## Short Introduction to the New RTF Guidelines

#### RTF POLICY ADVISORY COMMITTEE JULY 28, 2011

# Topics

- Why does the RTF need Guidelines?
- How were they developed
- Scope and intent of the Guidelines
- Four savings estimation methods
- RTF responsibilities under the Guidelines
- Feedback Loops
- Policy Issues in Guidelines

## RTF Develops Savings Estimates and Methods that Utilities & Regulators Can <u>Rely</u> On

- Increasing Need for Reliable Estimates of Savings
- Provides Centralized & Unbiased Technical Review
  - Energy Savings Data & Assumptions
  - Cost-Effectiveness Methodology & Assumptions
  - Standard Protocols & Guidelines for Savings Estimation
- Builds on <u>Empirical</u> Data & Historic Experience
- Provides Peer Review in an Open Public Forum
  - Vetting Claims, Identifying Uncertainties
  - Keeping Up with Changes
  - Establish Standards of Proof

## **RTF Plays a Pivotal Role in the Council's 6<sup>th</sup> Power Plan by Measuring the Savings**



## Development of the RTF *Guidelines*?

- RTF operated for 10 years transparently but its "rule book" evolved with experience
- *Guidelines* development began in the fall of 2010 to codify 10 years of experience
- Scope of *Guidelines* grew to encompass all the RTF methods for estimating savings
- Developed over 8 months of intensive engagement by the full RTF (utilities, regulators, staff and consultants)
- Now forwarding *Guidelines* to be examined by the Power Council and the RTF Policy Advisory Committee

## Guidelines Scope and Intent

- "..describe how the RTF ... selects, develops and maintains approved methods for estimating savings from the delivery of energy efficiency measures."
- "Four savings estimation methods ... unit energy savings (UES), standard protocol, custom protocol and program impact evaluation."
- "..intention that each method will produce savings estimates of comparable reliability .." at the lowest reasonable cost

## Four Savings Estimation Methods

- Unit Energy Savings (UES)
  - Average savings per unit delivered
  - Stable mean & variance of savings (CFL delivered by retail sales)

### Standard Protocol

- Prescriptive methods to calculate variable savings
- Development of "Simplest Reliable Estimation Method"

#### Custom Protocol

- Site-specific data collection and analysis
- Program Impact Evaluation
  - Used for everything else
  - Typically utility contracted third-party evaluation of program

## Two RTF's Responsibilities Under the Guidelines

## 1. <u>RTF Approval</u>

- Unit Energy Savings (savings/unit, specs & sunset date)
- Standard Protocols (site-specific calculators, specs & sunset)

## 2. <u>RTF Advice</u>

- Custom Protocols: Guidelines provide guidance on good practices and documentation standards
- Program Impact Evaluation: Guidelines provide guidance on good practices and peer review of research designs

## Feedback Loops

- Utility program impact evaluation
  - Provide data for developing & improving UES & Standard Protocols
- RTF-Approved UES & Standard Protocols
  Reduce need/cost of utility program impact evaluations
- Combined efforts improve estimates of future conservation potential



## Why Council Input in Guidelines?

- Guidelines set forth the process, data quality, and reliability standards used by the RTF
- Standards rely on research & evaluation conducted outside the RTF
  - Utilities, Bonneville, the Energy Trust of Oregon, NEEA, and others
- Implementation of the Guidelines will likely require increased regional investments in research and program impact evaluation
  - Significant financial and resource implications for utilities, Bonneville, the Energy Trust of Oregon, NEEA, and regulators, as well as the RTF itself
- Seek advice from its RTF Policy Advisory Committee on the Guidelines, their application, and implications
  - Four policy issues identified during formulation of Guidelines

## **RTF-Identified Issues**

- 1. Regional Savings Reporting Standards
  - > Whether there should be regional reporting standards
  - If so, should the RTF be charged with their development
- 2. RTF Role in Research Funding
  - Who will fund & conduct the primary research required by the RTF to support the quality standards?
  - What role should the RTF play in identifying, developing, coordinating, and managing regional research?
- 3. RTF Review of Impact Evaluation
  - Should the RTF be called on to review others' impact evaluations?
- 4. Process for Addressing Measures found out of Compliance with the Guidelines
  - Is the process and timeline for bringing measures into compliance appropriate?