

Bill Bradbury
Chair
Oregon

Henry Lorenzen
Oregon

W. Bill Booth
Idaho

James A. Yost
Idaho



Jennifer Anders
Vice Chair
Montana

Pat Smith
Montana

Tom Karier
Washington

Phil Rockefeller
Washington

October 29, 2013

MEMORANDUM

TO: Council Members

FROM: Ben Kujala

SUBJECT: Northwest Power Pool Update on Energy Imbalance Market Efforts

During past two years, the Northwest Power Pool Market Assessment and Coordination Committee (MC Initiative) has been working with its members to assess an Energy Imbalance Market (EIM) for the Pacific Northwest. The first phase of the MC Initiative focused on scenario analyses to develop conservative estimates of the potential benefits of a regional EIM. The results of the phase one effort were released on October, 21 2013, and indicated a conservative estimate of benefits “clustered within the range of \$70 million to \$80 million dollars per year.”

The second phase of the MC Initiative has been evaluating governance issues and barriers to implementing an EIM, and is nearing completion. It is also charting a path forward for this effort.

Rachel Dibble of the Strategy Integration Group at BPA is serving as a representative of the MC Initiative. At the council meeting in Boise on November 5, she will provide a progress report on MC Initiative activities to date, along with an outlook for upcoming activities.

B O N N E V I L L E P O W E R A D M I N I S T R A T I O N

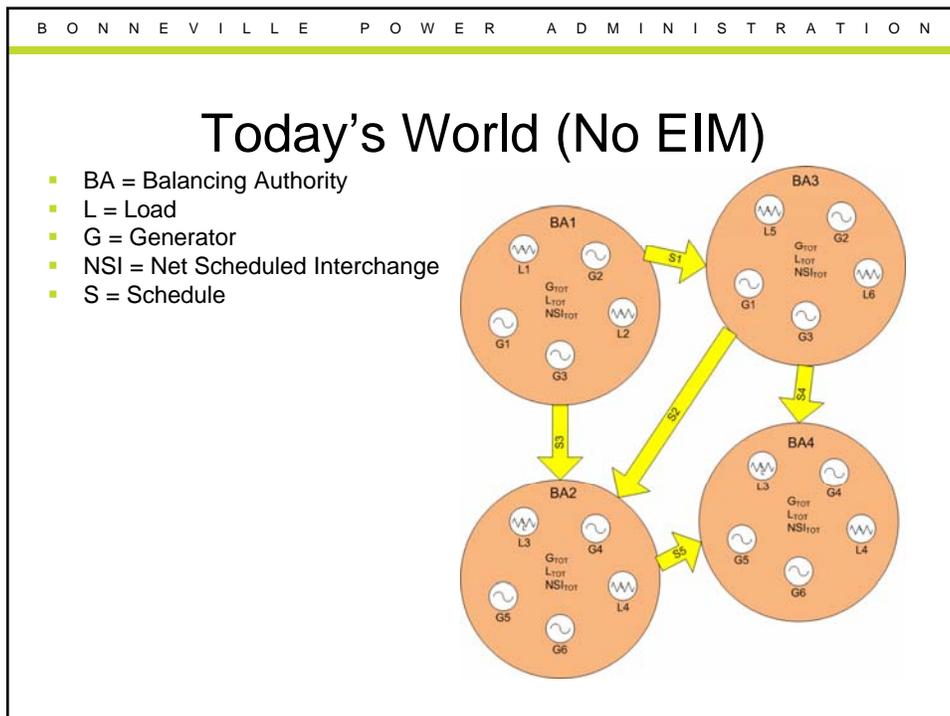
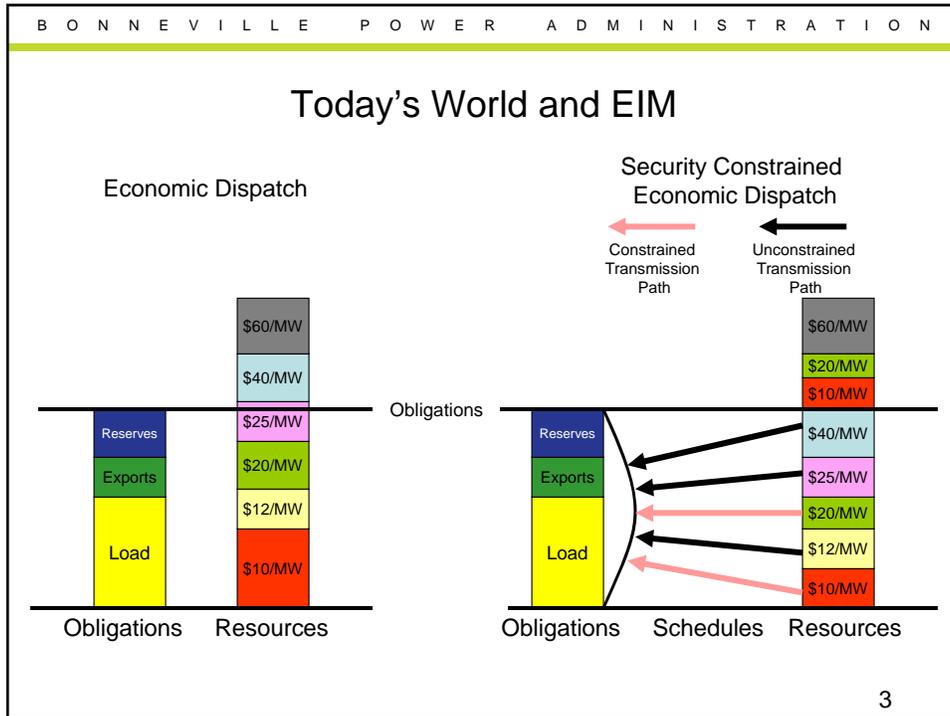
NWPP Members' Market Assessment and Coordination Initiative

Rachel Dibble, Strategy Integration
Bonneville Power Administration

November 5, 2013
Northwest Power and Conservation Council
Public Meeting

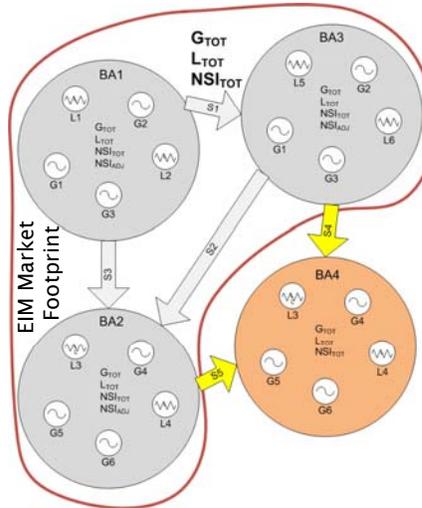
B O N N E V I L L E P O W E R A D M I N I S T R A T I O N

Energy Imbalance Market Basics



Energy Imbalance Market

- BA = Balancing Authority
- L = Load
- G = Generator
- NSI = Net Scheduled Interchange
- S = Schedule



Participation

- Voluntary to decide to join EIM.
- Voluntary for participants to offer dispatchable generation (MW range and offer prices) into the market.
- Mandatory for participants to settle load and generation imbalances via the EIM.

B O N N E V I L L E P O W E R A D M I N I S T R A T I O N

NWPP Members' MC

7

B O N N E V I L L E P O W E R A D M I N I S T R A T I O N

Timeline

- Phase 1 – May 2012 - June 2013
 - Final Phase 1 Report posted publicly
- Phase 2 – June 2013 – November 2013
 - Recommendation to Executives in November
- Proposed Phases 3-5
 - Infrastructure
 - Market/Policy
 - Security Constrained Economic Dispatch (EIM)

8

Problem Statement

- We need additional tools to manage ramps and increasing demand for balancing capacity associated with variable energy resources;
- We seek better tools to systematically share load and resource diversity across our systems;
- We need to better manage and use our increasingly constrained transmission system;
- We seek to contain the costs and compliance risks associated with operating Balancing Authorities;
- Evolving solutions must address cost causation and cost allocation;
- We seek to leverage existing tools and platforms as feasible; and
- We must preserve the value of our existing Contingency Reserve Sharing Program.

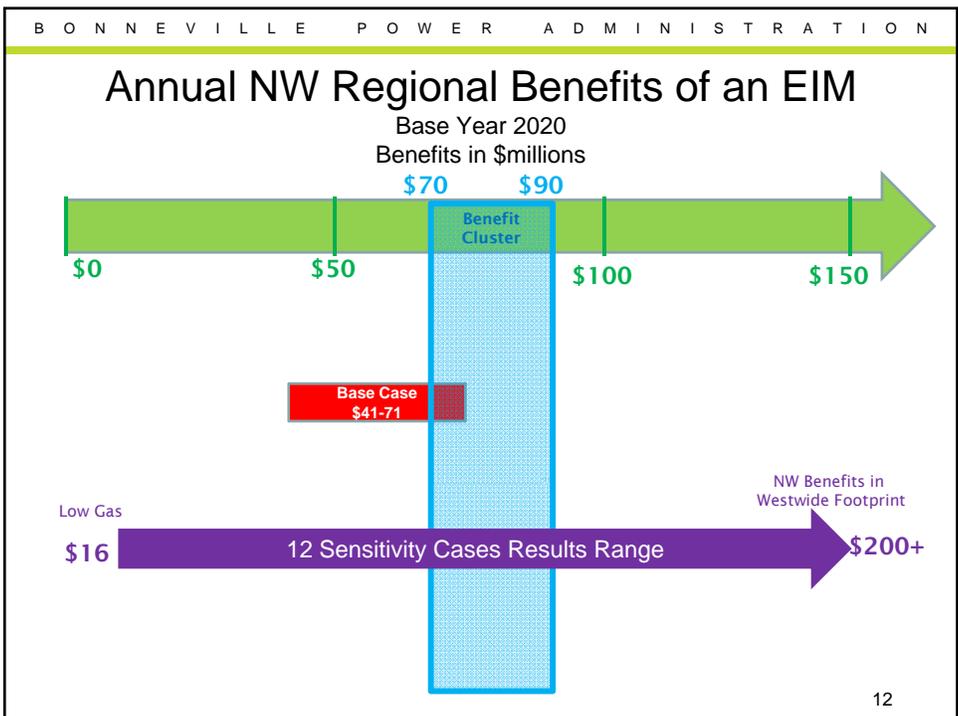
Final Phase I Report

B O N N E V I L L E P O W E R A D M I N I S T R A T I O N

MC Phase 1 Summary Observations

- No silver-bullet solution to region’s challenges
- Market design decisions drive overall costs
- Market Participant costs outweigh Market Operator costs
- Key concerns:
 - Governance (FERC Jurisdiction, EIM Admin Corp)
 - Policy (Hydro, Transmission, Capacity)
 - Technical (Infrastructure, Market Platform)

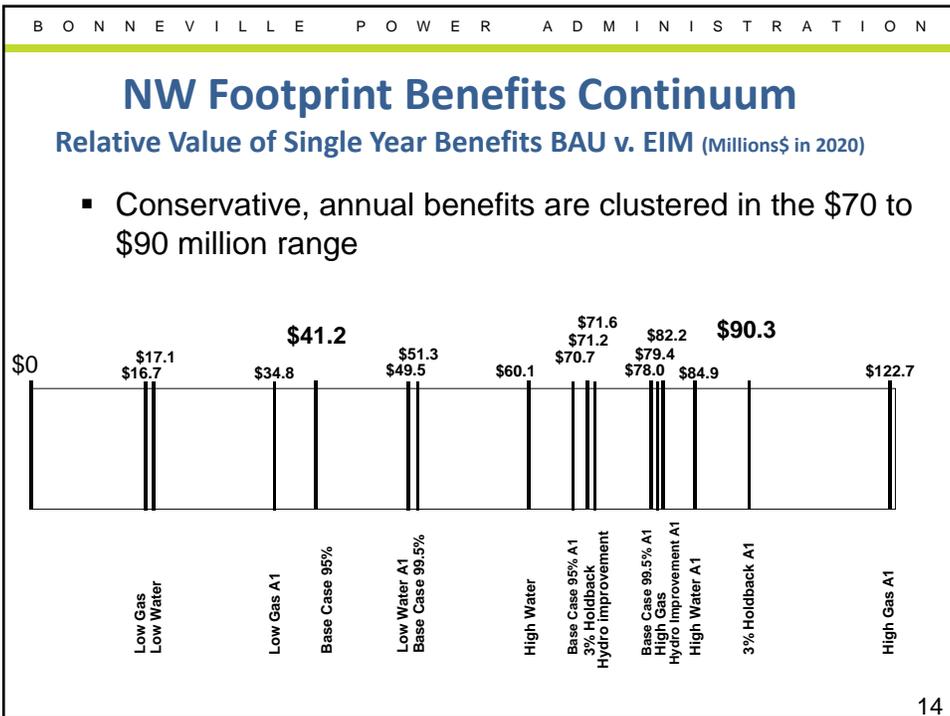
11



B O N N E V I L L E P O W E R A D M I N I S T R A T I O N

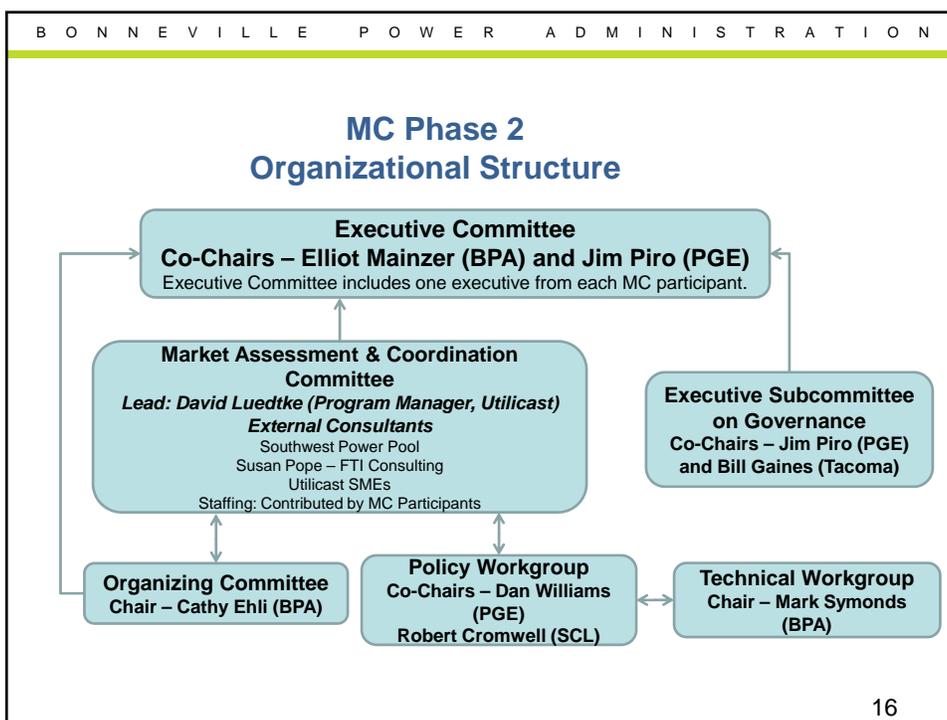
Sensitivity Cases

Case Descriptions		
Base	Base Case 95% (Minimum Achievable Benefits)	<ul style="list-style-type: none"> •95% Confidence Level (CL) on meeting wind & load forecast error for each BA •Hold reserves constant between EIM and BAU •NW Footprint EIM •\$5.62 per MMBtu HH gas price •2006 Loads and hydro energy to represent average water (2003 in CA).
Flex Reserves	Base Case 99.5%	Increased Confidence Level on meeting wind & load forecast error to 99.5% for each BA. Held reserves constant between EIM and BAU.
	Reduced EIM Flex Reserve Case	Reduced flex reserve obligation in EIM to 95% CL on meeting wind & load forecast error for the NWPP EIM footprint as a single entity .
Inefficiencies	3% Holdback Case	Reduced hydro and thermal availability by 3% each, so more units commit.
	6% Holdback Case	Reduced hydro and thermal availability by 6% each, so more units commit.
Footprints	WECC-wide Case	Changed EIM footprint to WECC-wide, otherwise same as Base Case.
	NWPP EIM w/o PAC Case	Changed NWPP EIM footprint to exclude PAC, otherwise same as Base Case.
Gas Prices	High Gas Case	Increased Henry Hub natural gas price to \$8.40 per MMBtu.
	Low Gas Case	Decreased Henry Hub natural gas price to \$3.80 per MMBtu.
Hydro Alternatives	High Water Case	Substituted 2011 hydro energy to represent high water WECC-wide.
	Low Water Case	Substituted 2001 hydro energy to represent low water WECC-wide.
	Hydro Improvement Case	Optimized in 12-hour steps to better represent how hydro scheduler works.



NWPP MEMBERS' **MC INITIATIVE** ACTION

Phase 2 Update



Phase 2 Objectives

The Work Order called for five areas of focus:

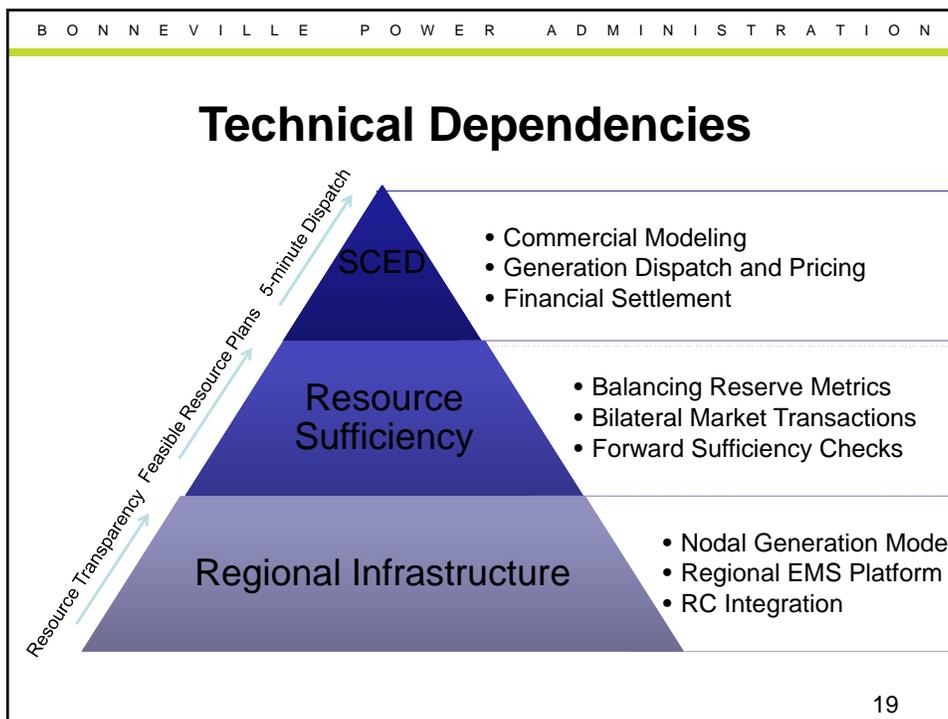
- Address EIM design issues that were identified during Phase 1
- Initiate data sharing objectives associated with regulation sharing
- Refine “all-in” costs including Market Operator, Market Participant and other requisite costs for starting and operating an EIM
- Develop an Implementation Plan that maximizes benefits and options (with or without an EIM)
- Provide illustrative Bylaws for EIM Admin Corp that would help shield its members from FERC jurisdiction

17

Policy Issues

- Data Sharing
- Capacity Backed Imbalance Trading
- Following Reserve Assistance Program (FRAP)
- Resource Sufficiency
- Transmission Compensation
- Hydro Resources in EIM

18



B O N N E V I L L E P O W E R A D M I N I S T R A T I O N

Regional Value Proposition 5.5% Discount Rate & Amortization

Example NPV of EIM Benefits-Costs (millions of \$ in 2014)

	Low SPP Cost Est	High SPP Cost Est	CAISO Cost Estimate	CAISO Cost Estimate
	Low Participant Cost	High Participant Cost	Low Participant Cost	High Participant Cost
Low Benefit (\$41.2 mil)	\$1.89	\$143.75	\$62.43	\$50.23
High Benefit (\$90.3 mil)	\$312.84	\$170.98	\$377.16	\$264.50

Benefits: 10 years, 2018 EIM launch date through 2027

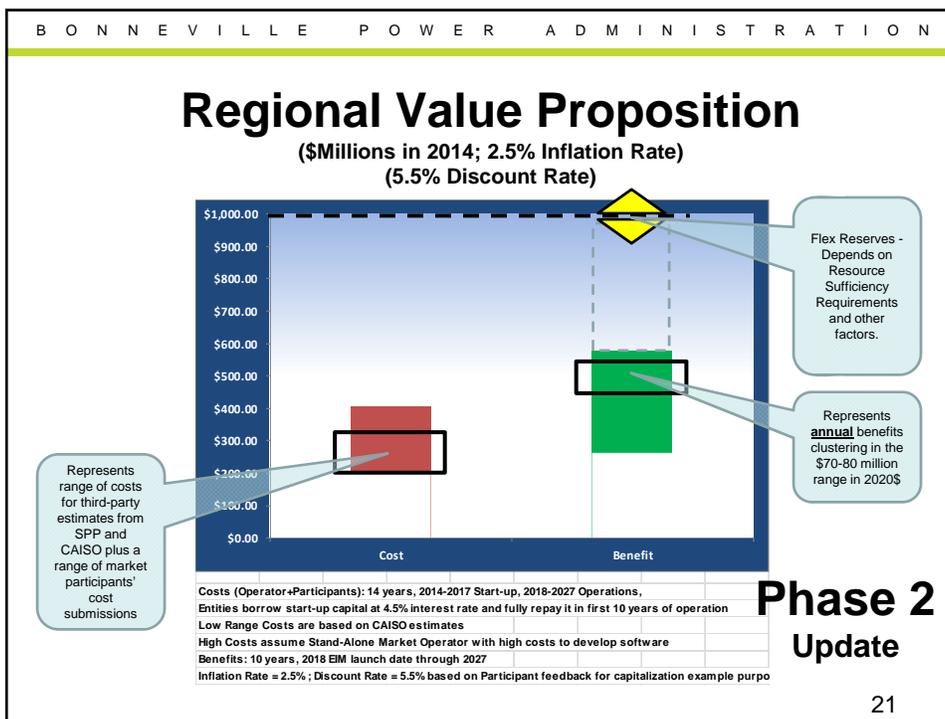
Costs (Operator+Participants): 14 years, 2014-2017 Start-up, 2018-2027 Operations,

Entities borrow start-up capital at 4.5% interest rate and fully repay it in first 10 years of operation

Inflation Rate = 2.5%; Discount Rate = 5.5% based on Participant feedback for capitalization example purposes

**Phase 2
Update**

20



B O N N E V I L L E P O W E R A D M I N I S T R A T I O N

Regional Value Proposition

11% Discount Rate & Amortization

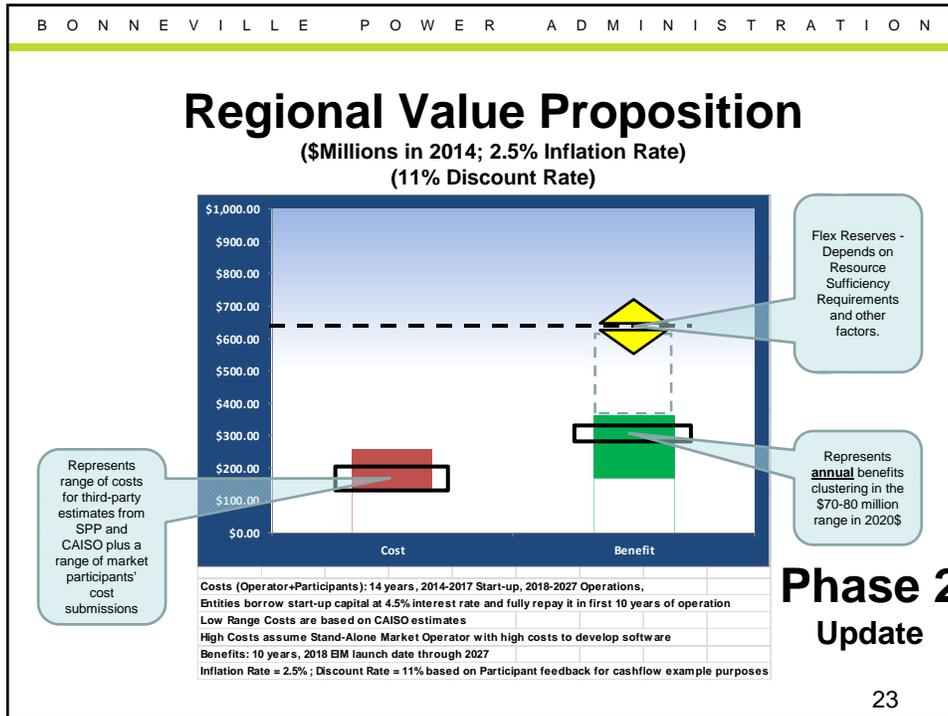
Example NPV of EIM Benefits-Costs (millions of \$ in 2014)

	Low SPP Cost Est	High SPP Cost Est	CAISO Cost Estimate	CAISO Cost Estimate
	Low Participant Cost	High Participant Cost	Low Participant Cost	High Participant Cost
Low Benefit (\$41.2 mil)	\$1.61	\$91.50	\$39.13	\$32.13
High Benefit (\$90.3 mil)	\$197.04	\$107.15	\$237.78	\$166.52

Phase 2 Update

Benefits: 10 years, 2018 EIM launch date through 2027
 Costs (Operator+Participants): 14 years, 2014-2017 Start-up, 2018-2027 Operations,
 Entities borrow start-up capital at 4.5% interest rate and fully repay it in first 10 years of operation
 Inflation Rate = 2.5%; Discount Rate = 11% based on Participant feedback for cashflow example purposes

22



B O N N E V I L L E P O W E R A D M I N I S T R A T I O N

NW EIM Participant Cost Ranges

(Estimates assume incremental EIM costs above Order 764 implementation costs.
Low and High ranges reflect uncertainty associated with implementing Order 764.)

	Number of Parties	Start-Up Cost		On-Going Cost	
		High	Low	High	Low
Total	22	\$59,677,242	\$29,732,792	\$26,876,650	\$15,262,550
Hourly Coordination Cost		\$400,000		\$70,000	

Phase 2 Update

Data submissions represent 91% of participating load (MWH) modeled in 2020 E3 EIM case

24

Next Steps

- October 31 – Final Phase 2 Report to NWPP MC Executives
- November 19 – NWPP MC Executive Committee Meeting
- December/January – NWPP MC Public Meeting

NWPP Members' Market Assessment and Coordination Initiative

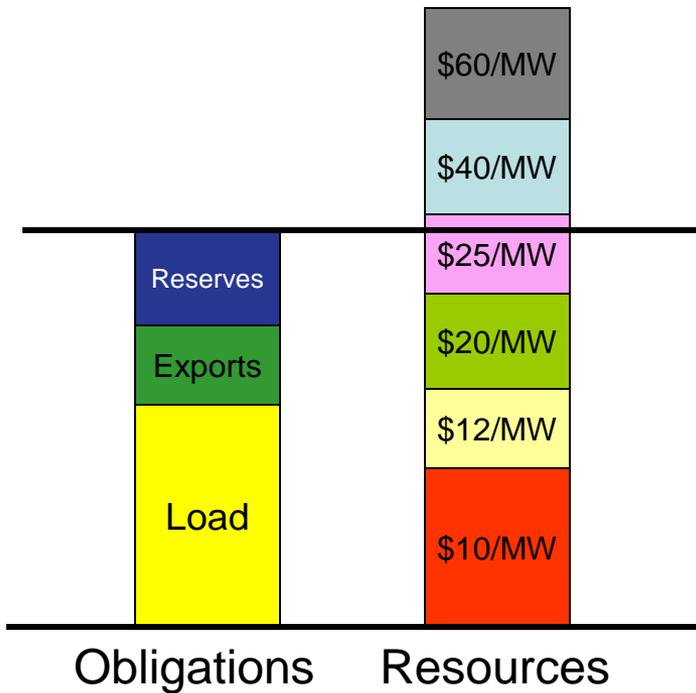
Rachel Dibble, Strategy Integration
Bonneville Power Administration

November 5, 2013
Northwest Power and Conservation Council
Public Meeting

Energy Imbalance Market Basics

Today's World and EIM

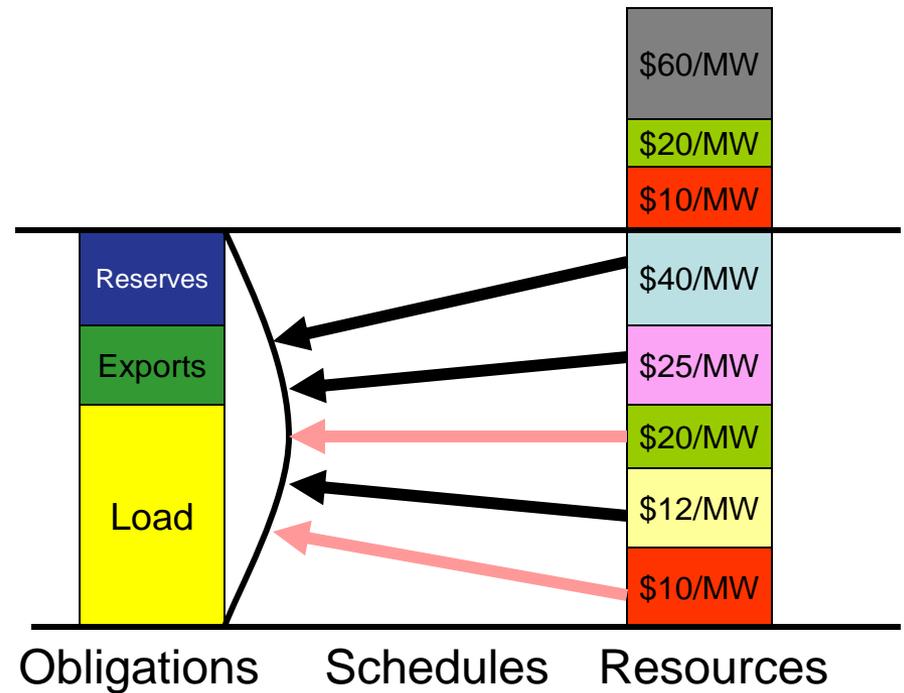
Economic Dispatch



Security Constrained Economic Dispatch

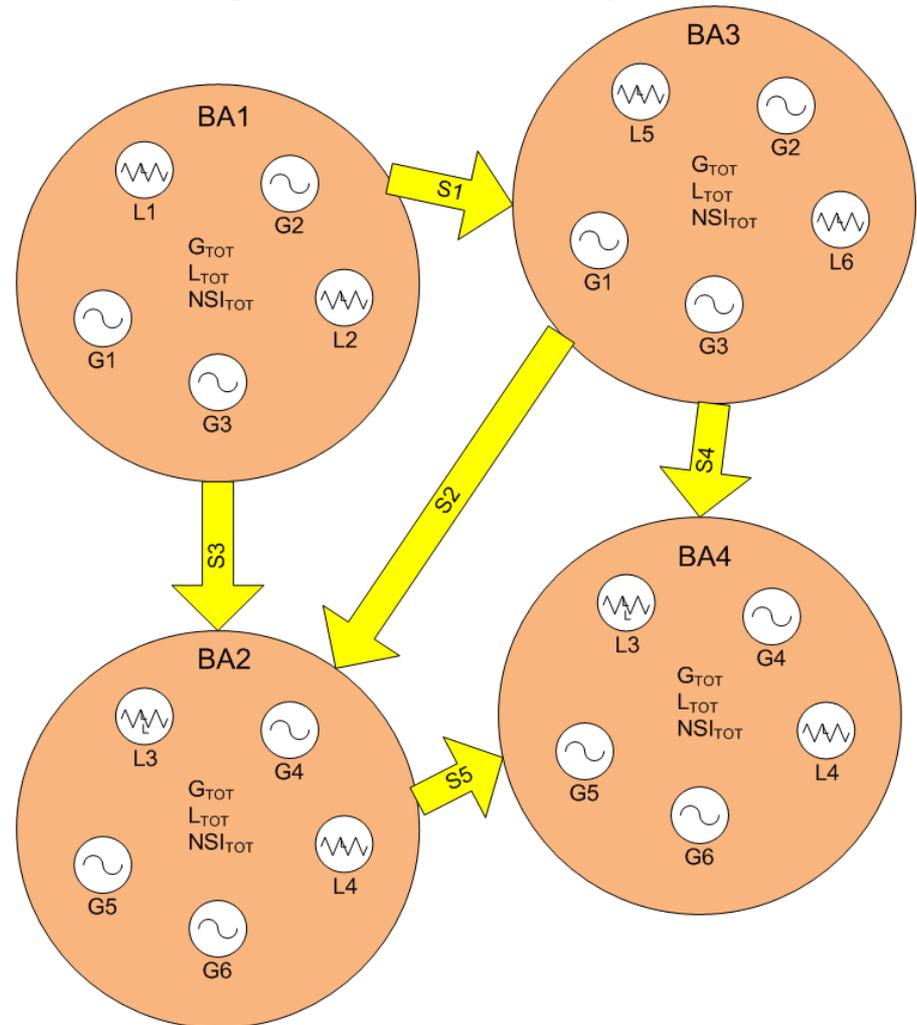
 Constrained Transmission Path
 Unconstrained Transmission Path

Obligations



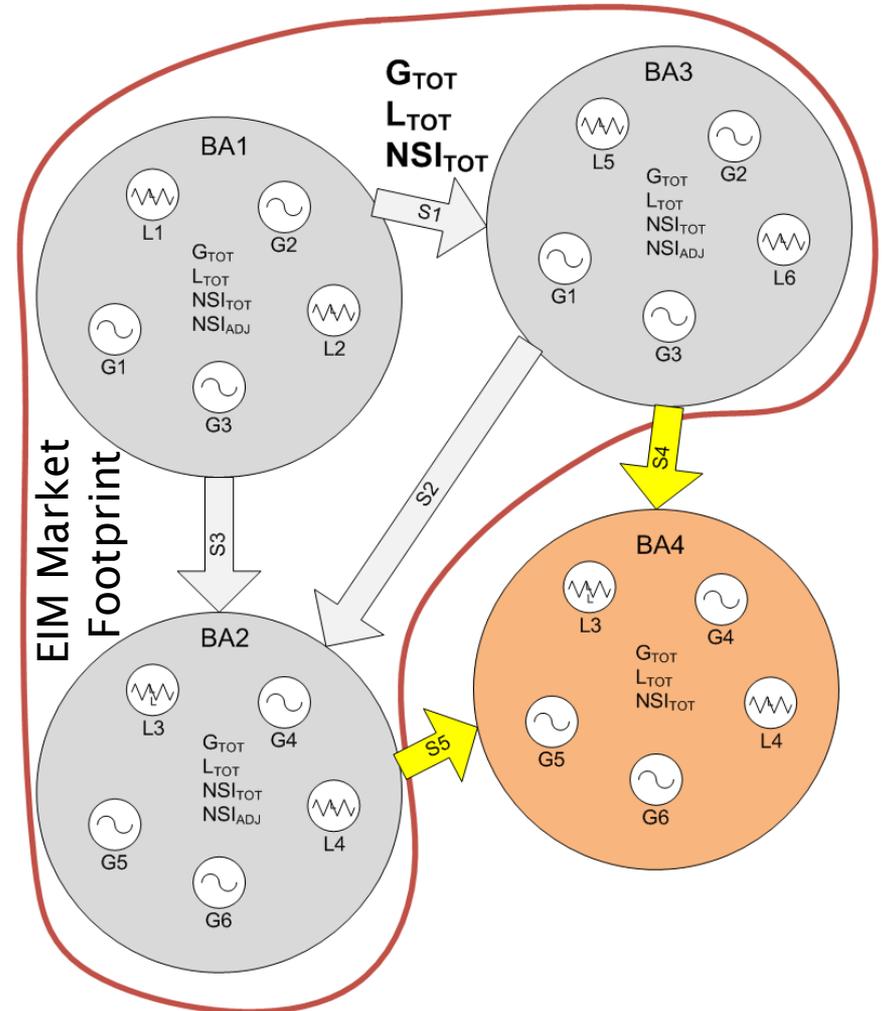
Today's World (No EIM)

- BA = Balancing Authority
- L = Load
- G = Generator
- NSI = Net Scheduled Interchange
- S = Schedule



Energy Imbalance Market

- BA = Balancing Authority
- L = Load
- G = Generator
- NSI = Net Scheduled Interchange
- S = Schedule



Participation

- Voluntary to decide to join EIM.
- Voluntary for participants to offer dispatchable generation (MW range and offer prices) into the market.
- Mandatory for participants to settle load and generation imbalances via the EIM.

NWPP Members' MC

Timeline

- Phase 1 – May 2012 - June 2013
 - Final Phase 1 Report posted publicly
- Phase 2 – June 2013 – November 2013
 - Recommendation to Executives in November
- Proposed Phases 3-5
 - Infrastructure
 - Market/Policy
 - Security Constrained Economic Dispatch (EIM)

Problem Statement

- We need additional tools to manage ramps and increasing demand for balancing capacity associated with variable energy resources;
- We seek better tools to systematically share load and resource diversity across our systems;
- We need to better manage and use our increasingly constrained transmission system;
- We seek to contain the costs and compliance risks associated with operating Balancing Authorities;
- Evolving solutions must address cost causation and cost allocation;
- We seek to leverage existing tools and platforms as feasible; and
- We must preserve the value of our existing Contingency Reserve Sharing Program.

Final Phase I Report

MC Phase 1 Summary Observations

- No silver-bullet solution to region's challenges
- Market design decisions drive overall costs
- Market Participant costs outweigh Market Operator costs
- Key concerns:
 - Governance (FERC Jurisdiction, EIM Admin Corp)
 - Policy (Hydro, Transmission, Capacity)
 - Technical (Infrastructure, Market Platform)

Annual NW Regional Benefits of an EIM

Base Year 2020
Benefits in \$millions



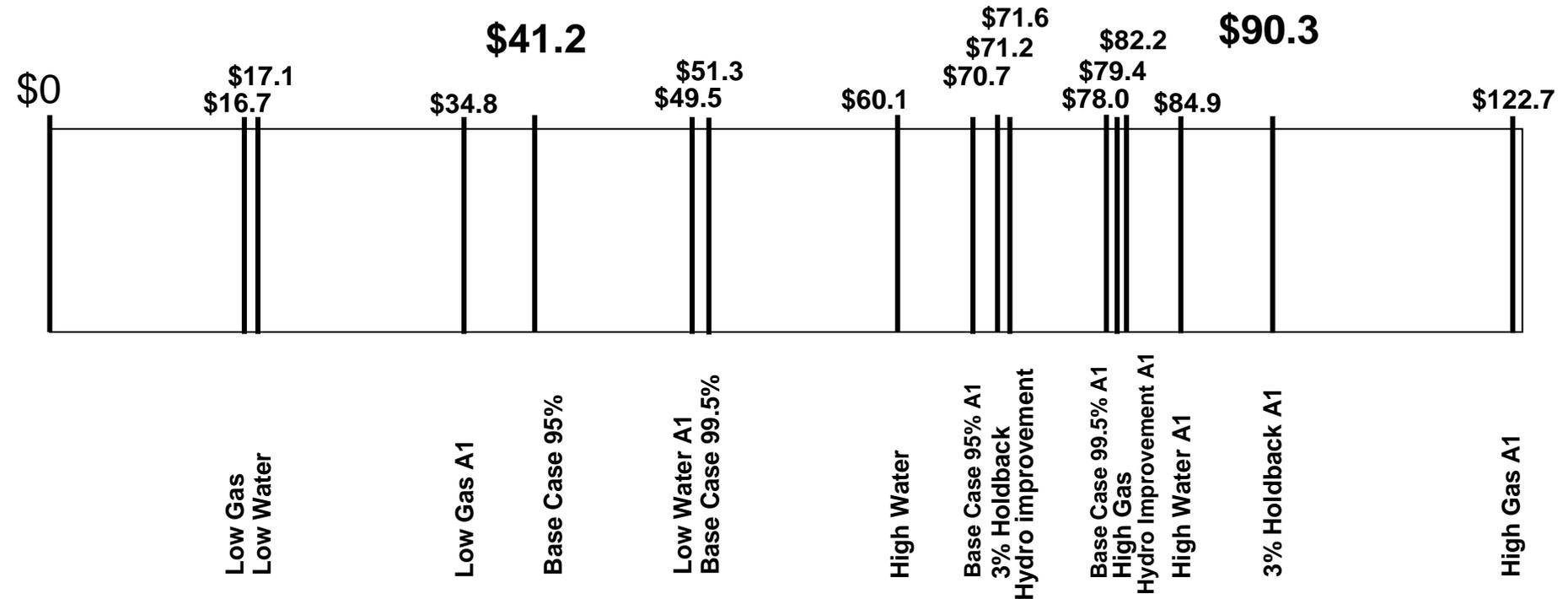
Sensitivity Cases

Case Descriptions		
Base	Base Case 95% (Minimum Achievable Benefits)	<ul style="list-style-type: none"> •95% Confidence Level (CL) on meeting wind & load forecast error for each BA •Hold reserves constant between EIM and BAU •NW Footprint EIM •\$5.62 per MMBtu HH gas price •2006 Loads and hydro energy to represent average water (2003 in CA).
Flex Reserves	Base Case 99.5%	Increased Confidence Level on meeting wind & load forecast error to 99.5% for each BA. Held reserves constant between EIM and BAU.
	Reduced EIM Flex Reserve Case	Reduced flex reserve obligation in EIM to 95% CL on meeting wind & load forecast error for the NWPP EIM footprint as a single entity .
Inefficiencies	3% Holdback Case	Reduced hydro and thermal availability by 3% each, so more units commit.
	6% Holdback Case	Reduced hydro and thermal availability by 6% each, so more units commit .
Footprints	WECC-wide Case	Changed EIM footprint to WECC-wide, otherwise same as Base Case.
	NWPP EIM w/o PAC Case	Changed NWPP EIM footprint to exclude PAC, otherwise same as Base Case.
Gas Prices	High Gas Case	Increased Henry Hub natural gas price to \$8.40 per MMBtu.
	Low Gas Case	Decreased Henry Hub natural gas price to \$3.80 per MMBtu.
Hydro Alternatives	High Water Case	Substituted 2011 hydro energy to represent high water WECC-wide.
	Low Water Case	Substituted 2001 hydro energy to represent low water WECC-wide.
	Hydro Improvement Case	Optimized in 12-hour steps to better represent how hydro scheduler works.

NW Footprint Benefits Continuum

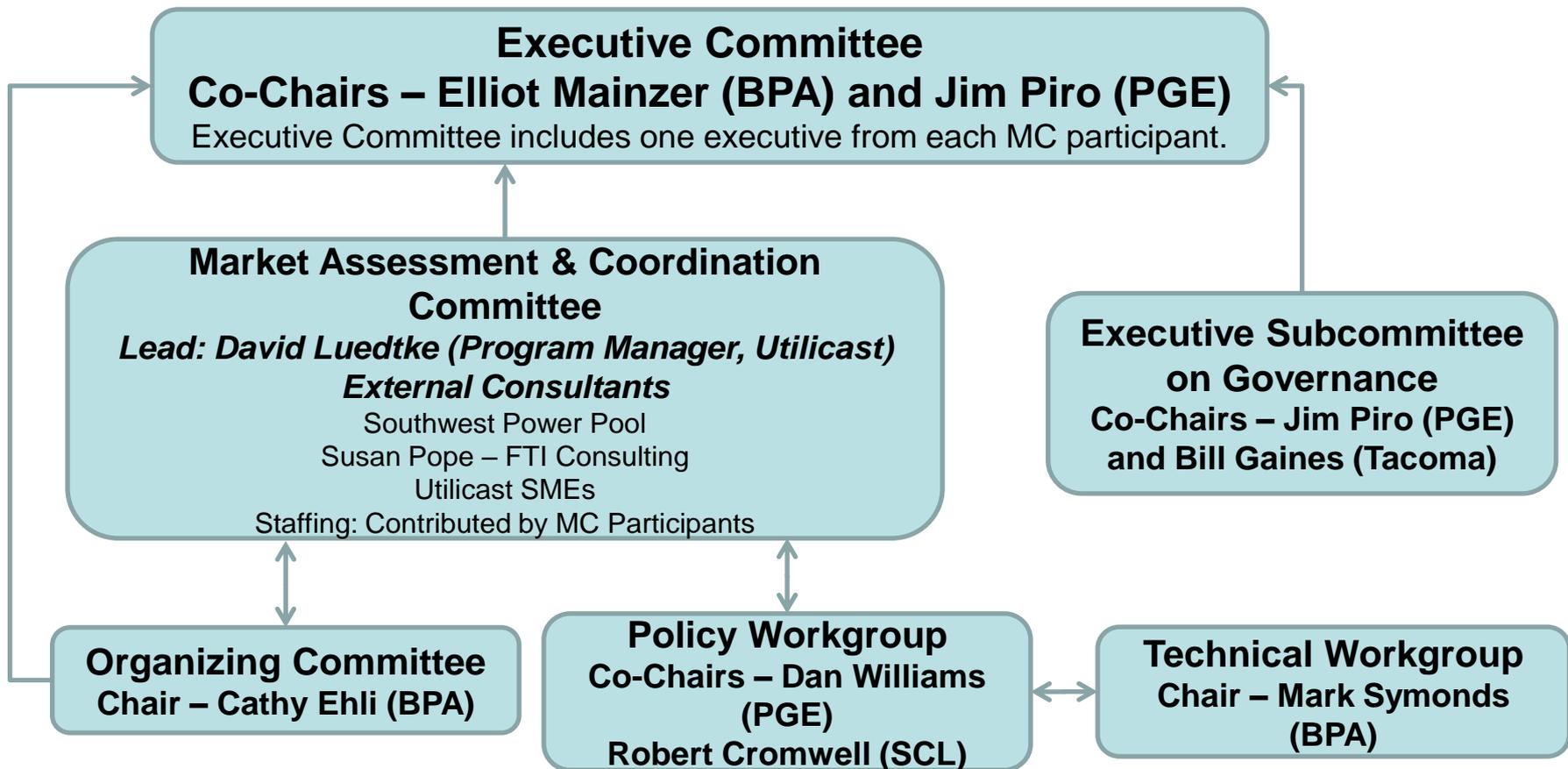
Relative Value of Single Year Benefits BAU v. EIM (Millions\$ in 2020)

- Conservative, annual benefits are clustered in the \$70 to \$90 million range



Phase 2 Update

MC Phase 2 Organizational Structure



Phase 2 Objectives

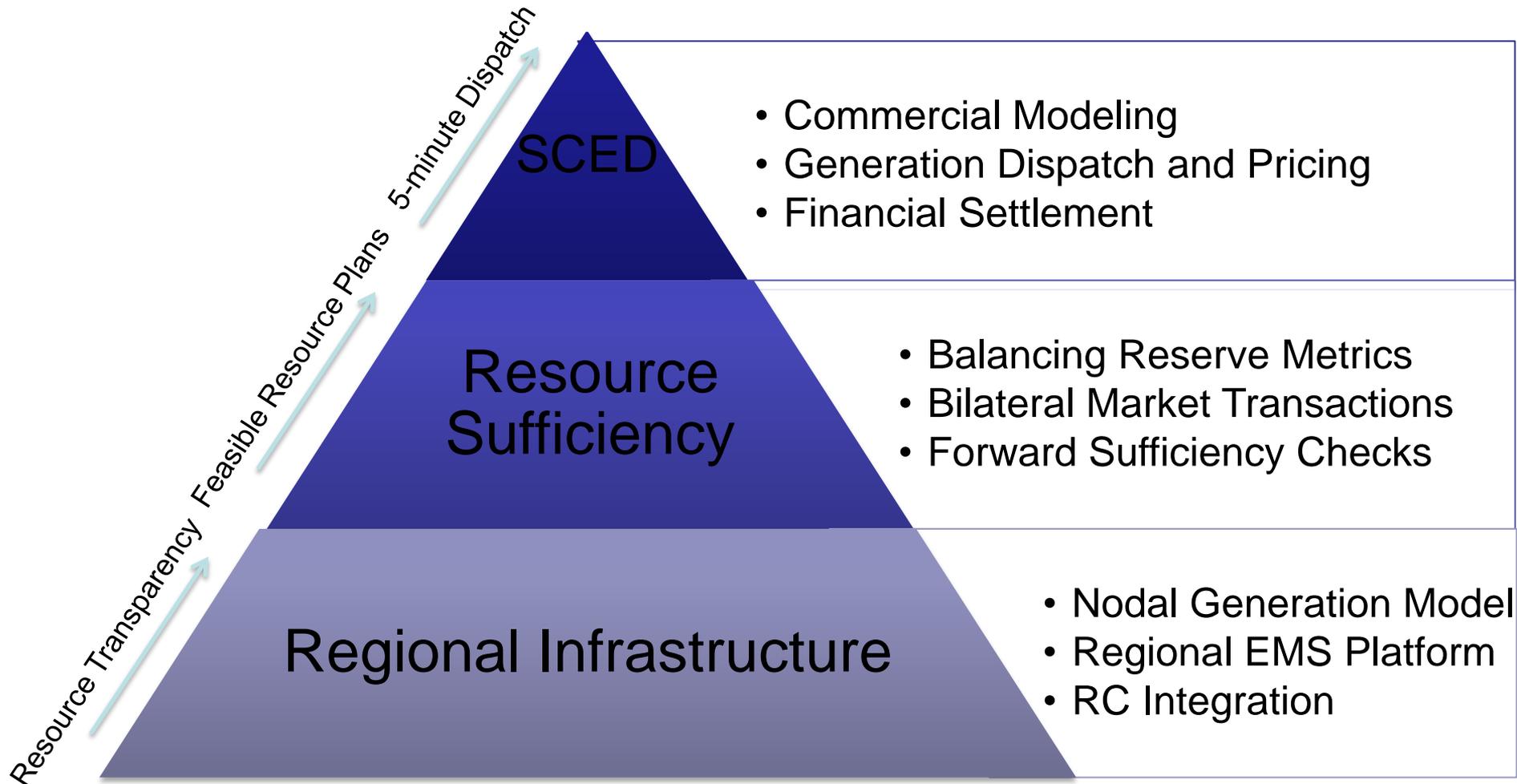
The Work Order called for five areas of focus:

- Address EIM design issues that were identified during Phase 1
- Initiate data sharing objectives associated with regulation sharing
- Refine “all-in” costs including Market Operator, Market Participant and other requisite costs for starting and operating an EIM
- Develop an Implementation Plan that maximizes benefits and options (with or without an EIM)
- Provide illustrative Bylaws for EIM Admin Corp that would help shield its members from FERC jurisdiction

Policy Issues

- Data Sharing
- Capacity Backed Imbalance Trading
- Following Reserve Assistance Program (FRAP)
- Resource Sufficiency
- Transmission Compensation
- Hydro Resources in EIM

Technical Dependencies



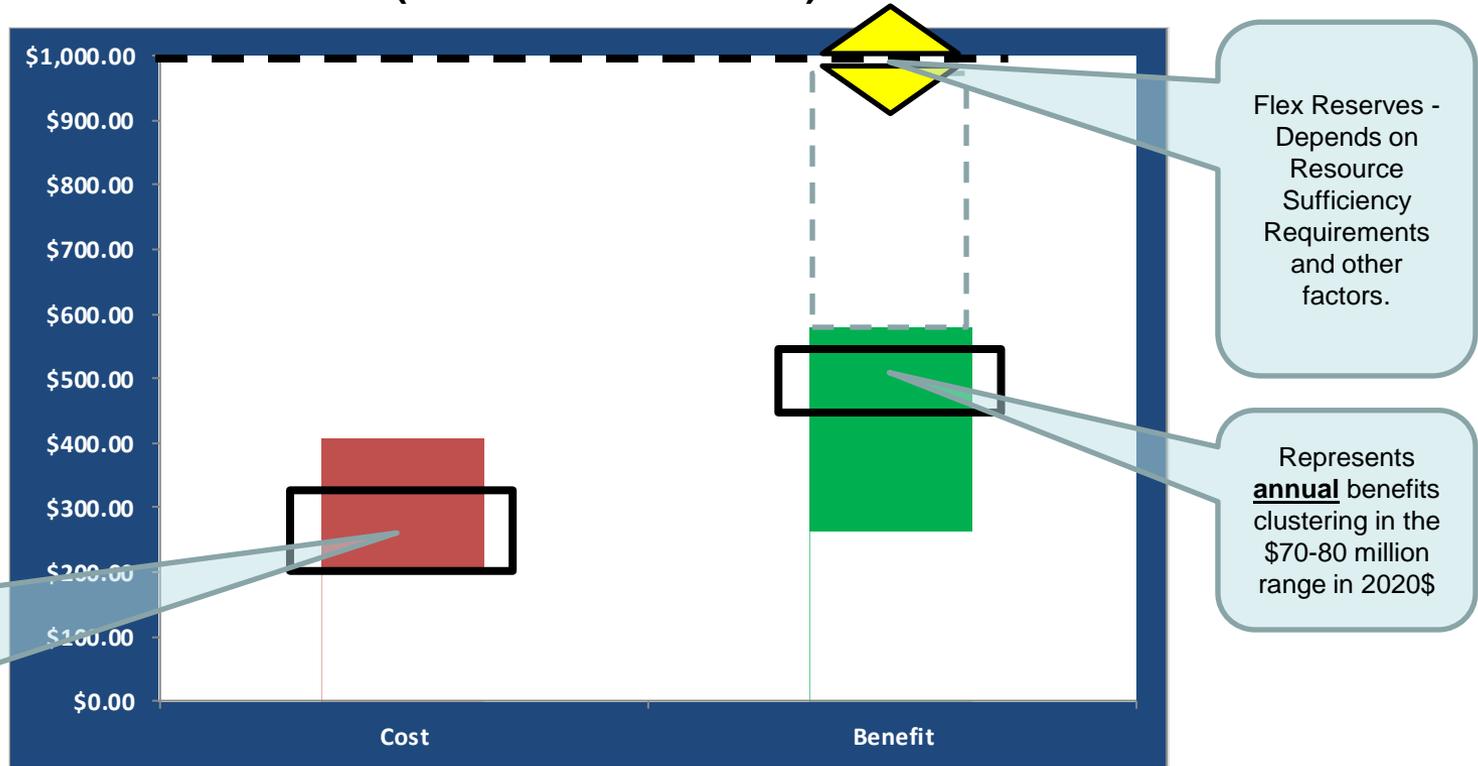
Regional Value Proposition

5.5% Discount Rate & Amortization

Example NPV of EIM Benefits-Costs (millions of \$ in 2014)				
	Low SPP Cost Est	High SPP Cost Est	CAISO Cost Estimate	CAISO Cost Estimate
	Low Participant Cost	High Participant Cost	Low Participant Cost	High Participant Cost
Low Benefit (\$41.2 mil)	\$1.89	\$143.75	\$62.43	\$50.23
High Benefit (\$90.3 mil)	\$312.84	\$170.98	\$377.16	\$264.50
Benefits: 10 years, 2018 EIM launch date through 2027			<h1 style="font-size: 2em;">Phase 2</h1> <h2 style="font-size: 1.5em;">Update</h2>	
Costs (Operator+Participants): 14 years, 2014-2017 Start-up, 2018-2027 Operations,				
Entities borrow start-up capital at 4.5% interest rate and fully repay it in first 10 years of operation				
Inflation Rate = 2.5%; Discount Rate = 5.5% based on Participant feedback for capitalization example purposes				

Regional Value Proposition

(\$Millions in 2014; 2.5% Inflation Rate)
(5.5% Discount Rate)



Represents range of costs for third-party estimates from SPP and CAISO plus a range of market participants' cost submissions

Flex Reserves - Depends on Resource Sufficiency Requirements and other factors.

Represents **annual** benefits clustering in the \$70-80 million range in 2020\$

Costs (Operator+Participants): 14 years, 2014-2017 Start-up, 2018-2027 Operations,
 Entities borrow start-up capital at 4.5% interest rate and fully repay it in first 10 years of operation
 Low Range Costs are based on CAISO estimates
 High Costs assume Stand-Alone Market Operator with high costs to develop software
 Benefits: 10 years, 2018 EIM launch date through 2027
 Inflation Rate = 2.5% ; Discount Rate = 5.5% based on Participant feedback for capitalization example purpo

Phase 2 Update

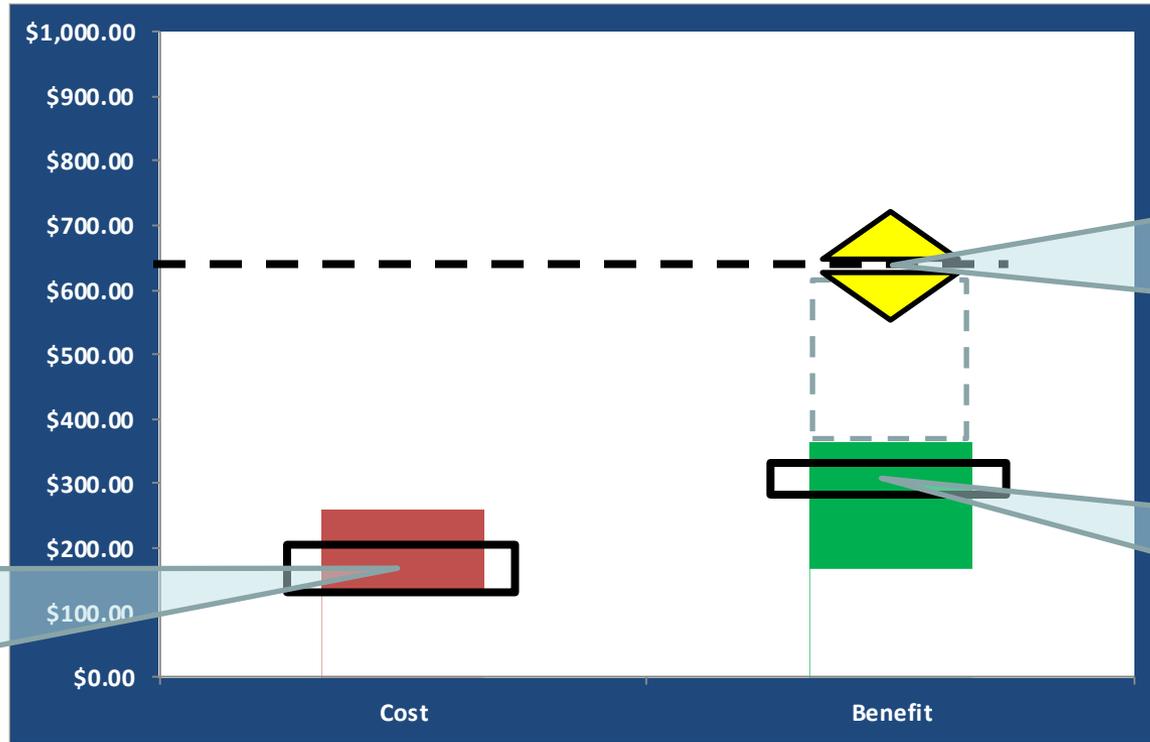
Regional Value Proposition

11% Discount Rate & Amortization

Example NPV of EIM Benefits-Costs (millions of \$ in 2014)					
		Low SPP Cost Est	High SPP Cost Est	CAISO Cost Estimate	CAISO Cost Estimate
		Low Participant Cost	High Participant Cost	Low Participant Cost	High Participant Cost
Low Benefit (\$41.2 mil)		\$1.61	\$91.50	\$39.13	\$32.13
High Benefit (\$90.3 mil)		\$197.04	\$107.15	\$237.78	\$166.52
Benefits: 10 years, 2018 EIM launch date through 2027				Phase 2 Update	
Costs (Operator+Participants): 14 years, 2014-2017 Start-up, 2018-2027 Operations,					
Entities borrow start-up capital at 4.5% interest rate and fully repay it in first 10 years of operation					
Inflation Rate = 2.5%; Discount Rate = 11% based on Participant feedback for cashflow example purposes					

Regional Value Proposition

(\$Millions in 2014; 2.5% Inflation Rate)
(11% Discount Rate)



Represents range of costs for third-party estimates from SPP and CAISO plus a range of market participants' cost submissions

Flex Reserves - Depends on Resource Sufficiency Requirements and other factors.

Represents **annual** benefits clustering in the \$70-80 million range in 2020\$

Costs (Operator+Participants): 14 years, 2014-2017 Start-up, 2018-2027 Operations,
Entities borrow start-up capital at 4.5% interest rate and fully repay it in first 10 years of operation
Low Range Costs are based on CAISO estimates
High Costs assume Stand-Alone Market Operator with high costs to develop software
Benefits: 10 years, 2018 EIM launch date through 2027
Inflation Rate = 2.5% ; Discount Rate = 11% based on Participant feedback for cashflow example purposes

Phase 2 Update

NW EIM Participant Cost Ranges

(Estimates assume incremental EIM costs above Order 764 implementation costs. Low and High ranges reflect uncertainty associated with implementing Order 764.)

	Number of Parties	Start-Up Cost		On-Going Cost	
		High	Low	High	Low
Total	22	\$59,677,242	\$29,732,792	\$26,876,650	\$15,262,550
Hourly Coordination Cost		\$400,000		\$70,000	

Phase 2 Update

Data submissions represent 91% of participating load (MWH) modeled in 2020 E3 EIM case

Next Steps

- October 31 – Final Phase 2 Report to NWPP MC Executives
- November 19 – NWPP MC Executive Committee Meeting
- December/January – NWPP MC Public Meeting