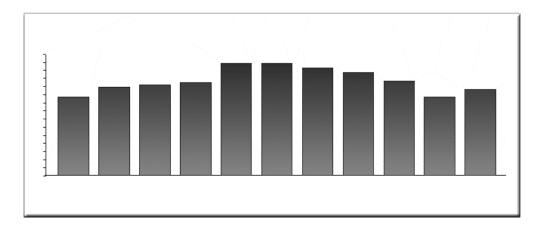
## Northwest Power and Conservation Council

## FISCAL YEAR 2007 BUDGET AND FISCAL YEAR 2006 REVISIONS

July 2005





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## A. MISSION AND GOALS STATEMENT

(Public Law – <u>96-501</u>) Northwest Power Act

#### **MISSION**

To balance protection of two vital Northwest resources: affordable electricity and healthy fish and wildlife populations.

### **GOALS**

- To provide leadership in developing policies for regional electric power and fish and wildlife issues.
- To develop a plan to ensure an adequate, efficient, economical, reliable and environmentally sound power supply while mitigating the effects of the hydroelectric system on the Columbia River and its tributaries by protecting and enhancing fish and wildlife.
- To encourage development and use of cost-effective conservation and renewable resources in the region.
- To encourage cooperation, balance the needs of competing interests and ensure protection of the public interest by providing an accountable, open and fair decision-making process.

## B. STABILIZING LONG-TERM FUNDING

#### **BUDGET HISTORY**

#### I. COUNCIL FUNDING

The Northwest Power Act, as passed by Congress in 1980, establishes a funding mechanism to enable the Council to carry out its functions and responsibilities. The Bonneville Power Administration provides this funding through ratepayer revenues. The Act establishes a formula to determine a funding limitation threshold, and authorizes the Council to determine its organization, and prescribe practices and procedures to carry out its functions and responsibilities under the Act.

The Act further provides that the funding limitation applicable to annual Council budgets will be calculated on a basis of .02 mill multiplied by the kilowatt hours of firm power forecast to be sold by the Bonneville Administrator during the year to be funded. The limitation may be increased to .10 mill, provided the Council makes an annual showing that such limitation will not permit the Council to carry out its functions and responsibilities under the Act.

The basis of the funding methodology (firm power forecast to be sold) embraces authorities set forth in other sections of the Act that describe the Congressional expectation that Bonneville will serve all anticipated load growth for the region in the future. As such, the Act authorizes Bonneville to supply all of the incremental electricity

needed in the future for the region, if so desired by its customers and others.

## II. FUNDING METHODOLOGY---NO LONGER WORKABLE

Nearly 25 years following the enactment of the Act, it is apparent that Congress could not have foreseen the changes that have occurred in the electric utility industry and fish and wildlife recovery arena:

-Bonneville load growth projections have not materialized as anticipated. Regional energy sales have increased by approximately 4,800 average megawatts since 1980. Of this increase, Bonneville's firm sales might have increased by nearly 2,800 average megawatts had Bonneville met the region's incremental load growth as envisioned by Congress in the Act.

-Residential Exchange sales settlements, as defined in Section 5c of the Act, were historically included in Bonneville's annual projection of firm power forecast to be sold. Since 1997, Bonneville has determined that these sales will no longer be included in their annual forecast. This represents a decrease of approximately 20 percent (2,200 average megawatts) of the firm sales the Act anticipated.

-Because conservation is a resource under the Act, it could be argued that the conservation that has been achieved by Bonneville and its customers should be

considered in Bonneville's firm power sales (880 average megawatts).

-In addition to cost-effective conservation, changes in dam operations to improve fish passage have diminished power generation capability by approximately 935 average megawatts of potential firm sales.

-It cannot be determined from the legislative history of the Act whether Congress intended the .10 mill funding limitation to be in constant dollars. If this were the case, inflation would have to be added each year to get the nominal funding limitation. The limitation in nominal dollars for 2005 would be about .20 mills, thereby providing an offset to the firm sales anomalies that have occurred over time.

-Approximately 60 percent of the Council's budget now supports planning and implementation of the Council's fish and wildlife program, compared to about 15 percent in 1982. Much of the Council's added fish and wildlife workload stems from the 1996 amendment to the Act that emphasized independent science review and the application of cost-effectiveness principles when recommending fish and wildlife projects for funding. Basing the Council's funding methodology only on the forecast sales of firm power ignores the new responsibilities related to fish and wildlife recovery that the Council must now budget.

The realities described above illustrate why it has been necessary for the Council to absorb nearly 75 percent in inflation costs from 1982 to 2004. The Council has also attempted to manage and accommodate growing workloads under its fish and wildlife responsibilities during this same period. These constraints, along with an outdated funding formula, have made it increasingly difficult for the Council to carry out its full responsibilities under the Act.

#### III. ANNUAL BASELINE BUDGETS

Since 1997, the Council has responded to the circumstances that have flawed the funding methodology of the Act by negotiating annual budget ceilings with Bonneville that cover specific BPA rate periods. These negotiated agreements incorporate various budgetary constraints such as:

- a. Current level service budgets from the preceding budget period.
- b. Restrictive cost-of-living adjustments for personal services expenditures.
- c. Cost-cutting actions to cushion the impact of inflation.
  - d. Program improvements individually cost justified.

By applying these budgeting principles on an annual basis, the Council has been able to successfully confine budget growth to less than 3 percent per year over the last eight years (1998-2006).

Although a continuing funding agreement with Bonneville for the 2007 - 2009 rate period has not yet been reached, discussions with Bonneville are underway. The Council's draft budgets for these years incorporate the same budget principles described above. The projected budget growth for the next rate period does not exceed 3 percent per year on average.

## IV. BUDGET VERSUS ACTUAL EXPENDITURE CONSIDERATIONS

The Council attempts to project workloads and resource requirements two years in advance with some opportunity for budget revisions occurring prior to the beginning of each fiscal year.

During each annual budget cycle the Council:

- a. Manages overall expenditures to the most costeffective level.
- b. Conserves unanticipated cost savings in a prudent manner.
- c. Reprioritizes the allocation of funding and staff resources to accommodate new workloads and unanticipated responsibilities.

Actual expenditures in one budget year may not necessarily be reliable indicators of funding requirements in future budget cycles because:

- a. Changes in Council workloads, programs, and responsibilities are difficult to anticipate and are often initiated by external events in the region or by requests from the Congressional delegation or the states' governors.
- b. Programs and activities that are budgeted but deferred because of new and emerging higher priorities are often rebudgeted in succeeding years because of their continued need and importance.

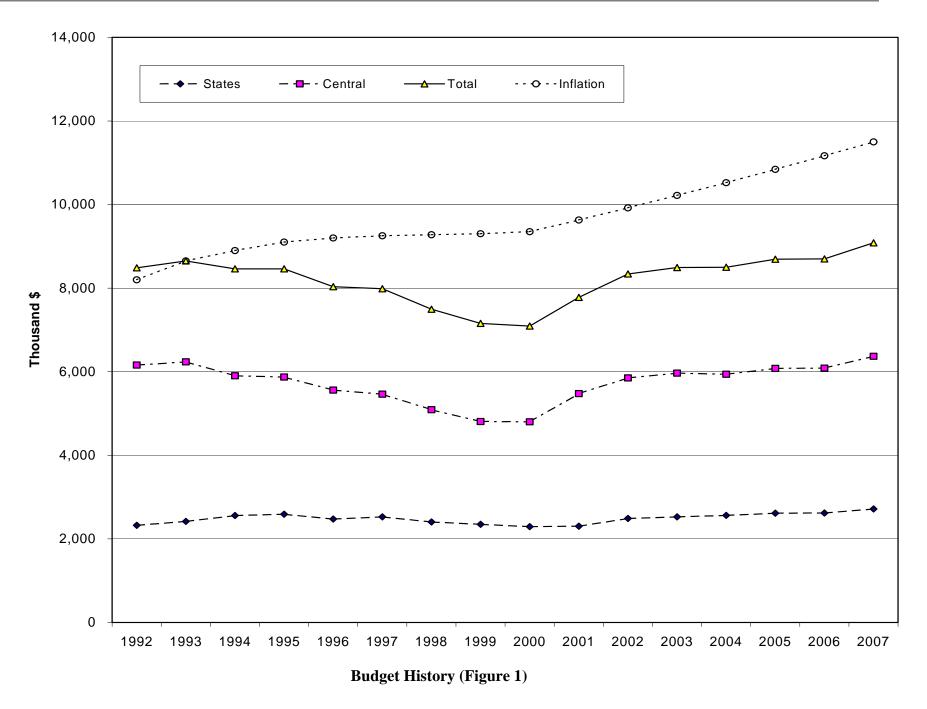
#### V. FISCAL YEARS 2007 - 2009 DRAFT BUDGETS

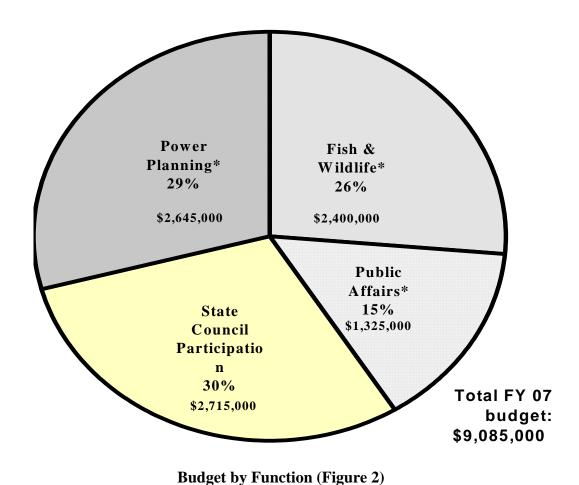
The Council's draft budget reflects the proposed budget for fiscal year 2007 and the recommended revisions to the fiscal year 2006 budget. In addition, the draft budget contains out-year budgets for fiscal years 2008 and 2009. The Council is committed to carrying out its current responsibilities and workloads within these projected funding levels.

A summary of the draft budgets for the next Bonneville rate period are shown in the table that follows. These projections show an average annual growth over the three-year rate period, 2007 - 2009, of approximately 3 percent per year. This reflects current level service based on the fiscal year 2006-revised budget.

FY 2006	\$8,700,000	
FY 2007	\$9,085,000	(4.4%)
FY 2008	\$9,276,000	(2.1%)
FY 2009	\$9,467,000	(2.1%)

The Council Showing, required by the Act, for fiscal year 2007 is contained in Appendix C.





\* Includes central office administration burden for executive management, as well as legal, fiscal and administrative services.

## FISCAL YEAR 2006/FISCAL YEAR 2007 BUDGET STRATEGY

The Council continues to be conscious of the need for healthy financial conditions for Bonneville Power Administration. In an effort to be responsive, the Council in Fiscal Year 2006 and Fiscal Year 2007 will maintain similar budget constraints to those initiated in 1998.

To accomplish this, the Council will:

- 1. Maintain a somewhat reduced level of energy systems analysis capability; by reallocating staff workloads and deferring projects to other entities where possible, and re-prioritizing resources for only the most essential studies and analyses.
- 2. Continue efficiencies in operations and administration; in general, limit inflationary increases to an average of 3% during the next rate case period Fiscal Year 2007-2009.
- 3. Reallocate staffing where possible.

## PROPOSED BUDGET REQUESTS

## Fiscal Year 2007 Budget

Based on the major issues and levels of effort discussed on the preceding pages and described in more detail in other sections of the budget, the Council has determined that the proposed budget expenditures are necessary and appropriate for the performance of its functions and responsibilities as authorized by the Northwest Power Act, Section 4(c)(10)(A). The Council has further determined that the 0.02 mill per kilowatt-hour limitation on expenses will not permit the Council to carry out its functions and responsibilities under the Act, Section 4(c)(10)(A). (See Appendix C for a detailed description of the Council's showing under the Act.) The Council proposes that the projected budget in the amount of \$9,085,000 for Fiscal Year 2007, equal to 0.96mills per kilowatt-hour for the estimate of forecasted firm power sales, be included in the administrator's Fiscal Year 2007 budget submittal.

## Fiscal Year 2006 Budget Revisions

The Council's Fiscal Year 2006 revised budget remains the same as the previously submitted Fiscal Year 2006 budget request of \$8,700,000. The Council's budget for Fiscal Year 2007 and Revised Fiscal Year 2006 is based on current year (Fiscal Year 2005) expenditure levels plus adjustments for shifting workloads, certain program improvements, and cost-of-living adjustment factors as provided by the U.S. Department of Energy (Bonneville) and the Oregon Economic and Revenue Forecast. A number of cost-containment measures for personal services, travel, contracts, and services and supplies have been incorporated in the budget.

# Budget/Expenditure Summary[C3] (Table 1) (000's omitted)

	FY04	FY04	FY05	FY05	FY06	FY06	FY07	FY08	FY09	FY10	FY11
	<b>Budget</b>	<u>Actual</u>	<u>Budget</u>	<b>Estimate</b>	Budget	Revised	<u>Budget</u>	Projected	<b>Projected</b>	<u>Projected</u>	<u>Projected</u>
Expenditures:											
Personal Services*	\$4,365	\$4,168	\$4,502	\$4,565	\$4,631	\$4,709	\$4,928	\$5,057	\$5,186	\$5,341	\$5,501
Travel	191	166	190	190	176	196	196	196	196	196	196
Contracts	422	245	403	383	368	303	348	348	348	348	348
Other Operating Expens	ses <u>961</u>	1,057	<u>982</u>	943	<u>909</u>	<u>876</u>	<u>898</u>	<u>908</u>	<u>910</u>	<u>913</u>	<u>918</u>
SUBTOTAL	\$5,939	\$5,636	\$6,077	\$6,081	\$6,084	\$6,084	\$6,370	\$6,509	\$6,640	\$6,798	\$6,963
State Budgets	<u>2,560</u>	2,284	<u>2,616</u>	<u>2,611</u>	<u>2,616</u>	<u>2,616</u>	<u>2,715</u>	<u>2,767</u>	<u>2,828</u>	<u>2,898</u>	<u>3,111</u>
TOTAL	<u>\$8,499</u>	<u>\$7,920</u>	<u>\$8,692</u>	<u>\$8,692</u>	<u>\$8,700</u>	<u>\$8,700</u>	<u>\$9,085</u>	<u>\$9,276</u>	<u>\$9,467</u>	<u>\$9,696</u>	<u>\$10,074</u>

<sup>\*</sup> Authorized positions represent full staffing. Underutilization of authorized positions can occur during the fiscal year and result in an under-expenditure in the personal services budget. Also, costs associated with payroll taxes, insurance and benefits can be different than budget projections because of staffing changes and inflationary effects. Some positions are filled on a part-time basis.

FY 2006 Program Forecast (Table 2) (000's omitted)

	Power Planning	Fish & Wildlife	Public Affairs	Legal	Admin	Total
Compensation Other Payroll Expenses	\$1,007 403	\$831 332	\$467 187	\$337 135	\$746 264	\$3,388 1,321
Other Tayron Expenses	403	332	107	133	204	1,321
Travel	45	71	41	14	25	196
Contracts	90	180	0	8	25	303
Other Operating Expenses	37	8	69	7	755	876
SUBTOTAL	\$1,582	\$1,422	\$764	\$501	\$1,815	\$6,084
State Budgets:	<u>(000's)</u>					
Idaho	\$641					
Montana	614					
Oregon	638					
Washington	723					
SUBTOTAL	\$2,616					2,616
TOTAL						\$8,700

# FY 2007 Program Forecast (Table 3) (000's omitted)

	Power <u>Planning</u>	Fish & <u>Wildlife</u>	Public <u>Affairs</u>	<u>Legal</u>	<u>Admin</u>	<u>Total</u>
Compensation Other Payroll Expenses	\$1,031 412	\$854 342	\$481 192	\$344 138	\$810 324	\$3,520 1,408
Travel	45	71	41	14	25	196
Contracts	100	200	10	8	30	348
Other Operating Expenses	37	8	90	7	756	898
SUBTOTAL	\$1,625	\$1,475	\$814	\$511	\$1,945	\$6,370
State Budgets:	<u>(000's)</u>					
Idaho	\$663					
Montana	656					
Oregon	669					
Washington	<u>727</u>					
SUBTOTAL	\$2,715					\$2,715
TOTAL						\$9,085

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### C. INTRODUCTION

#### **BACKGROUND**

The Northwest Power and Conservation Council was created by Congress in 1980, in accordance with the Pacific Northwest Electric Power Planning and Conservation Act and held its first meeting on April 28, 1981. The Council is an interstate compact agency of Idaho, Montana, Oregon and Washington, not an agency of the U.S. government. Section 4 (a)(2)(A).

The principal duties of the Council under the Northwest Power Act are to: 1) Develop a regional power plan to assure the Northwest an adequate, efficient, economical and reliable power; 2) Develop a fish and wildlife program to protect, mitigate and enhance fish and wildlife affected by hydroelectric development in the Columbia River Basin and make annual funding recommendations to the Bonneville Power Administration for projects to implement the program; and 3) Provide for broad public participation in these processes and inform the public about regional energy and fish and wildlife issues. Sections 2(1)(A) and (B), (3), (3)(A). The Bonneville Power Administration, Bureau of Reclamation, Corps of Engineers and Federal Energy Regulatory Commission are the principal agencies charged with implementing the fish and wildlife program. Sections 4(h)(10), (11)(A). Bonneville implements the Council's conservation and electric power plan. Sections 4(d)(2), 6(b)(1).

Funding for the Council is provided by Bonneville, a self-financing federal agency, not by the Federal Treasury or by any state government in the region. The Northwest Power Act directs that expenses of the Council (subject to certain limits per Appendix C) shall be paid from funds available to the Bonneville administrator and shall be included in Bonneville's annual budget submitted to Congress pursuant to the Federal Columbia River Transmission System Act. Section 4(c)(10)(A).

#### COUNCIL RESPONSIBILITIES

#### **Northwest Conservation and Electric Power Plan**

The Council continues its efforts to accomplish the goals of the Northwest Power Act in ways that are more consistent with the changing electricity market. Those goals — assuring an adequate, efficient, economic, and reliable power system; encouraging conservation and renewable resources; and protecting, mitigating, and enhancing the fish and wildlife resources of the Columbia River Basin — are of vital importance to the social and economic interests of the Northwest. To reach these goals, the Council views its responsibilities to include:

### 1. Conservation and Renewable Resources.

Working with regional interests to devise ways of providing guidance in meeting the region's conservation

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and renewable resource goals, and working with the regional technical forum to track regional progress.

- **2.** The Competitive Marketplace. Providing information, evaluation, and analysis of the evolving marketplace to ensure full, fair, and effective competition throughout the region.
- **3. Public Participation and Involvement.** Informing and involving interested members of the public on issues that have the potential to affect them, their environment, and their economy.
- **4. Quality and Timely Analysis.** Providing valuable analysis of the interactions between fish and the electric power system, including enhanced analytical models that more accurately capture the effects of changes in the operation and configuration of the hydroelectric system, and energy system reliability.
- **5.** The Independent Economic Analysis Board. Bringing more rigorous economic analysis to the development and evaluation of fish and wildlife measures.
- **6. Independent Science.** Ensuring that the best available science is applied in the development of regional fish and wildlife recovery measures.
- **7. Regional Cooperation.** Fostering regional cooperation and coordination on activities that support the goals of the Northwest Power Act.

#### Columbia River Basin Fish and Wildlife Program

Under the Northwest Power Act, the Council shall develop, adopt, and amend a program to protect, mitigate, and enhance fish and wildlife affected by the development and operation of hydroelectric projects in the Columbia River Basin; report annually to Congress on the effectiveness of the program; and review Bonneville's progress in implementing the program. Sections 4(g-i). In addition, the Council monitors the efforts of the Corps of Engineers, Bureau of Reclamation, and Federal Energy Regulatory Commission to take into consideration the fish and wildlife program.

#### **Public Involvement**

The Council shall develop and maintain comprehensive programs to inform the public of major regional power and fish and wildlife issues, and obtain feedback from the public, Bonneville, Bonneville's customers, fish and wildlife agencies, Indian tribes, and others for consideration in its decisionmaking. Sections 2(3) and 4(g).

### **COUNCIL ACTIONS**

The Council adopted its first fish and wildlife program in November 1982, and amended the program in Fiscal Years 1984, 1987, 1992, and 1994. The Council adopted its first regional power plan during Fiscal Year 1983, amended the plan in Fiscal Year 1986, and adopted a plan supplement in Fiscal Year 1989. In 1991, the Council adopted its 1991 Northwest Conservation and Electric Power Plan. Public affairs activities during these times focused on educating the public about the Council's decisionmaking process in developing the fish and wildlife program and energy plan.

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The fourth power plan was adopted in 1998. The plan's primary focus was to further the recommendations of the Comprehensive Review of the Northwest Energy System. The fifth power plan was adopted in December 2004. The fifth power plan focuses on maintaining the adequacy and reliability of the power system within the current market structure, balancing the interactions between fish and power, and ensuring appropriate levels of resource diversity and risk management.

The Council adopted a new fish and wildlife program in December 2000. The program incorporates a basinwide vision, biological objectives, strategies, and a scientific framework in a unified plan for fish and wildlife recovery. The first phase of the new fish and wildlife program, a multi-species approach for decisionmaking, was adopted in December 2000. A mainstem plan for the operation of the federal hydrosystem was adopted to amend the program in Fiscal Year 2003. An initiative to develop subbasin plans throughout the Columbia Basin began in 2003. Those plans were adopted in 2004 and 2005, and will help to define the environmental and biological goals specific to fish and wildlife within the basin.

### D. ORGANIZATION FUNCTIONS

# THE NORTHWEST POWER AND CONSERVATION COUNCIL

The governors of Idaho, Montana, Oregon and Washington each appoint two members to the Northwest Power and Conservation Council. The eight-member Council sets policy and provides overall leadership for Council activities.

The Council's work is performed, depending on the tasks, by the Council's professional staff, consultants under contract, or by public agencies and Indian tribes under intergovernmental agreements. The Council's executive director is responsible for supervising the staff, administering the contracts, and meeting deadlines. The Council approves major contracts and the overall work plan. Professional staff in each state provides technical review and assistance to Council members in evaluating matters before the Council. State staffs also participate in designing and developing public involvement programs that focus on the implementation of the power plan and fish and wildlife program in their particular states. This support is provided through existing agencies or by individuals directly under Council member direction.

## **CENTRAL ORGANIZATION**

The central staff, under the leadership of the executive director, has been organized into six major functions:

- 1. Energy system analysis: includes all activities pertaining to the development of the energy plan, monitoring its implementation, and facilitating the transition to a more competitive electricity industry. Technical analyses of energy issues, scope of work development, monitoring of contractor performance and project design are included under this function.
- 2. Fish and wildlife: includes all program activities pertaining to the development and implementation of the Columbia River Basin Fish and Wildlife Program. Policy and technical analyses, program monitoring and evaluation, and program accountability are included in this function, as well as liaison and coordination with fish and wildlife entities, tribes, and hydropower project operators and regulators.
- **3. Policy and legal:** includes those activities required by the Act to "ensure widespread public involvement and information on regional power and fish and wildlife policies, and to develop strategies and processes for carrying out the Council's overall responsibilities under the act." Section 4(g)(1).

Also included are those activities associated with monitoring federal agency and congressional action to implement the Council's fish and wildlife program and energy plan, as well as providing timely information and coordinating testimony before congressional committees on Council activities and programs. Timely reporting to the Council about actions by congressional appropriations and budget committees to implement the fish and wildlife program and the energy plan are part of this area. Legal

counsel on policy matters are provided through advice, consultation and representation in legal proceedings. Areas of the law that guide the Council include the Northwest Power Act, administrative procedures and practices, Federal Energy Regulatory Commission proceedings, Indian law, contracts, and litigation.

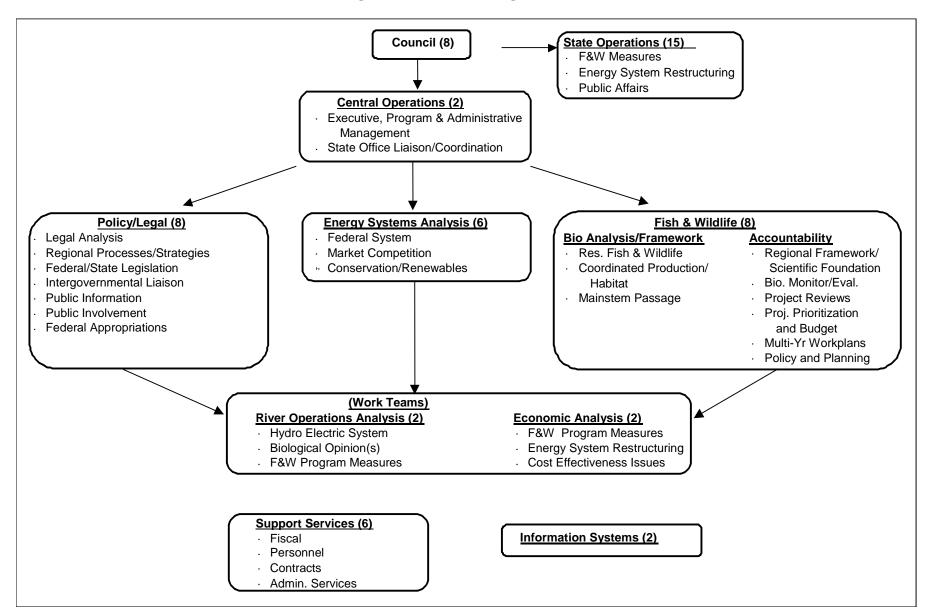
- **4. Support services:** includes accounting, contract administration, information systems, procurements, personnel policies and procedures, and staff support services for the Council. Included in this is budget development and fiscal auditing, which are required by law.
- **5. Economic analysis (work team):** The Council established the Independent Economic Analysis Board to help the Council in evaluating economic impacts of current and proposed fish and wildlife program measures.

This body advises the Council on cost-effectiveness considerations it must take into account as part of the fish and wildlife prioritization of projects and funding recommendations to the Bonneville Power Administration. Council staff provides analytical support for both the Independent Economic Analysis Board and for economic impacts on the region associated with the transition to a competitive electricity market.

6. River operations analysis (work team). Provides independent analyses of the interactions between fish and wildlife measures and the power system. Until new structures are implemented for governing decisions among the multiple uses of the Columbia River System, the Council will continue to play a role and enhance its capabilities in this area. Council staff provides timely and accurate analysis of the interactions of fish and wildlife measures and the power system. For example, Council staff

use the computer model GENESYS (GENeration Evaluation SYStem) to perform integrated power system reliability studies that reflect constraints on and capabilities of regional hydrogeneration. GENESYS simulates hourly system operation, including the dispatch of thermal power plants and purchases from and sales to other regions. This integrated model provides better assessments of the power-related costs of changes in river operations or configurations to accommodate fish and wildlife, particularly in situations of severe drought.

### **Organizational Chart (Figure 3)**



## E. POWER DIVISION

The efforts of the power division for Fiscal Year 2006 and Fiscal Year 2007 will be focused on the implementation of the Council's fifth power plan, the process of defining the Bonneville Power Administration's future role in power supply, and contributing to the successful resolution of the many important electricity policy issues facing the region and the West. The fifth power plan was driven by many of the issues affecting the power supply and price situation of 2000-2001. They include the difficulty of maintaining the adequacy and reliability of the power system within the current market structure, the interactions between fish and power, and the importance of appropriate levels of resource diversity and risk management to name a few. Much of the analytical focus of the fifth plan has been on the trade-offs between average cost and risk. We believe the resulting plan better informs regional policy makers, power suppliers, and consumers, and will assure an adequate and affordable electricity supply in the future while meeting the region's obligations to protect, mitigate and enhance the fish and wildlife resources of the Columbia Basin. This plan demonstrates the value of significant and sustained investment in conservation and the importance of preparing to develop of significant quantities of wind in the longer term.

In particular, the division will be concentrating its efforts on the following areas:

• Implementation of the fifth plan's action plan. This will involve working closely with Bonneville, state

regulators, utilities, and others in the following areas:

- Implementation of conservation resources. The combination of higher avoided costs and new technologies has resulted in a significantly larger amount of cost-effective conservation than what was included in the last plan. Implementation of that conservation, and in particular, lost-opportunity conservation (e.g., conservation in new buildings or equipment) in a sustained manner, will yield significant benefits.
- Better identification of the amount and cost of demand response resources in the region, and development and implementation of the policies and programs necessary to utilize those resources. Demand response is the ability to voluntarily reduce loads in response to high prices or tight supplies. The plan's analysis indicates significant value to demand response if available in the amounts and costs estimated.
- Take the necessary steps to implement generating resources when needed.
  - Resolving uncertainties regarding the ability to site large wind developments in the region and the cost of integrating large amounts of wind generation in the power system.

- Monitoring and evaluating the commercialization of integrated gasified-coal generation.
- Developing effective indicators of resource adequacy and encouraging the adoption of voluntary adequacy standards on a regional and west-wide basis.
- Encouraging load serving entities to use effective resource planning methods that incorporate consideration of risk.
- Encouraging the development of institutions and mechanisms for effective planning, expansion, operation and management of the region's transmission system.
- Resolve barriers to the development of renewable and high-efficiency resources and ensure development of cost-effective lost-opportunity generating resources (e.g., combined heat and power projects).
- Undertake pre-construction activities to permit the more rapid deployment of generating resources when needed, including, if justified, development of transmission that may be needed to access low-cost generation.
- Continue efforts to encourage consideration of cost-effectiveness in fish and wildlife planning and better integrate fish mitigation and power planning.

- Monitor and evaluate the state of the science and policy of climate change and adjust resource planning accordingly.
- The Northwest is increasingly part of a west-wide power system. Actions elsewhere in that system can have profound implications for the Northwest. This has necessitated dedicating increasing amounts of staff time to activities like GridWest, the Western Electricity Coordinating Council (WECC) and many of its committees, the Committee of Regional Electric Power Cooperation (CREPC) and so on. Division staff will continue to be involved in these activities in the coming year.
- In addition, the power division will be closely involved with the activities intended to change the way in which the Bonneville Power Administration carries out its responsibilities in power supply. The thrust of those changes is:
  - providing power beyond the capability
    of the existing system only to those who
    request it, and who agree to bear the
    costs of the resources acquired through
    tiered rates or a similar mechanism; and
  - Continuing to facilitate cost-effective conservation and renewables development.

There are also ongoing responsibilities for providing information and analytical support to the region that the power division will have to address. These include:

- The support of efforts to develop cost-effective energy efficiency initiatives and renewable resources, particularly through support of the Regional Technical Forum (RTF); activities related to Bonneville's Conservation and Renewable Resource Discount (C&RD); and conservation acquisitions as part of Bonneville's efficiency program and those of individual utilities in the region. The RTF has successfully completed the initial phase of its work and implementation of the C&RD is well underway. However, there remain ongoing responsibilities for the further development of these efforts.
- Continue to participate in efforts to develop and assess a regional transmission entity to provide grid management and planning.
- Support of the activities of the Independent Economic Analysis Board.
- Providing analysis on the effects of fish recovery initiatives on the power system.
- Periodic evaluation of future power supply adequacy.

These activities will form the core of the power division's activities over the next two years. The work plan and staffing of the power division reflect these functions:

## 1. Power System Analysis (Contracts \$35,000)

## A. Carry out system analyses of power issues.

Assess and inform the region regarding adequacy of the power supply, implications for power system reliability and alternatives for maintaining an adequate and reliable power system. Evaluate

- resource strategies and perform issue-specific analyses. Contract support is required to maintain the Council's license to the AURORA<sup>TM</sup> price forecasting model and assistance in the staff's own modeling efforts.
- B. Develop utility-scale versions of the portfolio analysis model Olivia. Making this model accessible and scaled to individual utility planning will facilitate consideration of risk in utility integrated resource planning.
- C. Carry out analyses of the effects of fish and wildlife initiatives on the power system. The Council provides the states and the people of the Northwest the capability to independently analyze and evaluate the interactions between the power system and fish and wildlife. Division staff will continue to provide this analytical capability and, in particular, will perform analyses in support of the Council's efforts to amend its fish and wildlife program.

# 2. Energy Efficiency and Renewables (Contracts \$35,000)

A. Support the Regional Technical Forum to facilitate regional activities and implementation of Bonneville's conservation and renewables rate discount (C&RD). The Regional Technical Forum will be updating information in the C&RD database and web site, and will be monitoring and evaluating utility actions under the C&RD. Division staff will be supporting this work.

- B. Work with Bonneville, its customers, investorowned utilities and other parties to implement conservation.
- C. Support the work of the Northwest Energy
  Efficiency Alliance and the Oregon Energy
  Trust. The Council was instrumental in facilitating
  the formation of the Northwest Energy Efficiency
  Alliance. Its mission is to bring about lasting
  improvements in the markets for selected energyefficiency products, services, and practices. Power
  division staff will continue to work with the
  Alliance to carry out this mission. The Oregon
  Energy Trust has recently begun operation and is
  funding and managing the implementation of
  conservation in the service territories of Oregon's
  investor-owned utilities. Council staff will provide
  technical support to OET's planning efforts.
- 3. Participate in and facilitate regional efforts on issues related to the planning, expansion, and operation of the regional transmission system. Power division staff will support the participation of the Council in regional efforts to form a Northwest alternative to a regional transmission organization. Staff will participate in regional work groups and provide the Council with analysis of alternatives as they are developed.
- 4. Continue to support the efforts of the Independent Economic Analysis Board.
- 5. Maintain power system information and begin upgrade of demand forecast tools (Contracts \$30,000). The division is an important source of information and analysis for the region. To accomplish

- this requires a substantial amount of staff time and contract support. Staff will update information such as resource characteristics, fuel price forecasts, market price forecasts, and demand forecasts that are used by the energy industry. Contract funding is necessary for data access and to upgrade the Council's analytical tools for demand forecasting.
- 6. Outreach to encourage implementation of the recommendations of the fifth power plan. The publishing of a power plan is just the beginning. To see the plan implemented requires that staff and Council members work with utilities, state and local regulatory commissions, siting agencies, public interest groups, and others to encourage and facilitate implementation.

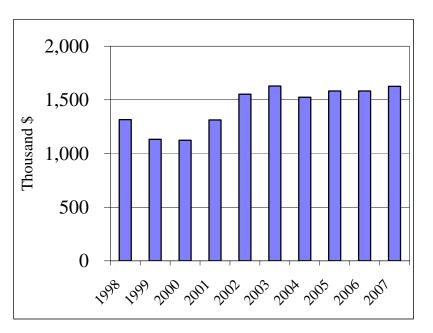
#### **Travel**

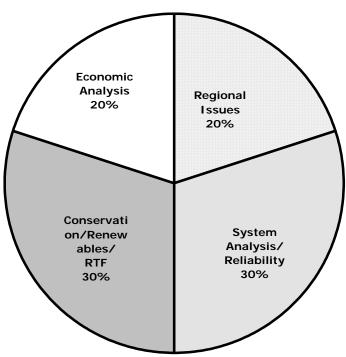
In Fiscal Year 2006 and Fiscal Year 2007 travel costs for power division staff will continue at the current service level

### **Staffing**

Staffing is unchanged.

## **Budget History (Figure 4)**





FY07 Program Allocations \$1,625,000

<b>Expenditures by Category (Table 4)</b>
(000's omitted)

	FY04 Actual	FY05 Budget	FY05 Estimate	FY06 Budget	FY06 Revised	FY07 Budget
Compensation Taxes, Insurance & Benefits	\$946 299	\$987 341	\$981 392	\$1,011 349	\$1,007 403	\$1,031 412
SUBTOTAL	\$1,245	\$1,328	\$1,373	\$1,360	\$1,410	\$1,443
TRAVEL						
Staff Advisory Committees	\$54 0	\$43 2	\$43 2	\$43 2	\$43 2	\$43 2
SUBTOTAL	54	45	45	45	45	45
CONTRACTS (See detail Table 5)	24	137	137	100	90	100
OTHER OPERATING EXPEN	ISES					
(See detail Table 5)	85	37	37	37	37	37
TOTAL	\$1,408	\$1,547	\$1,592	\$1,542	\$1,582	\$1,625

# Supplemental Expenditures (Table 5) (000's omitted)

	FY04	FY05	FY05	FY06	FY06	FY07
	<u>Actual</u>	<u>Budget</u>	<b>Estimate</b>	<u>Budget</u>	Revised	<u>Budget</u>
I. CONTRACTS						
A. Energy Plan - Printing	\$0	\$0	\$0	\$0	\$0	\$0
B. Competitive Market Analysis	0	0	0	0	0	0
C. Conservation/Renewables	0	50	50	50	35	35
D. System Analysis	24	87	87	50	35	35
E. Demand Forecasting	0	0	0	0	20	30
F. RTF Support	0	0	0	0	0	0
_						
TOTAL	\$24	<b>\$137</b>	\$137	<b>\$100</b>	<b>\$90</b>	\$100
_						
II. OTHER OPERATING EXPE	NSES					
A. Econometric Services	\$25	\$25	\$25	\$25	\$25	\$25
B. Staff Development and						
Training	5	5	5	5	5	5
C. Advisory Committee						
Meetings Expense	7	1	1	1	1	1
D. Services and Supplies	3	3	3	3	3	3
E. Temp Services	0	3	3	3	3	3
F. Reference Materials/Subscrij	45	0	0	0	0	0
G. Power Plan - Printing	0	0	0	0	0	0
TOTAL	\$85	<u>\$37</u>	\$37	<u>\$37</u>	\$37	\$37

## F. FISH AND WILDLIFE DIVISION

The Council's continuing role in fish and wildlife restoration is reflected in the budget proposed for the fish and wildlife division. Primary fish and wildlife division activities include:

- 1. Implementing the 2000 Fish and Wildlife Program, including the implementation of subbasin plans adopted by the Council in 2004 and 2005.
- 2. Conducting an amendment process to adopt provincial-scale objectives building from adopted subbasin plans
- 3. Implementing the amendments of the mainstem section of the program adopted in April 2003
- 4. Organizing and facilitating implementation of the recommendations of the 1999 Artificial Production Review, which includes reviewing the information provided by the Council's facility-by-facility evaluation of the basin's artificial production facilities and identifying specific measures to improve artificial production in the Columbia Basin.
- 5. Conducting new rounds of provincial reviews of projects and providing comprehensive recommendations to the Bonneville Power Administration and Congress on which of the hundreds of projects proposed each year merit funding in accordance with a) the 1996 amendment to the Northwest Power Act concerning project funding and b) the 1998 direction for review of Bonneville-reimbursed federal fish and wildlife programs
- 6. Coordinating program measures and implementation with NOAA Fisheries and the U.S.

- Fish and Wildlife Service to assure that measures funded under the Council's program have maximum impact in meeting regional Endangered Species Act obligations;
- 7. Monitoring the implementation of projects receiving funding, tracking the results and facilitating the development of a data management system for the region
- 8. Conducting reviews and developing reports concerning the U.S. Army Corps of Engineers' capital construction expenditures, as requested by Congress
- 9. Analyzing, through the Independent Economic Analysis Board, the economic impacts of fish and wildlife program measures and commenting on how best to balance and mitigate these impacts

A description of these activities for Fiscal Years 2006 and 2007 follows:

1. Implementing the 2000 Fish and Wildlife Program, including subbasin plans (Contracts: \$50,000 Fiscal Year 2006). The Council adopted a new fish and wildlife program in December 2000. The program establishes an overall framework for the fish and wildlife mitigation effort, organizing the Columbia Basin into provinces and, within each province, subbasins. The program establishes a basinwide vision, biological objectives, and strategies. Subbasin plans were completed on schedule in May 2004 and adopted by the Council following independent scientific review and public comment. The Council is shifting its focus to

implementing the plans through prioritization of Bonneville funding and coordination with other implementation and funding processes. This work will require staff support for coordination with other funding and implementation processes and the continued integration of scientific review, monitoring integration and implementation assistance.

- 2. Conducting a provincial objectives amendment process: The 2000 Fish and Wildlife Program anticipated that the Council would follow the adoption of subbasin plans with an amendment process to incorporate specific provincial visions, objectives, and strategies. The Council is initiating technical analysis to support this process by integrating subbasin plan objectives with artificial production project objectives. The Council will propose the scope of the amendment process and example objectives in the summer or fall of 2005 and conduct the amendment process through 2006. The adoption of provincial objectives will help monitor program performance at broad scales and inform evaluation of progress toward provincial goals. The adoption of objectives also will help inform the allocation of program strategies, particularly in the role of artificial production and the allocation of habitat efforts. This amendment process will rely on Council staff expertise in the fish and wildlife and legal divisions.
- **3.** Implementation of the 2003 mainstem amendments to the fish and wildlife program. The Council adopted amendments to the mainstem section of the program in April 2003. These amendments call for a variety of evaluations and experimental operations that must be implemented through the NOAA Regional Forum processes. The Council expects to participate in decision processes to implement the mainstem amendments and

provide a forum for regional participation in implementation decisions. The Council will seek assistance from the Independent Scientific Advisory Board in matters of experimental design and review of scientific information.

4. Artificial Production Improvement: In 1997, Congress mandated a review by the Council of artificial production practices. In response, the Council conducted a comprehensive review of production in the Columbia Basin and reported its findings to Congress near the end of Fiscal Year 1999. The 2000 Fish and Wildlife Program incorporated the review's recommendations and established an Artificial Production Advisory Committee to work with the regional fish managers to complete specific evaluations of the more than 100 artificial production facilities in the Columbia River Basin and implement the recommendations of the review. The initial review of the regional facilities was completed in 2003. This work also formed the first phase of Hatchery Genetic Management Plans required for permitting the operations of facilities under the Endangered Species Act. The products of this work inform ESA recovery planning, as well as the purposes of the program.

The fish and wildlife division staff will support the Council's work with regional interests to identify specific reforms and improvements at artificial production facilities that can be undertaken on an expedited basis, and to establish an aggressive schedule and adequate budget to accomplish the remainder of the changes. The Council staff is participating in a technical analysis of the integration of artificial production objectives with the habitat conditions documented by subbasin plan assessments. This integration is expected to inform the development of provincial-scale objectives and to prioritize hatchery reform measures. Contract assistance is expected

for facilitating prioritization discussions with production program managers.

5. Provincial project reviews and comprehensive recommendations to the Bonneville Power Administration (Contract support: \$30,000 Fiscal Year 2006): In 1996, the Power Act was amended for the first time. The amendment formalized a process, established previously by mutual agreement between Bonneville and the Council, in which the Council reviews projects proposed for funding and makes recommendations to Bonneville. The amendment to the Power Act added independent scientific review of these proposals and Council consideration of cost-effectiveness and ocean conditions.

Consistent with the Power Act amendment, the Council established the Independent Scientific Review Panel and associated peer review groups to carry out the scientific review of projects called for in the amendment. Further, the Council will seek advice from these groups concerning the consideration of ocean conditions and their impact on salmon survival. To assist with the cost-effectiveness analyses, the Council has established the Independent Economic Analysis Board.

The fish and wildlife managers, the Council, Bonneville, and others continue to refine the prioritization process for selecting recovery measures to be funded. How these two elements—an administrative budget and the prioritization process—work together is a matter of great importance to the Council and the region.

The Council is designing a new cycle of project selection processes to use the now-adopted subbasin plans

to guide prioritization of habitat restoration and protection projects. The Council expects to use the next project selection process to prioritize research to meet regional priorities, to integrate monitoring and evaluation more effectively across the Columbia Basin and to review the performance of past program investments including hatcheries, wildlife mitigation projects, and fish passage improvement projects.

The fish and wildlife division expects to devote considerable time with Council members and the Fish and Wildlife Committee to the prioritization process, to the program budget, and to monitoring and overseeing the results of the prioritization process. In particular, the staff conducts reviews of within-year funding reallocation needs for recommendation by the Council to Bonneville. The staff also conducts sequenced reviews of artificial production projects and other large capital projects for improved management of project scope and cost. The Council staff provides the core budget development and review for Bonneville's fish and wildlife funds. This function requires at least two staff members with support from the legal division and the state Council offices.

6. Coordinating program measures with ESA implementation. In November 2004, the federal action agencies released an Updated Proposed Action (UPA) in response to the federal district court remand of the National Marine Fisheries Service December 2000 Biological Opinion of the regarding the operation of the federal hydrosystem in the Columbia River Basin. The UPA included additional requirements for Bonneville to fund off-site mitigation and monitoring and evaluation activities. The Council recognizes the importance of this expectation and is working to fulfill it through the provincial review process and special project solicitations where required.

Needs identified under other biological opinions, including the opinions issued by the U.S. Fish and Wildlife Service on Kootenai River sturgeon and on bull trout are also being addressed by the Council through its project review process. The Council will continue to work with the NOAA Fisheries and the U.S. Fish and Wildlife Service to assure that measures funded under the Council's program have maximum impact in meeting regional Endangered Species Act obligations while balancing the allocation of available funding to meet other state, tribal, and local priorities.

**7. Monitoring and evaluating program results** An important part of program implementation is assuring not only that a project is completed, but also that the intended results are achieved.

The fish and wildlife division staff plays a significant role in facilitating integration of regional-scale monitoring and evaluation with the ongoing monitoring programs of the states and tribes. This work is significant because of the potential for duplication of effort at enormous cost. With significant Council staff participation, regional monitoring partnerships have developed strategic plans for monitoring and evaluation collaboration extending from California to Canada. Prioritizing funding to support this integrated effort will be a focus of staff work in the next project selection process. In addition, Council staff will continue to work on the consolidation of monitoring protocols and the allocation of effort from many funding sources. The Independent Scientific Review Panel will continue to assist this effort by reviewing products of the collaborative efforts.

The Council also is focusing on data management and analysis questions. The intention is not to draw all data into a single database, but rather to provide a single point of access for information maintained in the various databases within the region, and to make the data from those sites readily available for further analysis.

The Council will continue to participate in regional efforts to develop coordinated data management systems to support decisionmaking. The Council is working with NOAA Fisheries, Bonneville, and other regional fish and wildlife interests to coordinate development of an Internet-based data access site to provide access to decentralized databases.

This activity is expected to continue to require about one and a half full-time equivalent staff positions.

8. Council and ISRP review of U.S. Army Corps of Engineers capital construction program. This review, an addition to the Council's review of projects directly funded by Bonneville, was mandated by Congress in 1997 and made a responsibility of the Council and the Independent Scientific Review Board. It requires a review of the major U.S. Army Corps of Engineers' capital expenditures in the Columbia Basin, which collectively have a multi-million dollar annual budget, preparation of Council recommendations, and reports to Congress. The Council expects to conduct reviews in fiscal years 2006 and 2007, balancing assignments for the independent scientific panels with project-selection responsibilities.

Council fish and wildlife staff also participate, as available, on the National Marine Fisheries Service Regional Forum Implementation Team, System Configuration Team, and the in-season Technical Management Team, all of which advise the federal operating agencies on dam and reservoir operations during the April-through-August fish migration season to optimize passage conditions for juvenile and adult salmon.

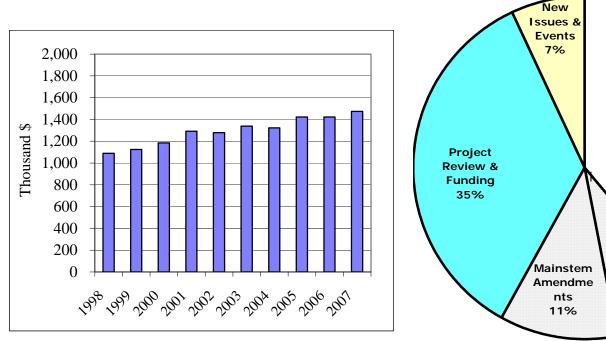
- 9. Analysis of fish and wildlife impacts resulting from power system operations. Council staff continue to provide basic analysis of the potential fish and wildlife impacts under various operating scenarios for the Columbia River power system and to provide recommendations for minimizing those impacts. In Fiscal Year 2004 the staff efforts focused on analysis of summer spill operations and implementing alternative operations at Libby and Hungry Horse dams. In fiscal years 2006 and 2007 the staff will continue to provide analysis of new operational proposals and to present evaluations of experimental operations to the Council and the region.
- 10. Independent Economic Analysis Board (IEAB) (Contracts: \$100,000 Fiscal Year 2006). The Council established the IEAB to assist in evaluating economic impacts of current and proposed program measures.

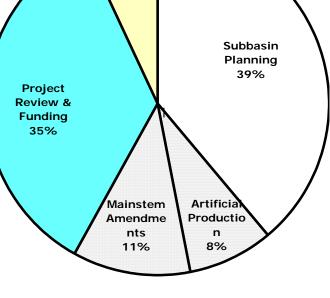
The IEAB also has been asked to advise the Council on the cost-effectiveness considerations it must take into account as part of the prioritization of projects and funding recommendations to Bonneville. Staff helped establish this group and is assisting with gathering and synthesizing information and coordination between the IEAB and the Council.

## **Staffing**

Staffing remains the same.

## **Budget History (Figure 5)**





FY07 Program Allocations \$1,475,000

<b>Expenditures by Category (Tal</b>	ble 6)
<b>(000's omitted)</b>	

	FY04 Actual	FY05 Budget	FY05 Estimate	FY06 Budget	FY06 Revised	FY07 Budget
Compensation	\$676	\$804	\$738	\$830	\$831	\$854
Taxes, Insurance & Benefits	252	277	295	286	332	342
SUBTOTAL	\$928	\$1,081	\$1,033	\$1,116	\$1,163	\$1,196
TRAVEL						
Staff	\$44	\$67	\$67	\$67	\$67	\$67
Advisory Committees	0	4	4	4	4	4
SUBTOTAL	44	71	71	71	71	71
CONTRACTS						
(See detail Table 7)	143	198	198	200	180	200
OTHER OPERATING EXPEN	SES					
(See detail Table 7)	21	18	18	8	8	8
SUBTOTAL	\$1,136	\$1,368	\$1,320	\$1,395	\$1,422	\$1,475

<b>Supplemental Expenditures</b>	(Table 7)	)
(000's omitted)		

		`	*			
	FY04	FY05	FY05	FY06	FY06	FY07
	<u>Actual</u>	<u>Budget</u>	<b>Estimate</b>	<u>Budget</u>	Revised	<u>Budget</u>
I. CONTRACTS		-		-		_
A. Subbasin Planning	0	30	30	30	0	0
B. Program Amendment	43	50	50	50	0	0
C. Monitor Prgrm Implementation	0	18	18	20	35	35
D. Project Review	0	0	0	0	30	30
E. Subbasin Implementation	0	0	0	0	15	35
F. IEAB	100	100	100	100	100	100
_						
TOTAL	\$143	<u>\$198</u>	<u>\$198</u>	<u>\$200</u>	<b>\$180</b>	\$200
II. OTHER OPERATING EXPENS	ES					
A. Staff Development	\$3	\$4	\$4	\$4	\$4	\$4
B. Computer Equip/Software	0	0	0	0	0	0
C. Temp. Services-Data Dev.	0	0	0	0	0	0
D. Wildlife Coordination	0	0	0	0	0	0
E. Meeting Room Rent/Minutes	3	14	14	4	4	4
F. Meetings/Hearings	8	0	0	0	0	0
G. Temporary Clerical	6	0	0	0	0	0
H. Other Services & Supply	1	0	0	0	0	0
TOTAL	\$21	\$18	<b>\$18</b>	\$8	\$8	\$8

## G. PUBLIC AFFAIRS DIVISION

The public affairs division's primary task is to fulfill the directive of the Northwest Power Act to inform and involve Northwest citizens about the Council's activities. Section 2(3) states a purpose of the Act is "to provide for the participation and consultation of the Pacific Northwest states, local governments, consumers, customers, users of the Columbia River System (including federal and state fish and wildlife agencies and appropriate Indian tribes), and the public at large within the region" in the Northwest's planning for electrical power and protection of fish and wildlife resources. Section 4(g)(1) of the Act requires the Council to develop "comprehensive programs" to ensure public involvement and to "inform the Pacific Northwest public of major regional power issues."

The division carries out this mandate in two important ways. First, it assists the Council members, state offices, power division, and fish and wildlife division in informing and involving the public of Council activities. Second, the division develops and carries out public information and involvement activities on major issues pertaining to the Council and the Columbia River Basin. Accordingly, the division is the Council's primary contact with the media and with the public. The division's publications are sources of information for interest groups and the general public. The Council's web site (www.nwcouncil.org) is updated regularly with Council meeting agendas and minutes, all publications released by the Council, as well as a host of other information including subbasin planning updates and materials, fish and wildlife project information, power division reports, current reports by the Independent Scientific Advisory Board, the Independent Economic

Analysis Board, the Independent Scientific Review Panel, and the Regional Technical Forum. The public is invited to comment on all reports and issue papers relevant to the Council's decision making process.

The public affairs division carries out the following activities:

- 1. Public involvement, outreach, and government relations. The public affairs staff develops public involvement and communication plans and supports Council members and staff in carrying out public involvement activities. These include drafting and, when needed, delivering speeches; writing, editing, and proofreading; design and graphics; slides and overheads; video production; and handling logistics for meetings, hearings, etc. This function also includes outreach and liaison activities to Congress, federal agencies, state legislatures, other government entities, groups interested in the Council's work, and the general public.
- 2. Printed and electronic publications. Publication production by the public affairs division is one of the principal ways to increase public awareness and involvement in Council issues. Printed and electronic publications include the *Council Quarterly*, a newsletter about the Council's activities published four times a year; a monthly electronic newsletter for the Council's primary constituents, including members of Congress and their staffs, *Monthly Spotlight*; the Council's *Annual Report to Congress*; brief summaries of issue papers, agenda items,

and larger publications; and special publications such as issue brochures and reports to governors and legislators. The division also edits and publishes the *Northwest Power Plan, Columbia River Basin Fish and Wildlife Program, Annual Implementation Work Plan,* and other major Council documents. The majority of the division's operating expense budget covers publishing costs (printing, postage, graphics, etc.) for Council documents.

All printed publications and documents, including brochures, newsletters, important letters, memoranda and Council decision documents are posted on the Council's web site. The web site also contains general information about the Council's history, statutory obligations, bylaws, Council members and staff profiles, conflict of interest rules, the Council's budget, and other information. In addition, users of the Council's web site can communicate with the Council via e-mail.

- 3. Media relations. The division responds to numerous media requests, briefs editors and reporters on major issues, distributes news releases, and places feature stories about the Council and its work in a variety of publications. Media activities include work with newspapers, general and trade magazines, radio, and television. The division monitors all media to keep the Council informed on the type of coverage it is getting on major issues.
- **4. Public meetings.** The Council meets monthly throughout the region. In addition, public hearings, consultations with interested parties and appearances before governmental entities are scheduled on a regular basis to ensure public involvement. Staff support for Council meetings includes writing speeches and presentations,

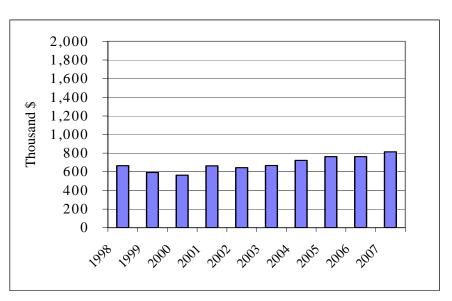
preparing audio/visual aids, developing handout materials, preparing media packets, announcing public hearings, making major documents available, and summarizing agenda items and Council actions for the web site.

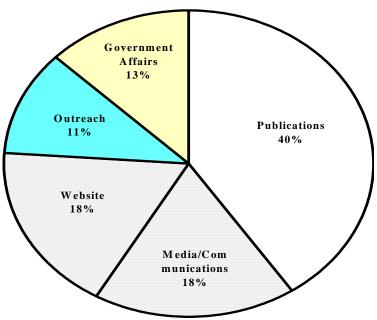
**5. Information services.** The Public Affairs Division answers most general information calls and correspondence from the public. Information requests handled by the division range from phoned-in questions to preparing complete reports. The division also provides information to schools, civic organizations, and other interested parties.

#### **Staffing**

Staffing is unchanged.

## **Budget History (Figure 6)**





FY07 Program Allocations \$814,000

# Expenditures by Category (Table 8) (000's omitted)

	FY04 Actual	FY05 Budget	FY05 Estimate	FY06 Budget	FY06 Revised	FY07 Budget
Compensation	\$425	\$450	\$451	\$467	\$467	\$481
Taxes, Insurance & Benefits	147	155	180	161	187	192
SUBTOTAL	\$572	\$605	\$631	\$628	\$654	\$673
TRAVEL						
Staff	\$24	\$25	\$25	\$21	\$21	\$21
Advisory Committees	0	0	0	0	20	20
SUBTOTAL	\$24	\$25	\$25	\$21	\$41	\$41
CONTRACTS						
(See detail Table 9)	16	30	15	30	0	10
OTHER OPERATING EXPENS	SES					
(See detail Table 9)	72	110	90	90	69	90
TOTAL	\$684	\$770	<b>\$761</b>	<b>\$769</b>	\$764	\$814

## **Public Affairs Division**

# Supplemental Expenditures (Table 9) (000's omitted)

Actual   Budget   Estimate   Budget   Revised   Budget   I. CONTRACTS			(000)	s officea)			
A. Annual Report Printing \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0		FY04	FY05	FY05	FY06	FY06	FY07
A. Annual Report Printing \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0		<u>Actual</u>	<b>Budget</b>	<b>Estimate</b>	<b>Budget</b>	Revised	<u>Budget</u>
B. Public Info/Invol Project 16 30 15 30 0 C. Writing/Editing 0 0 0 0 0 0 0 D. Distribution F & W Film 0 0 0 0 0 0 TOTAL \$16 \$30 \$15 \$30 \$0  II. OTHER OPERATING EXPENSES  A. Publications 1. Illustrations \$0 \$2 \$2 \$2 \$2 \$2 2. Publish Newsletter 25 30 30 25 25 B. Other Printing 17 25 5 15 8 C. Photos/Processing 1 22 2 2 2 2 D. Public Meetings 0 0 0 0 0 0 E. Staff Development 2 1 1 1 1 1 F. Postage and Mailing 9 10 10 10 5 G. Equipment Rental 0 0 0 0 0 0 H. Subscriptions/Reference 8 5 5 5 5 I. Temporary Services 0 0 0 0 0 0 J. Other Services & Supply 8 20 20 20 16 K. Public Notice Media Buys 2 15 15 15 10 5	I. CONTRACTS						
C. Writing/Editing 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	A. Annual Report Printing	\$0	\$0	\$0	\$0	\$0	\$0
D. Distribution F & W Film 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	B. Public Info/Invol Project	16	30	15	30	0	10
TOTAL	C. Writing/Editing	0	0	0	0	0	0
II. OTHER OPERATING EXPENSES  A. Publications  1. Illustrations \$0 \$2 \$2 \$2 \$2 \$2 \$2 \$2 \$2 \$2 \$2 \$2 \$2 \$2	D. Distribution F & W Film	0	0	0	0	0	0
A. Publications  1. Illustrations \$0 \$2 \$2 \$2 \$2 \$2  2. Publish Newsletter 25 30 30 25 25  B. Other Printing 17 25 5 15 15 8  C. Photos/Processing 1 2 2 2 2 2  D. Public Meetings 0 0 0 0 0 0  E. Staff Development 2 1 1 1 1 1  F. Postage and Mailing 9 10 10 10 5  G. Equipment Rental 0 0 0 0 0 0  H. Subscriptions/Reference 8 5 5 5  I. Temporary Services 0 0 0 0 0 0  J. Other Services & Supply 8 20 20 20 16  K. Public Notice Media Buys 2 15 15 15 10	TOTAL	\$16	\$30	\$15	\$30	\$0	\$10
2. Publish Newsletter       25       30       30       25       25         B. Other Printing       17       25       5       15       8         C. Photos/Processing       1       2       2       2       2       2         D. Public Meetings       0       0       0       0       0       0         E. Staff Development       2       1       1       1       1       1         F. Postage and Mailing       9       10       10       10       5         G. Equipment Rental       0       0       0       0       0         H. Subscriptions/Reference       8       5       5       5       5         I. Temporary Services       0       0       0       0       0         J. Other Services & Supply       8       20       20       20       16         K. Public Notice Media Buys       2       15       15       10       5		NSES					
B. Other Printing       17       25       5       15       8         C. Photos/Processing       1       2       2       2       2         D. Public Meetings       0       0       0       0       0         E. Staff Development       2       1       1       1       1         F. Postage and Mailing       9       10       10       10       5         G. Equipment Rental       0       0       0       0       0         H. Subscriptions/Reference       8       5       5       5       5         I. Temporary Services       0       0       0       0       0         J. Other Services & Supply       8       20       20       20       16         K. Public Notice Media Buys       2       15       15       10       5	1. Illustrations	\$0	\$2	\$2	\$2	\$2	\$2
C. Photos/Processing       1       2       2       2       2         D. Public Meetings       0       0       0       0       0         E. Staff Development       2       1       1       1       1       1         F. Postage and Mailing       9       10       10       10       5         G. Equipment Rental       0       0       0       0       0         H. Subscriptions/Reference       8       5       5       5       5         I. Temporary Services       0       0       0       0       0         J. Other Services & Supply       8       20       20       20       16         K. Public Notice Media Buys       2       15       15       10       5	2. Publish Newsletter	25	30	30	25	25	25
D. Public Meetings       0       0       0       0       0         E. Staff Development       2       1       1       1       1         F. Postage and Mailing       9       10       10       10       5         G. Equipment Rental       0       0       0       0       0         H. Subscriptions/Reference       8       5       5       5       5         I. Temporary Services       0       0       0       0       0         J. Other Services & Supply       8       20       20       20       16         K. Public Notice Media Buys       2       15       15       10       5	B. Other Printing	17	25	5	15	8	10
E. Staff Development       2       1       1       1       1         F. Postage and Mailing       9       10       10       10       5         G. Equipment Rental       0       0       0       0       0         H. Subscriptions/Reference       8       5       5       5       5         I. Temporary Services       0       0       0       0       0         J. Other Services & Supply       8       20       20       20       16         K. Public Notice Media Buys       2       15       15       10       5	C. Photos/Processing	1	2	2	2	2	2
F. Postage and Mailing       9       10       10       10       5         G. Equipment Rental       0       0       0       0       0         H. Subscriptions/Reference       8       5       5       5       5         I. Temporary Services       0       0       0       0       0         J. Other Services & Supply       8       20       20       20       16         K. Public Notice Media Buys       2       15       15       10       5	D. Public Meetings	0	0	0	0	0	0
G. Equipment Rental       0       0       0       0       0         H. Subscriptions/Reference       8       5       5       5       5         I. Temporary Services       0       0       0       0       0         J. Other Services & Supply       8       20       20       20       16         K. Public Notice Media Buys       2       15       15       10       5	E. Staff Development	2	1	1	1	1	1
H. Subscriptions/Reference       8       5       5       5         I. Temporary Services       0       0       0       0       0         J. Other Services & Supply       8       20       20       20       16         K. Public Notice Media Buys       2       15       15       10       5	F. Postage and Mailing	9	10	10	10	5	15
I. Temporary Services       0       0       0       0       0         J. Other Services & Supply       8       20       20       20       16         K. Public Notice Media Buys       2       15       15       10       5	G. Equipment Rental	0	0	0	0	0	0
J. Other Services & Supply       8       20       20       20       16         K. Public Notice Media Buys       2       15       15       10       5	H. Subscriptions/Reference	8	5	5	5	5	5
K. Public Notice Media Buys 2 15 15 10 5	I. Temporary Services	0	0	0	0	0	0
·	J. Other Services & Supply	8	20	20	20	16	20
TOTAL \$72 \$110 \$90 \$90 \$69 \$	K. Public Notice Media Buys	2	15	15	10	5	10
	TOTAL	\$72	\$110	\$90	<b>\$90</b>	\$69	\$90

### H. LEGAL DIVISION

The legal division provides legal advice and representation to the Council and its staff. The division supports the power planning, fish and wildlife, and administrative divisions in the development of Council plans, programs, policies, rules and procedures, in the negotiation of major agreements, and in the development of contracts involving substantial expenditures or significant legal issues. The division also develops and assists in administering the Council's conflict-of-interest policies, Freedom of Information Act requests, personnel issues, and other matters.

The legal division is an important participant in overseeing the implementation of the energy plan and fish and wildlife program by Bonneville, the U.S. Army Corps of Engineers, the Bureau of Reclamation, the Federal Energy Regulatory Commission, and other agencies and utilities. The division will also continue to represent the Council in appeals of its plan, program or other actions. The division also assists in implementation of legal requirements for review of proposed fish and wildlife expenditures and in analyzing issues and options in the restructuring of the electric energy industry.

The legal division practices preventive law by anticipating legal issues and resolving problems in lieu of litigation, where appropriate.

The division also participates in conferences and educational programs related to energy and fish and wildlife.

Legal division activities include the following:

- Fish and Wildlife Program Amendments. The legal division participates in any scheduled revisions of the energy plan and amendments of the fish and wildlife program by designing amendment processes that meet legal requirements, providing legal advice on particular amendment issues, by assisting in the drafting of requests for recommendations and draft and final amendments, maintaining administrative records, documenting final Council actions, and providing appropriate notice of proposed and final Council actions. Major amendments to the fish and wildlife program in the form of more than 50 subbasin plans concluded in Fiscal Year 2005, but the Council is just in the beginning stages of an effort that will carry through FY2006 and into FY2007 to complete the comprehensive revision of the fish and wildlife program by developing and adopting quantitative biological objectives for every region in the basin. The legal division will play a significant role in this process. Contract funding is provided for transcripts of public hearings and other matters associated with the amendment process.
- 2. Fish and wildlife program implementation. The legal division assists the Council and the fish and wildlife division in every phase of overseeing the implementation of the fish and wildlife program by other entities. This includes assisting the Council through the process of developing annual recommendations to the Bonneville Power Administration for how to use its fund in a manner consistent with the Council's program. In the fall of 1996, Congress enacted legislation requiring the Council, with advice from an independent scientific panel, to conduct an

extensive new review of projects proposed for funding with Bonneville fish and wildlife funds. In addition to considering independent scientific advice, the Council must make new determinations regarding the cost-effectiveness of measures and the impact of ocean conditions on salmon survival. In 1998, Congress requested the Council also to review federal capital programs and other programs whose costs are reimbursed by Bonneville. The legal division plays an active role in analysis and in documenting the Council's determinations.

The legal division also plays an important role in assisting with the integration of the Council's fish and wildlife program adopted to satisfy the requirements of the Northwest Power Act with the plans and programs developed by others to address other adverse effects on these fish and wildlife species or to meet other legal requirements, most notably the federal Endangered Species Act. With the adoption of subbasin plans into the program, the Council's program now has a broader framework to work with to protect, mitigate, and enhance fish and wildlife in the Columbia Basin. The legal division will be working with the Council and fish and wildlife division in facilitating funding partnerships to implement subbasin plans in a manner that satisfies the obligations of the Power Act, and effectively and efficiently serves these other needs as well.

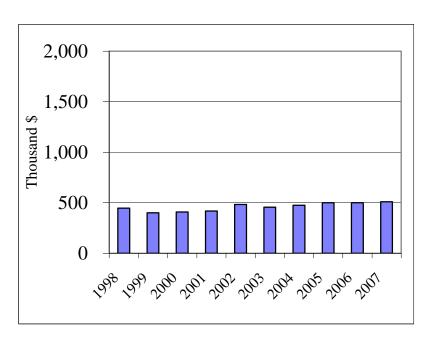
In addition, the division works with federal and state agencies, reservoir operating agencies, Indian tribes, and utilities in carrying out program measures, and represents the Council in Federal Energy Regulatory Commission proceedings to the extent appropriate.

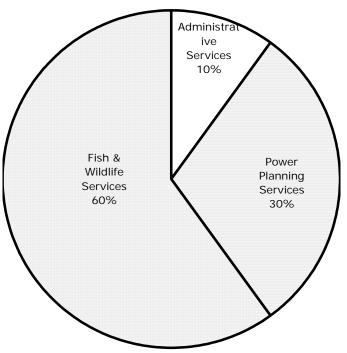
- 3. Power plan implementation. The Council adopted the Fifth Power Plan during Fiscal Year 2005. The legal division will assist the Council and the power division by addressing the many legal issues that require attention in implementing that plan. Power plan implementation largely entails working with Bonneville, utilities, federal and state regulatory agencies, and others on the implementation of the plan's conservation and energy efficiency recommendations, resource acquisition activities, energy code adoption and enforcement, and related matters. The legal division will also be advising the Council on legal issues relating to the ongoing regional dialogue on the future role of Bonneville in power supply and the implications of those developments for the power plan.
- 4. Administrative law. The legal division will continue to provide a lead role in the development and implementation of administrative rules and procedures of the Council. This includes continuing assistance in contracting, personnel matters, FOIA requests and other disclosure of information, the use of advisory committees, the application of open meeting rules, financial reporting and disclosure, conflicts of interest, and similar matters. The legal division advises the Council on the interpretation and revision of its bylaws and other rules and procedures. The legal division also participates directly in the preparation of all staff analysis and recommendations to the Council.
- **5. Outside legal counsel.** The Council has included in the budget of the legal division an amount for outside legal counsel to provide expertise and counsel in areas of the law not within the experience of the legal division. These include areas such as personnel and labor law.

6. Litigation. The division handles litigation, with the assistance of outside counsel if needed. The division does not foresee the need to employ outside counsel during Fiscal Years 2006 and 2007, although participation in litigation requiring the help of outside counsel is hard to predict. To address potential needs, the Council has an agreement with the Bonneville Power Administration that litigation costs will be met by using any available uncommitted contract funds, unused funds from other budget categories and/or by submitting a supplemental budget request to Bonneville. In the past, litigation costs have been met in part by reallocating uncommitted contract funds.

The legal division also devotes an increasing amount of time monitoring ongoing litigation that affects the Council's interests and advising the Council on those implications. This especially includes litigation over the federal agencies' efforts to comply with the Endangered Species Act, a legal conflict not expected to conclude anytime soon.

**Budget History (Figure 7)** 





FY07 Program Allocations \$511,000

# Expenditures by Category (Table 10) (000's omitted)

	FY04 Actual	FY05 Budget	FY05 Estimate	FY06 Budget	FY06 Revised	FY07 Budget
Compensation Taxes, Insurance & Benefits	\$325 106	\$331 114	\$331 132	\$337 116	\$337 135	\$344 138
SUBTOTAL	\$431	\$445	\$463	\$453	\$472	\$482
TRAVEL						
Staff	\$23	\$20_	\$20	\$14	\$14	\$14
SUBTOTAL	\$23	\$20	\$20	\$14	\$14	\$14
CONTRACTS (See detail Table 11)	4	8	8	8	8	8
OTHER OPERATING EXPENS	SES					
(See detail Table 11)	6	7	7	7	7	7
TOTAL	\$464	\$480	\$498	\$482	\$501	\$511

# Supplemental Expenditures (Table 11) (000's omitted)

	FY04 <u>Actual</u>	FY05 <u>Budget</u>	FY05 Estimate	FY06 <u>Budget</u>	FY06 <u>Revised</u>	FY07 <u>Budget</u>
I. CONTRACTS						
A. Hearings	\$0	\$5	\$5	\$5	\$5	\$5
B. Outside Legal Counsel	4	3	3	3	3	3
C. Litigation Services	0	0	0	0	0	0
TOTAL	<u>\$4</u>	<u>*8</u>	<u>*8</u>	<u>*8</u>	<u>\$8</u>	<u>\$8</u>
II. OTHER OPERATING EXPE	ENSES					
A. Continuing Education	\$1	\$3	\$3	\$3	\$3	\$3
C. Reference Materials	5	4	4	4	4	4
D. Federal Register Notices	0	0	0	0	0	0
E. Other Services & Supply	0	0	0	0	0	0
	<b>\$</b> 6	<b>\$7</b>	<b>\$7</b>	<b>\$7</b>	<b>\$7</b>	<b>\$7</b>

## I. ADMINISTRATIVE DIVISION

The administrative division provides executive direction for all Council staff operations. In addition, financial, administrative, and human resources services are provided to the legal division, power division, fish and wildlife division, and the public affairs division.

#### Office of the Executive Director

Staff work for all Council activities is directed from this office. In addition, the coordination of Council activities with regional energy and fish and wildlife entities, as well as congressional delegations and regional organizations, is undertaken.

### **Finance and Administration**

- 1. Financial management. Activities in this area include the operation of monthly accounts payable, payroll, Bonneville funding awards and general ledger accounting systems. Budget development (Section 4(c) (4)) and administration, as well as arranging for annual audits (Section 4(c)(10)) of the Council's financial records, are part of this function.
- **2. Contract administration.** This responsibility (Section 4(a)(4)) includes establishing contract administrative records, reviewing and approving contractor invoices, and monitoring contractor costs in relation to work accomplished. Other responsibilities include amendments to contracts, review for conflict of interest and arbitration of contractor performance issues.

- 3. Information system support. The Council has strengthened its overall system analysis capability through the use of more advanced computerized modeling methods and database management techniques. The Council has also improved productivity with computerized business systems, Internet access, and desktop publishing. Related costs include two full-time staff who assist all divisions, equipment maintenance agreements, yearly renewal of software leases, installation of data storage devices, computer systems, and various computer supplies. Also, independent studies and plan updates occur when needed. Projected computer support requirements are studied for each of the division's anticipated workloads over three to five-year periods. See Appendix B for additional detail regarding information systems budget.
- **4. Human resource services.** This function includes responsibility for the administration of employee insurance and benefit programs, grievance procedures, Equal Employment Opportunity practices, and staff development policies. Development of salary administration procedures, employee performance appraisal policies, and the Council compensation plan (Section 4(b)(3)) are also included.
- **5.** Administrative support. The administrative division provides support for Council meetings and hearings, including scheduling, room arrangements, recording, and transcription requirements. Contract funds (\$25,000) are allocated for preparing minutes of meetings. The division also prepares the *Directory of Organizations*, a comprehensive listing of the organizations and agencies that are involved with the Council's work.

Mail and copying services, maintenance of the Council's mailing lists, and office reception activities are also provided by the administrative staff.

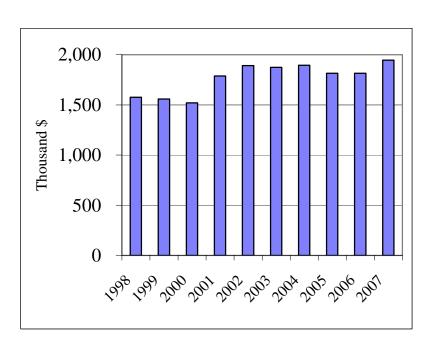
Contract funds (\$5,000) are used for administrative audits and studies, office systems analysis, retirement/pension plan matters, compensation/benefits planning, management audits, information systems support, and preparation of Council meeting minutes.

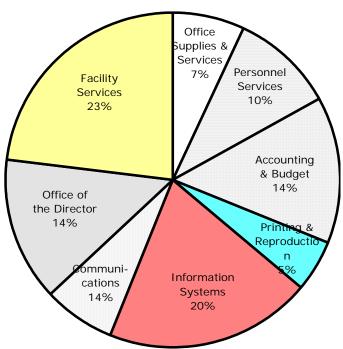
The administrative division is also accountable for planning office space, communication systems, office equipment systems (for example, mailing, copying and computer systems), and administrative records.

## **Staffing**

Staffing is unchanged.

## **Budget History (Figure 8)**





FY07 Program Allocations \$1,945,000

<b>Expenditures by Category (Table 12)</b>
<b>(000's omitted)</b>

	FY04 Actual	FY05 Budget	FY05 Estimate	FY06 Budget	FY06 Revised	FY07 Budget
Compensation Taxes, Insurance & Benefits	\$673 319	\$775 267	\$760 304	\$798 275	\$746 264	\$810 324
SUBTOTAL	\$992	\$1,042	\$1,064	\$1,073	\$1,010	\$1,134
TRAVEL						
Staff - Admin Staff - Data Processing	\$20 1	\$26 <u>3</u>	\$26 <u>3</u>	\$22 <u>3</u>	\$22 <u>3</u>	\$22 3
SUBTOTAL	\$21	\$29	\$29	\$25	\$25	\$25
CONTRACTS (See detail Table 13)	58	30	25	30	25	30
OTHER OPERATING EXPEN	SES					
(See detail Table 13)	873	810	<u>791</u>	767	755	756
TOTAL	\$1,944	\$1,911	\$1,909	\$1,895	\$1,815	\$1,945

# Supplemental Expenditure (Table 13) (000's omitted)

	FY04	FY05	FY05	FY06	FY06	FY07
	<u>Actual</u>	Budget	<u>Estimate</u>	<u>Budget</u>	Revised	Budget
I. CONTRACTS						
A. Meeting Minutes	\$22	\$25	\$25	\$25	\$25	\$25
B. Administrative Studies	36	5	0	5	0	5
C. Computer Support	0	0	0	0	0	0
D. Administrative Audits	0	0	0	0	0	0
TOTAL	\$58	\$30	\$25	\$30	\$25	\$30
II. OTHER OPERATING EXPENS	SES					
A. Employee Recruiting	\$15	\$10	\$8	\$10	\$8	\$10
B. Staff Development	3	5	5	5	5	5
C. Office Supplies	27	15	15	15	15	20
D. Freight	7	8	8	8	8	8
E. Telephone	42	60	48	60	50	50
F. Postage	19	20	15	20	20	20
G. Payroll Processing Services	10	9	9	9	9	9
H. Reference Materials	1	1	1	1	1	1
I. Meetings	48	40	40	40	40	35
J. Rent	357	340	340	340	340	340
K. Insurance	16	17	17	17	17	17
L. Equipment Rental	139	12	12	12	12	12
M. Repair and Maintenance	19	60	60	50	50	40
N. Accounting Software/Support	10	10	10	10	10	10
O. Audit and Accounting	40	40	40	40	40	40
P. Mailing Services	2	0	0	0	0	5
Q. Furniture and Equipment	5	9	9	10	10	15
R. Record Storage	0	0	0	0	0	0
S. Temporary Services	0	0	0	0	0	0
T. Computer Serv. & Supply	111	150	150	116	116	115
U. Computer Staff Development	2	4	4	4	4	4
TOTAL	\$873	\$810	\$791	\$767	\$755	\$756

## J. STATE BUDGETS

### STATE COUNCIL OFFICE ORGANIZATION

Idaho, Montana, Oregon, and Washington passed enabling legislation authorizing state participation on the Council. Two Council members are appointed by the governor of each state. Section 4 (a)(2)(B). Each state Council office is an entity of its respective state government. Each state Council office goes through the same budget development process, which has legislative review and/or reporting requirements. The accounting systems are integrated with the state's accounting systems and are subject to examination by the state auditor, or in some instances, the central office provides the accounting and payroll processing support for state Council offices. Supplemental budget requests, if required, would be subject to the formal budget amendment process of each state Council office. Support services and technical staff support directly funded by the Council's central office are included and displayed in each state office budget. The states of Oregon and Washington have Council offices in both the eastern and western portions of their respective states.

Each state individually budgets for those activities necessary to carry out that state's participation and responsibilities under the Act. These funds provide for the Council members' compensation, travel, staff support, and office expenses. Each state has the option to hire staff, to use outside contractors or the technical services of other state agencies to analyze the impact of the plan and program on the state, to develop state public information

and involvement programs, and for administrative support. State budgets can vary both in the "personal services" category and the "contracts" category, depending upon the type of Council organization in each state. Use of state energy agency and/or fish and wildlife agency staff provides Council members with technical support on state policies and issues related to the program and the plan. The Idaho, Montana, Oregon, and Washington Council offices use their own staff for most technical review activities.

State Council offices carry out the following activities:

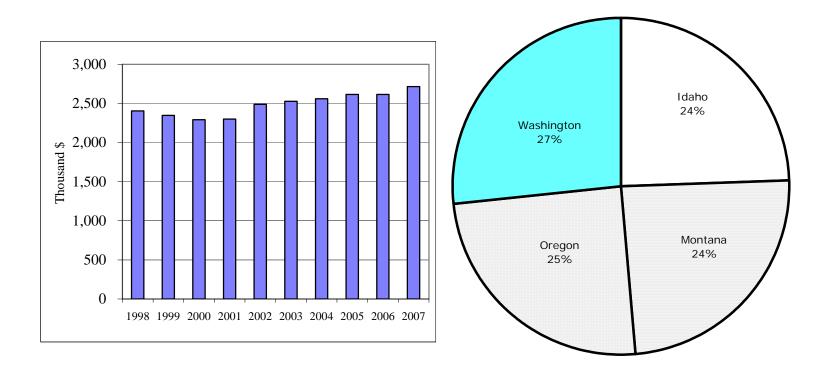
- 1. Represent state interests. Council members represent their state's interests, as well as regional interests, in all fish and wildlife and energy system matters. This involves establishing and maintaining close working relationships with entities within their states that have a stake in the outcome of the Council's planning efforts. These include, but are not limited to, organizations that are operators of hydroelectric projects, public and private utilities, groups concerned with protection of the environment, state fish and wildlife agencies, energy regulatory agencies, and legislative and local government rulemaking bodies.
- **2. Technical review.** Council members may require technical assistance and review capability to assess the impact of the regional issues that come before the Council on their state programs, laws, and practices. This technical review is provided by state Council staff and/or other state agency staff. Examples of regional Council issues that can

affect each state differently are: protected areas, hatchery and habitat projects, wildlife mitigation projects, and Columbia River operations for salmon recovery.

- 3. Public information and involvement. While the Council's central office is responsible for developing material for the Council's public information and involvement programs, each state implements public involvement activities that are focused on Council issues that have a specific impact on a particular state. In addition, each state may use local advisory committees and town hall meetings for consultations on certain aspects of the Council's planning. This can also involve the preparation of information regarding statewide energy and fish and wildlife issues. State public information and involvement activities are provided by state Council staff or with the assistance of other state agencies.
- 4. Administrative support. Council members and their secretarial/clerical staff are provided office space and office services (telephone, supplies, copier, word processing) sometimes by a state agency such as the governor's office or energy office. Fiscal services such as payroll, accounts payable, budget, and audit can also be provided, although these are often provided by the Council's central office. Administrative support services are provided either on a direct-charge basis or through an approved indirect overhead rate.

Detailed budgets for each state Council office are shown in Tables 14 through 18.

## **Budget History (Figure 9)**



FY07 Program Allocations \$2,715,000

Fiscal Year 2007 State Budgets (Table 14) (000's omitted)

	Idaho	Montana	Oregon	Washington	Total
PERSONNEL					
Salaries	\$356	\$327	\$402	\$405	\$1,490
					· ·
Taxes, Insurance & Benefits	142	131	160	162	595
SUBTOTAL	\$498	\$458	\$562	\$567	\$2,085
TRAVEL	73	93	50	47	263
CONTRACTS	30	35	0	74	139
OTHER OPERATING EXPENS	61	70	57	39	227
TOTAL	\$663	\$656	\$669	\$727	\$2,715

# Idaho (Table 15) (000's omitted)

	FY04	FY05	FY05	FY06	FY06	FY07
	Actual	Budget	Estimate	Budget	Revised	Budget
Compensation	\$338	\$351	\$342	\$358	\$349	\$356
Taxes, Insurance & Benefits	102	121	137	124	140	142
SUBTOTAL	\$440	\$472	\$479	\$482	\$489	\$498
TRAVEL	63	69	69	71	69	73
CONTRACTS	0	43	36	30	30	30
OTHER OPERATING EXPEN	SES					
A. Employee Training	1	0	1	0	1	2
B. Office Supplies	4	19	6	19	5	7
C. Telephone	9	11	11	11	9	12
D. Postage	1	0	1	0	1	1
E. Office Rent	21	27	27	28	28	28
F. Dues/Subscriptions	0	0	1	0	1	1
G. Meeting Room Rental	0	0	1	0	1	1
H. Miscellaneous Expense	2	0	1	0	1	1
I. Repair/Maintain Equipment	4	0	4	0	4	4
J. Equipment Rental	0	0	4	0	2	4
SUBTOTAL	\$42	\$57	\$57	\$58	\$53	\$61
TOTAL	\$545	\$641	\$641	\$641	\$641	\$663

<sup>\*</sup> Idaho Council members receive technical and administrative support from four full-time positions. The positions primarily include energy and rates analyses, administrative program management, and secretarial support. Contract services provide for legal counsel and technical assistance, when necessary.

# Montana (Table 16) (000's omitted)

	FY04	FY05	FY05	FY06	FY06	FY07
Camananatian	Actual	Budget	Estimate	Budget	Revised	Budget
Compensation	\$309	\$317	\$314	\$323	\$320	\$327
Taxes, Insurance & Benefits	135	127	150	129	128	131
SUBTOTAL	\$444	\$444	\$464	\$452	\$448	\$458
TRAVEL	77	88	80	88	88	93
CONTRACTS	16	33	30	30	30	35
OTHER OPERATING EXPENS	ES					
A. Employee Training	0	0	0	0	0	0
B. Office Supplies	2	10	5	10	10	10
C. Telephone	10	15	10	10	10	21
D. Postage	2	1	1	1	1	1
E. Office Rent	16	16	16	16	16	21
F. Dues/Subscriptions	1	0	0	0	1	1
G. Meeting Room Rental	2	0	2	0	1	1
H. Miscellaneous Expense	3	1	1	1	1	1
I. Repair/Maintain Equipment	4	6	5	6	6	9
J. Equipment Rental	0	0	0	0	2	5
SUBTOTAL	40	49	40	44	48	70
TOTAL	\$577	\$614	\$614	\$614	\$614	\$656

<sup>\*</sup> Council members receive administrative and technical support on energy, fish and wildlife, public information and involvement activities from one part-time and two full-time positions. Other specialized services are contracted for and utilized on an as needed basis.

# Oregon (Table 17) (000's omitted)

Compensation Taxes, Insurance & Benefits SUBTOTAL	FY04 Actual \$341 110 \$451	FY05 Budget \$386 133 \$519	FY05 Estimate \$386 135 \$521	FY06 Budget \$394 136 \$530	FY06 Revised \$393 138 \$531	FY07 Budget \$402 160 \$562
TRAVEL	60	53	53	51	51	50
Contracts	0	10	8	0	0	0
OTHER OPERATING EXPENSES						
A. Employee Training	0	0	0	0	0	0
B. Office Supplies	2	3	3	3	3	3
C. Telephone	9	19	19	19	18	19
D. Postage	1	1	1	1	1	1
E. Office Rent	23	30	30	31	31	31
F. Dues/Subscriptions	1	1	1	1	1	1
G. Meeting Room Rental	0	0	0	0	0	0
H. Miscellaneous Expense	8	0	0	0	0	0
I. Repair/Maintain Equipment	0	2	2	2	2	2
J. Equipment Rental	1	0	0	0	0	0
SUBTOTAL	45	56	56	57	56	57
TOTAL	\$556	\$638	\$638	\$638	\$638	\$669

<sup>\*</sup> Oregon Council members are state employees. They receive technical support through services from two and a half full-time positions. These support services also include assistance with public involvement activities. Two full-time positions provide administrative/secretarial support to the Council members. Some support services are provided by other state agencies. Council offices are located in Portland and Milton-Freewater, Oregon.

# Washington (Table 18) (000's omitted)

	FY04	FY05	FY05	FY06	FY06	FY07
	Actual	Budget	Estimate	Budget	Revised	Budget
Compensation	\$356	\$416	\$389	\$417	\$397	\$405
Taxes, Insurance & Benefits	124	144	156	144	159	162
SUBTOTAL	\$480	\$560	\$545	\$561	\$556	\$567
TRAVEL	42	47	55	47	47	47
CONTRACTS						
A. Contract Services	9	4	4	1	6	0
B. Community Trade & Economic	25	38	38	39	39	39
C. EWU Indirect	21	26	26	27	27	26
SUBTOTAL	55	68	68	67	72	65
OTHER OPERATING EXPENSE	S					
A. Employee Training	1	1	1	1	1	1
B. Office Supplies	3	8	8	8	8	8
C. Telephone	9	7	9	7	7	7
D. Postage	1	1	1	1	1	1
E. Office Rent	12	22	22	22	22	22
F. Dues/Subscriptions	1	1	1	1	1	1
G. Meeting Room Rental	0	1	1	1	1	1
H. Miscellaneous Expense	0	0	0	0	0	0
I. Repair/Maintain Equipment	2	7	7	7	7	7
J. Equipment Rental	0	0	0	0	0	0
SUBTOTAL	29	48	50	48	48	48
TOTAL	\$606	\$723	<b>\$718</b>	\$723	\$723	\$727

<sup>\*</sup>Council members represent individually the eastern and the western sides of the state with one member being paid through Eastern Washington University, Cheney, Washington. Some support services are provided by other state agencies. Five full-time positions provide administrative and technical support, including research analysis, energy policy and economics, and fish and wildlife analysis.

### K. FISCAL YEAR 2006 REVISED BUDGET

The Fiscal Year 2006 revised budget has remained the same as the budget adopted in 2004.

### CENTRAL COUNCIL BUDGET

### Personal services

Personal services for the central staff has increased \$78,000, representing an increase in other payroll costs.

#### **Travel**

The Fiscal Year 2006 travel budget is increased by \$20,000 to reflect current level expenditures.

#### **Contracts**

The Fiscal Year 2006 contract budget is decreased by \$65,000, which reflects the Council's efforts to contain costs by delaying some contract analysis work.

### Other operating expenses

This category has decreased by \$33,000. The revised budget is \$67,000 less than the Fiscal Year 2004 budget. The primary decrease from last year's projections is reflected in reduced publication development and computer costs.

### STATE BUDGETS

The Idaho Council revised budget for Fiscal Year 2006 (\$641,000) is unchanged.

The Montana revised budget for Fiscal Year 2006 (\$614,000) is unchanged.

The Oregon revised Fiscal Year 2006 (\$638,000) budget is unchanged.

The Washington Council revised budget for Fiscal Year 2006 (\$723,000) is unchanged.

Table 19 shows in detail the Fiscal Year 2006 budget revisions by expenditure category for each division and the state offices.

# Categorical Comparisons (Table 19) (000's omitted)

	COMPENSATION		TRAVEL		CONTRACTS		THER OPERATING EXP.					
	FY06	FY06		FY06	FY06		FY06	FY06		FY06	FY06	
	Budget	Revision	Change	Budget	Revision (	Change	Budget l	Revision	Change	Budget	Revision	Change
CENTRAL OFFICE												
Power Planning Division	\$1,360	\$1,410	\$50	\$45	\$45	\$0	\$100	\$90	(\$10)	\$37	\$37	\$0
Fish & Wildlife Division	1,116	1,163	47	71	71	0	200	180	(20)	8	8	0
Public Affairs Division	628	654	26	21	41	20	30	0	(30)	90	69	(21)
Legal Division	453	472	19	14	14	0	8	8	0	7	7	0
Administration Division	1,073	1,010	(63)	25	25	0	30	25	(5)	767	755	(12)
SUBTOTAL - CENTRAL	\$4,631	\$4,709	\$78	\$176	\$196	\$20	\$368	\$303	(\$65)	\$909	\$876	(\$33)
<u>STATES</u>												
Idaho	\$482	\$489	\$7	\$71	\$69	(\$2)	\$30	\$30	\$0	\$58	\$53	(\$5)
Montana	452	448	(4)	88	88	0	30	30	0	44	48	4
Oregon	530	531	1	51	51	0	0	0	0	57	56	(1)
Washington	561	556	(5)	47	47	0	1	6	5	114	114	0
SUBTOTAL - STATES	\$2,025	\$2,024	(\$1)	\$257	\$255	(\$2)	\$61	\$66	\$5	\$273	\$271	(\$2)
TOTAL	\$6,656	\$6,733	\$77	\$433	\$451	\$18	\$429	\$369	(\$60)	\$1,182	\$1,147	(\$35)

## APPENDIX A. FISCAL YEAR 2006 REVISIONS

(000's omitted)

	BUDGET	REVISION	CHANGE
Compensation	\$3,443	\$3,388	(\$55)
Other Payroll Expenses	1,188	1,321	133
Total Compensation/Payroll	\$4,631	\$4,709	\$78
Travel	176	196	20
Contracts	368	303	(65)
Other Operating Expenses	909	876	(33)
Total Travel/Contract/Other	\$1,453	\$1,375	(\$78)
Idaho	\$641	\$641	\$0
Montana	614	614	0
Oregon	638	638	0
Washington	723	723	0
Total States	2,616	2,616	0
TOTAL	\$8,700	\$8,700	<b>\$0</b>

### APPENDIX B. INFORMATION SYSTEMS

The Council began to develop its information systems capability in 1982, with the installation of the comprehensive computer models necessary to draft the first power plan. Since then, the Council has continued to invest in computing equipment and software programs to support power system and fish and wildlife computer models and databases, as well as the Council's growing reliance on computers for business operations and on desktop publishing, networking, and the Internet for public information and involvement activities.

The Council has extensively integrated computers into its planning activities and support services. Computers give the Council the planning capability it needs to carry out its functions and responsibilities with minimum staffing levels and limited outside contracting, as well as the communications power to interact with interested individuals, agencies, and entities around the world. Power division staff use the Council's networking capabilities to develop, monitor, and support complex computer models and extensive databases for system analysis, decision analysis, and statistical analysis. Fish and wildlife staff coordinate with related agencies, monitor recovery programs, real-time river information, Bonneville spending, and run fish production and fish passage models, as well as river reach and system production planning databases. The public information and involvement division uses desktop publishing and graphic production tools to produce both printed and electronic publications and provide access to Council documents via the Council's web site. Legal staff provide litigation support and maintain administrative records. Administrative staff manage all support services, accounting, and budget systems. The Council also has developed computer networking capability with links to Bonneville, certain

agencies and tribes, utility organizations, state Council offices, and the Internet.

### **Major applications**

Examples of major information systems include:

- Fish recovery projects monitoring process
- Council web site, electronic mail service and ftp document access
- System Analysis Model and its descendents
- GENESYS resource analysis model to evaluate system reliability.
- OLIVIA economic portfolio risk analysis
- Data bases conservation measures, river reaches, hydropower system, administrative records, and mailing lists.

## **Equipment**

The Council uses a network of personal computers and a cluster of Windows 2003 and Windows 2000 servers and data storage devices to support Council programs. Several laser and color printers support the Council's publication activities. These systems communicate through a network that also connects to computers at Bonneville, and, via the Internet, to the outside world.

The Council's state offices also use networked personal computers for both administrative and technical support to their members. All the state offices have access to the Internet for electronic mail and data exchange with each other and with other state agencies.

#### Software

The Council staff uses computers in nearly all aspects of their daily work. To maintain and improve the value of staff involvement in regional planning and evaluation efforts, data processing staff plan regular updates to operating system and application software to ensure compatibility with other regional entities.

Over the past several years, staff members have exchanged single-focus, server-based applications for more powerful, Windows-oriented, multitasking hardware and software packages that improve staff productivity and enhance the quality of Council products. In recent years, these improvements have extended to the World Wide Web, which the Council uses extensively to make data, models, and issue papers available to anyone with Internet access. Even with these upgrades, staff still retains the ability to use existing databases and models on which the planning function still relies.

## **Computer systems planning**

The Council staff identifies long-range data systems support requirements based on three-year data processing plans. The first plan was developed in Fiscal Year 1985. In Fiscal Year 1995, an updated three-year plan focused on upcoming technologies, including the Internet and video teleconferencing, and their impact on Council operations. In Fiscal Year 1997, priority projects included upgrades of the central office operating system and network software to accommodate new versions of Windows, and office automation applications to

retain the ability to get technical support on mission-critical software like electronic mail and word processing. State office networks have been upgraded for compatibility with the central office.

In Fiscal Year 2000, the data processing staff focused on upgrades to improve consistency among the various Council offices and reliability in Council e-mail and file servers, as well as improvements to a variety of user support functions such as calendar management, access to Council resources during travel, public presentations, and phone conferencing. In 2001-02, staff upgraded the entire Council network to Windows 2000 and Office 2000, which has greatly increased the stability of computing on the desktop.

In Fiscal Year 2001, staff reconfigured the central network to include a firewall and the addition of a new server to host the Council's website in-house. Fiscal Year 2002 included the addition of a central file server, expanded backup storage capacity, further remote access via VPN to accommodate travel, state staff, and home users.

In Fiscal Year 2004, staff upgraded two core networking servers to Windows 2003 Server in anticipation of previous servers end-of-life. The Council e-mail server was also upgraded, which included accessibility to e-mail via the Internet.

The current data processing plan includes an organization-wide upgrade to the current suite of Microsoft Office as well as improvements to data storage, greater flexibility for staff while traveling, re-evaluation of the use of video conferencing, expanded use of in-house document production, investigation into the possibility of adopting

currently unused technologies such as wireless networking, and text-to-audio conversions.

• All costs associated with information systems are aggregated in the following tables. The budgets for Fiscal Year 2006 revised and Fiscal Year 2007 reflect current level staff services with some adjustment for contracted software/hardware support. Any costs associated with the replacement of current hardware/software systems will be accomplished within existing computer funding levels and/or by Council authorization for reprogramming of unexpended funds in other budget categories.

# Expenditures by Category (Table B-1) (000's omitted)

	FY05	FY06	FY07
	Estimate	Revised	Budget
Compensation	\$140	\$145	\$149
Taxes, Insurance & Benefits	56	58	58
SUBTOTAL	\$196	\$203	\$207
TRAVEL			
Regional	4	3	3
Out-of-Region	0	0	0
SUBTOTAL	\$4	\$3	\$3
CONTRACTS			
(See detail Table B-2)	0	0	0
OTHER OPERATING EXPENSES			
(See detail Table B-2)	148	116	115
TOTAL	\$348	\$322	\$325

# Supplemental Expenditures (Table B-2) (000's omitted)

	FY05 Estimate	FY06 Revised	FY07 Budget
I. CONTRACTS			
A. Hardware/Software Support	0	\$0	\$0
TOTAL	\$0	<u>\$0</u>	\$0
II. OTHER OPERATING EXPENSES			
A. Equipment Maintenance Agreements	\$15	\$15	\$15
B. Staff Development	4	4	4
C. Space	4	4	4
D. Supplies	35	35	35
E. Communications	15	15	15
F. Capital Investments:			
1. Hardware	63	31	30
2. Software	12	12	12
3. Site	0	0	0
G. Temporary Technical Support	0	0	0
TOTAL	\$148	\$116	\$115

### APPENDIX C. FISCAL YEAR 2005 BUDGET COUNCIL SHOWING

#### I. THE NORTHWEST POWER ACT

In 1981, the Northwest Power Act, provided in Section 4(c)(10)(A) that the Bonneville administrator shall pay the expenses the Council determines are necessary or appropriate for the performance of its functions and responsibilities, including reimbursement to those states with members on the Council. This section also establishes a funding limitation of an amount equal 0.02 mills multiplied by the kilowatt-hours of firm power forecast to be sold by the Bonneville administrator during the year to be funded. Upon an annual showing by the Council that such limitation will not permit the Council to carry out its functions and responsibilities under the Act, the administrator may raise such limit to any amount not in excess of 0.10 mills. The literal interpretation of the word "showing" requires that the Council provide evidence that: 1) substantiates that annual funding in the amount provided by the 0.02 mills of firm forecast power sales will not be adequate to carry out its functions under the Act; and 2) explains the basis on which additional funding is required. The Council's budget document is intended to provide sufficient information to meet this criteria. The organization of the budget document and the level of detail provided shows how the Council intends to use the funding provided to carry out its major responsibilities under the Act.

In Fiscal Year 2007, based upon Bonneville's forecast of firm power sales (3/31/04), the 0.02 mill funding level is \$2,000,000. The 0.10 mill funding limit is \$9,433,644. The

funding requirement, as determined by the Council, for Fiscal Year 2007 is \$9,085,000 equal to 0.096 mills of forecast firm sales based on the following Council functions and responsibilities.

### II. COUNCIL FUNCTIONS/RESPONSIBILITIES

The Council's minimum responsibilities under the Act fall into five general categories:

1. Northwest Power Plan. Adopt and amend a regional conservation and electric power plan that includes: energy conservation programs, 20-year forecasts of electric energy demands, 20-year power resource forecasts, cost-effective methods for providing regional reliability and reserves, and methods for determining quantifiable environmental costs and benefits. Sections 4(d) and 4(e).

#### 2. Columbia River Basin Fish and Wildlife

**Program.** Develop, adopt, and amend the program to protect, mitigate, and enhance fish and wildlife affected by development and operation of hydroelectric projects in the Columbia River Basin. Report annually to Congress on the effectiveness of the program and the extent to which the program is being implemented and assist development of program amendments. Sections 4(h), 4(g) and 4(i).

### 3. Public information and public involvement.

Provide for the participation of the Pacific Northwest states, local governments, consumers, customers, users of the Columbia River system (including federal and state fish and wildlife agencies and appropriate Indian tribes), and the public at large in planning for the Northwest's electric power and protection of fish and wildlife resources. Develop and maintain comprehensive programs to inform the public of major regional power and fish and wildlife issues. Sections 2(3) and 4(g).

**4. Other responsibilities.** In addition to the above responsibilities, the Council is directed to establish voluntary advisory committees it determines are necessary to assist in the development, collection, and evaluation of statistical, biological, economical, social, and environmental information relevant to the Council's development and amendment of a regional conservation and electric power plan and fish and wildlife program. Section 4(c)(11) and (12).

The Council is required to conduct public meetings periodically throughout the region as part of its process for developing the regional energy plan and the fish and wildlife program. Section 4(d)(1).

**5. Organization requirements.** In addition to the Council determining its funding requirements, the Act also provides that the Council shall determine its organization and prescribe its practices and procedures for carrying out its functions and responsibilities under the Act. Section 4(c)(4). As part of its budget development process, the Council publishes for public review and comment its organization chart, practices, procedures, and funding requirements associated with the above responsibilities. The Council also distributes for public review and comment its annual work plans for power planning and fish and wildlife program activities. Following public comment,

an annual report describing the Council's activities is published and forwarded to Congress.

### III. STATES' PARTICIPATION

The first component of the Council's budget is the funding necessary to support each state's participation as provided by the Act. This portion of the Council's budget covers the funding for the Council members' operation of their state offices, local public involvement efforts, and technical support necessary to provide a suitable state review capability of those energy and fish and wildlife issues having a particular impact on the respective states. Oregon and Washington require that the Council offices be established in both the eastern and western portions of their respective states.

The states' portion of the budget for Fiscal Year 2007 is \$2,715,000, equivalent to 0.029 mills in firm power sales. The line item expenditure projections and a description of state Council activities is contained in Section J of this budget document.

### IV. CENTRAL COUNCIL - POWER DIVISION

The regional electric power and conservation planning responsibilities established by the Act are carried out by a centralized technical staff. The power division analyzes changing conditions and monitors implementation of the power plan. Outside contracting occurs to a limited extent to augment research done by other entities or to provide technical capability that the Council does not possess. The Council conducts independent regional analysis by using computer modeling and analytical methods with data

collected by outside sources (advisory committees are utilized to the extent appropriate).

The power planning portion of the Council's Fiscal Year 2007 budget is \$1,615,000, equivalent to 0.017 mills in firm power sales. The line item expenses for power planning and a description of program actions are described in Section E of this budget document.

## V. CENTRAL COUNCIL – FISH AND WILDLIFE DIVISION

The activities necessary for development of the fish and wildlife program, monitoring its implementation, reviewing actions of Bonneville and others to determine consistency with the program, and developing program amendments are conducted by a central staff of fish and wildlife specialists (excluding management and administrative support). The fish and wildlife planning efforts of the staff focus on mainstem passage and flows, system/subbasin production planning, research coordination, new hydropower development and actions by the Federal Energy Regulatory Commission, wildlife mitigation, resident fish and fish substitutions, and habitat and tributary passage. Monitoring and evaluation of fish and wildlife program effectiveness. as well as facilitating the resolution of barriers to implementation of specific program measures, are two of the most significant activities of the fish and wildlife division.

The fish and wildlife portion of the Council's budget for Fiscal Year 2007 is \$1,485,000, equivalent to 0.016 mills in firm power sales. The line item expenditure projections and a description of the fish and wildlife

division programs are contained in Section F of this budget document.

# VI. CENTRAL COUNCIL – PUBLIC AFFAIRS DIVISION

The Council's public affairs division develops and maintains comprehensive programs to inform and involve the public in major regional power and fish and wildlife issues. This includes consultations with Bonneville, Bonneville customers, fish and wildlife agencies, Indian tribes, and others. Specific efforts are made to work with state and local government entities in promoting and coordinating Council programs with governmental efforts in energy planning and fish and wildlife. Public affairs staff also: 1) coordinate contacts with Congress; 2) monitor federal appropriations and budget committee actions to implement the fish and wildlife program and the energy plan; 3) provide information to congressional committees; and 4) coordinate Council testimony before House and Senate committees.

The Council maintains an extensive mailing list (more than 15,000 individuals and organizations) as a major part of its outreach efforts to inform interested parties and to solicit their participation in the Council's regional planning activities.

The principal way in which the Council attempts to reach the public is through its publications. These include a quarterly publication *Council Quarterly*, an annual report, summaries of current Council issues, and the Council's public meeting agenda. The Council also reaches the public through the various media, including briefings for editors/reporters, Council meeting press packets, news

releases, feature stories in a variety of publications and advertising the availability of the Council's major documents. The Council maintains a web site (<a href="www.nwcouncil.org">www.nwcouncil.org</a>) where agendas, summaries of issues and activities, and all major Council publications are available.

The public affairs division portion of the Council budget for Fiscal Year 2007 is \$814,000, equivalent to 0.009 mills in firm power sales. Line item expenditure projections and program descriptions for public affairs are contained in Section G of this budget document.

### VII. CENTRAL COUNCIL - LEGAL DIVISION

Legal services are provided by three attorneys who provide administrative support and general legal advice, as well as support for the power planning, fish and wildlife, and public information and involvement programs.

Legal advice and representation, as well as the development of Council rules and procedures, including the negotiation of contracts, are provided by the legal division. The division participates in scheduled revisions of the energy plan and the fish and wildlife program by providing legal counsel at public hearings and consultations with interested parties, assisting and drafting amendments, and maintaining the administrative record of Council actions and rulemakings.

The legal division serves a necessary role in helping oversee the implementation of the energy plan and the fish and wildlife program by Bonneville, the U.S. Army Corps of Engineers, the Bureau of Reclamation, the Federal Energy Regulatory Commission, and other agencies and

utilities. Legal representation of the Council in appeals of its plan, program and other actions is provided, although no funding is provided for unanticipated litigation.

Administrative law support is necessary for administrative proceedings and addressing institutional legal questions, as well as ensuring that the Council adheres to the provisions of the Sunshine Act, the Freedom of Information Act, Administrative Procedures Act, government contracting practices, administrative record, and advisory committees.

The legal services portion of the Council's budget for Fiscal Year 2007 is \$511,000, equivalent to 0.005 mills of forecast firm power sales. The legal division projection of line item expenditures and description of specific activities are presented in Section H of this budget document.

# VIII. CENTRAL COUNCIL – ADMINISTRATIVE DIVISION

The administrative division provides the executive direction for all central Council operations and administrative and financial support for the Council.

The office of the executive director provides the direction for all staff work on Council programs and for program support services. Financial and administrative services are provided, including budget development, audits, contract management, accounting/payroll systems, and personnel administration.

The cost of management services and supplies that are applicable to all divisions are aggregated in the administrative division budget. The major expense

components are office rent, telephone, office supplies, postage/mailing, equipment rental, audit fees, insurance, and computer support services.

The administrative division portion of the Council's budget for Fiscal Year 2007 is \$1,620,000 equivalent to 0.017 mills of firm power sales. The administrative division line item expenditure projection and activity descriptions are contained in Section I of this budget document.

# IX. CENTRAL COUNCIL – INFORMATION SYSTEMS

The Council has fostered a high degree of computer integration with its planning activities and support services. Computer systems and software are necessary to give the Council the capability to carry out its functions and responsibilities with minimum staffing levels and limited outside contracting. Complex computer models and extensive databases are operated and maintained for system analysis, decision analysis, load forecasting, and statistical analysis, as well as hydropower system, power resource and conservation databases. Fish and wildlife planning uses fish production and fish passage models, as well as river reach and system production planning databases. The administrative division uses the Council's computer capability for maintaining administrative records requirements, word processing, and all accounting/budget systems. The Council also has developed a computer communications network capability that allows computer linkage with Bonneville, certain agencies and tribes, utility organizations, state Council offices, and the Internet.

The information services portion of the Council's budget for Fiscal Year 2007 is \$325,000, equivalent to

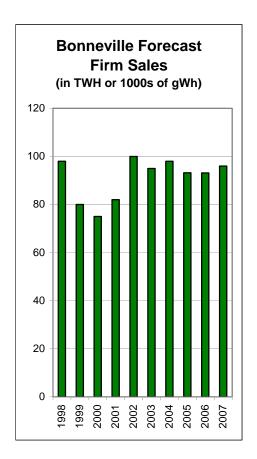
0.003 mills of forecast firm power sales. These costs are included in the administrative division's budget. A more detailed description of the information systems function is contained in Appendix B of this budget document.

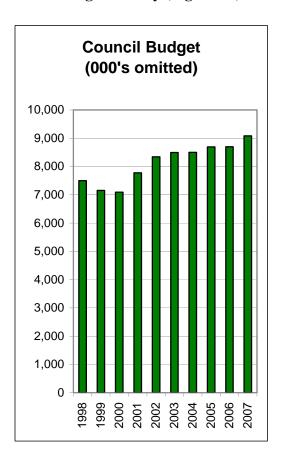
### X. SUMMARY

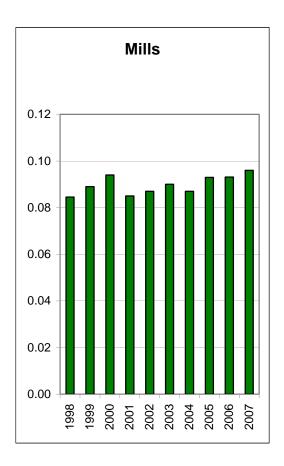
Based on this showing and the supporting detailed information contained in this budget document, the Council has determined that the 0.02 mill limitation will not allow the Council to carry out its functions and responsibilities under the Act and that the following budget expenditures proposed for Fiscal Year 2007 are necessary and appropriate.

	FY 2007			
States participation	\$2,715,000	0.029 mills		
Central Council:				
Power Planning	1,615,000	0.017 mills		
Fish and Wildlife	1,485,000	0.016 mills		
Public Affairs	814,000	0.009 mills		
Legal	511,000	0.005 mills		
Administrative	1,945,000	<u>0.020 mills</u>		
TOTAL	\$9,085,000	0.096 mills		

**Budget History (Figure 10)** 







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