <p>landowners 9:13</p> <p>lands 41:18</p> <p>landscape 65:11</p> <p>landscapes 24:1</p> <p>language 55:5</p> <p>large 45:20,21</p> <p>large-scale 30:22</p> <p>largest 8:23 15:12 30:5 46:14 48:19 57:14 60:15</p> <p>Larry 24:9 33:6 34:8</p> <p>late 59:14</p> <p>Lauri 41:24,25 42:10 60:20,22 61:1,5,11,15 74:4,9,11,13,15, 16 76:5</p> <p>law 53:6 69:5</p> <p>laws 22:10</p> <p>leaders 39:6 55:15</p> <p>League 23:24</p> | <p>learned 33:18 34:3 40:11</p> <p>leave 55:25 81:14 88:14</p> <p>leaves 75:21</p> <p>Leed 42:18,21,22 44:11</p> <p>left 18:18 27:5 88:1</p> <p>legacy 71:1,3</p> <p>legal 7:10 72:22 86:23</p> <p>legally 55:13</p> <p>Les 13:5 80:3</p> <p>lethally 22:22 23:6</p> <p>letting 6:6 11:14 62:1</p> <p>levels 28:19 41:1 47:11 59:8 73:7</p> <p>Lewiston 75:14, 15</p> <p>licensed 38:17 64:25</p> <p>lies 57:10</p> <p>life 9:5 14:4 44:21 69:14</p> <p>lifeblood 69:12 73:16</p> <p>lifecycle 16:25</p> <p>lifelong 27:21</p> <p>Light 44:22 48:17</p> <p>limited 78:25</p> <p>lines 87:18</p> | <p>linked 28:20 73:9</p> <p>list 4:1 11:5 12:4 44:15 61:13,24 62:22 63:5 68:24</p> <p>listed 59:3</p> <p>listen 34:10,11,23 40:22 41:18 68:16</p> <p>listened 34:3</p> <p>listening 3:9,18 32:25 34:22 88:19</p> <p>literally 50:1</p> <p>litigation 49:17 50:3</p> <p>livable 67:18</p> <p>live 26:16 37:21 44:19 66:23 68:9 86:19</p> <p>lived 36:2 44:20 85:7</p> <p>livelihoods 29:22</p> <p>lives 50:1</p> <p>living 22:7 40:14 45:2 56:3 87:9</p> <p>local 18:3 30:23 61:7 72:16</p> <p>locally 68:2</p> <p>located 37:21</p> <p>location 84:18</p> <p>locks 30:2</p> <p>logistics 51:11</p> <p>London 52:7,10, 12,13,15 55:8,20, 25</p> | <p>Lonesome 24:9 33:6 34:8</p> <p>long 44:6</p> <p>long-term 45:24 87:4</p> <p>longer 10:17 85:20</p> <p>longtime 35:9</p> <p>looked 33:11 67:8</p> <p>losing 32:2 83:14</p> <p>loss 34:19,20</p> <p>losses 24:21 70:4</p> <p>lost 16:22 24:4 34:13 69:20</p> <p>lot 3:11 16:23 19:7 34:14,24 35:13,15 36:4,6, 14 37:6 44:1 63:17,19 76:8 78:3</p> <p>lots 88:7</p> <p>loud 17:25</p> <p>love 27:21 33:21</p> <p>low 4:16 46:22 52:25 54:25 75:12</p> <p>low-cost 30:20 48:23</p> <p>lower 21:20 22:2, 12,24 23:8 28:15, 24 29:21 30:3,24 31:2 35:6 36:18 41:9 43:13 46:8, 13 54:18 57:9,10 60:8 64:5 67:9 70:1,20 71:6,8 73:11 74:22 87:6</p> |
|--|---|---|---|

| | | | |
|---|--|--|---|
| <p>lowers 53:14</p> <p>lowest 14:16</p> <p>luck 87:14,20</p> <p>lucky 22:15</p> <p>lunch 49:5</p> <hr/> <p style="text-align: center;">M</p> <hr/> <p>M-A-R-J-O-R- 20:19</p> <p>M-I-L-L-N-E-R 20:20</p> <p>made 47:24 49:24 63:22 67:7 70:22 77:21</p> <p>MADRON 5:22 17:12,14,19,22 20:2,8 23:16 25:7 26:24 27:4 32:12, 15 41:25 42:5,12, 14,17 50:12,18 52:8 57:20,24 60:19 61:12,15 62:13,17 63:3 71:15,17,22 72:1, 4 74:4,7,10,12 76:15 77:8,13 79:11 80:6,10,13 82:8,12 84:3,8 86:2,7,12 87:16</p> <p>main 40:25</p> <p>mainstem 49:11</p> <p>maintain 31:5 36:25 46:22 61:22 70:16</p> <p>maintained 9:18</p> <p>maintaining 18:12 31:11 49:25</p> | <p>maintains 52:24</p> <p>maintenance 48:7</p> <p>major 14:17 33:9</p> <p>majority 24:20 43:2</p> <p>make 5:16,19 11:8 16:4 22:3 23:1 26:20 45:20 55:17 61:25 62:3 65:5,16 72:23 76:16 78:15 80:19 81:5,21 84:13</p> <p>makes 50:1</p> <p>making 5:14 10:14 14:21 16:17 68:23</p> <p>managed 45:12 47:15</p> <p>management 14:23 31:14,16</p> <p>managers 25:17 40:24 43:7 45:17 56:25 59:6 63:24 70:18 73:2</p> <p>managers' 26:19</p> <p>manages 46:5</p> <p>managing 10:19 30:11</p> <p>mandate 53:17</p> <p>mandates 53:6</p> <p>March 5:1,11 10:4</p> <p>MARGARET 12:15</p> <p>Margi 12:16 13:3</p> | <p>margins 31:5</p> <p>Marie 38:15</p> <p>marine 54:14 70:5</p> <p>Marjorie 20:11, 12,13,14,16,18, 19 23:1,13</p> <p>Mark 42:18,19,20, 21,22 44:9,11</p> <p>market 65:20</p> <p>markets 31:6 46:5</p> <p>master's 85:8</p> <p>Mattawa 74:20</p> <p>matter 23:3 39:3 44:24 66:22</p> <p>maximize 57:3</p> <p>Mcminnville 48:16,23</p> <p>Meade 44:13,14, 18 47:2</p> <p>meaning 40:15</p> <p>meaningfully 49:13</p> <p>means 73:20</p> <p>meantime 81:14 86:13</p> <p>measurable 46:7</p> <p>measure 28:25 41:3,10 43:14 46:9 55:6 59:10 67:11 73:8,12</p> <p>measures 8:16, 18 25:20 28:20 31:13 41:5 46:1, 6,17 64:9 73:9</p> | <p>meat 37:6</p> <p>mechanism 16:21 53:2</p> <p>media 33:3</p> <p>medical 38:2</p> <p>meet 7:19 57:6</p> <p>meeting 3:12,22 5:18 15:17 46:6, 23 54:19 55:25 60:2 61:7 80:7 86:20 88:18</p> <p>meetingorganizer @nwcouncil.org 62:21</p> <p>megawatt 71:5</p> <p>megawatts 54:17</p> <p>member 5:22 12:13,16,25 13:3, 6,9,15 15:23 32:12</p> <p>members 5:6 7:3 11:16 12:12,21 13:12 15:5 20:21 35:8 39:14 47:21 58:5 63:11 81:10 88:21</p> <p>mention 18:16</p> <p>mentioned 11:5 43:20</p> <p>methane 71:4 77:22</p> <p>metric 71:5</p> <p>Metro 48:25</p> <p>Michelle 29:6,7,9, 10,12,14 31:25 32:9</p> |
|---|--|--|---|

| | | | |
|---|--|---|---|
| <p>microphone 27:4 61:8</p> <p>mics 62:18</p> <p>mid-2026 8:2</p> <p>middle 15:10</p> <p>migrate 45:19 57:2 59:12,13</p> <p>migrating 87:2</p> <p>migration 9:9 18:21</p> <p>Milburn 3:8 5:22 11:7 12:6,8,9,19, 23 13:11,16,21 15:3 17:9,13,17, 21,25 19:23 20:6, 9,13,15,17 23:13, 20 26:22 27:2,8, 11,15 29:4,9,11 32:9,12,13,14,19, 23 33:1 34:25 37:15,18 39:23 40:2 41:23 42:3, 8,13,16,19 44:9, 12,17 47:18,21 50:10,17,23 51:1 52:6,13 55:19 57:18,25 58:2 61:10,14,17 62:5, 10,14 63:9 64:11, 16 66:17 68:17, 21 69:1 71:15,16, 18,24 72:3,5,8 74:1,6,14 76:11, 21 77:6,11,15 79:7,12,17,20,23 80:2,9,12,15,20 81:8,17 82:1,3,6, 10,21,25 83:2,20, 23 84:2,4,7,12, 15,19,21,24 85:1, 18 86:5,10,13,16</p> | <p>87:13,19 88:3,17, 25</p> <p>miles 38:18</p> <p>million 15:17 17:5 21:12,13 24:17, 21,22 40:22 45:14 46:15 56:23 59:5 60:6 64:1 70:9,19 71:5 72:25 87:5</p> <p>millions 22:7 43:23</p> <p>Millner 20:12,13, 14,16,18,19 23:1</p> <p>mind 6:6</p> <p>minimal 78:8</p> <p>minimizes 10:18</p> <p>minimum 50:6 52:24</p> <p>mining 65:10 70:25</p> <p>minuscule 26:2</p> <p>minute 75:7 81:3 86:21</p> <p>minutes 4:3,6 11:11 62:16 65:2 77:3 88:1,16</p> <p>mitigate 4:12 8:14 48:3 51:6 53:7 58:18</p> <p>mitigating 24:13</p> <p>mitigation 8:16, 18,23 21:17 45:11</p> <p>Mm-hmm 44:11</p> <p>modeling 53:5, 16,21 54:1,16</p> | <p>55:1</p> <p>modernized 31:17</p> <p>modest 21:12</p> <p>moment 17:19 42:15 52:8 63:5 67:16 70:21</p> <p>momentary 69:15</p> <p>money 22:3 69:8</p> <p>monitor 4:5</p> <p>monitoring 31:16 59:19</p> <p>Montana 7:1 13:14,20 38:5 63:15</p> <p>month 57:3</p> <p>months 10:10</p> <p>mortality 19:14, 15 36:20 37:4 45:9 53:14 76:1</p> <p>Moscow 85:5</p> <p>mother 38:15,18</p> <p>Mountains 33:12</p> <p>move 17:15 32:18</p> <p>moved 35:5</p> <p>moves 47:15</p> <p>moving 10:18 29:25 84:17</p> <p>multi-year 39:7</p> <p>multibillion-dollar 16:10</p> <p>multiple 8:4 16:20 21:6 78:12</p> <p>Municipal 47:23</p> | <p>municipally- owned 47:24</p> <p>mute 17:23 23:16 26:25 52:10 57:20 62:17</p> <p>muted 71:18</p> <p>Mythweaver 33:3</p> <p>mythweaver.org. 33:24</p> <hr/> <p style="text-align: center;">N</p> <hr/> <p>named 24:5</p> <p>names 60:20 61:12,23 63:1 76:19 80:7 82:9, 14,19</p> <p>Nancy 55:22,23, 24 56:1 57:18</p> <p>Nancy's 55:21</p> <p>narrative 70:24</p> <p>narratives 36:1</p> <p>narrow 74:24</p> <p>nation 22:10 30:6 38:8</p> <p>nation's 29:23 38:16</p> <p>national 14:14 28:10 58:15</p> <p>nations 57:7 60:4</p> <p>native 58:16 78:15</p> <p>natural 40:12</p> <p>nature 66:7</p> <p>necessity 44:5</p> |
|---|--|---|---|

| | | | |
|--|--|---|--|
| <p>needed 24:23 47:2</p> <p>negatively 49:11</p> <p>Nevada 77:18</p> <p>Nextgen 40:10</p> <p>Nez 28:6 33:11</p> <p>nice 13:6</p> <p>Nick 63:10,11,14 64:11</p> <p>night 82:2 88:23 89:1</p> <p>Ninth 8:2 29:2 46:4,11 73:14</p> <p>non-profit 33:25</p> <p>non-repair 11:1</p> <p>Nooksack 68:9</p> <p>normal 47:6</p> <p>north 15:12 75:8</p> <p>Northeastern 77:18</p> <p>Northern 78:5</p> <p>northwest 4:10, 11 6:13,22,23 7:4,17 8:12 15:7 16:10 18:4 21:23 25:24 30:1,8 32:1 40:21 45:17 51:5, 21 54:21 58:5 68:2 69:13 73:4, 16 78:9 87:8</p> <p>northwestcouncil .org. 3:23</p> <p>notably 39:21</p> <p>note 11:17,19</p> <p>notes 85:23</p> | <p>noticed 14:15</p> <p>notify 61:24</p> <p>November 39:9</p> <p>nuance 37:5</p> <p>number 24:22</p> <p>numbers 18:18 47:6 51:25 78:7</p> <p>nurse 38:16,17</p> <p>nutrients 16:22</p> <p>nwcouncil.org/ amend 11:20</p> <hr/> <p style="text-align: center;">O</p> <hr/> <p>O'TOOLE 61:20 62:9,11,25 77:2 79:14,18,22 80:17,21 81:16, 23 87:25 88:4,24</p> <p>objectives 9:16 50:5</p> <p>obligated 80:18</p> <p>obligation 54:9 86:23</p> <p>obligations 22:11 46:23 57:6 60:3 72:22</p> <p>obtains 43:2</p> <p>ocean 16:21 58:8</p> <p>Oceanic 28:10</p> <p>off-site 8:17</p> <p>offer 88:4</p> <p>official 11:18</p> <p>offshore 69:11</p> <p>Oh-oh 84:10</p> | <p>Okanagan 19:22</p> <p>Olson 72:2,7,9,11</p> <p>OMEU 49:10 50:4</p> <p>omits 52:22 53:15</p> <p>on-farm 31:10</p> <p>on-site 8:16</p> <p>One- 49:1</p> <p>one-hour 33:19</p> <p>ongoing 49:17</p> <p>online 3:9,20 6:3 11:19,21 12:12 60:20</p> <p>open 6:18</p> <p>operated 47:25 51:20</p> <p>operates 9:7</p> <p>operating 32:5 49:15 50:6</p> <p>operational 49:16,20</p> <p>operations 10:17 26:1,9 30:18 31:12,15,18 41:2 49:11 50:5 58:20 59:10 73:8</p> <p>operator 18:8,10, 11</p> <p>opportunities 8:4</p> <p>opportunity 29:14 32:7 37:19 40:4 41:17 57:16 60:17 63:13 64:10</p> <p>optimize 43:10</p> <p>option 81:2 88:11</p> | <p>optional 69:9</p> <p>oral 5:3,13</p> <p>orca 37:25 39:2 52:16</p> <p>orcas 22:5 27:22, 24 69:11</p> <p>order 3:13,25 4:3, 8 40:13,20 41:10, 18 43:10 57:3 67:17 75:22</p> <p>Oregon 7:1 12:17 33:13,21 40:7 47:23</p> <p>Oregon's 13:3 48:18</p> <p>organization 11:25</p> <p>organizations 40:11</p> <p>organizer 3:22</p> <p>originate 16:12</p> <p>ORM 39:3,5,9</p> <p>Osborn 37:17,18, 20 38:15 39:19</p> <p>out-migrating 43:10 70:15</p> <p>outcome 45:13</p> <p>outcomes 49:19 53:4</p> <p>outside-in 64:21</p> <p>owe 68:8</p> <p>Owen 26:23,24 27:2,9,12,13,17, 19 29:4</p> |
|--|--|---|--|

| | | | |
|---|---|--|---|
| <p>P</p> <p>Pacific 6:23 7:17 15:7 16:9 25:24 29:25 32:1 51:20 69:12 73:16 87:8</p> <p>panelists 62:17</p> <p>panels 65:8,11</p> <p>Pardon 85:17</p> <p>Parker 44:13,14, 17,18 47:2,18</p> <p>part 3:15,16 11:18 16:3,25 38:25 40:9 68:5</p> <p>participate 88:12</p> <p>participation 7:5</p> <p>partnered 13:3</p> <p>partners 8:12</p> <p>Partnership 15:22 17:6</p> <p>pass 30:2</p> <p>passage 8:17 9:8 26:1 31:14 59:18</p> <p>passionate 56:8</p> <p>past 20:25</p> <p>path 37:11 59:20, 21</p> <p>patients 38:4</p> <p>Patricia 32:11,15 76:14,18</p> <p>Patty 61:20,21 62:7,9,11,25 77:1,2 79:14,18, 22 80:2,17,21 81:11,16,19,23 87:25 88:4,22,24</p> | <p>pay 22:4 73:3</p> <p>payer 38:24 40:6 43:1 56:3 66:24 69:6 72:12,13</p> <p>payers 54:2 66:25</p> <p>paying 66:5</p> <p>peak 30:24 53:25</p> <p>peer-reviewed 54:13</p> <p>people 11:6 19:14 26:8 33:10 34:2,4 35:19 37:23 38:23 61:22,24 62:2 64:23 66:11 67:18 68:9 69:22 81:22</p> <p>peoples 83:17</p> <p>Perce 28:6 33:11</p> <p>percent 16:11 19:2,17,19 21:15, 22 28:7 29:24 30:1,6 49:2,4 52:25 54:25 78:1</p> <p>performance 21:9 71:13</p> <p>period 5:1 10:2, 17 18:21 32:5</p> <p>periodically 4:12</p> <p>person 11:11 17:16 20:5 26:13</p> <p>personally 25:5 29:18</p> <p>Phase 30:10</p> <p>phased 43:19 44:5</p> <p>Phd 58:8</p> | <p>phone 27:14 76:15,17</p> <p>physician 38:1,6</p> <p>Pittsburgh 75:1</p> <p>place 8:22 41:5 83:7</p> <p>places 24:5,8 33:22</p> <p>placing 10:24</p> <p>plan 7:6,15,21,22, 25 8:1,2,5 16:1,3 17:6 20:25 21:5 29:2 30:11 41:13 43:5,12 46:4,11, 22 57:10 59:4,8, 16,20 60:2,7,10 64:6 70:11 71:12 73:15,22</p> <p>planning 6:24 7:13 51:21</p> <p>plant 18:8,9</p> <p>plants 43:22 48:22</p> <p>Pleasure 13:9</p> <p>plenty 70:25</p> <p>plugged 4:16</p> <p>podcaster 33:4</p> <p>Podcasts 34:1</p> <p>point 19:13 21:23 39:13 43:24 59:16 80:18,25 88:15</p> <p>pointed 34:16</p> <p>points 58:11 63:22</p> <p>Policy 69:5</p> | <p>politically 55:12</p> <p>pool 50:6</p> <p>poor 69:18</p> <p>pop 12:4 80:25</p> <p>population 45:24 56:20 70:3</p> <p>populations 26:18 30:19 31:19 40:20 41:11,15 43:15 58:16,21 59:1 67:3 68:6 72:15</p> <p>Port 74:19</p> <p>portfolios 54:18</p> <p>portion 43:21</p> <p>Portland 40:7 48:24</p> <p>position 26:14 51:15 68:13</p> <p>Postponement 51:19</p> <p>pound 65:18,23 66:3</p> <p>power 4:10,11 6:13,22,23 7:4,6, 7,13,15,16,21,22, 25 8:1,2,5,12 18:8,9 21:7,23 22:17 24:12 25:14 28:21 29:2 30:8 38:13 40:21 41:13 43:2,21 45:1,17 46:1,4,5, 11,22 47:3 48:5, 11,24 51:5,18,21 53:5 54:16,21,24 58:6 59:25 60:10 65:4 66:14 67:1</p> |
|---|---|--|---|

| | | | |
|--|--|---|---|
| 70:2 73:4,14 78:16,23 83:10 practitioner 38:16,17 Prairie 35:2,3 37:9 predation 10:19 19:11 30:12 31:16 48:7 69:17 predator 14:23 predictable 31:2 prejudge 49:19 prepared 4:17 present 6:8,9 53:18 presentation 5:24 6:17 presenting 3:10 preserving 14:25 31:4 65:22 pressure 19:9 pretty 74:22 77:2 83:10 87:7 prey 58:24 prices 14:13,22 30:24 Priest 74:19 primarily 8:9 46:17 principles 39:20 priorities 10:13 45:18 48:6 73:5 prioritize 49:8 67:1 72:17 83:15 prioritized 83:8 | prioritizes 83:16 priority 41:2 59:10 73:7 problem 36:17 65:15 69:23 problems 69:17 79:3,5 process 4:19,21, 23 5:8 10:9 11:21 50:2 55:4 processed 63:4 processes 49:20 produce 15:19 30:7,18 65:10 producer 30:6 33:4 producers 29:20 production 8:19 9:15 23:3 33:10 51:18 52:24 55:9 66:9 profession 74:17 professional 64:25 profit 67:21 program 3:15,16 4:12,20,22,25 5:8,10,14,15,17 6:14,18 7:6 8:3,8, 13,21 9:5,13,21, 24 10:3,6,14,23 15:21 23:23 28:22 29:1 30:10 33:19 41:7,8 44:24 46:2,9,21, 24 47:14 49:13, 18 52:21 53:10, 14,19 58:12,17 | 59:19 66:21 67:12 72:21 73:10,13 programs 9:15 progress 9:1 72:23 project 14:8 19:11 41:22 projected 26:6 projections 14:7 projects 10:14 19:1,14 promote 40:13 promoting 40:15 proposal 28:18 36:17 proposed 21:4 49:10 50:5 87:5 prosperity 58:22 protect 4:12 8:14 25:6 31:13 34:17 41:19 48:2 51:6 53:7 54:9 57:6 60:3 70:15 86:23 87:1 protected 9:10 protecting 6:24 24:12 31:21 protection 54:22 protections 67:24 protector 67:25 protects 45:23 59:23 prove 21:17 provide 3:19 35:7 43:20 60:17 | 77:20 provided 43:17 providing 38:2 48:19 78:16 PSE 66:24 PTSD 38:9 public 3:13,17,19 4:24 5:2 6:12,16, 19 7:5 8:4 10:2 33:20 43:1 50:2 72:10 publication 53:20 publish 53:23,25 54:1,2 PUD 18:7 56:4 Puget 38:25 72:12 pull 16:6 pumping 31:3 Purce 13:5 purpose 46:20 pushing 16:4 put 20:7 26:8 41:5 70:24 |
| <hr/> Q <hr/> | | | |
| | | | quality 69:18 quantified 54:17 quarter 81:13 quasi- 28:8 question 75:24 queues 20:4 quick 6:3 11:24 48:16 86:21 |

| | | | |
|--|---|---|---|
| quickly 32:2 | reason 53:22 70:13 71:11 | recover 28:15 58:15 | regulatory 7:10 66:8 |
| R | reasons 28:17 78:3 | recovering 28:13 | reintroduce 33:14 |
| radio 33:3,10,20 | rebounded 55:9 | recovery 21:21 23:10 44:23 46:7, 14 47:10,16 58:25 63:21 64:4 66:21 71:13 72:24 | reintroduction 48:9 |
| rafting 24:1 | rebuilding 57:15 60:15 | recreating 63:18 | reinvent 15:20 |
| raised 14:3 35:9 40:6 | receive 5:3 49:5 | red 19:22 24:3 37:6 | related 67:7 |
| raising 65:14 76:2 | received 10:7 | redefine 47:11 | relative 52:23 |
| range 52:1 | receiving 4:24 | Redfish 24:3 33:7 35:11,21,22 42:24 | release 10:5 78:10 80:24 81:4 |
| rank 14:15 | Recent 22:21 49:23 | recently 4:21 35:5 48:12 | released 4:21 10:2 |
| Rapids 74:19 | recess 62:24 80:1 82:5 | Reclamation 7:8 | releases 77:22 78:4,5 |
| rate 14:14 19:14 25:19 38:24 40:6 43:1 46:16 54:2 56:3 66:23,25 69:5 72:12,13 | recognized 23:9 | reduced 18:23 19:1 49:5 | releasing 75:12 |
| rate-payer 22:4 | recognizes 9:2 | reduces 52:23 72:17 | relevant 11:1 |
| ratepayer 44:21, 25 | recommend 60:4 | reducing 31:9 | reliability 31:19, 21 32:4 48:15 49:12 53:22 54:5, 19 |
| rates 22:6 25:21 46:17 | recommendation 26:20 52:3 | references 77:23 | reliable 7:16 30:20 36:25 45:1 48:5,23 49:25 53:9 54:24 59:22 65:4,7 72:13 73:23 78:16,20 |
| reach 25:13 46:15 | recommendation s 8:10 9:25 10:7 25:16 40:23 43:6 45:16 49:8 56:24 63:23 70:17 73:1 | refusing 54:6 | relies 53:2 |
| reaching 60:2 | recommended 26:1 59:7 | region 7:18,25 9:11 10:1,12 25:3,17,21 28:1,4 38:23 43:8 45:2 46:18 48:4,18 68:2 69:9,24 73:3,21 | relieve 51:12 |
| read 4:9 | reconnect 5:24 | region's 26:3 72:17 | rely 29:20 |
| reading 20:25 | reconnected 74:5 | regional 7:6,15 15:7 31:20 | remain 24:14 56:22 80:22 |
| ready 5:25 6:7 23:17 62:4 63:1 82:20 | record 5:5,8 11:18 51:16 54:11 55:18 | regulation 65:21 | remaining 17:2 19:16 22:25 26:5 31:24 34:15 37:8 39:18 47:1 48:21 49:22 55:7 57:11 |
| real 30:18 47:15 74:23 | recorder 85:22 | | |
| realist 56:21 | | | |
| reality 26:20 36:2 67:22 | | | |

| | | | |
|--|---|---|--|
| 60:12 66:10 68:11 71:2 76:4, 13 remains 9:2 53:16 78:21 80:19 remember 16:11 34:12 35:13 55:4 remind 86:22 87:3 reminder 4:6 11:24 removal 41:9 46:8 73:12 removed 67:10 removing 36:18 46:12 57:12 60:10 76:6 renewable 57:13 60:14 65:4 rent 49:3 renters 49:2 rep 18:3 repeat 25:9 85:19,21 replace 54:18 65:4 replaceable 54:5 replacement 54:16 replacing 57:13 60:11,13 report 28:6,10 65:25 80:13 reporter 5:4 6:5,8 12:2 25:4,8 80:21 | 85:15 89:1 represent 18:4 35:7 representing 6:25 represents 29:19 require 53:20 required 45:17 54:18,22 55:2 73:4 requirements 48:10 50:6 77:19 requires 7:4 51:17 research 52:16, 17 85:11 reservoir 75:12 reservoirs 45:10 66:13 71:9 resident 27:21 35:10 42:22 58:23 69:11 74:17 residents 59:1 residents' 58:25 resilience 31:23 70:8 Resilient 58:14 resource 7:24 16:8 78:25 resources 7:18, 23 31:22 40:13 88:10 responsibilities 7:11 responsibility | 28:21 46:2 47:14 49:15 51:6,8,13 73:10 responsible 41:6 75:10 rest 25:13 restoration 8:18 15:21 16:3 31:15 39:11 restore 31:13 33:13 41:10 56:23 59:4 70:8 restored 9:10 restores 59:23 restoring 24:24 43:14 rests 51:8 result 21:6 23:8 25:18 retain 53:23 retirement 14:11 return 23:4 40:22 52:25 returning 15:17 24:18 45:21 70:6 returns 16:17 21:14,15 25:1 30:15 47:8 55:8 review 10:11 24:19 reviewed 7:25 52:20 reviewing 14:6 revised 7:25 rich 56:18 | Riggins 36:5 rights 21:2 22:1, 9,13 rising 14:14 25:19 32:3 46:17 risk 26:9 48:14 river 3:14 4:14 6:14 15:11,12 16:16 18:15,19 21:5,20,24 22:3, 13,24 23:8 24:2, 14 27:23 28:4,8, 12,14,15,16,24 29:21,22,23 30:3, 9,21 34:5 38:11, 14,22 39:3,8,15, 17,20 41:9,16 43:4,13 45:4 48:11 54:19 57:9, 10 58:17,19 59:2, 5 60:8 64:5 67:9 69:7 70:20 71:6,8 74:23,25 75:9,25 76:6 87:6 rivers 69:12,14 Rob 13:24 14:1,2 15:3 robust 63:21 role 7:13 24:12 rolling 13:23 roughly 8:24 30:1 ROUTON 82:23 83:1,3,21,25 run 5:18 19:22 33:20,21 running 35:19 runs 21:12,21 26:16 56:15 |
|--|---|---|--|

| | | | |
|---|---|---|---|
| 57:15 60:16 69:19 70:9 78:13 rural 32:1 77:17 | salmonids 18:18 Sams 13:2 San 58:10 satisfy 51:19 save 22:5 34:10 40:9 saving 50:1 sawtooth 33:6 38:12 scarcity 24:6 47:12 scenario 29:2 41:12 46:10 73:14 scenarios 53:25 school 49:4 85:5 Schriever 13:8,9 81:25 82:2,4 Schwint 17:24 18:2,3 19:17 science 9:1 36:11,12,19,24 37:3 46:12 47:13 54:13 69:18 73:18 Sciences 50:25 scientific 21:19 53:11,12 54:23 scientifically 55:13 scientist 34:10 scientists 34:11 screen 4:2 11:7, 13 62:19,23 63:5 screens 9:17 | scrolling 20:3 search 65:24 66:2 seasonal 30:25 Seattle 37:22 44:19,22 52:19 Secondary 51:11 seconds 11:14 17:2 19:16 22:25 26:5 31:24 34:15 37:8 39:18 47:1 49:22 55:7 60:12 66:10 68:11 71:2 76:4 seeding 31:1 senior 18:9,10 23:24 sense 50:1 61:25 sentence 25:4,9 85:16,19,21 series 39:4 serve 78:17 served 38:6 serves 7:24 service 35:7 49:25 51:23 85:13 services 43:17 session 86:1,3 set 46:21 54:25 60:2 sets 53:19 setting 61:8 severely 39:8 share 14:21 40:4 44:23 66:20 | she'll 82:15 shifting 47:4 shine 18:25 19:5 shocked 56:22 shoot 69:21 short 6:17 shortly 82:16 shot 50:20 show 27:14 32:20 41:25 47:2 50:12 54:12,13,15,21, 24 55:1,3 61:5 62:2,23 86:7 87:16 showing 86:6 88:8 shows 42:5 46:12 69:18 sic 82:18 side 42:2,6 61:6 86:8 sign 61:23 62:21 77:8 81:9 sign- 80:10 sign-in 5:20 signals 45:6 signed 3:20,25 4:2 11:6 48:12 80:7 significant 9:6 25:19 46:16 48:2 simple 79:2 simply 47:12 Simpson 36:16 |
| S | | | |
| safety 26:11 salmon 10:20 14:25 15:21 16:8, 12,20,25 17:4 18:16 19:6,20 23:10,23 24:2,7, 10,14,20 25:3,20 26:9,16,17 27:22, 23,25 28:3,4,13, 15 30:12,13,14 31:13 33:5,8,11, 14,15 34:2,6,17 35:19,20,23 36:3, 4,5,6,12 37:25 38:13,22,24 39:1, 10,17,20 40:10, 14,16,20 41:10, 15 43:11,14 44:23 45:3,8,19 46:14,17 47:5 48:8 51:25 56:15, 22,23 57:2,4,11, 15 58:18,21,25 59:5,11,24 60:6, 15 63:21 64:4 65:19,22 66:3,9, 20 67:2 69:6,9 70:5,8,15 71:14 72:15,19,23 73:16,23 75:7 78:13 83:6,11,14 85:10 87:2,9 Salmon's 40:9 salmon- producing 15:12 | | | |

| | | | |
|---|--|---|--|
| simulations 53:24 | snowpack 70:2 | speak 23:17 27:1 29:14 35:10 42:2 60:23 64:10 69:15 | spoke 67:15 |
| single 46:14 57:14 60:15 | sociology 40:8 | speaker 32:16 63:6 67:14 | spoken 64:23 |
| sir 76:20 | socket 33:15 | speaking 29:17 63:15 67:4 | sportsman 63:15 |
| sited 48:22 | software 26:25 27:6 | special 24:8 | Spotify 33:25 |
| sitting 35:20 | solar 22:17 65:8, 11 78:23 | species 16:24 27:23 40:15 45:3 69:10 73:20 | spring 28:7 |
| size 8:24 | solution 39:1 79:2 | specific 5:19 21:6 71:12 | square 38:18 |
| skip 25:11,12 | solutions 83:9 | specifically 19:21 30:1 73:4 | squeezing 32:4 |
| slack 22:23 23:7 | solve 37:10 65:14 79:2,5 | spend 33:17 49:2 69:8 | stabilizes 30:24 |
| slide 6:20 7:12 8:7,20 9:4,20 11:3,22 | solving 69:23 | spending 24:4 | stable 10:16 |
| slight 47:10 | sort 80:18 | spent 14:3 21:16 23:25 35:13 36:4 63:17 | staff 5:7 11:17 15:6 20:21 80:23 88:22 |
| slim 24:10 | sound 38:25 62:8 72:12 | spill 18:11,15,22 19:1 26:2,8 28:19 41:1 43:9 45:18, 23 59:8 63:22 70:14 73:7 83:22 86:25 | stage 4:23 |
| small 43:21 47:7 | sounds 62:11 63:9 77:2 82:21 | spilled 59:12 | stakeholders 15:25 |
| Smolt 59:19 | sources 11:1 43:18 | spilling 18:17 | standards 54:6, 20 71:13 |
| Smolt- 52:24 | South 56:5 | spills 73:6 | Stanley 38:19 |
| snag 35:22 | Southeast 16:12 85:11,14 | spillway 18:24 19:7 | stars 22:15 |
| snagging 35:25 | Southeastern 44:2 | spiritually 28:1 | start 12:1,11,13 13:13 |
| Snake 18:19 19:3 21:20,24 22:3,12, 24 23:8 24:14 27:23 28:4,7,12, 14,15,16,24 29:21,23 30:3 34:5 36:18 41:9 43:4,13 45:4 46:8,13 54:19 57:9,10 58:19 60:8 64:5 67:9 70:20 71:6,8 73:11 74:23,25 75:9,25 76:6 87:6 | southern 27:21 58:22,24 59:1 | Spokane 33:20 40:8 | starting 82:18 |
| snorkeling 24:3 | sovereigns 39:6 | | state 7:2 8:10 11:24 12:17 29:20 30:5 40:23 43:7 45:16 56:24 59:6 63:24 65:1 68:7 70:17 73:2 |

| | | | |
|--|---|--|---|
| <p>status 20:1</p> <p>statutory 51:12, 19 53:17 54:8</p> <p>stay 81:5</p> <p>staying 86:20</p> <p>steel 34:17 48:19, 21</p> <p>steelhead 10:21 24:8,14 30:12,15 34:18 36:7 41:15 43:11,15 45:3 48:8 57:11 58:19 59:11 67:3 69:6 72:19,24 73:24 87:2</p> <p>steps 9:23</p> <p>stick 81:20,22</p> <p>stocks 45:11</p> <p>storage 31:4</p> <p>store 65:19 66:4, 5</p> <p>stories 33:8 69:22</p> <p>story 24:8 36:9</p> <p>straightforward 79:1</p> <p>streams 9:14</p> <p>strengthen 59:17 70:11</p> <p>stress 64:2</p> <p>stripped 67:24</p> <p>strong 31:13 44:23 46:20 56:9 63:21 64:9 66:21 72:14</p> <p>strongly 30:13</p> | <p>structural 51:4,14 53:1,5,15,21 54:6</p> <p>student 27:20 72:11 73:18 86:19</p> <p>students 49:5</p> <p>studied 36:20 43:16</p> <p>studies 14:7</p> <p>study 59:19 76:8 77:22,23</p> <p>studying 40:7,8</p> <p>stuff 19:4 35:25</p> <p>subject 49:17</p> <p>submit 11:19 88:6</p> <p>subsequent 10:2</p> <p>subsidy 66:3,8</p> <p>substantial 18:20 30:21</p> <p>substantiated 51:15</p> <p>success 36:8,9 47:8,11</p> <p>sucked 19:8</p> <p>suggest 32:17 79:14</p> <p>summer 26:2 28:7 33:17 35:18 53:25 75:13</p> <p>summers 22:21</p> <p>Summit 38:15</p> <p>supplies 30:22</p> <p>supply 7:16 48:5 53:9</p> | <p>support 9:16 17:4 30:10 37:24 58:24 59:17 63:20 64:9 69:14</p> <p>supporter 65:13</p> <p>supportive 48:6</p> <p>supports 31:7 39:5 45:24 48:17 72:14</p> <p>suppose 76:24</p> <p>supposedly 75:7</p> <p>surprisingly 75:3</p> <p>surrounding 56:13</p> <p>survival 10:21 19:19 54:15,24 59:18 70:5</p> <p>survive 34:7</p> <p>suspended 26:9</p> <p>sustain 31:18,20</p> <p>sustainable 16:18 67:2 72:14</p> <p>Swift 37:23</p> <p>swim 19:6,8</p> <p>sympathetic 78:19</p> <p>system 8:15 9:7 15:12 18:10 29:21 30:21 43:4 46:5 48:11,14 49:15,16 50:5 51:8 54:10 66:14 75:15 76:1 83:15 86:24</p> <p>system- 53:4</p> <p>system-wide</p> | <p>53:13</p> <p>systems 9:18 31:4 45:6,8</p> <hr/> <p style="text-align: center;">T</p> <hr/> <p>tables 16:19</p> <p>Tacoma 37:22</p> <p>takes 77:24</p> <p>taking 14:9 23:12 52:3 64:7 79:5 83:4 85:23</p> <p>talk 9:20 19:14 74:8</p> <p>talked 34:3</p> <p>talking 56:25 78:8,9</p> <p>targets 53:2,19 54:7,24</p> <p>task 14:9</p> <p>taxpayer 52:3</p> <p>technical 7:24 61:16</p> <p>technically 67:4</p> <p>technologies 19:2</p> <p>technology 19:5</p> <p>teetering 28:5</p> <p>TEGELER 64:14, 18 66:11</p> <p>telling 36:12</p> <p>temperature 74:24 75:17 76:2</p> <p>temperatures 22:23 23:7 69:16 75:13</p> |
|--|---|--|---|

| | | | |
|--|---|--|-----------------------------------|
| temporary 47:7 | time 3:23 4:4,7 5:19 8:25 10:17, 25 11:9,14 18:21, 23 22:14 24:4 27:18 29:3 31:11 32:17 35:13,15 36:4 41:21 44:8, 16 47:17 56:1 61:13 63:17 64:3 67:17 69:13 70:18 73:25 76:10,23 79:6,19, 21 80:14,22 81:18 83:4 | traditional 56:13, 14 | tripled 23:4 |
| tend 16:6 | Time's 19:24 | trajectory 41:17 | trips 24:1 |
| term 44:6 | time-sensitive 32:6 | Transaction 9:12 | trouble 25:8 |
| terms 43:25 65:17 67:23 68:8 | timeline 60:5 | transcript 5:5 12:2 | truck 69:20 |
| testified 20:23 22:2 | timer 4:4 11:12 | transitioned 43:18 44:3 | trucking 18:25 44:3 |
| testify 3:24 32:8 | times 16:7 30:15 43:1 69:15 81:4 | transportation 43:25 44:1 | true 37:3 78:12 |
| testifying 3:10,18 37:24 56:7 | to-adult 52:25 | travel 69:7 | Trump 58:13 |
| testimony 68:23 | today 3:8 13:4,10 17:7 18:14 22:16 29:14 40:4 56:7, 22 58:9 62:22 63:16 65:21 79:6 | treaties 22:5,8 57:7 60:3 78:14 | trust 52:17 67:20 |
| that'll 11:20 | today's 47:8 | treatment 51:17 | turbine 19:18 45:9 |
| thin 31:5 | tons 71:5 | treaty 21:2 22:1, 11 | turn 6:2 11:9 62:18 |
| thing 67:6 75:17 | tool 71:9 | treble 35:23 | turning 24:23 |
| things 15:15 17:1 37:12 40:14 78:12 79:5 83:13 | top 19:6 29:24 | trees 27:24 | TV 69:21 |
| thinking 47:5 | topic 57:8 74:24 | tremendous 34:20 | Twenty-five 54:11 55:10 |
| Thirty 17:2 26:5 47:1 49:22 55:7 66:10 68:11 71:2 76:4 | topics 10:11 | tribal 21:2 22:1 31:22 34:4,11 40:23 43:7 45:16 56:18,24 57:7 59:6 60:4 63:24 70:17 73:2 | type 85:22 |
| THOMAS 13:5 | touch 7:13 | Tribe 28:6 | typically 19:15 |
| thousands 9:11 10:8 | toxic 22:23 | Tribe's 33:11 | |
| threat 23:10 | trade 21:23 65:12 | tribes 8:11 15:24 22:8,11 27:25 34:21 56:14 69:13 87:10 | <hr/> U <hr/> |
| threatened 58:18 59:3 | | Tributary 4:14 | unambitious 55:1 |
| threshold 28:8 | | triggers 53:15 | unceded 37:22 |
| thresholds 52:25 | | trip 56:16 75:1 | uncertainties 49:7 |
| throwing 85:15 | | | underlying 49:7 |
| tide 24:23 | | | underperform 54:8 |
| tied 46:1 | | | underplayed 68:13 |
| till 79:15 | | | understand 40:18 67:5 |
| | | | understanding 37:3 |

| | | | |
|--|--|---|---|
| undertake 39:7 | utility 18:4 38:25 44:21 48:25 66:24 67:1 | wait 61:3 75:6 | web 45:5 |
| undertaking 17:7 | utterly 21:8 | Wallowa 33:12,15 34:6 | website 5:12 33:24 62:20 88:6, 10 |
| unhealthy 23:6 | | Wallowas 33:18 | week 21:1 |
| United 77:25 | <hr/> V <hr/> | wanted 63:19 64:8 86:22 88:5 | weir 33:7 |
| universe 14:12 | vacations 24:10 | War 38:3 | weirs 18:24 |
| University 27:20 40:8 50:24 52:18 85:6,8 | Valley 14:2,3 33:12 34:6 35:6 | warm 75:9 | well-being 83:16 |
| unmute 11:8 17:23 23:16 26:25 27:1,6 50:14 52:10 57:21 61:1 87:18 | valuable 40:12 | warmer 70:7 | well-documented 45:10 |
| unmuted 42:1,5 50:19 61:4,5 84:9 86:7 | values 16:9,20 | warming 45:10 | well-tested 16:2 |
| unmuting 17:20 | Vancouver 42:23 | Washington 7:2 12:24,25 13:6 14:2,4,15 27:20 29:16,17,19 30:5 31:25 32:8 33:22 38:5 42:23 44:2, 19,20 50:25 56:3, 5 65:1 68:7 74:17 85:6 | wellbeing 87:11 |
| update 58:11 | variety 15:14 | Washington's 52:18 | Wells 77:17 |
| updated 8:9 9:22 63:5 | Vashon 37:21 | watch 21:25 | West 48:22 |
| upgrading 43:21 | vast 24:20 | watched 35:22 | Western 27:20 |
| uphold 39:17,20 | velocities 10:18 | watching 77:5 | whales 58:23 |
| Upper 39:11 | verbiage 53:3 | water 9:12,14 10:18 19:7 22:22, 23 23:5,7 37:23 48:16 57:2,5 59:11 69:18,21 74:24 75:4,10,12, 14 | Whatcom 66:23 68:1 |
| ups 80:11 | versus 78:4 | waters 70:7 | wheat 29:16,17, 18,24,25 30:2,5, 7,22 31:25 32:4,8 43:25 44:2 74:21 |
| Upstream 57:10 | Veteran 38:8 | ways 50:13 59:7 88:8 | wheel 15:20 |
| uptick 47:10 | veterans 38:3,4 | weaken 46:24 | wide 53:5 |
| urge 15:16 45:15 47:14 49:12 50:7 71:11 72:20 73:1, 22 | vets 38:3,9 | weather 49:23 | wild 21:14,20 24:7,10,14 34:1,8 36:6 40:9 45:11, 19 |
| urgency 10:12 | Village 56:18 | | wildlife 3:15 4:13, 20,22,25 5:10,15 6:14,18,24 7:6 8:3,8,11,13,15,21 9:21,24 10:6,23 29:1 30:9 39:1 43:5 44:24 45:5 46:9,20 48:3 |
| urging 58:10 70:13 | virtual 39:9 | | |
| utilities 40:6 43:1 47:23,25 48:10 72:16 | virtually 20:23 | | |
| | voice 6:23 | | |
| | Voices 34:1 | | |
| | volunteer 38:20 | | |
| | vote 55:3 | | |
| | <hr/> W <hr/> | | |
| | WAG 29:19 30:13 | | |
| | wage 48:20 | | |

| | | |
|---|---|-------------------|
| <p>51:7,18 52:21 53:8 54:22 58:12, 17 66:21 67:12 72:21 73:13 85:13 Wilke 68:19,20,22 69:2 71:3 Wilkie 69:3 Willamette 14:3 wind 22:17 78:21 winding 4:7 windmills 65:8,12 70:23 wine 48:18 winning 67:21 winter 54:1 wiped 56:12 wishing 3:19 withdrawal 58:13 withstands 55:17 witnessing 24:7 words 79:8 work 6:2 9:2,9 10:22 14:6 20:22 23:11 24:25 26:12 30:8 33:11 34:21 36:10 37:14 38:10 39:2 41:22 48:1 56:2 62:7 67:25 77:17 82:19 workable 16:1 worked 33:9 35:6 74:18 85:11 workers 18:4 48:18</p> | <p>working 33:4 36:14,15 37:10 64:3 67:4 world 8:23 15:13 22:20 26:16 38:3, 21 worldwide 77:24 worse 69:24 wrap 11:15 writing 5:12 written 5:9,13 88:6 Wyoming 35:8</p> <hr/> <p style="text-align: center;">Y</p> <hr/> <p>Yakima 38:8 year 5:17 38:2 56:11 71:7 year-round 72:14 years 8:1,9,22 14:8 21:11 22:18 25:23 33:9,19 34:14 35:16,18 36:14 43:19 44:4 46:19 51:24,25 52:2 54:11 55:10 64:22 67:16 72:23 85:14 young 73:18 younger 67:14,19 Yuan 76:14</p> <hr/> <p style="text-align: center;">Z</p> <hr/> <p>Zealand 52:17 Zoom 26:25 27:5</p> | <p>85:25 86:3</p> |
|---|---|-------------------|