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Joan M. Dukes Vice-Chair Oregon

Melinda S. Eden Oregon

Bruce A. Measure Montana

Rhonda Whiting Montana

November 1, 2006

# MEMORANDUM

- **TO:** Council Members
- **FROM:** Charlie Grist
- **SUBJECT:** Decision on implementing Model Conservation Standards for new commercial buildings

At its last meeting the Council released for public comment specifications that would implement the Model Conservation Standards (MCS) for new commercial buildings adopted in the Fifth Power Plan.

Close of comment is November 7, 2006. So far, we have not received any comments, but staff has fielded several questions. Before the November Council meeting, staff will analyze any comments received and at the meeting will discuss a course of action for responding, if necessary, with the intention of recommending the Council adopt the specifications at the November meeting. However, if comments warrant significant revision or further development of the specifications, the Council could decide to defer approval of the specifications to its December meeting.

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November 8, 2006

#### **DECISION MEMORANDUM**

TO: Council members

FROM: Charlie Grist

SUBJECT: Council decision on implementation of Model Conservation Standards for new commercial buildings

#### **STAFF RECOMMENDATION**

Staff recommends the Council adopt the attached implementation specifications for model conservation standards for new commercial buildings.

#### SIGNIFICANCE

If adopted by the Council as implementation of the model conservation standards (MCS) for new commercial buildings, the proposed specifications would be helpful in ongoing local code adoption processes and in the design of energy conservation programs offered by utilities. The Council would also be following through with its intent in the Fifth Power Plan to consult with regional parties to determine the specific provisions of the MCS for new commercial buildings.

#### **BUDGETARY/ECONOMIC IMPACTS**

There is no impact on the Council budget.

#### BACKGROUND

The Act requires the Council to adopt model conservation standards (MCS) as part of each power plan. In Appendix F of the Fifth Power Plan, the Council set out the model standard for new commercial buildings. That standard is described conceptually as the better of ASHRAE 90.1-2001 or the most efficient provisions of existing commercial building energy standards promulgated by the states of Idaho, Montana, Oregon and Washington.<sup>1</sup> The

<sup>&</sup>lt;sup>1</sup> New commercial buildings and existing commercial buildings that undergo major remodels or renovations are to be constructed to capture savings equivalent to those achievable through constructing buildings to the better of 1)... ASHRAE Standard 90.1-2001... and addenda a through [m] or ... 2) the most efficient provisions of existing commercial building energy standards promulgated by the states of Idaho, Montana, Oregon and Washington so long as those provisions reflect geographic and climatic differences within the region, other appropriate

underlying rationale of this MCS is that each of the existing codes used in the region contains some leading-edge elements and some that could be improved. A consolidation of the best elements of ASHRAE and each jurisdiction's code yields a model standard better than any of the existing codes. Furthermore, since each of the codes from which provisions would be drawn are already adopted, they meet one of the Regional Act requirements for MCS, that the model standard be economically feasible for consumers. The Fifth Power Plan also said that the Council would assist in determining which specific provisions of existing codes make up the non-residential MCS.

#### ANALYSIS

To develop these specifications, a contractor reviewed the most widely enforced regional codes to develop a composite document that includes the best standard for each component. The codes consulted including the Washington and Oregon state energy codes, the Seattle Energy Code, the International Energy and Conservation Code adopted in the states of Idaho and Montana and the American Society of Heating, Refrigeration and Air-Conditioning Engineers (ASHRAE) Standard 90.1-2001. A technical working group provided input into the development of these specifications in an effort to provide a consensus approach to determining the best elements of existing energy codes. The specifications were released for public comment at the October 2006 Council meeting.

The contractor and the technical working group considered several factors in determining which provisions from ASHRAE and the codes of the Northwest states to select for the specifications. The magnitude of savings in commercial buildings was the most important factor for inclusion. Both efficiency level and breadth of scope were considered. But for some elements of the specifications, the clarity of the language or ease of implementation was favored over energy savings. Where there was uncertainty about which state provision was the best, the majority opinion in the technical working group held sway. ASHRAE was used for equipment efficiency levels that fall under federal jurisdiction. In addition, some ASHRAE provisions have been adopted by the states and therefore appear in the specifications.

The improvements made by compiling this set of specifications are significant and have modest energy savings. About one-third of the provisions evaluated are identical among the states so there is no effective change in efficiency levels between existing state standards and the composite model standard. In the lighting provisions, compiling the most stringent lighting power density requirements from existing codes results in modest (5 to 30 percent) reductions of maximum allowed connected lighting power for some occupancy categories in some jurisdictions. But for the most common occupancy categories, differences are zero or relatively small. Perhaps more importantly, the number of occupancy categories in the lighting tables is reduced thus simplifying the specifications. For mechanical provisions the compilation of the best provisions results in changes that primarily extend the scope of existing efficiency or control provisions to more systems or buildings. The same is true for lighting controls provisions. With regard to envelope insulation levels, Washington standards are generally the most stringent and form the bulk of the specifications. For glazing the Oregon and Seattle standards prevail. For the performance path, Washington's standard with Seattle amendments is the model provision.

considerations, and are designed to produce power savings that are cost-effective for the region and economically feasible for [consumers] taking into account financial assistance made available from Bonneville. Fifth Power Plan, Appendix F, page F-8

In addition, the many different climate zone definitions used in ASHRAE, IECC and the state codes were simplified to a two-zone system. If adopted by the states, the specifications would also provide greater consistency among state codes making them easier to comply with for architects and engineers that work in all four Northwest states.

As a result of releasing the proposed specifications for public comment, the Council received one letter of support from the Northwest Energy Coalition. Staff also received a phone call from Craig Conner who identified an error in the duct insulation table. That error has been corrected and the table was simplified as a result.

#### **ALTERNATIVES**

The Council could choose to not adopt the specifications. Absent specifications of efficiency levels for the best-of-region provisions, the MCS has limited guidance for local or national code processes. It would leave the interpretation of what levels of efficiency are "best", cost-effective, and economically feasible for the consumer to the local jurisdictions that promulgate the codes. Council staff could work with local jurisdictions during code adoption processes to specify efficiency levels based on specifications. Such an approach, however, would lack the Council's "seal of approval."

## ATTACHMENTS

- Letter from Northwest Energy Coalition
- Specifications for Implementation of Fifth Power Plan Model Conservation Standards for New Commercial Buildings

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# Summary of Components of the "Best of the Region" Standard for New Non-Residential Buildings

Adapted from:

# Northwest Energy NWBest Project Summary of Components of the "Best of the Region" Standard

**Prepared by: Ecotope July 2005** 

# **Table of Contents**

| 1. | Intro | oduction   |   |
|----|-------|--|---|
| 2. | Nor   | n-Residential  | 1 |
| 2  | 2.1.  | Non-Residential Lighting                               |   |
| 2  | 2.2.  | Non-Residential Opaque Envelope Provisions             | 6 |
| 2  | 2.3.  | Non-Residential Glazing Provisions                     | 7 |
| 2  | 2.4.  | Non-Residential Mechanical System Equipment Provisions | 7 |
| 2  | 2.5.  | Non-Residential Performance Standard                   |   |
| AP | PENI  | DIX A: Technical Advisory Group Member Roster          | 1 |
| AP | PENI  | DIX B: Non-Residential Prescriptive Lighting Examples  |   |

# **Table of Tables**

| Table 2.1-1. | Non-Residential Interior Lighting Requirements  | 3 |
|--------------|---|---|
| Table 2.1-2. | Non-Residential Exterior Lighting Requirements  | 4 |
| Table 2.1-3. | Non-Residential Interior Lighting Power Density | 5 |
| Table 2.2-1. | Non-Residential Opaque Envelope Requirements    | 6 |
| Table 2.3-1. | Non-Residential Glazing Requirements            | 7 |
| Table 2.4-1. | Non-Residential Mechanical System Requirements  | 8 |

# 1. Introduction

In the summer of 2005, the Northwest Energy Efficiency Alliance ("Alliance") contracted with Ecotope to identify the provisions to be included in a voluntary standard that would serve to provide the region with a developed strategy to increase the most demanding provisions of existing energy codes by at least 15 percent. This strategy was divided into two primary goals:

- Phase I: Develop a "Best of Region" voluntary standard in the format of an energy code to serve as the evaluation baseline for the NWBest voluntary standard. This standard is designed to capture the most stringent regional requirements for each component.
- Phase II: Develop a NWBest standard that extends the Best of Region standard to achieve at least 15% more efficiency.

A group of regional code experts from all four states, the NWBest Technical Working Group (TWG), was convened to provide input to the development of the model standards using a consensus approach. The recommendations and alterations agreed to by the TWG have been included in this report. Appendix A lists the members of this TWG.

This interim report summarizes the components of the "Best of Region" base standard as developed by Ecotope and approved by the TWG. To develop this standard, Ecotope reviewed the most widely enforced regional codes, including the Washington and Oregon State Energy Codes (WSEC and OSEC), the Seattle Energy Code (SEC), and the International Energy & Conservation Code (IECC) that is used in Montana and Idaho. These existing codes, plus some provisions from ASHRAE Standard 90, were used to develop a composite document that sets forth the best regional standard for each component of the code. The composite best-of-region model standard has been assembled in the format of IECC 2004 including similar section numbers, organization, and much of the same administrative language. The model code language is the companion document titled "Proposed Specifications for Implementation of Fifth Power Plan Model Conservation Standards for New Commercial Buildings." This paper summarizes the major elements of the best-of-region model code and identifies the source for each.

# 2. Non-Residential

Our review of the non-residential provisions of the region's enforced codes indicates that there is general consensus in many aspects of the code regulations. The most significant differences often reside in the exceptions and exemptions. While the City of Seattle and State of Oregon energy codes regulate aspects of buildings not regulated in the other codes, each regional code has areas where it is most stringent. Although the ASHRAE standard was not specifically included in this comparison, it has informed the development of much of the nation's energy code development, and includes particularly well written language in some areas. Where appropriate (especially in terms of equipment type), the basic ASHRAE structure has been used for this analysis.

# 2.1. Non-Residential Lighting

The following provisions constitute the Best of Region lighting standard:

# 2.1.1. Standard Lighting Provisions

**Total connected interior lighting power**. The total connected interior lighting power (Watts) shall be the sum of the watts of all interior lighting equipment as defined below.

**Screw lamp holders**. The wattage shall be the maximum labelled wattage of the luminaire.

**Other luminaires**. The wattage of all other lighting equipment shall be the wattage of the lighting equipment verified through data furnished by the manufacturer or other approved sources.

**Low-voltage lighting**. The wattage shall be the specified wattage of the transformer supplying the system.

**Line-voltage lighting track and plug-in busway**. The wattage shall be the greater of the wattage of the planned/installed luminaires or 50 W/linear foot.

#### **Exceptions to Non-Residential Lighting provisions:**

The connected power associated with the following lighting equipment is not included in calculating total connected lighting power.

- Specialized medical, dental and research lighting.
- Professional sports arena playing field lighting.
- Display lighting for exhibits in galleries, museums and monuments.
- Guestroom lighting in hotels, motels, boarding houses or similar buildings.
- Emergency lighting automatically off during normal building operation.
- Lighting for theatrical/television productions, and stage lighting in entertainment facilities.
- Non-permanent task lighting.
- Lighting installed within display cases that moves with cases.

| Item                                    | Source<br>Code | Source Code Stringency or Provision   |
|---|----------------|---|
| Lighting Controls                       | •              | •   |
| Local Switching                         | All            | Required in space.  |
| Maximum control zone size               | WA             | Enclosed spaces plus 80% of 20 amps or 5% of total floor area if>100000sf                                     |
| Occupancy Sensor                        | OR             | Required in ALL classrooms, meeting and conference rooms and offices <300sf                                   |
| Sweep/automated (occ)                   | SEA/OR         | Required in all buildings >5000sf and all office occupancies>2000sf   |
| Max Sweep Zone size                     | SEC            | 20 amps or 5% of total floor area   |
| Max Sweep Override Zone size            | WA             | 5000sf or 5% of total floor are which ever is greater   |
| Max Override Time                       | All            | 2   |
| Daylight Zone Circuit                   | WA             | Required near perimeter and overhead glazing.   |
| Holiday Scheduling                      | IECC2003       | Requires "automatic holiday scheduling<br>feature that turns off all loads for at least 24<br>hours"          |
| Continuous Dimming                      | OR             | Required in classrooms if there is overhead<br>glazing or if vertical glazing is >50% of the<br>wall          |
| Stepped Dimming                         | SEC            | Required for all perimeter within minimum (15',F-C) of exterior wall or areas under skylights. (min 50% step) |
| Bi-level switching                      | IECC2003       | Required unless occupant sensor.  |
| Guestroom lighting                      |                |   |
| LPD Exemptions/Adjustments <sup>1</sup> |                | ·   |
| Retail - Display Case                   | OR or SEC      | Exempt if lighting moves with display   |
| Retail - Display Window                 | OR or SEC      | Exempt if within 2' of display window if  |
|   |                | separated from space  |
| Retail - Building Showcase              | OR or SEC      | Not exempt  |
| Retail - Display Luminaires             | OR or SEC      | Up to 1.5 w/ft2 allowed above maximum   |
|   |                | LPD for ceiling mounted, bi-directionally   |
|   |                | adjustable fixtures (unless 2-point track   |
|   |                | attachment), with LED, tungsten halogen,  |
| Display/Mussum Assant/Collowy           | A 11           | Exempt  |
| Other Nen Beteil Display                | All            | Exempt only in Jobbies  |
| Decorativo Eixturas                     | SEC/WA         | Not exempt  |
| Decorative Fixtures                     | OR             | noi exempi  |
| Task Lighting LPD                       | All            | Exempt  |

 Table 2.1-1.
 Non-Residential Interior Lighting Requirements

| Item                        | Source    | Source Code Stringency or Provision           |
|-----------------------------|-----------|---|
|                             | Code      |   |
| VDT Lighting Allowance      | SEC/WA/   | 0.00 w/sf                                     |
|                             | OR        |   |
| Production Lighting         | All       | Exempt  |
| (Media, Theater)            |           |   |
| Food Prep                   | All but   | Not exempt                                    |
|                             | WA        |   |
| Miscellaneous Lighting      |           |   |
| Line Voltage Track Lighting | SEC       | 50 watt/lineal foot                           |
| Low Voltage Track Lighting  | SEC or OR | 37.5w/lf or circuit capacity                  |
| Dual Lighting Systems       | All but   | If lockout control then highest watt system   |
|                             | IECC      | only  |
| Tandem Wiring (minimum 2    | IECC 2003 | Yes if not EB and if available pair is within |
| lamps/ballast)              |           | 10' for recessed or 1' if surface or pendant. |
| Airtight Can Lights         | IECC 2003 | Required                                      |
| Ceiling Height              | WA or OR  | None  |
| Commissioning               | WA or     | Controls will be tested and calibrated.       |
|                             | None      |   |
| Electric Motor Efficiency   | All       | >1 hp & not part of equipment                 |
| Electrical                  |           |   |
| Transformers                | SEC/OR    | NEMA TP-1 1996                                |
| Wire Sizing                 | None      |   |

 Table 2.1-2.
 Non-Residential Exterior Lighting Requirements

| Building or Space Use          | Source | Base Level   |
|--------------------------------|--------|--|
|                                | Code   |  |
| Open Parking                   | SEC    | $0.15 \text{ W/ft}^2$  |
| Outdoor Area                   | SEC    | $0.15 \text{ W/ft}^2$  |
| Façade Area                    | SEC    | $0.15 \text{ W/ft}^2$ (use illuminated area only)                    |
| Perimeter                      | SEC    | 7.50 $\text{W/ft}^2$ (use illuminated perimeter only)                |
| Covered Parking                | SEC    | $0.20 \text{ W/ft}^2$ (or $0.30 \text{ W/ft}^2$ if paint reflective) |
| Non-Sales Canopy               | SEC    | No special allotment   |
| Sales Canopy (service station) | SEC    | $1.00 \text{ W/ft}^2$  |
| Exterior Lighting Controls     | All    | Automatic time switching or photocell.                               |

| Building Area Type          | (W/ft2)   | Source |
|-----------------------------|-----------|--------|
| Automotive Facility         | 0.9       | OR     |
| Convention Center           | 1.2       | IECC   |
| Court House                 | 1.2       | IECC   |
| Dining: Cafeteria/Fast Food | 1.4       | OR     |
| Dining: All Other           | 1.0       | WA     |
| Dormitory                   | 1.0       | IECC   |
| Exercise Center             | 1.0       | WA     |
| Gymnasium/Auditorium        | 1.0       | WA     |
| Healthcare-Clinic           | 1.0       | OR     |
| Hospital/Nursing Home       | 1.2       | OR     |
| Hotel, Common               | 1.0       | IECC   |
| Library                     | 1.3       | OR     |
| Manufacturing (<20' height) | 1.2       | IECC   |
| Manufacturing (>20' height) | 1.5       | WA     |
| Motel                       | 1.0       | OR     |
| Motion Picture Theater      | 1.0       | WA     |
| Multi-Family, Common Area   | 0.7       | WA     |
| Museum                      | 1.1       | IECC   |
| Office                      | 1.0       | All    |
| Penitentiary                | 1.0       | IECC   |
| Performing Arts Theater     | 1.0       | WA     |
| Police Station              | 1.0       | All    |
| Fire Station                | 0.8       | OR     |
| Post Office                 | 1.1       | OR     |
| Religious Building          | 1.0       | WA     |
| Retail                      | 1.5 + 1.5 | WA,OR  |
| School/University           | 1.1       | OR     |
| Sports Arena                | 1.0       | WA     |
| Transportation Terminals    | 1.0       | IECC   |
| Warehouse                   | 0.8       | OR     |
| Workshop                    | 1.4       | OR     |

Table 2.1-3. Non-Residential Interior Lighting Power Density

## 2.2. Non-Residential Opaque Envelope Provisions

For the envelope provisions, the Best of the Region standard divides the Northwest into two zones using a 6000 heating degree day guideline. All spaces shall be considered conditioned spaces, and shall comply with the requirements in Table 2.2-1Table 2.2-1 Table 2.2-1 unless they meet the following criteria for semi-heated spaces:

- The installed heating equipment output, in Climate Zone 1, shall be 3 Btu/(h ft<sup>2</sup>) or greater but not greater than 8 Btu/(h ft<sup>2</sup>) and in Climate Zone 2, shall be 5 Btu/(h ft<sup>2</sup>) or greater but not greater than 12 Btu/(h ft<sup>2</sup>).
- Heating shall be controlled by a thermostat mounted not lower than the heating unit and capable of preventing heating above 44°F space temperature. Semi-heated spaces shall be exempt from the exterior wall insulation requirements.

| Component                    | Source<br>Code | Zone One                   | Zone Two                   |  |  |  |
|------------------------------|----------------|----------------------------|----------------------------|--|--|--|
| Roof/Ceiling                 |                |                            |                            |  |  |  |
| Attic Nom Ins                | WA             | R30                        | R38                        |  |  |  |
| Attic U-value                | WA             | 0.036                      | 0.031                      |  |  |  |
| Roof Nom Ins                 | IECC/WA        | R21                        | R25                        |  |  |  |
| Roof U-value                 | WA             | 0.046                      | 0.039                      |  |  |  |
| Roof Deck R-value            | WA             | R21                        | R25                        |  |  |  |
| Roof Deck U-value            | WA             | 0.046                      | 0.039                      |  |  |  |
| Metal Roof Nom Ins           | IECC2003       | R30 with                   | R30 with                   |  |  |  |
|                              |                | thermal block <sup>1</sup> | thermal block <sup>1</sup> |  |  |  |
| Metal Roof U-value           | WA             | 0.046                      | 0.039                      |  |  |  |
| Walls                        |                |                            |                            |  |  |  |
| Wall Nom Ins                 | WA             | R19                        | R24                        |  |  |  |
| Wall U-value                 | WA             | 0.062                      | 0.044                      |  |  |  |
| Metal Frame Wall Nom         | SCL            | R13+R3.8ci                 | R13+R3.8ci                 |  |  |  |
| Ins                          |                |                            |                            |  |  |  |
| Metal Frame Wall U-<br>value | WA             | 0.084                      | 0.084                      |  |  |  |
| BG Wall Nom Ins              | SCL            | R12                        | R12                        |  |  |  |
| BG Wall U-value              | WA             | 0.061                      | 0.061                      |  |  |  |
| Metal Wall Nom Ins           | WA             | R13+R13                    | R13+R13                    |  |  |  |
| Metal Wall U-value           | WA             |                            |                            |  |  |  |
| Mass Criteria                | OR             | Individual walls           | Individual walls           |  |  |  |
|                              |                | > 45lbs/sf                 | > 45lbs/sf                 |  |  |  |
| Mass Wall Nom Ins            | WA             | R5.7ci <sup>2</sup>        | R7.6ci <sup>2</sup>        |  |  |  |
| Mass Wall U-value            | WA             | 0.07                       | 0.07                       |  |  |  |

| <b>Table 2 2-1</b> | Non-Residential      | Onaque | Envelor  | e Rea  | uirements  |
|--------------------|----------------------|--------|----------|--------|------------|
| 1 abic 2.2-1.      | 1 1011-IXCSIUCIIIIai | Opaque | LIIVCIUL | ic neg | uncincints |

| Component                  | Source | Zone One       | Zone Two         |
|----------------------------|--------|----------------|------------------|
|                            | Code   |                |                  |
| Mass Wall Interior Nom R   |        | $AG^4$ Wall    | AG Wall values   |
|                            |        | values         |                  |
| CMU integral R             | IECC   | Filled cores   | Filled cores +R5 |
|                            |        | +R5continuous  | continuous or    |
|                            |        | or R11 framed  | R11 framed       |
| CMU integral U             |        |                |                  |
| Doors                      |        |                |                  |
| Door U-value               | WA     | Hinged <4'     | Hinged <4' wide  |
|                            |        | wide U0.6, all | U0.6, all other  |
|                            |        | other U0.2     | U0.2             |
| Door (rollup ) U-value     | OR     | 0.2            | 0.2              |
| Floors                     |        |                |                  |
| Floor Nom Insulation       | IECC   | R19            | R25              |
| Floor U-value <sup>1</sup> | IECC   | 0.045          | 0.035            |
| Slab Nom Insulation        | WA     | R10 for 2'     | R10 for 2'       |
| Slab F value               |        | 0.54           | 0.54             |
| Mass Floor ext insulation  | WA     | R19            | R25              |
| Heated Slab                | WA     | R10 for 3'     | R10 for 3'       |
| Semi-Heated                |        |                |                  |
| Criteria                   | OR     | None           | None             |
| Treatment                  | OR     | No special     | No special       |
|                            |        | treatment      | treatment        |

1. Not including buffer effects from adjacent unheated spaces.

2. Thermal blocks are a minimum R-5 of rigid insulation, which extends 1" beyond the width of the purlin on each side, perpendicular to the purlin.

3. R-5.7 ci may be substituted with concrete block walls complying with A5TM C90, ungrouted or partially grouted at 32 in. or less on center vertically and 48 in. or less on center horizontally, with ungrouted cores filled with material having a maximum thermal conductivity of 0.44 Btu-in./h-f F. 4. Above Grade

## 2.3. Non-Residential Glazing Provisions

The glazing requirements for non-residential construction are presented in the following table:

| Component                   | Zone     | e One | Zone Two |      |
|-----------------------------|----------|-------|----------|------|
|                             | U Value  | SHGC  | U Value  | SHGC |
| Site- or Factory-Built Wind | ows (OR) |       |          |      |
| 0-25%                       | 0.54     | 0.5   | 0.5      | 0.5  |
| 25%-30%                     | 0.54     | 0.5   | 0.37     | 0.5  |

0.37

#### Table 2.3-1. Non-Residential Glazing Requirements

## 2.4. Non-Residential Mechanical System Equipment Provisions

0.4

0.37

0.4

30%-40%

Simple systems may be used if all of the following conditions are met. Otherwise, the complex system requirements should be followed.

#### **Simple System Requirements:**

Building is: less than 3 stories less than 25000sf

#### Equipment:

Is single zone split or package Has air- or evaporatively-cooled condensers has minimum OA of less than 3000 cfm has less than 70% min OA or heat recovery

 Table 2.4-1. Non-Residential Mechanical System Requirements

| Item                       | Source    | Base Level  |
|----------------------------|-----------|---|
|                            | Code      |   |
| Economizer                 |           |   |
| Maximum DX Capacity        | SEC2004   | 20 kBtuH, unless equipment is not near exterior, then |
| Without Economizer         |           | 54 kBtuH  |
| Total Capacity of Units    | SEC2004   | 240 kBtuH or 10%                                      |
| Without Economizer         |           |   |
| Important Exceptions to    | IECC2004  | None  |
| Economizer requirement.    |           |   |
| DX-Economizer Integration  | All Codes | Required where economizer required.                   |
| Waterside Economizer       | IECC2004  | 100% at 50Fdb/45Fwb                                   |
| HP Loop Economizer         | IECC2004  | Not mentioned separately. Economizer Required.        |
| Ducts                      |           |   |
| Duct sealing – Exterior    | OR        | All joints, seams, and connections                    |
| Duct sealing - Vented      | OR        | All joints, seams, and connections                    |
| Duct sealing –             | OR        | All joints, seams, and connections                    |
| Unconditioned              |           |   |
| Duct sealing – Conditioned | OR        | All joints, seams, and connections                    |
| Leak Testing               | IECC2004  | Required if sp>3"                                     |
| Duct Insulation – Exterior | WA2004    | Supply/Return R7                                      |
| Duct Insulation – Vented   | WA2004    | Supply/Return R7                                      |
| Duct Insulation –          | WA2004    | Supply/Return R7                                      |
| unconditioned              |           |   |
| Duct Insulation –          | WA2004    | Supply/Return R3.3                                    |
| Conditioned                |           |   |
| Duct Insulation – in       | IECC2004  | Supply, Return, Outside air intake R5.3               |
| concrete, in ground        |           |   |

| Item                              | Source<br>Code  | Base Level   |
|-----------------------------------|-----------------|--|
| System Documentation              |                 |  |
| Commissioning Report              | WA/SEC          | Preliminary commissioning report required for occupancy                                |
| Commissioning Tests<br>Delineated | WA/SEC          | "All modes as described in the sequence of operation"                                  |
| Ongoing trending                  |                 | None   |
| Equipment Efficiency              |                 |  |
| DX Cooling                        | Oregon          | ASHRAE Oct 2001 thru 2007, then better   |
| Chillers                          | SEC             | different structure but partload ~5% better than ASHRAE                                |
| Furnace                           | All             | ASHRAE Oct 2001  |
| Unit Heater                       | All             | ASHRAE Oct 2001  |
| Boiler                            | ASHRAE          | ASHRAE Oct 2001  |
| Furnace control                   | ASHRAE          | ASHRAE Oct 2001  |
| Boiler control                    | IECC2004        | Modulating or staged if cap>500kbtu  |
| Variable Speed Drives             | -               |  |
| VSD - fan motors                  | SEC/OR/W<br>A   | Required on motors>=10hp with variable loads.  |
| VSD - pump motors                 | OR/IECC20<br>04 | All motors on hydronic heating loops over 10hp and all 10hp motors with variable loads |
| VSD or Two speed on               | OR              | Required   |
| cooling tower                     |                 |  |
| ECM Motors                        | SEC             | Required in VAV series terminals   |
| Controls                          | -               |  |
| Basic Thermostat                  |                 | 7 day programmable, battery backed, manual override                                    |
| Heat pumps                        | A11             | Thermostat must minimize auxiliary heat on startup                                     |
| Humidity Controls                 |                 |  |
| DDC Required                      |                 | Not specified  |
| Sensor Specifications             |                 | Not specified  |
| Supply Air Temp Reset             | WA/OR           | Required in multi-zone systems   |
| Supply Water Temp Reset           | WA/OR           | Required if capacity>300kBtu   |
| Pressure Reset                    | WA/OR           | Required if DDC fan powered boxes  |
| Optimum Start                     | WA/OR           | Required for systems >10000cfm   |
| Maximum Control Zone<br>Size      | WA/SEC          | 1 floor or 1 system, whichever is smaller  |
| Minimum Dead Band All             |                 | 5F   |
| 0% OA in                          | OR              | Yes  |
| Unoccupied/Warm-Up etc            |                 |  |
| CO <sup>2</sup> Control           | OR              | If OA >1500cfm and occupant density>100 per<br>1000sf                                  |

| Item  | Source<br>Code | Base Level   |  |  |
|---|----------------|--|--|--|
| Cooling Tower   |                |  |  |  |
| Cooling Tower Approach  | WA             | 86F condensate return  |  |  |
| Cooling Tower Efficiency –<br>Air   | All            | 176000 Btu/h-hp  |  |  |
| Cooling Tower Efficiency -<br>Axial Fan                                       | WA             | Not specified  |  |  |
| Cooling Tower Efficiency -<br>Cent Fan  | WA             | Not specified  |  |  |
| System Requirements   | •              |  |  |  |
| Fume Hood VAV/HR/ or<br>compensating  | All            | If OA>70%: Fume hood systems<15000cfm or labs<br>systems with VAV or compensating hoods<br>If OA>70%: HB or $75\%$ compensating if > 5000cfm   |  |  |
| Fan System Efficiency   | OR             | Complex system path requires VAV with<br>BHP<0.00145hp/cfm, and CV BHP<0.00104hp/cfm<br>if total fan power is greater than 7.5HP. Complex<br>system is any VAV system, or split CV equipment<br>>54 kBtuH. It does not include constant volume<br>package equipment of any size. |  |  |
| Motor Efficiency  | All            | ASHRAE table   |  |  |
| Constant Volume VSD   | OR             | Systems >15000 cfm required to have two-speed operation  |  |  |
| Air System Heat Recovery<br>(except labs with VAV<br>systems & kitchen hoods) | WA             | Any system >5000cfm with >70%OA  |  |  |
| Condenser Heat Recovery   | WA/IECC        | If 24hr facility, reject capacity is >6 million Btu, and h2o cap>1 million Btu.  |  |  |
| Motorized air inlet, outlet, and relief dampers                               | WA/OR          | Required in buildings over 2 stories   |  |  |
| Elevator/Stairwell smoke<br>relief openings                                   | WA/OR          | Normally open dampers required   |  |  |
| HP Loop unit valves   | OR             | Required if total circulating pump power >10hp   |  |  |
| HP Loop tower bypass  | OR             | Required   |  |  |
| Heat pump required  | WA/SEC         | If package or split system electric heat/cool unit with DX capacity >20kBtuh   |  |  |
| Three-pipe systems  | IECC2004       | Not allowed.   |  |  |
| Two-pipe change over<br>control requirements                                  | IECC           | Controls must allow 15F OAT deadband for<br>changeover, have minimum 4 hour operation before<br>changeover, and allow maximum 30F heating water to<br>cooling water differential.  |  |  |
| Heat pump loop control requirements   | IECC           | Controls must allow min 20F deadband for circulating water   |  |  |
| Pump isolation on multiple chiller systems                                    | IECC           | Required   |  |  |

## 2.5. Non-Residential Performance Standard

All regional non-residential energy codes include a performance-based standard as an alternative to the prescriptive and component standards outlined in sections 2.1 through 2.4 above. The composite best-of-region standard uses the Washington reference standard RS 29, with the Seattle amendments, as the source code for the performance-based standard. This language was selected as the best in the region because it is based on energy rather than energy cost, has more specificity in the energy modeling assumptions and methodologies, and is simpler than the performance-based standards in the existing codes of Idaho, Oregon, and Montana or from ASHRAE.

# **APPENDIX A: Technical Advisory Group Member Roster**

| Name              | Organization                             |  |  |
|-------------------|--|--|--|
| Ken Baker         | Baker Energy                             |  |  |
| David Cohen       | Northwest Energy Efficiency Alliance     |  |  |
| Pam Cole          | Pacific Northwest National Lab           |  |  |
| Craig Conner      | Building Quality                         |  |  |
| Charlie Grist     | Northwest Power Planning Council         |  |  |
| Jeff Harris       | Northwest Energy Efficiency Alliance     |  |  |
| John Hogan        | Seattle Energy Code Council              |  |  |
| Michael Lane      | Lighting Design Lab                      |  |  |
| Eric Makela       | Britt/Makela Group                       |  |  |
| Chuck Murray      | WSU Cooperative Extension Energy Program |  |  |
| Stan Price        | Washington Energy Code Council           |  |  |
| Michael Rosenberg | Oregon Department of Energy              |  |  |
| Alan Seymour      | Oregon Department of Energy              |  |  |
| Diana Shankle     | Pacific Northwest National Lab           |  |  |
| Todd Taylor       | Pacific Northwest National Lab           |  |  |
| Paul Tschida      | Montana State Energy Office              |  |  |

# **APPENDIX B: Non-Residential Prescriptive Lighting Examples**

| Prescriptive Path fluorescent  | WA or | 1 or 2 lamp, non-lensed fluorescent,          |  |
|--------------------------------|-------|---|--|
| lamp requirements (only for    | None  | reflector, T1-T8, hard-wired electronic       |  |
| spaces with maximum code LPD   |       | dimming ballast with controls                 |  |
| levels greater than 0.8w/sf)   |       |   |  |
| Prescriptive metal halide lamp | WA or | Must have reflector/louver fitted with <150   |  |
| requirements (only for spaces  | None  | watt ceramic metal halide with electronic     |  |
| with maximum code LPD levels   |       | ballast. All other MH are limited, along with |  |
| greater than 0.8w/sf)          |       | other ballasted fixtures, to 5% of the total  |  |
| -                              |       | fixture count.                                |  |

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#### Changes made to Specifications for Implementation of Fifth Power Plan Model Conservation Standards for New Commercial Buildings

The following changes were made to Table 803.2.7 which appears in Chapter 8, page 27 of the specifications.

| Duct Type       | Duct Location  | Insulation<br>R-Value |  |
|-----------------|--|-----------------------|--|
| Supply,         | Not within conditioned space: On exterior of building, on roof, in     |                       |  |
| Return          | attic, in enclosed ceiling space, in walls, in garage, in crawl spaces | R-7                   |  |
| Outside Air     | Within conditioned space   | R-7                   |  |
| Intake          |  |                       |  |
| Supply, Return, | Not within conditioned space: in concrete, in ground                   | R-5.3                 |  |
| Outside air     |  |                       |  |
| intake          |  |                       |  |
| Supply with     | Within conditioned space   | R-3.3                 |  |
| supply air      |  |                       |  |
| temperature     |  |                       |  |
| <55°F or        |  |                       |  |
| >105°F          |  |                       |  |

# TABLE 803.2.7MINIMUM DUCT INSULATION

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A World Institute for a Sustainable Humanity Advocates for the West Alaska Housing Finance Corporation Alliance to Save Energy Alternative Energy Resources Organization American Rivers Audubon Washington Bonneville Environmental Foundation Central Area Motivation Program Citizens' Utility Alliance Citizens' Utility Board of Oregon City of Ashland Clackamas County Weatherization **Climate Solutions** Climate Trust Cold Spring Conservancy Community Action Directors of Oregon Community Action Partnership Assoc. of Idaho Davenport Resources, LLC David Suzuki Foundation Earth and Spirit Council Emerald People's Utility District Energy Trust of Oregon Eugene Water and Electric Board Friends of the Earth Global Warming Action Golden Eagle Audubon Society Housing and Comm. Services Agency of Lane Co. Housing Authority Of Skagit County Human Resources Council, District XI Idaho Community Action Network Idaho Conservation League Idaho Consumer Affairs Idaho Rivers United Idaho Rural Council Idaho Wildlife Federation Interfaith Network of Earth Concerns Kootenai Environmental Alliance Kootenay-Okanagan Electric Consumers Association League of Utilities and Social Service Agencies League of Women Voters - ID League of Women Voters - OR League Of Women Voters - WA Metrocenter YMCA Missoula Urban Demonstration Project Montana Environmental Information Center Montana People's Action Montana Public Interest Research Group Montana River Action Montana Trout Unlimited The Mountaineers Multnomah County Weatherization National Center for Appropriate Technology Natural Resources Defense Council Northwest Energy Efficiency Council Northwest Resource Information Center Northwest Solar Center NW Sustainable Energy for Economic Development NW Natural Olympic Community Action Programs Opportunities Industrialization Center of WA **Opportunity Council** Oregon Action Oregon Energy Coordinators Association Oregon Energy Partnership Oregon Environmental Council Oregon HEAT Oregon State Public Interest Research Group Pacific Energy Innovation Association Pacific Northwest Regional Council of Carpenters Pacific Rivers Council Portland Energy Conservation, Inc. Portland General Electric PPM Energy Puget Sound Alliance for Retired Americans **Puget Sound Energy** Renewable Northwest Project **Rocky Mountain Institute** Salmon For All Save Our Wild Salmon Coalition Seattle Audubon Society Seattle City Light Sierra Club Sierra Club of British Columbia Snohomish County PUD Solar Energy Association of Oregon Solar Information Center Solar Washington South Central Community Action Partnership, Inc Southeast Idaho Community Action Agency Southern Alliance for Clean Energy Spokane Neighborhood Action Programs Tahoma Audubon Society Trout Unlimited Union Of Concerned Scientists United Steelworkers of America, District 11 Washington Citizen Action WA CTED - Housing Division Washington Environmental Council Washington Public Interest Research Group WA State Assoc. of Community Action Agencies Washington State University - Energy Program Washington Wilderness Coalition Working for Equality and Economic Liberation Zilkha Renewable Energy



November 7, 2006

Charlie Grist Senior Analyst Northwest Power and Conservation Council 851 SW Sixth Ave., Suite 1100 Portland, OR 97204

Re: Proposed Specifications for Model Conservation Standards for New Commercial Buildings

Dear Charlie,

The NW Energy Coalition supports the proposed specifications for new commercial buildings and urges the Council to work with each state to ensure consistent and timely adoption of these "best of region" standards.

Our support, however, is tempered by the modest overall energy savings these standards would produce. It is imperative that the Council moves quickly to develop a Model Conservation Standard that will result in energy savings of at least 15 percent over existing commercial energy codes. We encourage the Council to go beyond prescriptive requirements and extend the MCS to building design improvements that capture design synergies take lead to the next quantum leap in energy savings.

That said, the Coalition applauds the Council's ongoing efforts to improve state construction standards. Properly designed non-residential energy codes promote innovation and technological advance, and help lock in energy efficiency at the time of construction – when the energy and cost savings are greatest for businesses and building owners.

These proposed code changes, in addition to creating modest energy savings, will simplify and bring consistency to the commercial energy code. They will provide cost-effective electricity savings and help the region achieve the conservation savings goals outlined in the Council's 5<sup>th</sup> Power Plan. Capturing all the reliable long-term energy savings for the power system is a vital component of meeting our energy demand. These Model Conservation Standards are an economic win-win-win for businesses, consumers and utilities in each state. Businesses and consumers win with lower utility bills;

utilities win through reduced purchases or development of new power resources.

As the Council knows, energy efficiency measures also reduce environmental impacts. In the power sector, energy efficiency is the simplest, most effective way to curb global-warming emissions. With that in mind, we challenge the Council to take the next step and develop a strategy to "extend the Best of Region standard to achieve at least 15% more efficiency" (NPCC 2006-20a, page 1). In November 2004, as part of the West Coast Governors' Global Warming Initiative, the governors of Washington, Oregon and California approved a series of recommendations including incorporation of "aggressive energy efficiency measures into updates of state building energy codes, with a goal of achieving at least 15 percent cumulative savings by 2015 in each state."

Finally, we expect the Council to follow this set of recommendations for new commercial buildings with an even stronger set of recommendations for the five other Model Conservation Standards recommended in the 5<sup>th</sup> Power Plan. The Council was right on target in explaining the critical role of energy codes in securing cost-effective savings for the region. The Energy Coalition believes that aggressive Model Conservation Standards should be applied as broadly as possible to all building stocks and utility programs. We anxiously await the next round of proposed specifications for the five remaining Model Conservation Standards.

Thank you for this opportunity to support the proposed Model Conservation Standards for New Commercial Buildings.

Sincerely,

Mancy Hind

Nancy Hirsh Policy Director NW Energy Coalition 219 1<sup>st</sup> Ave S, Suite 100 Seattle, WA 98104 <u>nancy@nwenergy.org</u>