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Northwest Power and Conservation Council

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April 30, 2019

DECISION MEMORANDUM

TO: Council members

FROM: Sandra Hirotsu, Administrative Division Director
Michael Osborne, Business Manager

SUBJECT: Decision to release for public comment the Fiscal Year 2021 and Fiscal Year 2020 Revised Budget

PROPOSED ACTION: Staff recommends the Council approve the release of its draft Fiscal Year 2021 and Fiscal Year 2020 Revised budget for public comment through June 28, 2019.

SIGNIFICANCE: As part of its annual budget development process, the Council provides for a 30-60 day public comment period on its draft budget. The funding necessary for the Council to carry out its activities and responsibilities under the Northwest Power Act is provided by the Bonneville Power Administration based on the Council's adopted budget. Following public comment, the Council adopts its budget in July or August of each fiscal year and forwards the adopted budget to Bonneville for inclusion in its budget transmittal to Congress.

BACKGROUND

The proposed Fiscal Year 2020 Revised budget is \$ 11,722,000 and the proposed FY 2021 budget is \$11,893,000. These budgets are both below the calculation of the budget cap based on the forecast of firm power sales as specified in the Northwest Power Act.

For the last 20 years the Council's budget has consistently grown at or less than the rate of inflation. In addition, through our ongoing efforts the Council has consistently underspent its budget with all savings reverting back to Bonneville.

The Council's FY2020 revised budget of \$11,722,000 is slightly lower than the FY2020 budget adopted last year. A reduction in the budget for personal services in the central office and an increase in operating expenses due to projected increased travel and meetings/consultations during the Fish and Wildlife Program amendment process results in an overall slight decrease in the overall budget for FY2020.

The proposed FY2021 budget of \$11,893,000 is an increase from the FY2020 revised budget but \$63,000 lower than last year's projected FY2021 budget. Included in that amount is the projected increased cost of staff travel and public hearings leading up to the adoption of the Council's next power plan projected for Spring 2021. Also included in the projected budget for FY2021 is the anticipated cost increases associated with maintaining employee benefits such as health insurance.

ANALYSIS

Interested parties will be given an opportunity to request consultations with staff and submit written comments on the draft budget between May 10, 2019 and June 28, 2019—a 45-day public comment period. An opportunity for oral comment will be provided at the June 11-12, 2019 Council meeting in Portland, Oregon.

The Draft Fiscal Year 2021 budget and Fiscal Year 2020 revisions document will be posted and available for viewing and comment on the Council's website when approved for release by the Council.

Northwest Power and Conservation Council

Fiscal Year 2021 Budget and 2020 Revised Budget

Mission

To ensure, with public participation, an affordable and reliable energy system while enhancing fish and wildlife in the Columbia River Basin.

Core values

- We take the long view. We work for the well-being of future generations, not just our own.
- We take a regional perspective. We address the interests of the region as a whole.
- We serve the public. We listen to their concerns and we strive to bring insight to the issues affecting them.
- We embrace learning. We are open to change and diverse views because it sparks critical thinking and evaluation.
- We are independent. We tell people what they need to know because trust is the basis of partnership and the key to progress.

Strategic goals

In the next two fiscal years, the Council will complete two of the major planning activities required by Congress--review and amend the Columbia River Basin Fish and Wildlife Program and develop a twenty-year power plan for the region.

The goal of both planning processes is to respond to changes in the region: the evolving science about the Columbia Basin ecosystem; the Northwest's economy; the availability of Bonneville funding for fish and wildlife mitigation; the cost of generating resources; the

public's engagement in issues involving both fish and wildlife and energy; and the operation of the Columbia River power system.

Given these challenges, the Council will pursue the following strategic priorities:

Energy

- Strengthen the Council's position as a recognized, credible, and objective hub for regional power planning information and analysis
- Develop the region's next twenty-year power plan while continuing to implement the Seventh Northwest Power Plan
- On an ongoing basis, update and adapt the Council's power planning methods, processes, and analytic tools to the changing characteristics and needs of the Northwest power system.

Fish and Wildlife

- Strengthen the Council's position as a recognized, credible, and objective hub for regional fish and wildlife planning information and analysis
- Continue to improve the effectiveness and cost-effectiveness of the region's restoration actions through fish and wildlife program amendments and project reviews
- Work aggressively to implement habitat improvements that benefit fish and wildlife in the mainstem, tributaries, and estuary
- Continue the work to reform artificial production practices so that they are effective in improving production above Bonneville Dam while protecting, and benefitting where possible, naturally spawning populations.

Public Affairs

- Continue the focus to communicate effectively with stakeholders and the public to create engagement on fish, wildlife, and energy issues through presentations, the Council's website, social media, print publications, and staff outreach.

The Northwest Power and Conservation Council was authorized by Congress in 1980 through the Pacific Northwest Electric Power Planning and Conservation Act (P.L. 96-501). The Council is not a federal agency; it is an interstate compact agency created by the legislatures of Idaho, Montana, Oregon and Washington.

The governors of the four Northwest states each appoint two members to the Council. The eight-member Council sets policy and provides leadership for Council work. The central office in Portland, Oregon houses the Council's professional staff. The Council's 8 members and professional state staff have offices in the states they represent. The Council members gather monthly for Council meetings and other meetings around the region, as necessary, to discuss energy and fish and wildlife issues, gain insight from experts around the region, and to conduct Council business.

Council Responsibilities

The principal duties of the Council set forth in the Northwest Power Act are to: 1) develop a regional power plan to assure the Northwest an adequate, efficient, economical, and reliable power supply; 2) develop a fish and wildlife program to protect and enhance fish and wildlife affected by hydroelectric development in the Columbia River Basin and make annual funding recommendations to the Bonneville Power Administration for projects to implement the program; and 3) provide for broad public participation in these processes and inform the public about regional energy, fish, and wildlife issues.

Regional Power Plan

The Power Act directs the Council to develop, and periodically amend a plan to ensure the Pacific Northwest of an adequate, efficient, economical, and reliable power supply. The Council adopted the first version of its power plan in 1983 and reviews the plan for amendment at least every five years. The latest power plan was adopted in 2016.

Columbia River Basin Fish and Wildlife Program

The Power Act directs the Council to develop, adopt, and periodically amend a program to protect and enhance fish and wildlife affected by the development and operation of hydroelectric projects in the Columbia River Basin, and review Bonneville's progress in implementing the program. The basin-wide program includes 59 subbasin plans, adopted by the Council in 2004 and 2005, which provide environmental and biological goals specific to fish and wildlife in the subbasin. The fish and wildlife program adopted by the Council also is part of the Council's power plan.

With the assistance of the Independent Scientific Review Panel established by the Power Act, the Council also reviews and makes recommendations concerning projects proposed for funding by Bonneville to implement the program.

The Council also monitors the efforts of Federal agencies responsible for managing, operating, or regulating Federal or non-Federal hydroelectric facilities located on the Columbia River and its tributaries—including the U.S. Army Corps of Engineers, the Bureau of Reclamation, and the Federal Energy Regulatory Commission -- to ensure the agencies consider the Council's fish and wildlife program at relevant stages of their decision-making as required by the Power Act.

Public Involvement

The Power Act requires the Council to develop and maintain comprehensive programs to inform the public of major regional energy, fish, and wildlife issues, and obtain feedback from the public, Bonneville, Bonneville's customers, fish and wildlife agencies, Indian tribes, and others for consideration in its decision-making. The Council also is required to report to Congress annually on actions taken to implement the Power Act.

Council Funding

The Northwest Power Act establishes a funding mechanism to enable the Council to carry out its functions and responsibilities. Funding for the Council (subject to specific limits described below) is paid from funds available to the administrator of the Bonneville Power Administration and must be included in Bonneville's annual budgets submitted to Congress. Council funding is provided by ratepayer revenues where Bonneville is a self-financing federal agency. Funding for the Council does not come from annual Federal appropriations or from state governments.

The Northwest Power Act's funding mechanism was based on Congress' expectation, in 1980, that Bonneville would serve the region's future growing electricity needs. Congress thus tied the amount of funds the administrator can provide annually to the Council to the number of kilowatt hours of firm power forecast to be sold by the Bonneville administrator. The Act provides a funding limit for the Council's annual budget; calculated by multiplying the amount of Bonneville's forecasted firm power sales by .02 mill. The amount can be increased to an amount up to .10 mill multiplied by the amount of forecasted firm power sales if the Council shows that using the .02 mill multiplier will not permit the Council to carry out its functions and responsibilities under the Act.

Budget Development

The Council projects workloads and resource requirements two years in advance with some opportunity for budget revisions occurring prior to the beginning of each fiscal year.

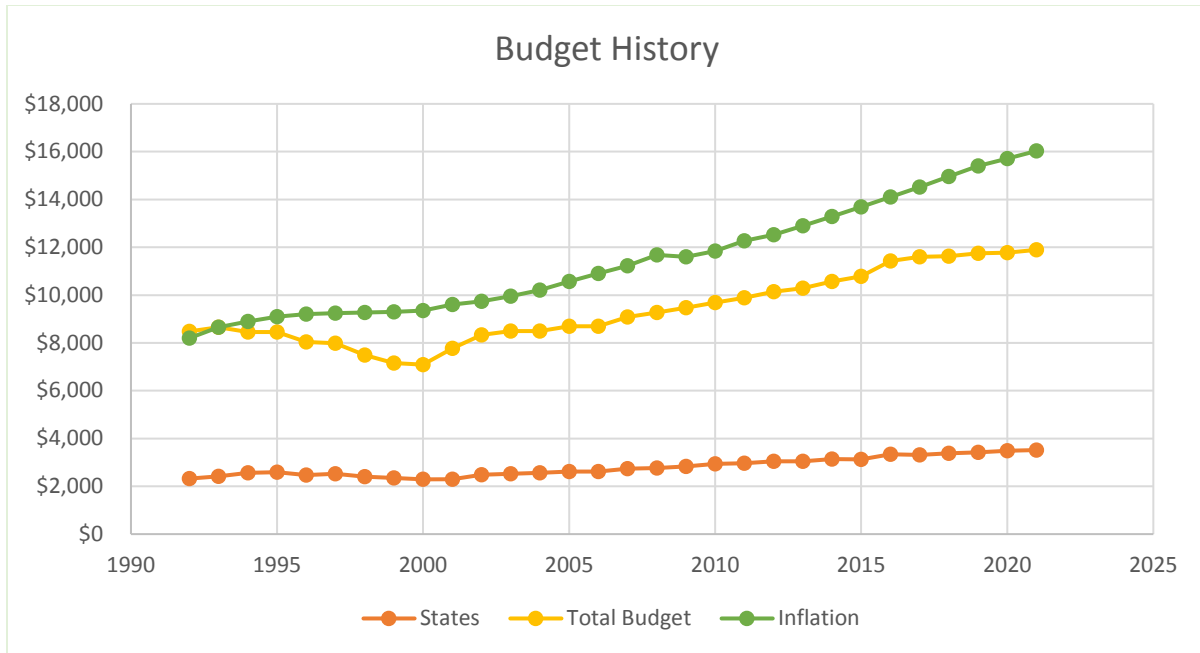
During each budget cycle, the Council manages overall expenditures to the most cost-effective level. Unanticipated events may require reallocation of funds previously budgeted for other purposes. For example, unplanned staffing changes or regulatory changes affecting regional energy or fish and wildlife resources may cause the Council to reallocate resources to prioritize work on emerging issues affecting or affected by the Council's statutory responsibilities.

Budget History

Since 1997, the Council has negotiated annual budget ceilings with Bonneville that cover specific Bonneville rate periods. These negotiated agreements incorporate various budgetary constraints that have helped to hold Council budget growth to an average of less than 3 percent over the last 23 years (1998-2021).

The following table shows the Council's budget has grown at an average rate less than inflation over the past 10 fiscal years.

FY2011	\$ 9,891,000	2.1%
FY2012	\$10,142,000	2.5%
FY2013	\$10,282,000	1.4%
FY2014	\$10,565,000	2.7%
FY 2015	\$10,784,000	2.1%
FY2016	\$11,425,000	5.9%
FY2017	\$11,595,000	1.5%
FY2018	\$11,624,000	0.3%
FY2019	\$11,708,000	0.7%
FY2020	\$11,722,000	0.1%
FY2021	\$11,893,000	1.4%



Draft Budgets for FY2021, FY2020 Revised

The Council’s draft budget reflects the proposed budget for Fiscal Year 2021 and the proposed revisions to the Fiscal Year 2020 budget adopted last July. In addition, the draft budget contains projections for Fiscal Years 2022 and 2023.

Budget/Expenditure Summary (000s omitted)											
	FY18 Budget	FY18 Actual	FY19 Budget	FY19 Estimate	FY20 Budget	FY20 Revised	FY21 Budget	FY22 Projected	FY23 Projected	FY24 Projected	FY25 Projected
Personal Services	\$ 6,005	\$ 5,861	\$ 6,142	6158	\$ 6,314	\$ 6,261	\$ 6,436	\$ 6,603	\$ 6,755	\$ 6,890	\$ 7,028
Travel	\$ 274	\$ 170	\$ 223	223	\$ 219	\$ 219	\$ 219	\$ 222	\$ 224	\$ 199	\$ 200
Contracts	\$ 690	\$ 829	\$ 675	650	\$ 492	\$ 502	\$ 420	\$ 422	\$ 298	\$ 273	\$ 273
Other	\$ 1,278	\$ 1,014	\$ 1,297	1297	\$ 1,259	\$ 1,287	\$ 1,302	\$ 1,293	\$ 1,265	\$ 1,324	\$ 1,324
Operating Expenses											
SUBTOTAL	\$ 8,247	\$ 7,875	\$ 8,337	8328	\$ 8,284	\$ 8,269	\$ 8,377	\$ 8,540	\$ 8,542	\$ 8,686	\$ 8,825
State Budgets	\$ 3,377	\$ 3,159	\$ 3,371	3376	\$ 3,441	\$ 3,453	\$ 3,516	\$ 3,593	\$ 3,610	\$ 3,699	\$ 3,794
TOTAL	\$ 11,624	\$ 11,034	\$ 11,708	11704	\$ 11,725	\$ 11,722	\$ 11,893	\$ 12,133	\$ 12,152	\$ 12,385	\$ 12,619

The Council is aware of economic challenges facing the four-state region and the need to maintain healthy financial conditions for the Bonneville Power Administration. The Council will continue to carry out its statutory responsibilities in a fiscally prudent manner by identifying efficiencies in operations and administration. Cost-containment measures for travel, contracts, and services and supplies have also been incorporated in the budget. The Council's budget for Fiscal Year 2021 and Revised Fiscal Year 2020 is based on current-year expenditure levels with adjustment for shifting workloads and priorities, program and plan amendment work, and cost-of-living adjustment factors as provided by the U.S. Department of Energy (Bonneville) and the Oregon Economic and Revenue Forecast. The Council is committed to carrying out its responsibilities and workloads within these projected funding levels.

The Council will also continue to prioritize workload and resources to ensure the Council can fulfill its responsibilities while also being responsive to new requests for technical assistance and/or analyses that the Council finds essential to undertake.

FY 2020 Revised Budget

The Council's Fiscal Year 2020 revised budget of \$ 11,722,000 is a slight reduction (\$ 3,000) from the previously submitted Fiscal Year 2020 budget request of \$11,725,000. A decrease in personal services is projected while an increase in contracting and other operating expenses is anticipated resulting in an overall slight decrease in the budget adopted last year.

	FY2020 Revised Program Forecast (000s omitted)					
	Power Planning	Fish & Wildlife	Public Affairs	Legal	Admin	Total
Compensation	\$ 1,605	\$ 930	\$ 498	\$ 280	\$ 946	\$ 4,259
Other Payroll Expenses	\$ 754	\$ 437	\$ 234	\$ 132	\$ 445	\$ 2,002
Travel	\$ 84	\$ 56	\$ 50	\$ 17	\$ 12	\$ 219
Contracts	\$ 233	\$ 126	\$ 45	\$ 8	\$ 90	\$ 502
Other Operating Expenses	\$ 219	\$ 43	\$ 122	\$ 23	\$ 880	\$ 1,287
SUBTOTAL	\$ 2,895	\$ 1,592	\$ 949	\$ 460	\$ 2,373	\$ 8,269
State Budgets:						
Idaho	\$ 874					
Montana	\$ 889					
Oregon	\$ 797					
Washington	\$ 893					
SUBTOTAL	\$ 3,453					\$ 3,453
TOTAL						\$ 11,722

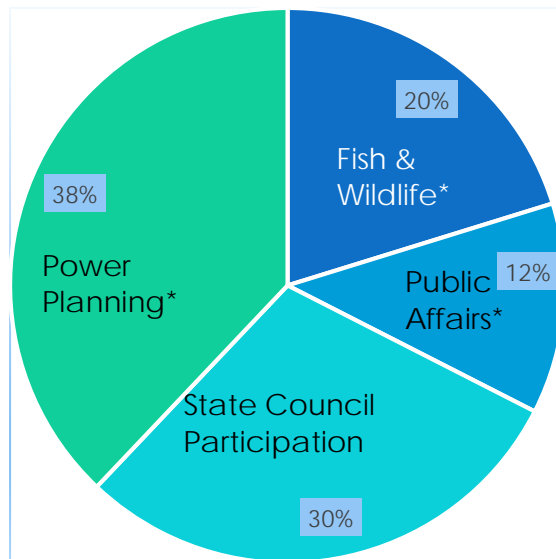
FY 2021 Budget

Based on the issues and levels of effort discussed in more detail in other sections of this document, the Council has determined that the proposed budget expenditures are necessary and appropriate for the performance of its functions and responsibilities as

authorized by the Northwest Power Act, Section 4(c)(10)(A). The Council further has determined that the 0.02 mill per kilowatt-hour limitation on expenses will not permit the Council to carry out its functions and responsibilities under the Act, Section 4(c)(10)(A). (See Appendix for a detailed description of the Council’s showing under the Act.) The Council proposes that the projected budget in the amount of \$11,893,000 for Fiscal Year 2021, equal to .099 mills per kilowatt-hour for the estimate of forecast firm power sales, be included in the Bonneville administrator’s Fiscal Year 2021 budget submittal to Congress. The Council showing, required by the Act, for Fiscal Year 2021 is contained in the Appendix.

	FY2021 Program Forecast (000s omitted)					
	Power Planning	Fish & Wildlife	Public Affairs	Legal	Admin	Total
Compensation	\$ 1,650	\$ 953	\$ 508	\$ 289	\$ 978	\$ 4,378
Other Payroll Expenses	\$ 776	\$ 448	\$ 239	\$ 136	\$ 460	\$ 2,058
Travel	\$ 85	\$ 57	\$ 51	\$ 13	\$ 13	\$ 219
Contracts	\$ 208	\$ 114	\$ 50	\$ 8	\$ 40	\$ 420
Other Operating Expenses	\$ 254	\$ 13	\$ 114	\$ 23	\$ 898	\$ 1,302
SUBTOTAL	\$ 2,973	\$ 1,585	\$ 962	\$ 469	\$ 2,389	\$ 8,377
State Budgets:						
Idaho	\$ 885					
Montana	\$ 901					
Oregon	\$ 819					
Washington	\$ 911					
SUBTOTAL	\$ 3,516					\$ 3,516
TOTAL						\$ 11,893

Budget by Function for FY 2021: \$11,893,000

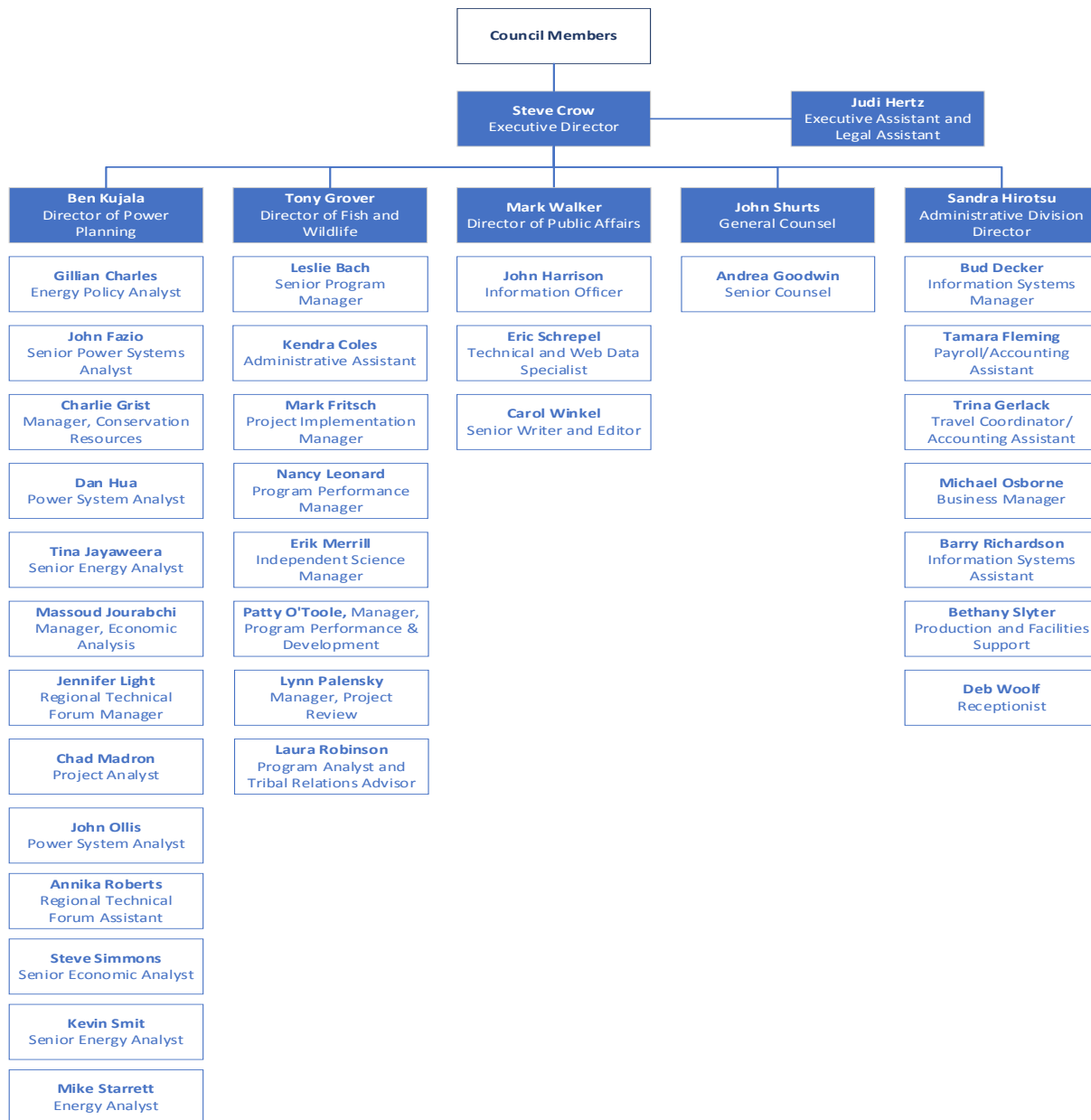


*Includes central office legal, fiscal, executive and administrative services

Council Organization

Central Office

The central office staff are organized into five divisions: power, fish and wildlife, public affairs, legal, and administrative. The Council’s Executive Director, located in the central office, is responsible for coordinating with the eight-member Council, supervising the central office staff, administering the contracts, and overseeing the day-to-day operations of the Council.



Central Office / Power Division

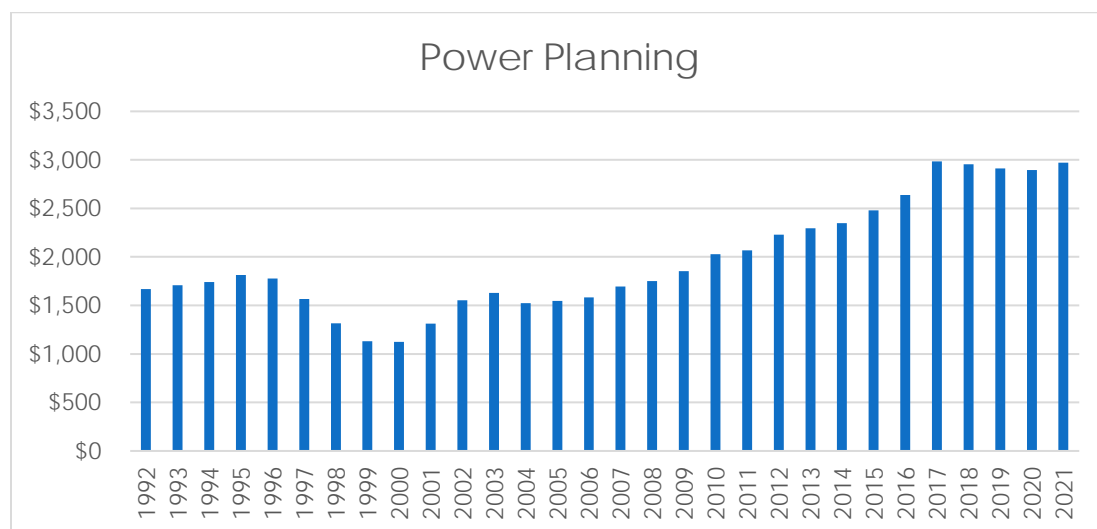
The Council issued its Seventh Power Plan in 2016. As in previous plans, energy efficiency is the primary cost-effective regional resource identified in the resource strategy. The plan set forth a goal of acquiring 1400 aMW by 2021. In addition, the plan anticipated that demand response is a cost-effective approach to maintaining regional reliability.

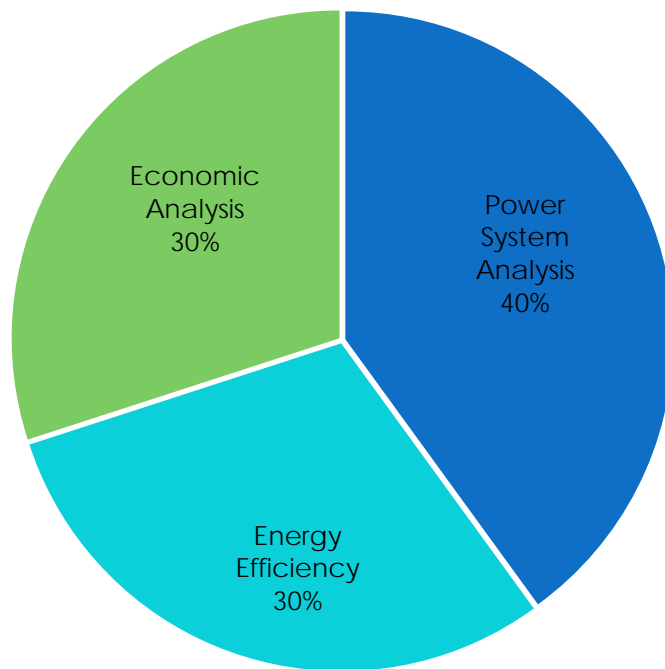
Each Council Power Plan determines a resource strategy for the Pacific Northwest to ensure an adequate, reliable, and economical power system. The strategy seeks to minimize the expected cost of the region's electricity supply, while addressing the risks posed by future uncertainties such as economic activity, growth in demand for electricity, fuel prices, and environmental policies. The Council will continue working with Bonneville, utilities, state regulators and others as part of implementing the Seventh Power Plan.

In February 2019, the power division completed the Midterm Assessment of the Seventh Power Plan finding that the resource strategy set forth in the Seventh Power Plan was still robust and cost effective. After completing the Midterm Assessment, the power division began the process to draft the 2021 Power Plan. For fiscal years 2020 and 2021, this will be the main focus of the work done by the division.

The Western Interconnection has been evolving rapidly with shifts in technology, markets, and coordinated regional planning for both power and transmission resources. Actions outside the Northwest can have profound implications for the region, and staff will monitor, as resources allow, the activities of the Columbia Grid, Northern Tier Transmission Group, the Western Electricity Coordinating Council, and the Committee on Regional Electric Power Cooperation.

Staffing levels remain the same in Fiscal Year 2020 and 2021.





FY 2021
Power Division Budget

Power Division Expenditures by Category (000s omitted)						
	FY18 Actual	FY19 Budget	FY19 Estimate	FY20 Budget	FY20 Revised	FY21 Budget
Compensation	\$ 1,490	\$ 1,564	\$ 1,557	\$ 1,612	\$ 1,605	\$ 1,650
Taxes, Insurance & Benefits	\$ 643	\$ 735	\$ 732	\$ 758	\$ 754	\$ 776
SUBTOTAL	\$ 2,133	\$ 2,299	\$ 2,289	\$ 2,370	\$ 2,359	\$ 2,426
Travel						
Staff	\$ 53	\$ 81	\$ 81	\$ 82	\$ 82	\$ 83
Advisory Committees	\$ 1	\$ 9	\$ 9	\$ 2	\$ 2	\$ 2
SUBTOTAL	\$ 54	\$ 90	\$ 90	\$ 84	\$ 84	\$ 85
Contracts (see detail below)	\$ 590	\$ 303	\$ 278	\$ 268	\$ 233	\$ 208
Other Operating Expenses (see detail below)	\$ 129	\$ 219	\$ 219	\$ 219	\$ 219	\$ 254
TOTAL	\$ 2,906	\$ 2,911	\$ 2,876	\$ 2,941	\$ 2,895	\$ 2,973

Supplemental Expenditures (000s omitted)						
	FY18 Actual	FY19 Budget	FY19 Estimate	FY20 Budget	FY20 Revised	FY21 Budget
CONTRACTING						
System Analysis (genesis)	\$ 221	\$ 113	\$ 88	\$ 100	\$ 65	\$ 40
Energy Efficiency	\$ 161	\$ 50	\$ 50	\$ 100	\$ 100	\$ 100
Economic Assessment & Forecasting	\$ 119	\$ 15	\$ 15	\$ 15	\$ 15	\$ 15
Transitional Staffing Support	\$ 57	\$ 25	\$ 25	\$ -	\$ -	\$ -
Demand Response	\$ 32	\$ 100	\$ 100	\$ 53	\$ 53	\$ 53
TOTAL	\$ 590	\$ 303	\$ 278	\$ 268	\$ 233	\$ 208
OTHER OPERATING EXPENSES						
Data Subscription Services	\$ 59	\$ 55	\$ 55	\$ 55	\$ 55	\$ 55
Staff Development and Training	\$ 20	\$ 10	\$ 10	\$ 10	\$ 10	\$ 10
Advisory Cmmtee Mtg Expense	\$ 2	\$ 20	\$ 20	\$ 20	\$ 20	\$ 55
Services and Supplies	\$ 35	\$ 9	\$ 9	\$ 9	\$ 9	\$ 9
Temp Services	\$ 6	\$ 25	\$ 25	\$ 25	\$ 25	\$ 25
Modeling Service	\$ 7	\$ 100	\$ 100	\$ 100	\$ 100	\$ 100
TOTAL	\$ 129	\$ 219	\$ 219	\$ 219	\$ 219	\$ 254

Central Office / Fish and Wildlife Division

The Council's continuing role in protecting and enhancing fish and wildlife affected by hydropower dams in the Columbia River Basin is reflected in the budget proposed for the fish and wildlife division for 2019-2020.

Working to complete a fish and wildlife program amendment process by addendum will engage staff and Council members for the next 9 months as the highest priority activity. Ongoing financial stresses at Bonneville resulted in funding re-alignments in the fish and wildlife program which require a high level of engagement among Council, Bonneville and fish and wildlife manager staff. Staff continue to streamline independent scientific and staff reviews and implement the 2014 fish and wildlife program, while emphasizing performance of past implementation actions. The staff workload will incorporate several performance elements as well as emerging priorities, ongoing commitments, and other work and issues. In collaboration with Bonneville, tribes, states, and federal agencies continue to develop an investment strategy that assures funding to specified program priorities. Particular focus will continue to be on fishways, fish screens, bypass systems, ladders, wildlife lands and fish hatcheries. Council and Bonneville staff plan to continue to identify cost savings from existing projects. Work will continue with NOAA Fisheries and the region's federal, state and tribal fish and wildlife managers to develop fish and wildlife program goals and objectives. The division will continue to partner with fish and wildlife managers, Bonneville, NOAA

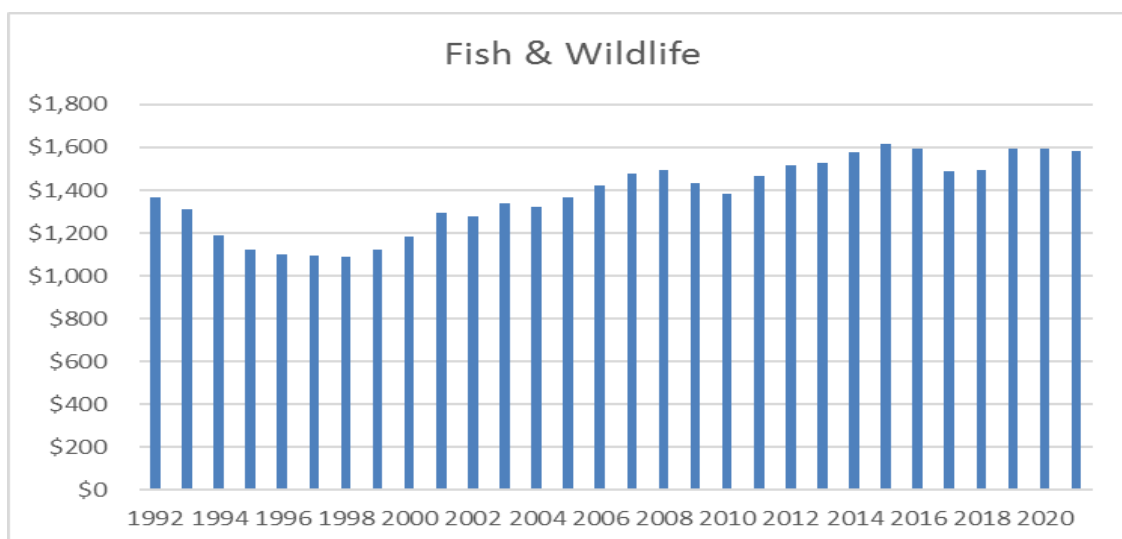
Fisheries and others to develop an efficient, cost-effective tributary habitat monitoring program. Staff will pilot a project to assess the performance of habitat work funded by the program.

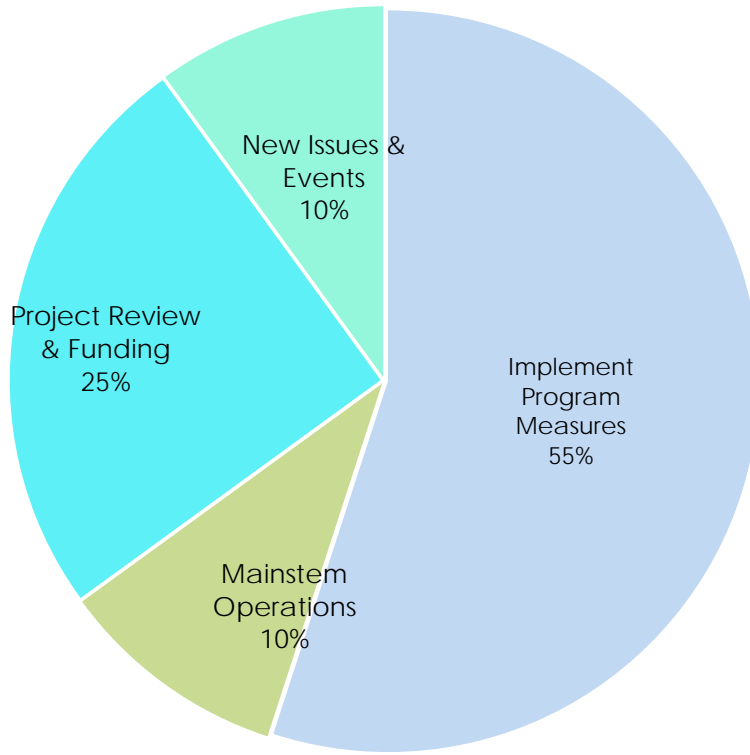
Council staff will:

- Work with others to modernize and streamline data management to answer priority management questions;
- Convene and facilitate Regional Coordination Forum meetings twice a year;
- Continue to participate in and work to support the Phase II Columbia Basin Partnership Task Force process;
- Continue working on specific measures to deal with emerging issues (non-native species, predation, reintroduction to blocked areas, floodplain restoration efforts, ecological interactions and climate change) addressed in the program;
- Review resident fish and blocked area projects beginning in November of 2019;
- Continue to work closely on the Willamette Biological Opinion implementation efforts in collaboration with the Army Corps of Engineers, NOAA Fisheries, Bonneville, ODFW, the Grand Ronde Tribe and others;
- Continue to support the Ocean Forum; and,
- Establish a fish hatchery working group consisting of fish managers, a Council member, NMFS, Bonneville and others.

Staff will also monitor the Federal Energy Regulatory Commission licensing and relicensing proceedings and comment or intervene where appropriate in particular when protected areas identified in the program are involved.

Staffing levels remain the same in Fiscal Year 2020 and 2021.





FY 2021
Fish & Wildlife Division Budget

F&W Division Expenditures by Category (000s omitted)						
	FY18 Actual	FY19 Budget	FY19 Estimate	FY20 Budget	FY20 Revised	FY21 Budget
Compensation	\$ 873	\$ 901	\$ 905	\$ 926	\$ 930	\$ 953
Taxes, Insurance & Benefits	\$ 406	\$ 423	\$ 425	\$ 435	\$ 437	\$ 448
SUBTOTAL	\$ 1,279	\$ 1,324	\$ 1,330	\$ 1,361	\$ 1,367	\$ 1,401
Travel						
Staff	\$ 40	\$ 51	\$ 51	\$ 52	\$ 52	\$ 53
Advisory Committees	\$ -	\$ 4	\$ 4	\$ 4	\$ 4	\$ 4
SUBTOTAL	\$ 40	\$ 55	\$ 55	\$ 56	\$ 56	\$ 57
Contracts (see detail below)	\$ 136	\$ 174	\$ 174	\$ 126	\$ 126	\$ 114
Other Operating Expenses (see detail below)	\$ 7	\$ 43	\$ 43	\$ 8	\$ 43	\$ 13
TOTAL	\$ 1,462	\$ 1,596	\$ 1,602	\$ 1,551	\$ 1,592	\$ 1,585

	Supplemental Expenditures (000s omitted)					
	FY18 Actual	FY19 Budget	FY19 Estimate	FY20 Budget	FY20 Revised	FY21 Budget
CONTRACTING						
Web Mapping/Monitoring	\$ 136	\$ 99	\$ 99	\$ 51	\$ 51	\$ 39
Other Forum Facilitation	\$ -	\$ 40	\$ 40	\$ 40	\$ 40	\$ 40
Monitor Program Implementaiton	\$ -	\$ 15	\$ 15	\$ 15	\$ 15	\$ 15
Project Review	\$ -	\$ 10	\$ 10	\$ 10	\$ 10	\$ 10
Program Amendment	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
IEAB	\$ -	\$ 10	\$ 10	\$ 10	\$ 10	\$ 10
TOTAL	\$ 136	\$ 174	\$ 174	\$ 126	\$ 126	\$ 114
OTHER OPERATING EXPENSES						
Staff Development and Training	\$ 2	\$ 4	\$ 4	\$ 4	\$ 4	\$ 4
Meeting Room Rent/Minutes	\$ 2	\$ 4	\$ 4	\$ 4	\$ 4	\$ 4
Meetings/Hearings	\$ 2	\$ 35	\$ 35	\$ -	\$ 35	\$ 5
Printing/Duplicating	\$ 3	\$ -	\$ -	\$ -	\$ -	\$ -
TOTAL	\$ 7	\$ 43	\$ 43	\$ 8	\$ 43	\$ 13

Central Office / Public Affairs Division

The Public Affairs division's primary task is to fulfill the directives in sections 2(3) and 4(g)(1) of the Northwest Power Act of 1980 to inform and involve Northwest citizens about the Council's activities.

The division is the Council's primary contact with the media and public, and assists Council members, state offices, the power division, and the fish and wildlife division in communicating their activities and accomplishments to a broad audience comprising informed stakeholders and the general public.

The division's electronic and printed publications are sources of information for interested groups and individuals, and the Council's website contains a host of information, including Council meeting agendas and minutes, all publications released by the Council, as well as subbasin planning materials, fish and wildlife project information, power division reports, and current reports by the independent science and economic analysis boards. The public is invited to comment on all reports and issue papers relevant to the Council's decisionmaking process.

The division carries out the following activities:

1. Public involvement, outreach, and government relations. The public affairs division supports Council members and staff through writing, editing, and proofreading; design and graphics; video production; handling logistics for meetings and hearings; and developing communication plans. This includes outreach and liaison activities to Congress, government agencies, and the public.

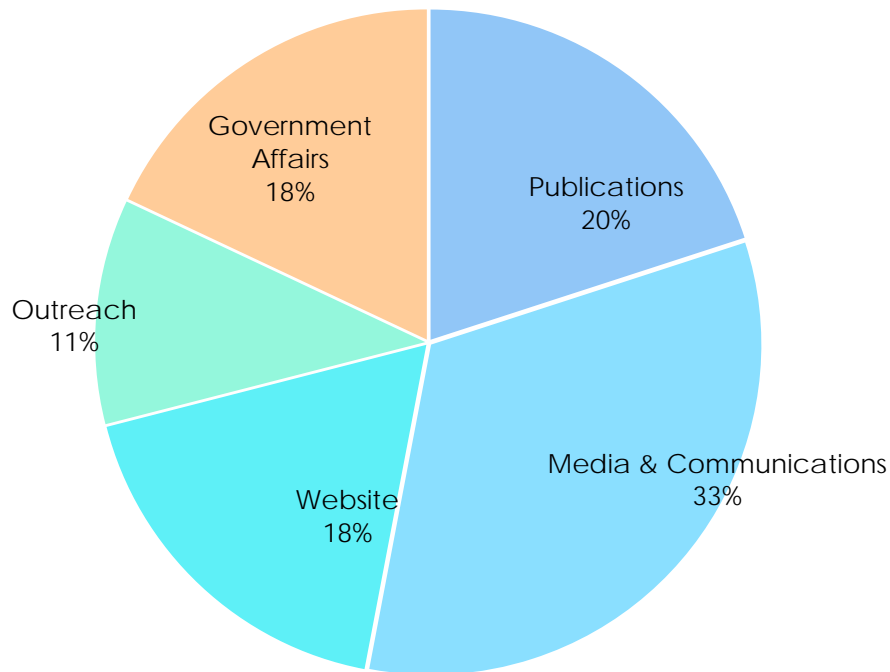
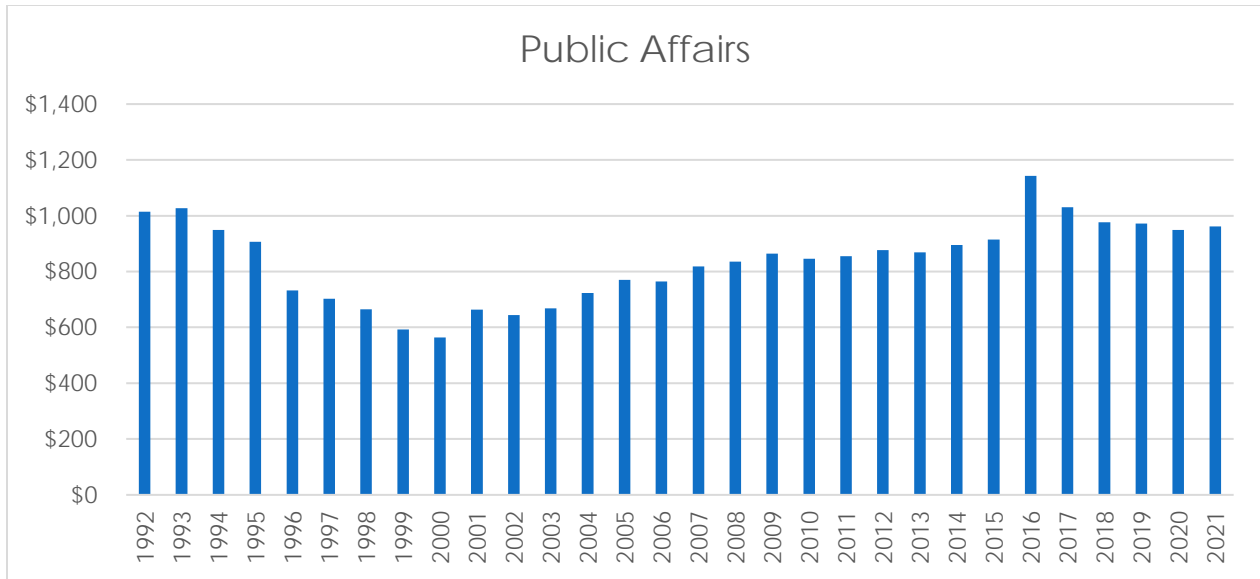
2. Communication tools. Digital and print products include the Council's website, www.nwcouncil.org; social media platforms LinkedIn, Twitter, Flickr, and Facebook; the Council blog; the Council Spotlight, a monthly electronic newsletter; the Council's Annual Report to Congress; summaries of issue papers, agenda items, and larger publications; and special publications such as issue brochures and reports to governors and legislators. The division also edits and publishes the Council's power plan and fish and wildlife program.

3. Media relations. The division responds to media requests, briefs editors and reporters for print and broadcast media on major issues, distributes news releases, and places feature stories about the Council and its work in a variety of publications. The division monitors all media to keep the Council informed on the type of coverage it is getting on major issues.

4. Public meetings. The Council meets monthly throughout the region. In addition, public hearings, consultations with interested parties and appearances before governmental entities are scheduled to ensure public involvement.

5. Information services. The division answers most general information requests from the public. These range from phoned-in questions to preparing complete reports. The division also provides information to schools, civic organizations, and other interested parties.

Staffing levels remain the same in Fiscal Year 2020 and 2021.



FY 2021
Public Affairs Division Budget

Public Affairs Division Expenditures by Category (000s omitted)						
	FY18	FY19	FY19	FY20	FY20	FY21
	Actual	Budget	Estimate	Budget	Revised	Budget
Compensation	\$ 479	\$ 488	\$ 488	\$ 498	\$ 498	\$ 508
Taxes, Insurance & Benefits	\$ 218	\$ 229	\$ 229	\$ 234	\$ 234	\$ 239
SUBTOTAL	\$ 697	\$ 717	\$ 717	\$ 732	\$ 732	\$ 747
Travel						
Staff	\$ 15	\$ 18	\$ 18	\$ 19	\$ 19	\$ 19
Advisory Committees	\$ 32	\$ 30	\$ 30	\$ 31	\$ 31	\$ 32
SUBTOTAL	\$ 47	\$ 48	\$ 48	\$ 50	\$ 50	\$ 51
Contracts (see detail below)	\$ 69	\$ 100	\$ 100	\$ 50	\$ 45	\$ 50
Other Operating Expenses (see detail below)	\$ 66	\$ 107	\$ 107	\$ 122	\$ 122	\$ 114
TOTAL	\$ 879	\$ 972	\$ 972	\$ 954	\$ 949	\$ 962

Public Affairs Division Supplemental Expenditures						
	FY18	FY19	FY19	FY20	FY20	FY21
	Actual	Budget	Estimate	Budget	Revised	Budget
CONTRACTING						
Website Redevelopment	\$ 69	\$ 100	\$ 100	\$ 50	\$ 45	\$ 50
TOTAL	\$ 69	\$ 100	\$ 100	\$ 50	\$ 45	\$ 50
OTHER OPERATING EXPENSES						
Online Advertising	\$ 3	\$ 2	\$ 2	\$ 2	\$ 2	\$ 2
Graphic Design	\$ 11	\$ 25	\$ 25	\$ 40	\$ 40	\$ 35
Other Printing	\$ 20	\$ 25	\$ 25	\$ 25	\$ 25	\$ 25
Photos/Processing	\$ -	\$ 1	\$ 1	\$ 1	\$ 1	\$ 1
Staff Development	\$ -	\$ 1	\$ 1	\$ 1	\$ 1	\$ 1
Postage and Mailing	\$ -	\$ 2	\$ 2	\$ 2	\$ 2	\$ 2
Information Services	\$ 6	\$ 18	\$ 18	\$ 18	\$ 18	\$ 15
Reference Material/Subscriptions	\$ 26	\$ 25	\$ 25	\$ 25	\$ 25	\$ 25
Services and Supplies	\$ -	\$ 8	\$ 8	\$ 8	\$ 8	\$ 8
TOTAL	\$ 66	\$ 107	\$ 107	\$ 122	\$ 122	\$ 114

Central Office / Legal Division

The legal division provides legal advice and representation to the Council and its staff. The division supports the power planning, fish and wildlife, public affairs and administrative divisions in the development of Council plans and programs, policies, rules and procedures, in the negotiation of agreements, and in the development of contracts. The division also

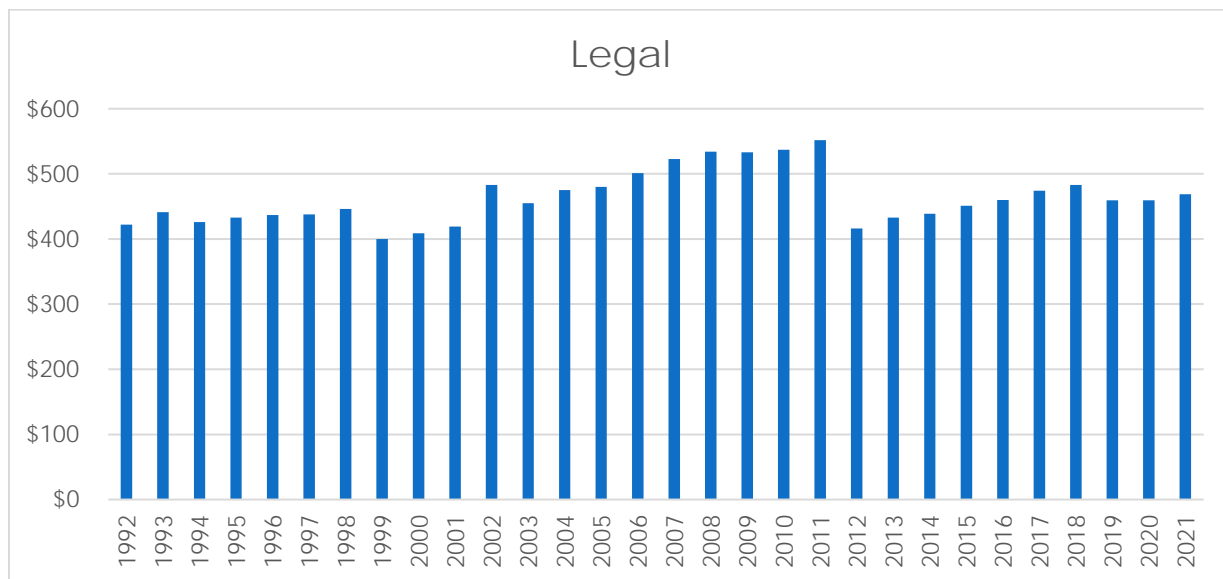
develops and assists in administering the Council's conflict-of-interest policies, Freedom of Information Act requests, personnel issues, and other matters.

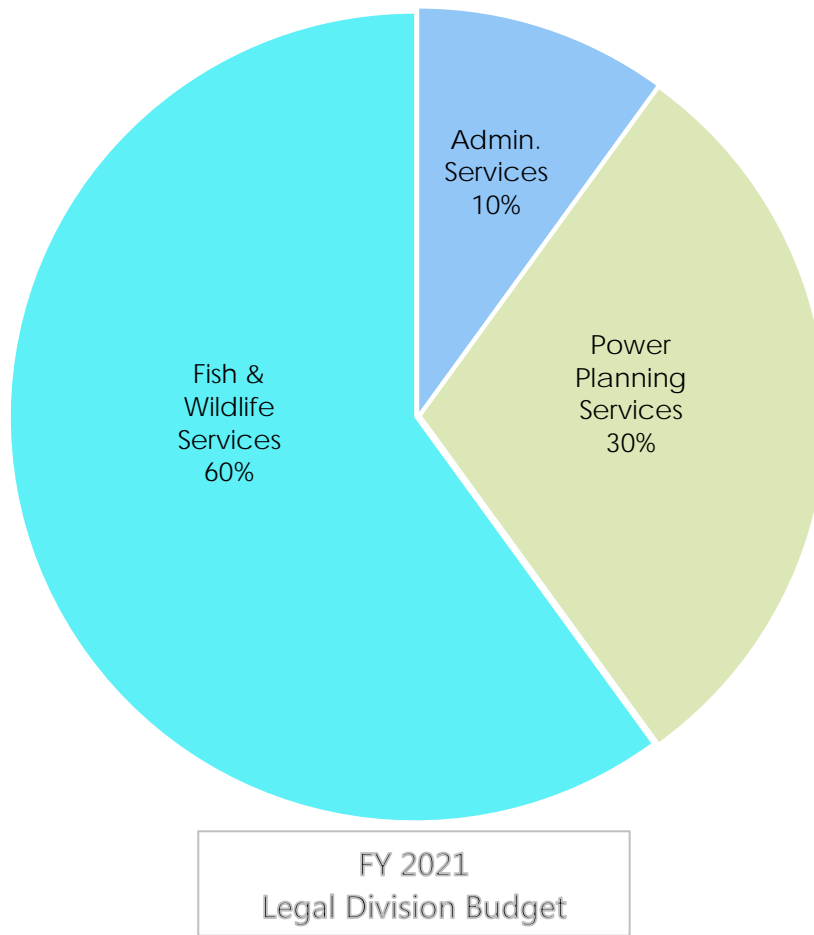
The legal division is an important participant in overseeing the development of the power plan and fish and wildlife program to ensure consistency with the requirements of the Power Act and the implementation of the plan and program by Bonneville, the U.S. Army Corps of Engineers, the Bureau of Reclamation, the Federal Energy Regulatory Commission, and other agencies and utilities. The division will continue to represent the Council in appeals of its plan, program or other actions. The division also assists in implementation of legal requirements for review of proposed fish and wildlife expenditures and in analyzing issues and options in the development and implementation of the power plan's resource strategies.

The legal division works proactively to anticipate legal issues and resolve problems in lieu of litigation, where appropriate. The division represents the Council in litigation when it does occur.

The division also participates and presents at conferences and educational programs related to energy and fish and wildlife.

Staffing levels remain the same in Fiscal Year 2020 and 2021.





Legal Division Expenditures by Category (000s omitted)						
	FY18 Actual	FY19 Budget	FY19 Estimate	FY20 Budget	FY20 Revised	FY21 Budget
Compensation	\$ 290	\$ 296	\$ 271	\$ 302	\$ 280	\$ 289
Taxes, Insurance & Benefits	\$ 95	\$ 139	\$ 127	\$ 142	\$ 132	\$ 136
SUBTOTAL	\$ 385	\$ 435	\$ 398	\$ 444	\$ 412	\$ 425
Travel						
Staff	\$ 9	\$ 17	\$ 17	\$ 17	\$ 17	\$ 13
SUBTOTAL	\$ 9	\$ 17	\$ 17	\$ 17	\$ 17	\$ 13
Contracts (see detail below)	\$ -	\$ 8	\$ 8	\$ 8	\$ 8	\$ 8
Other Operating Expenses (see detail below)	\$ 13	\$ 23	\$ 23	\$ 23	\$ 23	\$ 23
TOTAL	\$ 407	\$ 483	\$ 446	\$ 492	\$ 460	\$ 469

	Legal Division Supplemental Expenditures (000s omitted)					
	FY18 Actual	FY19 Budget	FY19 Estimate	FY20 Budget	FY20 Revised	FY21 Budget
CONTRACTING						
Hearings	\$ -	\$ 8	\$ 8	\$ 8	\$ 8	\$ 8
Outside Legal Counsel	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Litigation Services	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
TOTAL	\$ -	\$ 8	\$ 8	\$ 8	\$ 8	\$ 8
OTHER OPERATING EXPENSES						
Continuing Education	\$ 3	\$ 2	\$ 2	\$ 2	\$ 2	\$ 2
Dues & Subscriptions	\$ 10	\$ 11	\$ 11	\$ 11	\$ 11	\$ 11
Federal Register Notices	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Temporary Personnel Services	\$ -	\$ 10	\$ 10	\$ 10	\$ 10	\$ 10
TOTAL	\$ 13	\$ 23	\$ 23	\$ 23	\$ 23	\$ 23

Central Office / Administrative Division

The administrative division provides executive direction for all Council staff operations. In addition, financial, administrative, and human resources services are provided to the legal division, power planning division, fish and wildlife division, and the public affairs division.

Office of the Executive Director

For budget purposes, the executive director's office is included in the administrative division function. Staff work for all Council activities is directed by the executive director. In addition, this office guides and coordinates Council activities with regional energy, fish, and wildlife entities, as well as with congressional offices, federal agencies, and regional organizations.

Finance and Administration

1. Financial management. Activities in this area include the operation of monthly accounts payable, payroll, Bonneville funding awards and general ledger accounting systems. Budget development (Section 4(c)(4) of the Power Act) and administration, as well as arranging for annual audits (Section 4(c)(10)) of the Council's financial records, are part of this function.

2. Contract administration. This responsibility (Section 4(a)(4)) includes establishing contract administrative records, reviewing and approving contractor invoices, and monitoring contractor costs in relation to work accomplished. Other responsibilities include

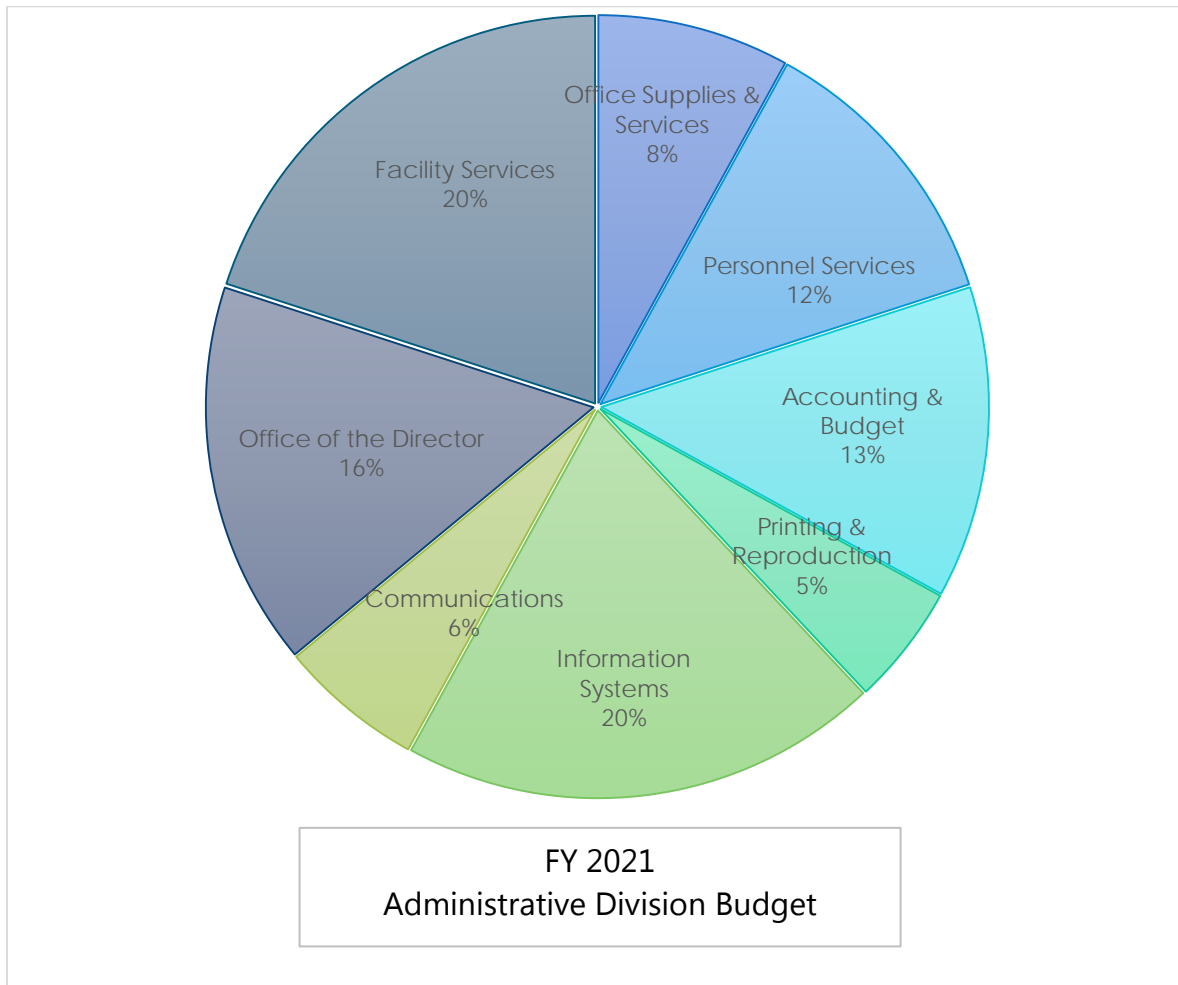
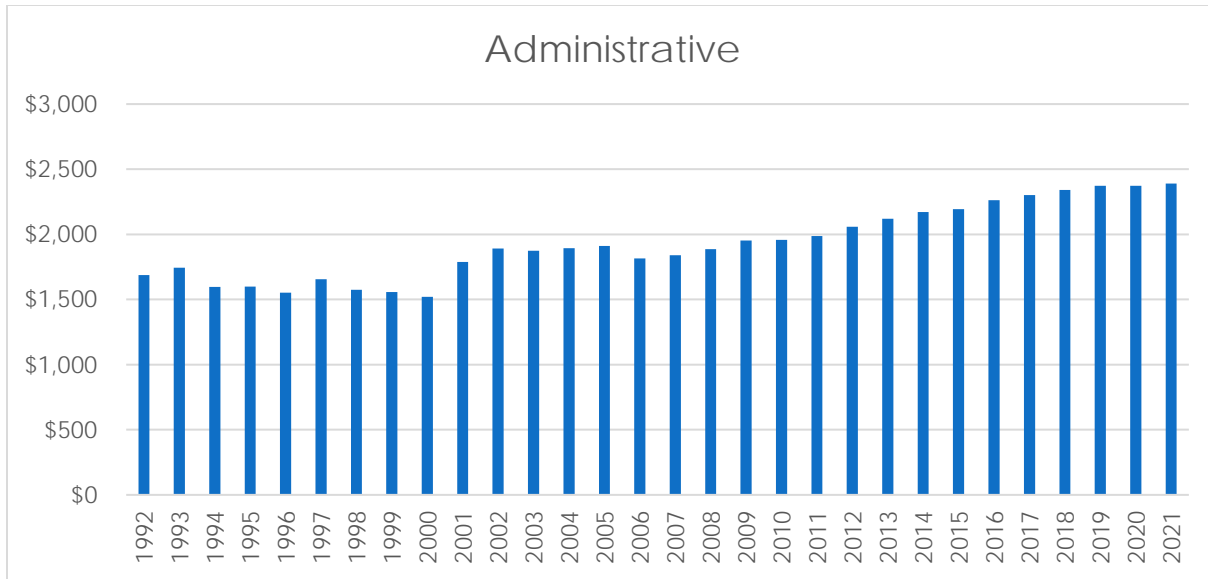
amendments to contracts, review for conflicts of interest and arbitration of contractor performance issues.

3. Information systems support. The Council has strengthened its overall system analysis capability with more advanced computerized modeling methods and database management techniques. The Council also has improved productivity with computerized business systems, Internet access, website development and desktop publishing. Related costs include two full-time staff who assist all divisions, provide state office computer support, oversee equipment maintenance agreements, software leases, installation of data-storage devices, computer systems, and various computer supplies.

4. Human resource services. This function includes responsibility for the administration of employee insurance and benefit programs, grievance procedures, Equal Employment Opportunity practices, and staff development policies. Development of salary administration procedures, employee performance appraisal policies, and the Council compensation plan (Section 4(b)(3)) also are included.

5. Administrative support. The administrative division provides support for Council meetings and hearings, including scheduling, room arrangements, recording, and transcription requirements. Arranging travel for Council meetings and public hearings for members and staff as well as travel reimbursement processing is also part of the administrative support provided. Contract funds are allocated for preparing minutes of meetings. Mail and copying services, maintenance of the Council's email lists, and office reception activities also are provided by the administrative staff. Contract funds are used for administrative audits and studies, office systems analysis, retirement/pension plan matters, compensation/benefits planning, management audits, and information systems support. The administrative division also is accountable for planning office space, communication systems, office equipment systems such as mailing, copying, and computer systems, and administrative records.

Staffing levels remain the same in Fiscal Year 2020 and 2021.



Administrative Division
Expenditures by Category
(000s omitted)

	FY18 Actual	FY19 Budget	FY19 Estimate	FY20 Budget	FY20 Revised	FY21 Budget
Compensation	\$ 890	\$ 929	\$ 968	\$ 957	\$ 946	\$ 978
Taxes, Insurance & Benefits	\$ 477	\$ 437	\$ 455	\$ 450	\$ 445	\$ 460
SUBTOTAL	\$ 1,367	\$ 1,366	\$ 1,423	\$ 1,407	\$ 1,391	\$ 1,438
Travel						
Staff - Admin	\$ 17	\$ 10	\$ 10	\$ 9	\$ 9	\$ 10
Staff - Data Processing	\$ 3	\$ 3	\$ 3	\$ 3	\$ 3	\$ 3
SUBTOTAL	\$ 20	\$ 13	\$ 13	\$ 12	\$ 12	\$ 13
Contracts (see detail below)	\$ 34	\$ 90	\$ 90	\$ 40	\$ 90	\$ 40
Other Operating Expenses (see detail below)	\$ 800	\$ 905	\$ 905	\$ 887	\$ 880	\$ 898
TOTAL	\$ 2,221	\$ 2,374	\$ 2,431	\$ 2,346	\$ 2,373	\$ 2,389

Administrative Division
Supplemental Expenditures
(000s omitted)

	FY18 Actual	FY19 Budget	FY19 Estimate	FY20 Budget	FY20 Revised	FY21 Budget
CONTRACTING						
Meeting Minutes	\$ 33	\$ 85	\$ 85	\$ 35	\$ 35	\$ 35
Administrative Review	\$ -	\$ 50	\$ 50	\$ -	\$ 50	\$ -
Outside Legal Services	\$ 1	\$ 5	\$ 5	\$ 5	\$ 5	\$ 5
TOTAL	\$ 34	\$ 140	\$ 140	\$ 40	\$ 90	\$ 40
OTHER OPERATING EXPENSES				\$ 3		
Employee Recruiting	\$ 1	\$ 40	\$ 40	\$ 15	\$ 15	\$ 15
Staff Development	\$ 1	\$ 5	\$ 5	\$ 5	\$ 5	\$ 4
Office Supplies	\$ 19	\$ 20	\$ 20	\$ 20	\$ 20	\$ 20
Freight	\$ 9	\$ 8	\$ 8	\$ 8	\$ 8	\$ 8
Telephone	\$ 51	\$ 55	\$ 55	\$ 60	\$ 60	\$ 60
Postage and Mailing	\$ 5	\$ 6	\$ 6	\$ 6	\$ 6	\$ 6
Payroll Processing Services	\$ 13	\$ 14	\$ 14	\$ 14	\$ 14	\$ 14
Reference Material/Subscriptions	\$ -	\$ 1	\$ 1	\$ 1	\$ 1	\$ 1
Meetings	\$ 21	\$ 30	\$ 30	\$ 30	\$ 30	\$ 30
Rent	\$ 392	\$ 405	\$ 405	\$ 417	\$ 417	\$ 430
Insurance	\$ 18	\$ 22	\$ 22	\$ 22	\$ 22	\$ 22
Equipment Rental	\$ 56	\$ 30	\$ 30	\$ 30	\$ 25	\$ 30
Repair and Maintenance	\$ 1	\$ 10	\$ 10	\$ 5	\$ 5	\$ 5
Accounting Software/Support	\$ 12	\$ 4	\$ 4	\$ 5	\$ 5	\$ 4
Audit and Accounting	\$ 55	\$ 60	\$ 60	\$ 60	\$ 60	\$ 60
Furniture and Equipment	\$ 3	\$ 15	\$ 15	\$ 15	\$ 13	\$ 15
Temporary Services	\$ 3	\$ 5	\$ 5	\$ 5	\$ 5	\$ 5
Computer Serv. & Supply	\$ 140	\$ 170	\$ 170	\$ 165	\$ 165	\$ 165
Computer Staff Development	\$ 9	\$ 5	\$ 5	\$ 4	\$ 4	\$ 4
TOTAL	\$ 809	\$ 905	\$ 905	\$ 887	\$ 880	\$ 898

State Offices

Two Council members are appointed by the governor of each state (Section 4 (a)(2)(B) of the Power Act). Each state Council office is an entity of its respective state government. The central office of the Council provides the budgeting, accounting, payroll and benefits administration for state Council offices.

Each state individually budgets for those activities necessary to carry out its participation and responsibilities under the Act. These funds provide for the Council members' compensation, travel, staff support, and office expenses. Each state has the option to hire staff, to use outside contractors or the technical services of other state agencies to analyze the impact of the plan and program on the state, to develop state public information and involvement programs, and for administrative support. State budgets can thus vary widely in the personal services category and the contracting category, depending upon the type of Council organization in each state. Use of state energy agency and/or fish and wildlife agency staff provides Council members with technical support on state policies and issues related to the Council's fish and wildlife program and the power plan. Council members use their own staff for most technical review activities.

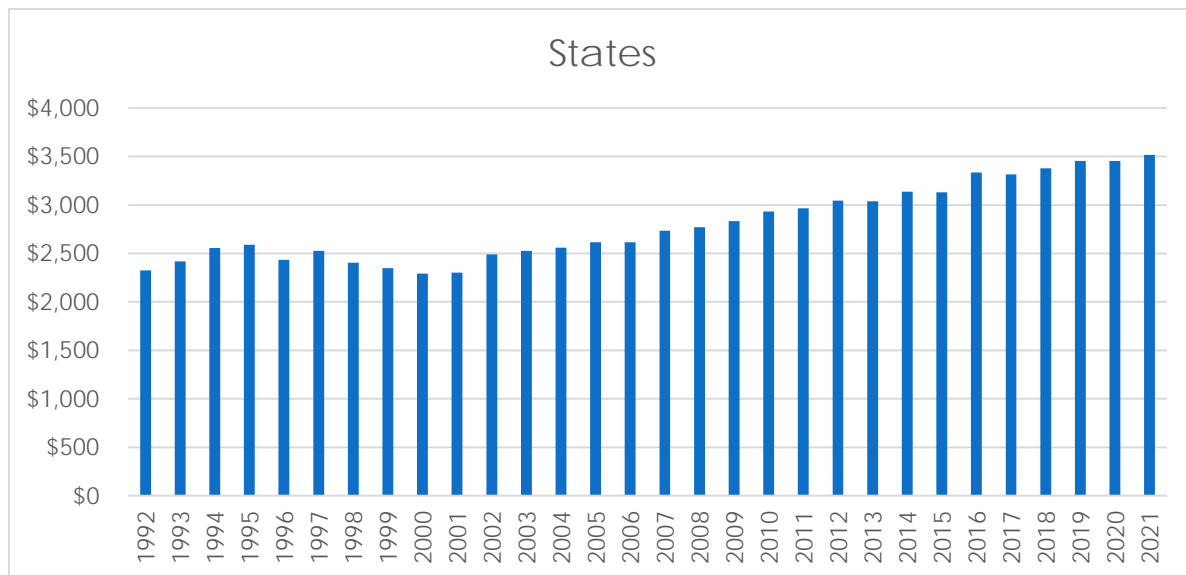
State Council offices carry out the following activities:

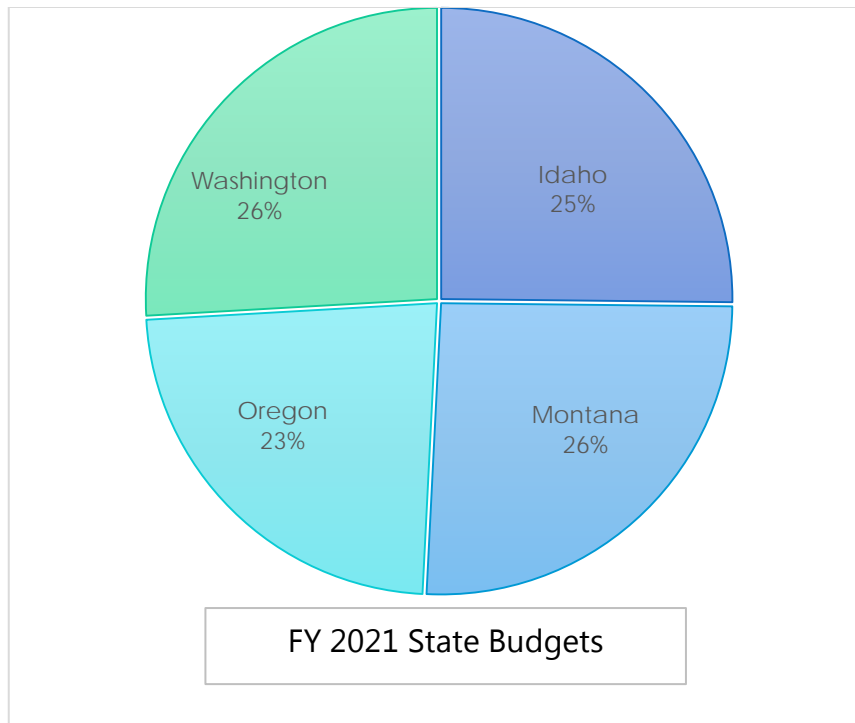
1. Represent state interests. Council members represent state interests as well as regional interests in all fish and wildlife and energy system matters. This involves establishing and maintaining close working relationships with entities within their states that have a stake in the outcome of the Council's planning efforts. These include, but are not limited to, entities that are operators of hydroelectric projects, public and private utilities, groups focused on protection of the environment, state fish and wildlife agencies, energy regulatory agencies, Indian tribes, and legislative and local government rulemaking bodies.
2. Technical review. Council members may require technical assistance and review capability to assess the impacts of regional issues that come before the Council on their state programs, laws, and practices. This technical review is provided by state Council staff and/or other state agency staff. Examples of regional Council issues that can affect each state differently include: implementation of the protected-areas rules in the fish and wildlife program, hatchery and habitat projects, wildlife mitigation projects, and Columbia River operations for salmon recovery.
3. Public information and involvement. While the Council's central office is responsible for developing material for the Council's public information and involvement programs, each state implements public involvement activities that are focused on Council issues that have a specific impact in that state. In addition, each state may use local advisory committees and town hall meetings for consultations on certain aspects of the Council's planning. This

also can involve preparation of information regarding statewide energy and fish and wildlife issues. State public information and involvement activities are provided by state Council staff or with the assistance of other state agencies.

4. Administrative support. Council members and their administrative/clerical staff are provided office space and office services (telephone, supplies, copier, and computer support). On occasion, a state agency such as the governor's office or energy office may provide space or office services for the state Council members or staff. Fiscal services such as payroll, accounts payable, budget, and audit also can be provided, although these are often provided by the Council's central office. Administrative support services may be provided either on a direct-charge basis or through an approved indirect overhead rate.

Detailed budgets for each state Council office are shown below.





FY2021 State Budgets (000s omitted)					
	Idaho	Montana	Oregon	Washington	Total
Compensation	\$ 476	\$ 447	\$ 449	\$ 534	\$ 1,906
Taxes, Insurance & Benefits	\$ 224	\$ 259	\$ 211	\$ 251	\$ 945
SUBTOTAL	\$ 700	\$ 706	\$ 660	\$ 785	\$ 2,851
Travel	\$ 75	\$ 75	\$ 75	\$ 75	\$ 300
Contracts	\$ 35	\$ 30	\$ 10	\$ 5	\$ 80
Other Operating Expenses	\$ 75	\$ 90	\$ 74	\$ 46	\$ 285
TOTAL	\$ 885	\$ 901	\$ 819	\$ 911	\$ 3,516

	Idaho (000s omitted)					
	FY18 Actual	FY19 Budget	FY19 Estimate	FY20 Budget	FY20 Revised	FY21 Budget
Compensation	\$ 449	\$ 461	\$ 460	\$ 469	\$ 469	\$ 476
Taxes, Insurance & Benefits	\$ 202	\$ 217	\$ 216	\$ 220	\$ 220	\$ 224
SUBTOTAL	\$ 651	\$ 678	\$ 676	\$ 689	\$ 689	\$ 700
Travel	\$ 66	\$ 75	\$ 75	\$ 75	\$ 75	\$ 75
Contracts	\$ 29	\$ 30	\$ 30	\$ 30	\$ 35	\$ 35
OTHER OPERATING EXPENSES						
Employee Training	\$ 1	\$ 1	\$ 1	\$ 1	\$ 1	\$ 1
Office Supplies	\$ 13	\$ 8	\$ 8	\$ 8	\$ 8	\$ 8
Telephone	\$ 8	\$ 14	\$ 14	\$ 14	\$ 14	\$ 14
Postage and Mailing	\$ 1	\$ 1	\$ 1	\$ 1	\$ 1	\$ 1
Office Rent	\$ 38	\$ 45	\$ 45	\$ 46	\$ 45	\$ 45
Dues and Subscriptions	\$ 1	\$ 1	\$ 1	\$ 1	\$ 1	\$ 1
Meeting Room Rental	\$ -	\$ 1	\$ 1	\$ 1	\$ 1	\$ 1
Miscellaneous Expense	\$ 1	\$ 1	\$ 1	\$ 1	\$ 1	\$ 1
Repair/Maintain Equipment	\$ 3	\$ 3	\$ 3	\$ 3	\$ 3	\$ 3
Equipment Rental	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
SUBTOTAL	\$ 66	\$ 75	\$ 75	\$ 76	\$ 75	\$ 75
TOTAL	\$ 812	\$ 858	\$ 856	\$ 870	\$ 874	\$ 885

	Montana (000s omitted)					
	FY18 Actual	FY19 Budget	FY19 Estimate	FY20 Budget	FY20 Revised	FY21 Budget
Compensation	\$ 435	\$ 433	\$ 427	\$ 442	\$ 442	\$ 447
Taxes, Insurance & Benefits	\$ 190	\$ 251	\$ 248	\$ 256	\$ 256	\$ 259
SUBTOTAL	\$ 625	\$ 684	\$ 675	\$ 698	\$ 698	\$ 706
Travel	\$ 60	\$ 75	\$ 75	\$ 75	\$ 75	\$ 75
Contracts	\$ 17	\$ 30	\$ 30	\$ 30	\$ 30	\$ 30
OTHER OPERATING EXPENSES						
Employee Training	\$ 1	\$ 2	\$ 2	\$ 2	\$ 2	\$ 2
Office Supplies	\$ 4	\$ 6	\$ 6	\$ 6	\$ 6	\$ 7
Telephone	\$ 3	\$ 12	\$ 12	\$ 13	\$ 13	\$ 14
Postage and Mailing	\$ 3	\$ 3	\$ 3	\$ 3	\$ 3	\$ 3
Office Rent	\$ 45	\$ 46	\$ 46	\$ 48	\$ 48	\$ 50
Dues and Subscriptions	\$ 1	\$ 1	\$ 1	\$ 1	\$ 1	\$ 1
Meeting Room Rental	\$ 2	\$ 1	\$ 1	\$ 1	\$ 1	\$ 1
Miscellaneous Expense	\$ -	\$ 1	\$ 1	\$ 1	\$ 1	\$ 1
Repair/Maintain Equipment	\$ 7	\$ 3	\$ 3	\$ 3	\$ 3	\$ 3
Office Utilities and Maintenance	\$ 5	\$ 8	\$ 8	\$ 8	\$ 8	\$ 8
SUBTOTAL	\$ 71	\$ 83	\$ 83	\$ 86	\$ 86	\$ 90
TOTAL	\$ 773	\$ 872	\$ 863	\$ 889	\$ 889	\$ 901

	Oregon (000s omitted)					
	FY18 Actual	FY19 Budget	FY19 Estimate	FY20 Budget	FY20 Revised	FY21 Budget
Compensation	\$ 477	\$ 430	\$ 431	\$ 438	\$ 440	\$ 449
Taxes, Insurance & Benefits	\$ 198	\$ 192	\$ 192	\$ 205	\$ 207	\$ 211
SUBTOTAL	\$ 675	\$ 622	\$ 623	\$ 643	\$ 647	\$ 660
Travel	\$ 49	\$ 65	\$ 65	\$ 65	\$ 75	\$ 75
Contracts	\$ -	\$ 6	\$ 6	\$ 5	\$ 5	\$ 10
OTHER OPERATING EXPENSES						
Employee Training	\$ 1	\$ 3	\$ 3	\$ 2	\$ 3	\$ 4
Office Supplies	\$ 3	\$ 2	\$ 2	\$ 2	\$ 3	\$ 6
Telephone	\$ 5	\$ 5	\$ 5	\$ 5	\$ 5	\$ 5
Postage and Mailing	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Office Rent	\$ 40	\$ 45	\$ 45	\$ 45	\$ 50	\$ 50
Dues and Subscriptions	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Meeting Room Rental	\$ -	\$ 2	\$ 2	\$ 2	\$ 3	\$ 3
Temporary Staffing Expenses	\$ 11	\$ 25	\$ 25	\$ 27	\$ 4	\$ 4
Repair/Maintain Equipment	\$ 1	\$ 1	\$ 1	\$ 1	\$ 2	\$ 2
Equipment Rental	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
SUBTOTAL	\$ 61	\$ 83	\$ 83	\$ 84	\$ 70	\$ 74
TOTAL	\$ 785	\$ 776	\$ 777	\$ 797	\$ 797	\$ 819

	Washington (000s omitted)					
	FY18 Actual	FY19 Budget	FY19 Estimate	FY20 Budget	FY20 Revised	FY21 Budget
Compensation	\$ 456	\$ 496	\$ 508	\$ 509	\$ 522	\$ 534
Taxes, Insurance & Benefits	\$ 228	\$ 236	\$ 239	\$ 243	\$ 245	\$ 251
SUBTOTAL	\$ 684	\$ 732	\$ 747	\$ 752	\$ 767	\$ 785
Travel	\$ 51	\$ 75	\$ 75	\$ 75	\$ 75	\$ 75
Contracts	\$ -	\$ 5	\$ 5	\$ 5	\$ 5	\$ 5
EWU indirect	\$ 13	\$ 15	\$ 15	\$ 15	\$ -	\$ -
SUBTOTAL	\$ 63	\$ 95	\$ 95	\$ 95	\$ 80	\$ 80
OTHER OPERATING EXPENSES						
Employee Training	\$ 1	\$ 1	\$ 1	\$ 1	\$ 1	\$ 1
Office Supplies	\$ 2	\$ 5	\$ 5	\$ 5	\$ 5	\$ 5
Telephone	\$ 7	\$ 10	\$ 10	\$ 10	\$ 10	\$ 10
Postage and Mailing	\$ 1	\$ 1	\$ 1	\$ 1	\$ 1	\$ 1
Office Rent	\$ 13	\$ 17	\$ 17	\$ 17	\$ 25	\$ 25
Dues and Subscriptions	\$ -	\$ 1	\$ 1	\$ 1	\$ 1	\$ 1
Meeting Room Rental	\$ -	\$ 1	\$ 1	\$ 1	\$ 1	\$ 1
Temporary Staffing Expenses	\$ 17	\$ -	\$ -	\$ -	\$ -	\$ -
Repair/Maintain Equipment	\$ 1	\$ 2	\$ 2	\$ 2	\$ 2	\$ 2
Equipment Rental	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
SUBTOTAL	\$ 42	\$ 38	\$ 38	\$ 38	\$ 46	\$ 46
TOTAL	\$ 790	\$ 865	\$ 880	\$ 885	\$ 893	\$ 911

Fiscal Year 2020 Revised Budget: Central and State Offices

The Fiscal Year 2020 revised budget total is reduced \$3,000 from the budget originally adopted in 2018.

Central Council Budget Revisions

Personal services for the central staff decreased by \$53,000 in Fiscal Year 2020 due to staffing changes in the legal and administrative divisions. Staffing levels remain the same as those projected last year.

The Fiscal Year 2020 contracting budget increases by \$10,000 reflecting increased contracting needs in the administrative division and reduced need for FY2020 in the power planning and public affairs divisions.

Costs in the category of Other Operating Expenses increased by \$28,000. This reflects increases in the fish and wildlife division for meetings and hearings related to the program amendment process and a decrease in the operating expenses in the administrative division.

State Budget Revisions

The Idaho Office revised budget for Fiscal Year 2020 increases by \$4,000 to reflect increased contracting costs.

The Montana Office revised budget for Fiscal Year 2020 remains the same.

The Oregon Office revised budget for Fiscal Year 2020 remains the same.

The Washington Office revised budget for Fiscal Year 2020 increases by \$8,000 to reflect an increase in personal services and rent.

	FY 2020 Budget Revisions (000s omitted)		
	BUDGET	REVISION	CHANGE
Compensation	\$4,295	\$4,259	(\$36)
Other Payroll Expenses	\$2,019	\$2,002	(\$17)
Total Compensation/Payroll	\$6,314	\$6,261	(\$53)
Travel	\$219	\$219	\$ -
Contracts	\$492	\$502	\$10
Other Operating Expenses	\$1,259	\$1,287	\$28
Total Travel/Contract/Other	\$1,970	\$2,008	\$38
Idaho	\$870	\$874	\$4
Montana	\$889	\$889	\$ -
Oregon	\$797	\$797	\$ -
Washington	\$885	\$893	\$8
Total States	\$3,441	\$3,453	\$12
TOTAL	\$11,725	\$11,722	(\$3)

FY2020 Revisions by Category
(000s omitted)

	Compensation		Travel		Contracts		Other Operating		TOTAL CHANGE
	FY20 Budget	FY20 Revision	FY20 Budget	FY20 Change	FY20 Budget	FY20 Change	FY20 Budget	FY20 Change	
Central Office Divisions:									
Power Planning	\$ 2,370	\$ 2,359	\$ 84	\$ -	\$ 268	\$ (35)	\$ 219	\$ -	\$ (45)
Fish and Wildlife	\$ 1,361	\$ 1,367	\$ 56	\$ -	\$ 126	\$ -	\$ 8	\$ 43	\$ 41
Public Affairs	\$ 732	\$ 732	\$ 50	\$ -	\$ 50	\$ (5)	\$ 122	\$ -	\$ (5)
Legal	\$ 444	\$ 412	\$ 17	\$ -	\$ 8	\$ -	\$ 23	\$ -	\$ (32)
Administration	\$ 1,407	\$ 1,391	\$ 12	\$ -	\$ 40	\$ 50	\$ 887	\$ (7)	\$ 27
Subtotal - Central	\$ 6,314	\$ 6,261	\$ 219	\$ -	\$ 492	\$ 10	\$ 1,259	\$ 28	\$ (15)
State Offices:									
Idaho	\$ 689	\$ 689	\$ 75	\$ -	\$ 30	\$ 5	\$ 76	\$ (1)	\$ 4
Montana	\$ 698	\$ 698	\$ 75	\$ -	\$ 30	\$ -	\$ 86	\$ -	\$ -
Oregon	\$ 643	\$ 647	\$ 65	\$ 10	\$ 5	\$ -	\$ 84	\$ (14)	\$ -
Washington	\$ 752	\$ 767	\$ 75	\$ -	\$ 20	\$ (15)	\$ 38	\$ 8	\$ 8
Subtotal - States	\$ 2,782	\$ 2,801	\$ 290	\$ 10	\$ 85	\$ (10)	\$ 284	\$ (7)	\$ 12
TOTAL	\$ 9,096	\$ 9,062	\$ 509	\$ 10	\$ 877	\$ -	\$ 1,543	\$ 21	\$ (3)

Appendix. Fiscal Year 2021 Budget Council Showing

The Northwest Power Act

Section 4(c)(10)(A) of the Northwest Power Act directs the administrator of the Bonneville Power Administration to pay the expenses the Council determines necessary or appropriate to perform its functions and responsibilities, including reimbursement to states with members on the Council. This section also establishes a funding limitation equal to 0.02 mills multiplied by the kilowatt-hours of firm power forecast to be sold by Bonneville during the year to be funded. Upon an annual showing by the Council that such limitation will not permit the Council to carry out its functions and responsibilities under the Act, the administrator may raise such limit to any amount not in excess of 0.10 mills. The literal interpretation of the word “showing” requires that the Council provide evidence that: 1) annual funding in the amount provided by the 0.02 mills of firm forecast power sales will not be adequate; and 2) explains the basis for needing additional funding. The Council’s budget document is intended to provide sufficient information to meet these criteria. The organization of the budget document and the level of detail provided shows how the Council intends to use the funding provided to carry out its major responsibilities under the Act.

In Fiscal Year 2021, based upon Bonneville’s forecast of firm power sales (as of BP-20 Initial Rate Proceeding), the 0.02-mill funding level is \$2,409,009. The 0.10-mill funding limit is \$12,045,045. The funding requirement, as determined by the Council, for Fiscal Year 2021 is \$11,893,000, which is equal to 0.099 mills of forecast firm power sales based on the following Council functions and responsibilities.

Council Functions/Responsibilities

The Council’s minimum responsibilities under the Act fall into six general categories:

1. Northwest Power Plan. Adopt and periodically amend a regional conservation and electric power plan that includes: energy conservation programs, 20-year forecasts of electric energy demands, 20-year power resource forecasts, cost-effective methods for providing regional reliability and reserves, and methods for determining quantifiable environmental costs and benefits (Sections 4(d) and 4(e) of the Act).
2. Columbia River Basin Fish and Wildlife Program. Develop, adopt, and periodically amend the program to protect and enhance fish and wildlife affected by the development and operation of hydroelectric projects in the Columbia River Basin. Report annually to Congress on the effectiveness of the program and how it is being implemented and assist the development of program amendments (Sections 4(h), 4(g) and 4(i)).
3. Public information and public involvement. Provide for the participation of the Pacific Northwest states, local governments, consumers, customers, users of the Columbia River system (including federal and state fish and wildlife agencies and appropriate Indian tribes),

and the public at large in planning for the Northwest's electric power and protection of Columbia River Basin fish and wildlife affected by hydropower. Develop and maintain comprehensive programs to inform the public of major regional power and fish and wildlife issues (Sections 2(3) and 4(g)).

4. Other responsibilities. In addition, the Council is directed to establish voluntary advisory committees it determines necessary to assist in the development, collection, and evaluation of statistical, biological, economic, social, and environmental information relevant to the Council's development and amendment of a regional conservation and electric power plan and fish and wildlife program (Section 4(c)(11) and (12)).

5. The Council is required to conduct public meetings throughout the region as part of its process for developing and amending the regional power plan and fish and wildlife program (Section 4(d)(1)).

6. Organization requirements. In addition to determining its funding requirements, the Act also requires the Council to determine its organization, practices, and procedures for carrying out its functions and responsibilities under the Act (Section 4(c)(4)). As part of its budget-development process, the Council publishes for public review and comment its organization chart, practices, procedures, and funding requirements associated with its responsibilities. Following public comment, an annual report describing the Council's activities is published and forwarded to Congress.

States' Participation

This portion of the Council's budget funds Council members' operation of their state offices, local public involvement efforts, and technical support to review energy and fish and wildlife issues having an impact on their states.

The states' portion of the budget for Fiscal Year 2021 is \$3,516,000, equivalent to 0.029 mills in firm power sales. See the States section for line item expenditure projections and a description of state Council activities.

Central Office – Power Division

The regional electric power and conservation planning responsibilities established by the Act are carried out by a centralized technical staff. The power division analyzes changing conditions and monitors implementation of the power plan. Outside contracting occurs to a limited extent to augment research done by other entities or to provide technical capability that the Council does not possess. The Council conducts independent regional analysis by using computer modeling and analytical methods with data collected by outside sources. The Council also utilizes a variety of technical expert advisory committees in developing and implementing the regional plan.

The power planning portion of the Council's Fiscal Year 2021 budget is \$2,973,000, equivalent to 0.025 mills in firm power sales. See the power division section for line item expenses for power planning and a description of division activities.

Central office – Fish and Wildlife Division

The activities necessary for implementing of the fish and wildlife program, reviewing actions of Bonneville and others to determine consistency with the program, and developing program amendments are conducted by a central staff of fish and wildlife specialists. The fish and wildlife planning efforts of the staff focus on mainstem passage and flows, system/subbasin production planning, research coordination, new hydropower development and actions by the Federal Energy Regulatory Commission, wildlife mitigation, resident fish and fish substitutions, and habitat and tributary passage. Monitoring and evaluating fish and wildlife program effectiveness and resolving barriers to implementing program measures are two of the most significant activities of the fish and wildlife division.

The fish and wildlife portion of the Council's budget for Fiscal Year 2021 is \$1,585,000, equivalent to 0.013 mills in firm power sales. See the fish and wildlife division section for line item expenditure projections and a description of division activities.

Central office – Public Affairs Division

The Council's public affairs division develops and maintains comprehensive programs to inform and involve the public in major regional power and fish and wildlife issues. This includes consultations with Bonneville, Bonneville customers, fish and wildlife agencies, Indian tribes, and others. Public affairs staff also: 1) coordinate contacts with Congress; 2) monitor federal appropriations and budget committee actions to implement the fish and wildlife program and the energy plan; 3) provide information to congressional committees; and 4) coordinate Council testimony before House and Senate committees.

The Council maintains an extensive mailing list (more than 8,000 individuals and organizations) as a major part of its outreach efforts to inform interested parties and to solicit their participation in the Council's regional planning activities.

The Council's public outreach centers on its website and digital and print publications. They include an annual report to Congress; an annual report to the governors on Bonneville's spending to implement the fish and wildlife program; blogs on current Council issues; and the Council's public meeting agenda. The Council also provides briefings for editors/reporters, press packets, news releases, feature stories in a variety of publications, and promotes the availability of the Council's major documents. It uses social media to share news and has over 10,000 followers on Facebook. The Council maintains its website where agendas, summaries of issues and activities, and all major Council publications are available.

The public affairs division portion of the Council budget for Fiscal Year 2021 is \$962,000, equivalent to 0.008 mills in firm power sales. See the public affairs division section for line item expenditure projections and program descriptions for public affairs.

Central office – Legal Division

Legal services are provided by two attorneys who provide administrative support and general legal advice, as well as support for the power planning, fish and wildlife, and public information and involvement programs.

Legal advice and representation, as well as the development of Council rules and procedures, including the negotiation of contracts, are provided by the legal division. The division participates in scheduled revisions of the energy plan and the fish and wildlife program by providing legal counsel at public hearings and consultations with interested parties, assisting and drafting amendments, and maintaining the administrative record of Council actions and rulemakings.

The legal division serves a necessary role in helping oversee the implementation of the power plan and the fish and wildlife program by Bonneville, the U.S. Army Corps of Engineers, the Bureau of Reclamation, the Federal Energy Regulatory Commission, and other agencies and utilities. Legal representation of the Council in appeals of its plan, program, and other actions is provided, although no funding is provided for unanticipated litigation.

Administrative law support is necessary for administrative proceedings and addressing institutional legal questions, as well as ensuring that the Council adheres to the provisions of the Sunshine Act, the Freedom of Information Act, Administrative Procedures Act, government contracting practices, administrative record, and advisory committees.

The legal services portion of the Council's budget for Fiscal Year 2021 is \$469,000, equivalent to 0.004 mills of forecast firm power sales. See the legal division section for projection of line item expenditures and a description of specific activities.

Central office – Administrative Division

The administrative division provides executive direction for all central Council operations and administrative and financial support for the Council.

The office of the executive director provides the direction for all staff work on Council programs and for program support services. Financial and administrative services are provided, including budget development, audits, contract management, accounting/payroll systems, and personnel administration.

The cost of management services and supplies that are applicable to all divisions are aggregated in the administrative division budget. The major expense components are

office rent, telephone, office supplies, postage/ mailing, equipment rental, audit fees, insurance, and computer support services.

The Council has also fostered a high degree of computer integration with its planning activities and support services incorporated into the administrative division. Computer systems and software are necessary to give the Council the capability to carry out its functions and responsibilities with minimal staffing levels and limited outside contracting. Complex computer models and extensive data bases are operated and maintained for system analysis, decision analysis, load forecasting, and statistical analysis, as well as for hydropower system, power resource and conservation data bases. Fish and wildlife planning require fish-production and fish-passage models, as well as river reach and system-production planning databases. The administrative division uses the Council's computer systems for maintaining administrative records requirements, word processing and for all accounting/budget tasks. The Council also has developed a computer communications network capability that allows computer linkage with Bonneville, certain agencies and tribes, utility organizations, state Council offices, and the Internet.

The administrative division portion of the Council's budget for Fiscal Year 2021 is \$2,389,000 equivalent to 0.019 mills of firm power sales. See the administrative division section for line item expenditure projection and activity descriptions.

Summary

Based on this showing and the supporting detailed information contained in this budget document, the Council has determined that the 0.02 mill limitation will not allow the Council to carry out its functions and responsibilities under the Act and that the following budget expenditures proposed for Fiscal Year 2021 are necessary and appropriate.

		FY 2021		
States Participation		\$ 3,516,000	.029 mills	
Central Council:				
Power Planning		\$ 2,973,000	.025 mills	
Fish & Wildlife		\$ 1,585,000	.013 mills	
Public Affairs		\$ 962,000	.008 mills	
Legal		\$ 469,000	.004 mills	
Administrative		\$ 2,389,000	.020 mills	
TOTAL		\$ 11,893,000	.099 mills	

